## Office of the Auditor General

Preliminary Survey Summary

## **Blue Water Bridge**

Michigan Department of Transportation

August 2025

The auditor general shall conduct post audits of financial transactions and accounts of the state and of all branches, departments, offices, boards, commissions, agencies, authorities and institutions of the state established by this constitution or by law, and performance post audits thereof.

The auditor general may make investigations pertinent to the conduct of audits.

Article IV, Section 53 of the Michigan Constitution



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August 28, 2025

Michael D. Hayes, Chair State Transportation Commission and Bradley C. Wieferich, PE, Director Michigan Department of Transportation Murray D. Van Wagoner Building Lansing, Michigan

Chair Hayes and Director Wieferich:

This is our preliminary survey summary of the Blue Water Bridge, Michigan Department of Transportation. Because we did not identify significant concerns to warrant the additional use of our audit resources, we decided to terminate this performance audit.

We appreciate the courtesy and cooperation extended to us during our preliminary survey. If you have any questions, please call me or Laura J. Hirst, CPA, Deputy Auditor General.

Sincerely,

Doug Kingler
Doug Ringler
Auditor General

#### PRELIMINARY SURVEY SUMMARY

#### **BLUE WATER BRIDGE**

#### **RESULTS**

Our preliminary survey did not identify significant concerns to warrant the additional use of our audit resources to complete a performance audit. Therefore, we terminated this project and did not conduct sufficient testing to conclude on the Blue Water Bridge's (BWB's) overall effectiveness and efficiency.

# FACTORS IMPACTING AUDIT TERMINATION

- We reviewed 84 toll transactions and determined all transactions were accurately recorded.
- We reviewed 5 BWB daily reconciliations and determined toll revenue recorded in the toll software, Arcadis, accurately reconciled with the electronic payment software, Converge, and the Statewide Integrated Governmental Management Applications (SIGMA).
- We reviewed 17 maintenance work orders and determined maintenance was completed timely.
- We physically verified 25 tagged inventory items and determined BWB:
  - Maintained an accurate log of tagged equipment inventory.
  - Completed annual tagged equipment inventories for fiscal years 2023 and 2024.
- We physically verified 8 fleet inventory vehicles and determined the vehicles were present and Michigan Department of Transportation (MDOT) maintained an accurate log of BWB fleet inventory.
- We reviewed 17 procurement card logs containing 143 purchases and determined the transactions appeared reasonable and compliant with State of Michigan procurement card rules.
- We reviewed the BWB employee training records and determined:
  - The records were complete.
  - BWB employees completed all training required by BWB and MDOT.
- We reviewed the user access list for the BWB toll software and determined all users with access to the toll software were appropriate.

#### **BACKGROUND**

**Description:** BWB is a major international crossing spanning the St. Clair River connecting Port Huron, Michigan and Point Edward, Ontario. MDOT is responsible for effectively maintaining and operating the two western halves of the BWB spans owned by the State of Michigan and all supporting facilities, in compliance with State regulations. BWB is self-supported by its toll, leasing, and duty-free revenue, and excess revenue is deposited into its capital projects fund.

BWB's first span was built in 1938 and the second in 1997. Each span is approximately 1.2 miles in length. The spans and supporting infrastructure are inspected annually by an independent engineering firm. The BWB plaza is currently undergoing major renovation and expansion. Customs and Border Patrol is responsible for security and customs enforcement at the border and is the first responder, along with local law enforcement, for incidents at BWB.

**Revenues:** BWB collected \$67.8 million in toll, lease, and duty-free revenue between October 1, 2022 and April 30, 2025. Total bridge crossings in calendar year 2024 were 4.0 million. The toll rate for a standard vehicle is \$4.00, and a five-axle truck is \$21.25 (see supplemental information).

**Expenditures:** BWB expended \$18.3 million between October 1, 2022 and April 30, 2025 for normal operations and \$69.6 million in capital improvements between October 1, 2022 and September 30, 2024. The capital expenditures were for plaza improvement and expansion.

**Employees:** As of June 13, 2025, BWB had 38 full-time employees and 6 contracted employees.

#### **SCOPE**

Our preliminary survey generally covered October 1, 2023 through June 15, 2025 and included a limited review of the following BWB activities:

- Toll collection, toll adjustments, and expenditures.
- Bridge maintenance.
- Inventory records and management.
- Procurement card purchases.
- Employee training.
- System user access.

#### **PURPOSE**

Within a performance audit, we design the preliminary survey to obtain an understanding of the core activities within an entity or a program and to identify potential program improvements and/or

deficiencies which could impair management's ability to conduct its operations in an effective and efficient manner. If the results of a preliminary survey do not identify significant concerns, our practice is to terminate the planned performance audit.

Preliminary survey procedures are limited in nature and should not be considered a completed performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. In addition, our preliminary survey procedures would not necessarily disclose the presence or absence of any material conditions and/or reportable conditions. Given the procedures we employed did not constitute a performance audit, we will not issue a performance audit report, and we do not express conclusions regarding BWB's effectiveness or efficiency.

UNAUDITED Exhibit 1

## BLUE WATER BRIDGE Michigan Department of Transportation

Map of Selected Toll Bridges With Rate Information October 1, 2023 Through June 15, 2025



Note: Bridge locations are approximate.

This exhibit continued on next page.

#### **BLUE WATER BRIDGE**

#### Michigan Department of Transportation

#### Map of Selected Toll Bridges With Rate Information As of June 2025

United States of America (USA) Toll Rate 2025 USD

		Passenger Vehicles			020 002		
Bridge/Tunnel	Bridge Location (Connection)	4 Wheel	2-Axle With Trailer	Commercial Truck (5-Axle)	Bus (2-Axle)	Crossings	2024 Total Revenue
A. Blue Water Bridge	Connects Port Huron, Michigan, USA to Point Edward, Ontario, Canada	\$ 4.00	\$ 12.00	\$ 21.25	\$ 8.50	3,991,820	\$ 26,424,642
B. Mackinac Bridge	Connects Mackinaw City, Michigan to St. Ignace, Michigan	\$ 4.00	\$ 4.00	\$ 25.00	\$ 4.00	4,526,044	\$ 24,004,545
C. Sault Ste. Marie International Bridge	Connects Sault Ste. Marie, Michigan, USA to Sault Ste. Marie, Ontario, Canada	\$ 4.40	\$ 8.80	\$ 30.00	\$ 12.00	1,109,831	\$ 6,295,644
D. Windsor-Gordie Howe International Bridge	Connects Windsor, Ontario, Canada to Detroit, Michigan, USA			Not available - anticipated opening fall 2025			
E. Ambassador Bridge	Connects Detroit, Michigan, USA to Windsor, Ontario, Canada	\$ 9.00	\$ 18.00	\$ 70.00	\$ 9.00	6,226,578	Not available, privately owned
F. Aazhogan Bridge (International Falls)	Connects International Falls, Minnesota, USA to Fort Frances, Ontario, Canada	\$ 9.00	\$ 15.00	\$ 22.00	\$ 13.00	307,789	Not available
G. Peace Bridge	Connects Buffalo, New York, USA to Fort Erie, Ontario, Canada	\$ 8.00	\$ 12.00	\$ 40.00	\$ 19.00	4,802,079	\$ 29,543,000
H. Lewiston-Queenston Bridge	Connects Lewiston, New York, USA to Niagara-on-the-Lake, Ontario, Canada	\$ 6.00	\$ 18.00	\$ 34.00	\$ 16.00	3,120,799	The Lewiston-Queenston, Rainbow, and Whirpool
<ul><li>I. Rainbow Bridge</li><li>J. Whirlpool Rapids Bridge</li></ul>	Connects Niagara Falls, New York, USA to Niagara Falls, Ontario, Canada	\$ 6.00 \$ 6.00	\$ 18.00 \$ 18.00	\$ 34.00 \$ 34.00	\$ 16.00 \$ 16.00	2,234,214 434,337	Rapids Bridges had a combined revenue of \$25,731,781 in 2024.
K. Seaway International Bridge	Connects Massena, New York, USA to Cornwall, Ontario, Canada	\$ 3.75	\$ 8.50	\$ 17.75	\$ 3.75	2,582,419	\$ 2,724,398 Canada
<ul><li>L. Ogdensburg Bridge</li><li>M. Thousand Islands Bridge</li></ul>	Connects Ogdensburg, New York, USA to Johnstown, Ontario, Canada Connects Alexandria Bay, New York, USA to	\$ 3.25	\$ 6.75	\$ 12.00	\$ 6.75	590,141	\$ 2,486,177
m. mousand islands bridge	Gananoque, Ontario, Canada	\$ 4.00	\$ 9.00	\$ 18.50	\$ 11.00	1,970,515	Not available

Source: The OAG prepared this exhibit based on data queried from various sources on the Internet.

## BLUE WATER BRIDGE Michigan Department of Transportation

BWB Views From the East and West Photographs Taken May 7, 2025



East View



West View

Source: The OAG took the BWB photographs.



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