



# *Michigan Finance Authority*

*(A Discretely Presented Component Unit of the State of Michigan)*

## *Annual Comprehensive Financial Report*

Fiscal Year Ended September 30, 2023

**RACHAEL EUBANKS**  
Chairperson of Board

**ALYSON HAYDEN**  
Executive Director





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**Michigan Finance Authority**

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## INTRODUCTORY SECTION

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STATE OF MICHIGAN  
DEPARTMENT OF TREASURY  
LANSING

GRETCHEN WHITMER  
GOVERNOR

RACHAEL EUBANKS  
STATE TREASURER

December 15, 2023

The Honorable Gretchen Whitmer, Governor  
Members of the Legislature  
People of the State of Michigan

As required by Article 9, Section 21, of the State Constitution and Section 494, Public Act 431 of 1984, as amended, we are pleased to submit the Michigan Finance Authority Annual Comprehensive Financial Report (ACFR) for the fiscal year ended September 30, 2023.

### INTRODUCTION TO THE REPORT

Responsibility: The Department of Treasury, Bureau of State and Authority Finance, Michigan Finance Authority prepares the ACFR and is responsible for both the accuracy of the data and the completeness and fairness of the presentation, including disclosures. To the best of our knowledge and belief, the information contained in the ACFR is accurate in all material respects and reported in a manner that fairly presents the financial position and results of operations of the primary government. All disclosures necessary to enable the reader to gain a reasonable understanding of the Authority's financial affairs have been included.

Adherence to Generally Accepted Accounting Principles: As required by State statute, we have prepared the financial statements contained in the ACFR in accordance with generally accepted accounting principles (GAAP) applicable to state and local governments, as promulgated by the Governmental Accounting Standards Board (GASB). The Authority also voluntarily follows the recommendations of the Government Finance Officers Association of the United States and Canada (GFOA) for the contents of government financial reports.

Internal Control Structure: The Michigan Finance Authority is responsible for the overall operation of the Authority's central accounting system and for establishing and maintaining the Authority's internal control structure. The objective of the internal control structure is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. The cost of the Authority's internal control structure was designed to not exceed the benefits derived from maintaining such controls.

Act 431 requires each principal department to maintain adequate internal control systems. Each department is also required to periodically report to the Governor on the adequacy of its internal accounting and administrative control systems and, if any material weaknesses exist, provide corrective action plans and time schedules for addressing such weaknesses. This reporting is required on or before May 1 of each odd numbered year, effective as of the preceding October 1.

Internal Auditors: Pursuant to Executive Order 2007-31, the Office of Internal Audit Services (OIAS) provides internal audit services to departments and agencies. OIAS performs periodic financial, performance, and compliance audits of department and agency programs and organizational units. In addition to periodic audits, OIAS also reviews department and agency management's processes for establishing, monitoring, and reporting on internal controls; advises department and agency management on internal control matters; and assists department and agency management with investigations of alleged fraud or other irregularities.

Independent Auditors: Plante & Moran, PLLC is the principal auditor of the ACFR. The purpose of Plante Moran's audit is to provide reasonable assurance that the Basic Financial Statements for the fiscal year ended September 30, 2023 are free of material misstatements. Plante Moran concluded that the Basic Financial Statements for the fiscal year ended September 30, 2023 are fairly presented in accordance with GAAP and issued unmodified opinions.

Legislative Auditors: The Office of the Auditor General (OAG) has the responsibility, as stated in Article 4, Section 53 of the State Constitution, to conduct post financial and performance audits of State government operations. In addition, certain sections of the Michigan Compiled Laws contain specific audit requirements in conformance with the constitutional mandate. The Auditor General also has primary responsibility for conducting audits under the federal Single Audit Act Amendments of 1996. Pursuant to Michigan Public Act 233 of 2012, an annual statewide single audit will be conducted for applicable State departments, agencies and component unit authorities, and will result in a separately issued audit report.

Management's Discussion and Analysis (MD&A): GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the Basic Financial Statements in the form of MD&A. This letter of transmittal is intended to complement MD&A and should be read in conjunction with it. The MD&A immediately follows the Independent Auditor's Report.

## **PROFILE OF THE GOVERNMENT**

The Authority is a discretely presented component unit of the State of Michigan that consolidated certain public finance authorities in Michigan in accordance with Executive Order No. 2010-2, effective May 30, 2010. The Authority combined the operations of 10 different public finance authorities (Michigan Forest Finance Authority, Michigan Higher Education Assistance Authority, Michigan Higher Education Facilities Authority, Michigan Higher Education Student Loan Authority, Michigan Municipal Bond Authority, Michigan Public Educational Facilities Authority, Michigan State Hospital Finance Authority, Michigan Tobacco Settlement Finance Authority, Michigan Underground Storage Tank Financial Assurance Authority, and State Higher Education Facilities Commission). In addition, the authorization to finance the facilities of public and private schools, formerly under the Michigan Strategic Fund, and to issue bonds and notes on behalf of the State Land Bank Fast Track Authority was transferred to the Authority.

Reporting Entity: The financial reporting entity of the Authority includes all of the funds of the primary government. The transmittal letter, MD&A, and the financial statements focus on the primary government and its activities.

Budgetary Reporting and Control: All administrative functions of the Authority, including budgeting, procurement, personnel, and management functions, are under the direction and supervision of the State Treasurer. The Authority is governed by its own Board of Directors, composed of seven members, consisting of the State Treasurer as chair and six appointees of the Governor with the advice and consent of the State Senate. The Board provides overall governing direction for the Authority. The Authority completes an annual appropriation process for its three operating funds as part of the overall budgetary process of the primary

government. Revenues and expenditures are projected including calculated fund balances for budgetary purposes in accordance with GAAP. Public Act 431, as amended, prohibits the Authority from budgeting an ending fund balance deficit. If an actual deficit is incurred, the Constitution and Act 431 require that it be addressed in the subsequent year's budget. If accounting principles change, Act 431 requires the Authority to also implement such changes in the budgetary process.

Compliance with the final updated budget for the Authority's operating funds is demonstrated through the publication of the Statewide Authorization and Dispositions report that provides line item appropriation details and the legal level of budgetary control for the Authority's appropriated funds.

The Authority's governmental funds are not annually appropriated. Enabling legislation provides spending authorization for the Authority to pay scheduled debt service payments and to engage the services of financial advisors, legal counsel, placement agents, underwriters, appraisers and other advisors, consultants, and fiduciaries as may be necessary to effectuate the purposes of the acts. The Michigan Finance Authority bond official statements establish authorization to pay applicable administrative expenditures.

Long-Term Financial Planning: The Authority's long-term financial planning is tied to the Authority's mission to provide its qualifying customers with effective, low-cost options to finance the acquisition, construction, improvement, or alteration of land, facilities, equipment, the payment of project costs, or to refinance existing debt. Each bond transaction is reviewed and approved separately by the Authority's Board of Directors. The Authority's fee structure is designed to cover the costs of each bond transaction executed. The Michigan Guaranty Agency projects revenues and expenditures on a monthly basis. Also the Guaranty Agency annually calculates and updates the fees that will be assessed to defaulted borrower accounts which covers the internal costs of collecting those funds.

## MAJOR INITIATIVES

The Michigan Finance Authority continues to carry out its mission in assisting school districts, cities and local governments, hospitals, colleges, and access to higher education in fiscal year 2023 by issuing 10 bond and note deals totaling \$658.5 million in order to provide current and future funding for the Authority's various programs.

School Districts: Through its Local Municipalities Subfund and Public School Academy Facilities Fund, the Authority issued \$138.4 million of state aid notes for the purpose of assisting school districts and public school academies with specialized financing needs for capital improvements and other projects.

Cities and Local Governments: Through its Local Municipalities Subfund and its State Revolving Subfund, the Authority issued \$78.9 million of bonds for the purpose of assisting cities, townships, and local municipalities with specialized financing needs.

Hospitals: Through its Healthcare Finance Fund, the Authority issued \$365.8 million of bonds for the purpose of assisting eligible healthcare providers and facilities with financing for capital improvements.

Colleges: Through its Higher Education Facilities Fund, the Authority issued \$75.4 million of bonds for the purpose of assisting eligible higher education institutions within the state with financing for capital improvements.

Michigan Guaranty Agency: Through the Michigan Guaranty Agency, a fiduciary fund, the Authority paid \$79.5 million of claims during fiscal year 2023 to qualified lenders for loans guaranteed under the Federal Family Education Loan Program made to qualified students and parents of qualified students in Michigan.

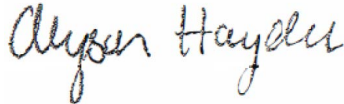
## AWARDS AND ACKNOWLEDGEMENTS

Certificate of Achievement: The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Michigan Finance Authority for its annual comprehensive financial report for the fiscal year ended September 30, 2022. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the eighth consecutive year that the Michigan Finance Authority received this award. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgements: The preparation of this report requires the collective efforts of the management and staff of the Michigan Finance Authority, as well as the management and staff of the Authority's independent auditors, Plante Moran. We sincerely appreciate the dedicated efforts of all of these individuals that have allowed MFA to establish its position as a leader in quality and efficiency for financial reporting.

Sincerely,



Alyson Hayden  
Director, Bureau of State and Authority Finance



Chief Deputy Treasurer, Jeffrey Guifoyle,  
signing on behalf of Treasurer Eubanks

Rachael Eubanks  
State Treasurer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Michigan Finance Authority**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2022

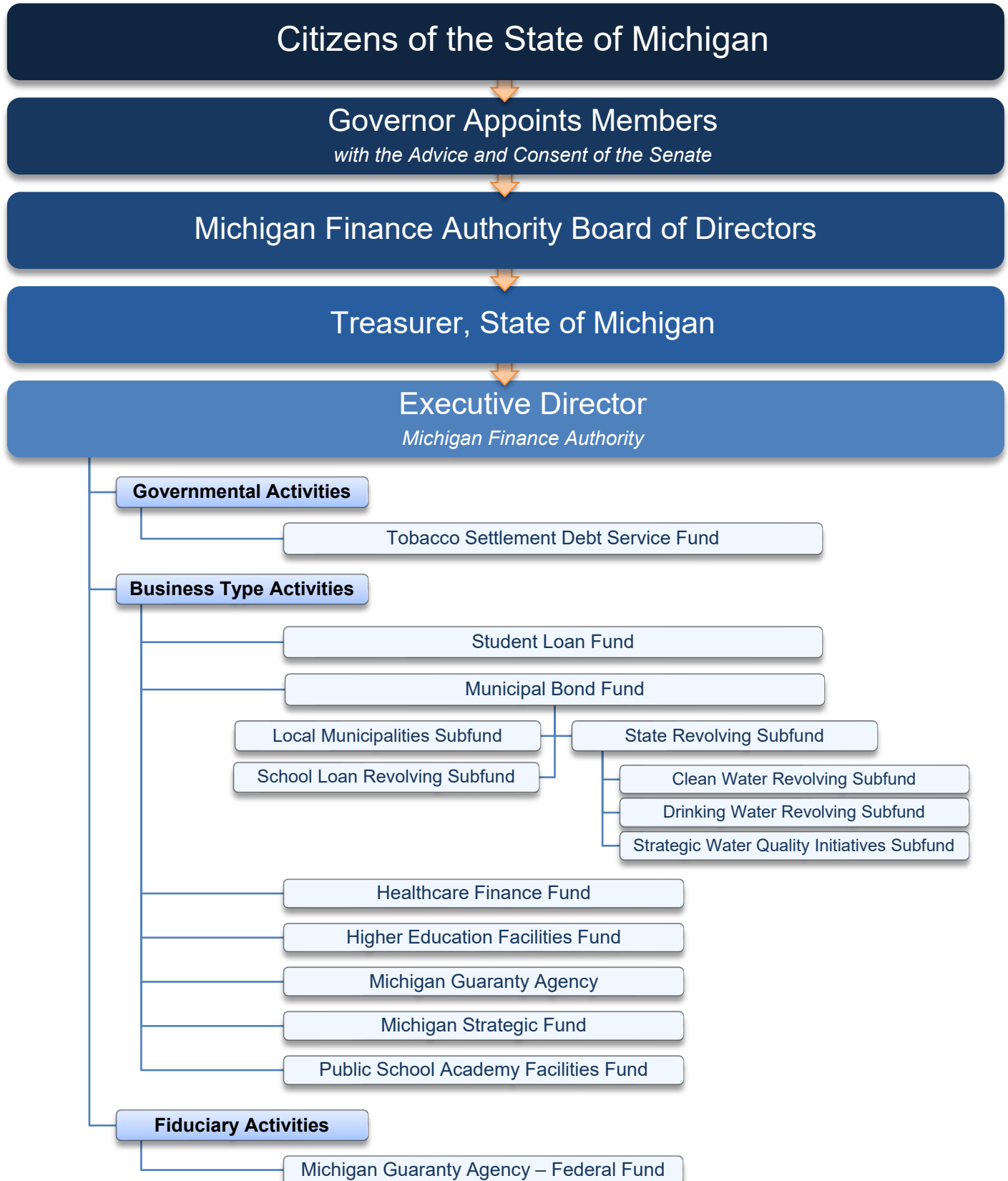
*Christopher P. Morill*

Executive Director/CEO

# MICHIGAN FINANCE AUTHORITY

(A Component Unit of the State of Michigan)

## ORGANIZATIONAL STRUCTURE





**PRINCIPAL OFFICIALS**  
***MICHIGAN FINANCE AUTHORITY BOARD OF DIRECTORS***

(As of September 30, 2023)

**Rachael Eubanks**

State Treasurer  
Chair of Board, Michigan Finance Authority

**Kevin Smith**

Deputy State Treasurer  
Michigan Finance Authority

**Alyson Hayden**

Director, Bureau of State and Authority Finance  
Executive Director, Michigan Finance Authority

***Board Members***

**Bill Beekman**

Vice President for Strategic Initiatives  
Michigan State University  
Term expires: 9/30/2025

**Timothy A. Hoffman**

Retired Executive Director of Regulatory  
Affairs, Consumers Energy  
Term expires: 9/30/2026

**Lauren Bigelow**

Managing Partner, Growth Capital Network  
Term expires: 9/30/2024

**Wesley D. Smith**

Assistant Vice President and Treasurer,  
University of Michigan  
Term expires: 9/30/2026

**Wafa S. Dinaro**

Executive Director, New Economy  
Initiative, Community Foundation for  
Southeast Michigan  
Term expires: 9/30/2025

**Murray D. Wikol**

President and CEO, ProVisions  
Term expires: 9/30/2026

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## FINANCIAL SECTION

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## **Independent Auditor's Report**

To the Board of Directors and  
Mr. Doug A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Michigan Finance Authority

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Michigan Finance Authority (the "Authority"), a discretely presented component unit of the State of Michigan, as of and for the year ended September 30, 2023 and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Authority as of September 30, 2023 and the changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter***

We draw attention to Note 1 to the financial statements, which explains that these financial statements present only Michigan Finance Authority and do not purport to, and do not, present fairly the financial position of the State of Michigan as of September 30, 2023 or the changes in its financial position or, where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

To the Board of Directors and  
Mr. Doug A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Michigan Finance Authority

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Board of Directors and  
Mr. Doug A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Michigan Finance Authority

### ***Other Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying supplementary financial statements and supplementary financial schedules, as identified in the table of contents, are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary financial statements and supplementary financial schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or whether the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2023 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*Plante & Moran, PLLC*

December 15, 2023

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

The following is management's discussion and analysis of the Michigan Finance Authority's (the Authority's) financial performance, providing an overview of the activities for the fiscal year ended September 30, 2023. Please read it with the Authority's financial statements, which follow this section.

### HIGHLIGHTS

- The Authority is a discretely presented component unit of the State of Michigan that consolidated certain public finance authorities in Michigan in accordance with Executive Order No. 2010-2, effective May 30, 2010. The Authority combined the operations of 10 different public finance authorities (Michigan Forest Finance Authority, Michigan Higher Education Assistance Authority, Michigan Higher Education Facilities Authority, Michigan Higher Education Student Loan Authority, Michigan Municipal Bond Authority, Michigan Public Educational Facilities Authority, Michigan State Hospital Finance Authority, Michigan Tobacco Settlement Finance Authority, Michigan Underground Storage Tank Financial Assurance Authority, and State Higher Education Facilities Commission). In addition, the authorization to finance the facilities of public and private schools, formerly under the Michigan Strategic Fund, and to issue bonds and notes on behalf of the State Land Bank Fast Track Authority was transferred to the Authority.
- The Authority's total net long-term secured debt as of September 30, 2023 was \$5,547.9 million, a decrease of \$847.8 million from the prior year. The decrease represents the net difference between new issuances, debt service payments, and refunding of debt. In addition, the Authority also has \$10.1 billion of conduit debt obligations outstanding as of September 30, 2023. The Authority has limited obligation for the conduit debt, and therefore does not record a liability in the financial statements. During the fiscal year ended September 30, 2023, the Authority issued new and refunding debt of \$658.5 million, of which \$441.3 million was conduit debt obligations and, therefore, was not recorded as debt of the Authority (Notes 8 and 9).
- More detailed information regarding the government-wide, fund-level, and long-term debt activities can be found beginning on page 21.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is an introduction to the Authority's basic financial statements, which are comprised of four components: 1) government-wide financial statements, 2) governmental and proprietary fund financial statements, 3) fiduciary fund financial statements, and 4) notes to the financial statements.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The statement of net position and the statement of activities report information on all non-fiduciary activities of the Authority using the accrual basis of accounting. Authority activities are distinguished between governmental and business-type activities. The current fiscal year's revenues and expenses are taken into account regardless of when cash is received or paid.

Both statements report two activities:

- **Governmental Activities** - The statements report information on all non-fiduciary and non-business-type activities of the Authority. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues.
- **Business-Type Activities** - The Authority charges fees to customers to help it cover the cost of services it provides. Program revenues include charges to users who directly benefit from the services, grants, and contributions that are restricted to meeting the requirements of a function.

### Fund Financial Statements

The fund financial statements provide detailed information about the major individual funds and aggregate information about non-major funds. A fund is a fiscal and accounting entity with a self-balancing set of accounts that the Authority uses to account for specific sources of funding and spending for a particular purpose. The Authority's funds are divided into three categories (governmental, proprietary, and fiduciary) and use different accounting methodologies, which are driven by required governmental accounting standards and pronouncements:

- **Governmental Funds** - The Authority's major governmental funds include the General Fund and the Tobacco Settlement Debt Service Fund. These funds are reported using the modified accrual basis of accounting, which focuses on near-term (generally 60 days) inflows and outflows of spendable resources as well as balances of spendable resources available at the end of the fiscal year.
- **Proprietary Funds** - The Authority's major proprietary funds include the Municipal Bond Fund and the Student Loan Fund. These funds are reported using the full accrual basis of accounting, which provides short-term and long-term financial information about the activities of the Authority.
- **Fiduciary Fund** - The Authority's fiduciary fund is the Michigan Guaranty Agency Federal Fund that is used to account for funds received from various sources and held by the Authority on behalf of the U.S. Department of Education (USDOE). These funds are reported using the full accrual basis of accounting. The government-wide financial statements exclude fiduciary fund activities and balances because these assets do not represent resources of the Authority to finance its operations, restricted or otherwise, and are held in trust.

### Additional Required Supplementary Information

Following the basic financial statements is additional required supplementary information that explains and supports the information in the Authority's General Fund financial statements as well as provides additional information on the Authority's share of the State's net pension liability and net other postretirement benefit (OPEB) liabilities and related Authority annual contribution activity. The required supplementary information includes budgetary comparison schedules reconciling the statutory and generally accepted accounting principles fund balances at fiscal year-end as well as includes information on the Authority's employee pension and OPEB contributions compared to overall payroll costs.

### Other Supplementary Information

Other supplementary information provided at the end of the report includes combining financial statements and schedules for each non-major proprietary fund and each subfund of major proprietary funds. These funds are combined, by fund type, and presented in single columns in the basic financial statements.



## FINANCIAL ANALYSIS OF THE AUTHORITY AS A WHOLE

The following statement of net position presents the Authority's assets, deferred outflows of resources, liabilities, and deferred inflows of resources as of September 30, 2023 and September 30, 2022:

### STATEMENT OF NET POSITION

As of September 30

(In Millions)

	Governmental Activities		Business-Type Activities		Total Authority	
	2023	2022	2023	2022	2023	2022
Total current assets	\$ 128.6	\$ 128.3	\$ 3,896.0	\$ 4,558.4	\$ 4,024.6	\$ 4,686.8
Total non-current assets	0.0	0.0	6,343.7	6,330.1	6,343.7	6,330.1
Total assets	\$ 128.6	\$ 128.3	\$10,239.8	\$10,888.5	\$10,368.4	\$11,016.9
Deferred outflows of resources	\$ 11.6	\$ 11.8	\$ 15.6	\$ 21.5	\$ 27.1	\$ 33.3
Total current liabilities	\$ 28.3	\$ 34.2	\$ 839.0	\$ 927.4	\$ 867.3	\$ 961.6
Total non-current liabilities	1,100.3	1,106.5	4,461.4	5,301.1	5,561.7	6,407.6
Total liabilities	\$ 1,128.6	\$ 1,140.7	\$ 5,300.4	\$ 6,228.5	\$ 6,429.0	\$ 7,369.2
Deferred inflows of resources	\$ 3.2	\$ 3.3	\$ 6.4	\$ 9.5	\$ 9.5	\$ 12.8
Net position:						
Restricted	\$ 0.0	\$ 0.0	\$ 4,901.9	\$ 4,630.8	\$ 4,901.9	\$ 4,630.8
Unrestricted	(991.6)	(1,003.9)	46.7	41.2	(944.9)	(962.6)
Total net position	<u>(\$991.6)</u>	<u>(\$1,003.9)</u>	<u>\$ 4,948.6</u>	<u>\$ 4,672.0</u>	<u>\$ 3,957.0</u>	<u>\$ 3,668.1</u>

The Authority's total current assets decreased by \$ 662.1 million (14.1%) primarily due to the decrease in funds held in cash and cash equivalents to pay debt service. The total non-current assets increased by \$13.6 million (.2%) during the fiscal year 2023.

The governmental activities total current assets increased by \$272,878 (0.2%) primarily due to the increase in funds held in investments this fiscal year.

The business-type activities total current assets decreased by \$662.4 million (14.5%) primarily due to the decrease in funds held in cash and cash equivalents within the School Loan Revolving Subfund and Student Loan Fund that was used to pay debt service compared to the prior year. The total non-current assets increased by \$13.6 million (.2%), during the fiscal year 2023.

The Authority's total current liabilities decreased by \$94.3 million (9.8%) and total non-current liabilities decreased by \$845.9 million (13.2%) during fiscal year 2023. This decrease in current and non-current liabilities was primarily caused by a decrease in the debt service requirements of the Authority compared to the prior year. Annual debt service requirements, by year, are disclosed in Note 8 – Bonds and Notes Payable, Net, section b.

The governmental activities total current liabilities decreased by \$5.9 million (17.2%) and total noncurrent

## Michigan Finance Authority

liabilities decrease by \$6.2 million (0.6%) during fiscal year 2023. This decrease in current and noncurrent liabilities was primarily caused by a decrease in the debt service requirements of the Tobacco Settlement Debt Service Fund compared to the prior year. Annual debt service requirements, by year, are disclosed in Note 8 – Bonds and Notes Payable, Net, section b.

The business-type activities total current liabilities decreased by \$88.5 million (9.5%). This decrease in current liabilities was primarily caused by a decrease in the current debt service requirements of the Authority. Annual debt service requirements, by year, are disclosed in Note 8 – Bonds and Notes Payable, Net, section b. The business-type activities total noncurrent liabilities decreased by \$839.7 million (15.8%) primarily due to a decrease in debt service requirements of the Authority compared to the prior year.

The Authority's net position in unrestricted net assets of negative \$944.9 million as of September 30, 2023 is the result of the Authority recording liabilities for the entire amount of outstanding bonds for its tobacco settlement bonds. The tobacco settlement bonds are payable from proceeds from the Authority's share of future Master Settlement Agreement (MSA) receipts; however, accounting principles preclude the Authority from recording the total anticipated receipts of these proceeds (Receivable – Tobacco Settlement Revenue) because the underlying economic events have not yet occurred for future years.

The Authority's net position in restricted net assets of \$4,901.9 million as of September 30, 2023 represents resources that can be used only in accordance with external restrictions or enabling legislation. This is an overall improvement in financial position compared to the prior year.

The following condensed financial information was derived from the government-wide statement of activities and reflects the Authority's change in net position during the fiscal year:

### CHANGES IN NET POSITION

For the Fiscal Years Ended September 30

(In Millions)

	Governmental Activities		Business-Type Activities		Total Authority	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charges for services	\$ 70.2	\$ 78.4	\$ 260.0	\$ 238.0	\$ 330.2	\$ 316.4
Operating grants and contributions	3.3	0.4	319.8	162.5	323.1	162.9
Total revenues	\$ 73.5	\$ 78.8	\$ 579.8	\$ 400.5	\$ 653.3	\$ 479.3
Expenses:						
Tobacco settlement	\$ 61.2	\$ 59.7	\$ 0.0	\$ 0.0	\$ 61.2	\$ 59.7
Municipal	0.0	0.0	281.0	250.4	281.0	250.4
Student Loan	0.0	0.0	10.5	9.6	10.5	9.6
Non-major	0.0	0.0	11.7	13.6	11.7	13.6
Total expenses	\$ 61.2	\$ 59.7	\$ 303.2	\$ 273.6	\$ 364.4	\$ 333.3
Increase (decrease) in net position	\$ 12.3	\$ 19.1	\$ 276.6	\$ 126.8	\$ 288.9	\$ 145.9
Net position - Beginning of fiscal year	(\$1,003.9)	(\$1,023.0)	\$4,672.0	\$4,545.2	\$3,668.1	\$3,522.2
Net position - End of fiscal year	(\$991.6)	(\$1,003.9)	\$4,948.6	\$4,672.0	\$3,957.0	\$3,668.1

The Authority's total revenue for fiscal year 2023 increased by \$174 million (36.3%) over the prior year, primarily due to an increase in investment income received from within the Authority compared to the prior year.

The Authority's total expenses in fiscal year 2023 increased by \$31.1 million (9.3%) from fiscal year 2022 expenses, primarily from an increase in program principal forgiveness in the Municipal Bond Fund.

## FINANCIAL ANALYSIS OF THE AUTHORITY'S MAJOR FUNDS

### General Fund

The General Fund accounts for the administrative expenditures for the Tobacco Settlement Debt Service Fund. General Fund total assets, which are all current as of September 30, 2023, increased by \$154,181 (6%) primarily because of investments held within the General Fund increasing from the prior fiscal year. General Fund revenues increased by \$93,810 (29.3%), primarily because the increase in investment income from the prior fiscal year.

General Fund total liabilities, which are all current, increased by \$6,803 (3.8%) as a result of administrative expenditures payable at the balance sheet date. Payroll and administrative overhead allocations to the General Fund are calculated once per year at year-end and therefore payable at the balance sheet date.

Other administrative expenditures increased by \$15,528 (6%) when compared to the prior fiscal year because of an increase in the costs allocated to the General Fund for MFA employee time, support activities, and legal and audit fees needed to administer the funds during fiscal year 2023.

There are no variances between the General Fund original budget and final budget, nor are there variances between the final budget and actual results. The Authority does not estimate revenue for budget purposes, and the Authority is allowed to spend the collected revenue without restrictions. Therefore, the original budget reflects the final budget, and the actual revenue reflects the budgeted revenue. There were no changes from the original budget to the final budget.

### Tobacco Settlement Debt Service Fund

Tobacco Settlement Debt Service Fund total current assets increased \$118,697 (0.1%) primarily due to the increase in funds held in investments this fiscal year.

Tobacco Settlement Debt Service Fund revenues decreased by \$3.9 million (5%) and expenditures decreased by \$4.7 million (6%). All tobacco settlement revenue (TSR) collections are contingent upon actual tobacco product sales and are subject to various adjustments as outlined in the MSA.

### Municipal Bond Fund

Municipal Bond Fund total current assets decreased by \$612.5 million (14.4%) primarily due to the decrease in funds held in cash and cash equivalents within the School Loan Revolving Subfund that was used to pay debt service compared to the prior year. The total noncurrent assets increased by \$61.1 million (1%) during fiscal year 2023.

Total current liabilities decreased by \$37.9 million (4.5%) and total non-current liabilities decreased by \$780.2 million (15.2%). The current and non-current liabilities decreases are primarily due to the debt service requirements on bonds and notes during fiscal year 2023.

Municipal Bond Fund operating revenues increased by \$134.5 million (55.7%) during fiscal year 2023. This increase was primarily a result of an increase in investment income during the fiscal year. Operating

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## Michigan Finance Authority

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expenses decreased by \$5.8 million (2.8%) in fiscal year 2023 primarily because a decrease in interest expense due to decrease in debt service requirements on bond issues.

Municipal Bond Fund nonoperating revenues and expenses, net, decreased by \$2.6 million (2.8%) primarily as a result of a decrease in program principal forgiveness expenses during the fiscal year.

### Student Loan Fund

Student Loan Fund total current assets decreased by \$62.3 million (33.6%) primarily due to the decrease in funds held in cash and cash equivalents that was used for redemptions of bonds and notes. The total non-current assets decreased by \$41.4 million (23%) from decrease in loans receivable. New loans have not been originated since June 30, 2010.

Student Loan Fund total current liabilities decreased by \$50.9 million (78.6%) and total noncurrent liabilities decreased by \$60.9 million (37.2%) primarily due to redemptions of bonds and notes.

Student Loan Fund operating revenues increased by \$7.1 (60.2%) primarily attributable to an increase of federal revenue from special allowance and investment. Operating expenses increased by \$.9 million (9.2%) primarily due to increase in administrative overhead.

## CONTACTING THE MICHIGAN FINANCE AUTHORITY

Additional information about the Authority as well as annual statistical and audit reports can be found at [www.michigan.gov/mfa](http://www.michigan.gov/mfa).

The contact information for the Authority is:

Michigan Finance Authority  
Richard H. Austin Building  
430 West Allegan  
Lansing, MI 48922

Phone (517) 335-0994



## BASIC FINANCIAL STATEMENTS

Michigan Finance Authority

STATEMENT OF NET POSITION

September 30, 2023

	Governmental Activities	Business-Type Activities	Totals
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents (Note 3)	\$	\$ 974,121,048	\$ 974,121,048
Receivable - Tobacco settlement revenue	54,015,900		54,015,900
Receivable from federal government		991,349	991,349
Receivable from other funds		2,594,915	2,594,915
Interest receivable		65,728,720	65,728,720
Investments (Note 3)	74,600,297	2,192,827,212	2,267,427,509
Notes receivable (Note 5)		139,314,710	139,314,710
Loans receivable, net (Note 6)		259,953,860	259,953,860
Bonds receivable (Note 7)		259,950,000	259,950,000
Other current assets		544,323	544,323
Total current assets	\$ 128,616,197	\$ 3,896,026,137	\$ 4,024,642,334
Noncurrent assets:			
Receivable from State of Michigan (Note 4)	\$	\$ 1,008,877,187	\$ 1,008,877,187
Investments (Note 3)		34,945,094	34,945,094
Loans receivable, net (Note 6)		2,225,913,703	2,225,913,703
Bonds receivable (Note 7)		3,073,996,435	3,073,996,435
Total noncurrent assets	\$ 0	\$ 6,343,732,419	\$ 6,343,732,419
Total assets	\$ 128,616,197	\$ 10,239,758,556	\$ 10,368,374,753
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred loss on refunding (Note 1)	\$ 11,592,940	\$ 12,667,844	\$ 24,260,784
Deferred outflows related to pensions (Note 13)		610,062	610,062
Deferred outflows related to OPEB (Note 14)		2,277,173	2,277,173
Total deferred outflows of resources	\$ 11,592,940	\$ 15,555,079	\$ 27,148,019
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable and other liabilities	\$ 187,225	\$ 53,719,564	\$ 53,906,789
Bonds and notes payable, net (Note 8)	21,260,000	695,786,392	717,046,392
Interest payable	6,834,189	71,875,550	78,709,739
Unearned revenue		17,610,707	17,610,707
Total current liabilities	\$ 28,281,414	\$ 838,992,213	\$ 867,273,627
Noncurrent liabilities:			
Bonds and notes payable, net (Note 8)	\$ 1,100,317,524	\$ 4,447,561,997	\$ 5,547,879,521
Compensated absences	13,484	497,448	510,932
Net pension liability (Note 13)		7,613,632	7,613,632
Net OPEB liability (Note 14)		5,723,897	5,723,897
Total noncurrent liabilities	\$ 1,100,331,008	\$ 4,461,396,974	\$ 5,561,727,982
Total liabilities	\$ 1,128,612,422	\$ 5,300,389,187	\$ 6,429,001,609
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred gain on refunding (Note 1)	\$ 3,152,904	\$ 1,447,852	\$ 4,600,756
Deferred inflows related to pensions (Note 13)		70,210	70,210
Deferred inflows related to OPEB (Note 14)		4,832,950	4,832,950
Total deferred inflows of resources	\$ 3,152,904	\$ 6,351,012	\$ 9,503,916
<b>NET POSITION</b>			
Restricted for (Note 1):			
Municipal bond fund	\$	\$ 4,732,548,129	\$ 4,732,548,129
Student loan fund		88,713,430	88,713,430
Other purposes		80,650,993	80,650,993
Unrestricted (deficit) (Note 2)	(991,556,189)	46,660,884	(944,895,305)
Total net position	\$ (991,556,189)	\$ 4,948,573,436	\$ 3,957,017,247

The accompanying notes are an integral part of the financial statements.

Michigan Finance Authority

STATEMENT OF ACTIVITIES

For the Fiscal Year Ended September 30, 2023

Functions/Programs	Expenses	Program Revenues		Net (Expenses) Revenues and Change in Net Position		Total
		Charges for Services	Operating Grants and Contributions	Governmental Activities	Business-Type Activities	
Governmental Activities:						
Tobacco Settlement	\$ 61,209,004	\$ 70,197,300	\$ 3,325,524	\$ 12,313,820	\$	\$ 12,313,820
Business-Type Activities:						
Municipal Bond Fund	\$ 281,049,566	\$ 230,439,058	\$ 312,450,245	\$	\$ 261,839,737	\$ 261,839,737
Student Loan Fund	10,476,844	15,557,722	3,225,270		8,306,148	8,306,148
Non-Major Funds						
Michigan Guaranty Agency - Operating Fund	9,257,379	11,341,695	3,091,914		5,176,230	5,176,230
Michigan Finance Authority - Operating Fund	1,766,812	1,444,089	580,389		257,666	257,666
Public School Academy Facilities Fund	635,142	1,173,720	440,810		979,388	979,388
Total Business-Type Activities	\$ 303,185,743	\$ 259,956,284	\$ 319,788,628	\$ 0	\$ 276,559,169	\$ 276,559,169
Total Michigan Finance Authority	\$ 364,394,747	\$ 330,153,584	\$ 323,114,152	\$ 12,313,820	\$ 276,559,169	\$ 288,872,989
		Change in Net Position		\$ 12,313,820	\$ 276,559,169	\$ 288,872,989
		Net Position-beginning		(1,003,870,009)	4,672,014,267	3,668,144,258
		Net Position-ending		\$ (991,556,189)	\$ 4,948,573,436	\$ 3,957,017,247

The accompanying notes are an integral part of the financial statements.

Michigan Finance Authority

GOVERNMENTAL FUNDS

BALANCE SHEET

September 30, 2023

	Major Funds		
	General Fund	Tobacco Settlement Debt Service Fund	Totals
<b>ASSETS</b>			
Assets:			
Receivable - Tobacco settlement revenue	\$ 245,864	\$ 53,770,036	\$ 54,015,900
Investments (Note 3)	2,469,719	72,130,578	74,600,297
Total assets	<u>\$ 2,715,583</u>	<u>\$ 125,900,614</u>	<u>\$ 128,616,197</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Total assets and deferred outflows of resources	<u>\$ 2,715,583</u>	<u>\$ 125,900,614</u>	<u>\$ 128,616,197</u>
<b>LIABILITIES</b>			
Liabilities:			
Accounts payable and other liabilities	\$ 187,225	\$	\$ 187,225
Total liabilities	<u>\$ 187,225</u>	<u>\$ 0</u>	<u>\$ 187,225</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue (Note 1)	<u>\$ 245,864</u>	<u>\$ 53,770,036</u>	<u>\$ 54,015,900</u>
<b>FUND BALANCE</b>			
Fund balance:			
Restricted for debt service	\$	\$ 72,130,578	\$ 72,130,578
Restricted for administrative expenditures	2,282,494		2,282,494
Total fund balance	<u>\$ 2,282,494</u>	<u>\$ 72,130,578</u>	<u>\$ 74,413,072</u>
Total liabilities, deferred inflows of resources, and fund balance	<u>\$ 2,715,583</u>	<u>\$ 125,900,614</u>	<u>\$ 128,616,197</u>

The accompanying notes are an integral part of the financial statements.



# RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

September 30, 2023

Total fund balances for governmental funds	\$	74,413,072
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Amounts reported for governmental activities in the statement of net position are different because:

<b>Deferred loss and gain on refunding</b> is not recognized in governmental funds.	8,440,036
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<b>Interest payable</b> on bonds is not due and payable in the current period and therefore is not reported in the governmental funds, whereas a liability is established for bond interest when incurred in the statement of net position.	(6,834,189)
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<b>Bonds payable</b> are not due and payable in the current period and therefore are not reported in the governmental funds, whereas a liability for the bonds is established when the bonds are issued in the statement of net position.	(1,121,577,524)
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<b>Unavailable revenue</b> is recorded in governmental funds for tobacco settlement revenue that has been earned but is not available, whereas revenue is recognized when earned in the statement of net position.	54,015,900
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<b>Compensated absences payable</b> are not due and payable in the current period and therefore are not reported in the governmental funds, whereas a liability is established for absences when earned in the statement of net position.	(13,484)
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Net position (deficit)	\$	(991,556,189)
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The accompanying notes are an integral part of the financial statements.

Michigan Finance Authority

**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
For the Fiscal Year Ended September 30, 2023

	Major Funds		
	General Fund	Tobacco Settlement Debt Service Fund	Totals
<b>REVENUES</b>			
Tobacco settlement revenue	\$ 318,270	\$ 70,145,811	\$ 70,464,081
Investment income	95,672	3,229,852	3,325,524
Total revenues	<u>\$ 413,942</u>	<u>\$ 73,375,663</u>	<u>\$ 73,789,605</u>
<b>EXPENDITURES</b>			
Interest and principal on bonds and notes	\$	\$ 72,983,025	\$ 72,983,025
Other administrative expenditures	273,725		273,725
Total expenditures	<u>\$ 273,725</u>	<u>\$ 72,983,025</u>	<u>\$ 73,256,750</u>
Excess of revenues over (under) expenditures	\$ 140,217	\$ 392,638	\$ 532,855
Change in fund balance	\$ 140,217	\$ 392,638	\$ 532,855
Fund balance - Beginning of fiscal year	2,142,277	71,737,940	73,880,217
Fund balance - End of fiscal year	<u>\$ 2,282,494</u>	<u>\$ 72,130,578</u>	<u>\$ 74,413,072</u>

The accompanying notes are an integral part of the financial statements.

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Fiscal Year Ended September 30, 2023

Net change in fund balance - Total governmental funds	\$ 532,855
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Amounts reported for governmental activities in the statement of activities are different because:

<b>Tobacco settlement revenue</b> is not recognized as revenue until earned and available by governmental funds and is recorded as deferred inflows of resources. Revenue is recognized when earned in the statement of activities.	(266,781)
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**Bond proceeds and principal payments** - Bond proceeds are current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Bond proceeds are increased/decreased for bond premiums/discounts when bonds are issued, whereas the premiums/discounts are amortized and expensed over the life of the bonds in the statement of activities.

Repayment of bond principal	51,015,000
Amortization of bond premiums	794,191
Amortization of bond discounts	(23,743)

<b>Bond interest</b> is recognized as an expenditure when due and payable by governmental funds, whereas it is expensed when incurred for the statement of activities.	(39,714,449)
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<b>Changes in deferred gain and loss on refunded bonds</b> are not recognized in governmental funds.	(27,983)
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<b>Compensated absences</b> are recorded as expenditures in governmental funds when due and payable, whereas they are accrued and expensed when these absences are earned in the statement of activities.	4,730
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Net change in net position	<u>\$ 12,313,820</u>
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The accompanying notes are an integral part of the financial statements.

Michigan Finance Authority

**PROPRIETARY FUNDS**  
**STATEMENT OF NET POSITION**  
September 30, 2023

	Business-Type Activities			
	Major Funds			
	Municipal Bond Fund	Student Loan Fund	Non-Major Funds	Totals
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents (Note 3)	\$ 825,493,588	\$ 73,999,146	\$ 74,628,314	\$ 974,121,048
Receivable from federal government	177,923	596,665	216,761	991,349
Receivable from other funds			2,594,915	2,594,915
Interest receivable	55,837,530	9,616,232	274,958	65,728,720
Investments (Note 3)	2,173,494,270		19,332,942	2,192,827,212
Notes receivable (Note 5)	117,751,710		21,563,000	139,314,710
Loans receivable, net (Note 6)	221,165,852	38,788,008		259,953,860
Bonds receivable (Note 7)	259,950,000			259,950,000
Other current assets		1,833	542,490	544,323
Total current assets	\$ 3,653,870,873	\$ 123,001,884	\$ 119,153,380	\$ 3,896,026,137
Noncurrent assets:				
Receivable from State of Michigan (Note 4)	\$ 1,008,877,187	\$	\$	\$ 1,008,877,187
Investments (Note 3)	28,692,799		6,252,295	34,945,094
Loans receivable, net (Note 6)	2,087,434,507	138,479,196		2,225,913,703
Bonds receivable (Note 7)	3,073,996,435			3,073,996,435
Total noncurrent assets	\$ 6,199,000,928	\$ 138,479,196	\$ 6,252,295	\$ 6,343,732,419
Total assets	\$ 9,852,871,801	\$ 261,481,080	\$ 125,405,675	\$ 10,239,758,556
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred loss on refunding (Note 1)	\$ 12,225,882	\$ 441,962	\$	\$ 12,667,844
Deferred outflows related to pensions (Note 13)		177,047	433,015	610,062
Deferred outflows related to OPEB (Note 14)		546,527	1,730,646	2,277,173
Total deferred outflows of resources	\$ 12,225,882	\$ 1,165,536	\$ 2,163,661	\$ 15,555,079
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable and other liabilities	\$ 53,597,811	\$ 119,023	\$ 2,730	\$ 53,719,564
Bonds and notes payable, net (Note 8)	660,895,062	13,153,930	21,737,400	695,786,392
Interest payable	71,235,923	589,414	50,213	71,875,550
Unearned revenue	17,610,707			17,610,707
Total current liabilities	\$ 803,339,503	\$ 13,862,367	\$ 21,790,343	\$ 838,992,213
Noncurrent liabilities:				
Bonds and notes payable, net (Note 8)	\$ 4,348,248,526	\$ 99,313,471	\$	\$ 4,447,561,997
Compensated absences		169,187	328,261	497,448
Net pension liability (Note 13)		1,814,172	5,799,460	7,613,632
Net OPEB liability (Note 14)		1,373,736	4,350,161	5,723,897
Total noncurrent liabilities	\$ 4,348,248,526	\$ 102,670,566	\$ 10,477,882	\$ 4,461,396,974
Total liabilities	\$ 5,151,588,029	\$ 116,532,933	\$ 32,268,225	\$ 5,300,389,187
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred gain on refunding (Note 1)	\$ 1,447,852	\$	\$	\$ 1,447,852
Deferred inflows related to pensions (Note 13)		16,851	53,359	70,210
Deferred inflows related to OPEB (Note 14)		1,159,909	3,673,041	4,832,950
Total deferred inflows of resources	\$ 1,447,852	\$ 1,176,760	\$ 3,726,400	\$ 6,351,012
<b>NET POSITION</b>				
Restricted for (Note 1):				
State Revolving Subfund	\$ 3,283,130,166	\$	\$	\$ 3,283,130,166
Strategic Water Quality Initiatives Subfund	38,794,990			38,794,990
School Loan Revolving Subfund	1,410,622,973			1,410,622,973
Student Loan Fund		88,713,430		88,713,430
Michigan Guaranty Agency - Operating Fund			78,819,015	78,819,015
Public School Academy Facilities Fund			1,831,978	1,831,978
Unrestricted	(20,486,327)	56,223,493	10,923,718	46,660,884
Total net position	\$ 4,712,061,802	\$ 144,936,923	\$ 91,574,711	\$ 4,948,573,436

The accompanying notes are an integral part of the financial statements.

Michigan Finance Authority

**PROPRIETARY FUNDS**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
For the Fiscal Year Ended September 30, 2023

	Business-Type Activities			
	Major Funds			Totals
	Municipal Bond Fund	Student Loan Fund	Non-Major Funds	
<b>OPERATING REVENUES</b>				
Federal revenue, net of special allowance (Notes 1 and 11)	\$ 299,658	\$ 3,473,879	\$ 11,136,000	\$ 14,909,537
Interest revenue	230,321,432	10,177,389	641,938	241,140,759
Provision for loan losses		(238,225)		(238,225)
Investment income	145,051,921	3,225,270	4,113,113	152,390,304
Fees			1,600,428	1,600,428
Miscellaneous	117,626	2,144,679	581,138	2,843,443
Total operating revenues	\$ 375,790,637	\$ 18,782,992	\$ 18,072,617	\$ 412,646,246
<b>OPERATING EXPENSES</b>				
Interest expense	\$ 197,798,927	\$ 6,253,949	\$ 465,792	\$ 204,518,668
Debt issuance costs	1,816,545		169,350	1,985,895
Other administrative expense	3,670,028	4,222,895	11,024,191	18,917,114
Total operating expenses	\$ 203,285,500	\$ 10,476,844	\$ 11,659,333	\$ 225,421,677
Operating income	\$ 172,505,137	\$ 8,306,148	\$ 6,413,284	\$ 187,224,569
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Operating subsidies	\$ 167,098,666	\$	\$	\$ 167,098,666
Program principal forgiveness, net	(75,137,150)			(75,137,150)
Grant expense	(2,626,916)			(2,626,916)
Total nonoperating revenues (expenses)	\$ 89,334,600	\$ 0	\$ 0	\$ 89,334,600
Income (expenses) before transfers	\$ 261,839,737	\$ 8,306,148	\$ 6,413,284	\$ 276,559,169
<b>TRANSFERS</b>				
Transfers from other funds	\$	\$	\$ 15,594	\$ 15,594
Transfers to other funds	(7,559)		(8,035)	(15,594)
Total transfers	\$ (7,559)	\$ 0	\$ 7,559	\$ 0
Change in net position	\$ 261,832,178	\$ 8,306,148	\$ 6,420,843	\$ 276,559,169
Net position - Beginning of fiscal year	4,450,229,624	136,630,775	85,153,868	4,672,014,267
Net position - End of fiscal year	\$ 4,712,061,802	\$ 144,936,923	\$ 91,574,711	\$ 4,948,573,436

The accompanying notes are an integral part of the financial statements.

Michigan Finance Authority

PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS

For the Fiscal Year Ended September 30, 2023

	Business-Type Activities			
	Major Funds		Non - Major Funds	Totals
	Municipal Bond Fund	Student Loan Fund		
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Bonds, notes, and loans receivable made	\$ (748,607,058)	\$	\$ (21,563,000)	\$ (770,170,058)
Principal received on bonds, notes, and loans	658,227,782	52,819,509	21,245,000	732,292,291
Interest received on bonds, notes, and loans	217,809,445	8,504,806	629,036	226,943,287
Cash payments to employees and suppliers for goods and services	(3,191,325)	(4,907,059)	(11,182,880)	(19,281,264)
Net special allowance payment to federal government		2,655,311		2,655,311
Other operating revenues	540,188	2,159,304	13,462,397	16,161,889
Net cash (used in) provided by operating activities	\$ 124,779,032	\$ 61,231,871	\$ 2,590,553	\$ 188,601,456
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Proceeds from sale of bonds and notes, net	\$ 208,975,403	\$	\$ 21,737,400	\$ 230,712,803
Payment of debt issuance costs	(1,278,095)		(169,350)	(1,447,445)
Principal paid on bonds and notes	(970,970,000)	(111,400,000)	(21,419,700)	(1,103,789,700)
Interest paid on bonds and notes	(230,141,308)	(6,734,455)	(453,123)	(237,328,886)
Operating subsidies	179,709,373			179,709,373
Grant expense	(77,825,190)			(77,825,190)
Net future payments for debt service	(32,483,440)			(32,483,440)
Transfers	(7,559)		7,559	
Net cash used in noncapital financing activities	\$ (924,020,816)	\$ (118,134,455)	\$ (297,214)	\$ (1,042,452,485)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Purchase of investments	\$ (2,965,292,839)	\$	\$	\$ (2,965,292,839)
Proceeds from sale and maturities of investments	3,504,943,106	1,261,790	5,814,467	3,512,019,363
Net proceeds from sale and maturity of money market funds	(448,595,418)		354,654	(448,240,764)
Interest and dividends on investments	147,739,588	3,117,095	4,447,225	155,303,908
Net cash provided by (used in) investing activities	\$ 238,794,437	\$ 4,378,885	\$ 10,616,346	\$ 253,789,668
Net (decrease) increase in cash	\$ (560,447,347)	\$ (52,523,699)	\$ 12,909,685	\$ (600,061,361)
Cash and cash equivalents - Beginning of fiscal year	1,385,940,936	126,522,845	61,718,629	1,574,182,410
Cash and cash equivalents - End of fiscal year	\$ 825,493,589	\$ 73,999,146	\$ 74,628,314	\$ 974,121,049
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH FROM OPERATING ACTIVITIES</b>				
Operating income	\$ 172,505,137	\$ 8,306,148	\$ 6,413,284	\$ 187,224,569
Adjustments to reconcile operating income to net cash from operating activities:				
Investment income	(145,051,921)	(3,225,270)	(4,113,113)	(152,390,304)
Other income	(24,907)			(24,907)
Interest expense	197,798,927	6,253,949	465,792	204,518,668
Debt issuance cost	1,816,545	-	169,350	1,985,895
Pension expense		144,035	456,112	600,147
OPEB expense		(253,369)	(802,331)	(1,055,700)
Changes in assets and liabilities:				
(Increase) decrease in other receivables	(223,779,490)	392,970	399,873	(222,986,647)
Increase (decrease) in other payables	427,282	(39,119)	(80,414)	307,749
(Increase) decrease in bonds, notes, and loans receivable	121,087,459	49,652,527	(318,000)	170,421,986
Net cash (used in) provided by operating activities	\$ 124,779,032	\$ 61,231,871	\$ 2,590,553	\$ 188,601,456

**FIDUCIARY FUNDS – PRIVATE PURPOSE TRUST**  
**STATEMENT OF FIDUCIARY NET POSITION**  
September 30, 2023

	Michigan Guaranty Agency Federal Fund
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents (Note 3)	\$ 3,456,461
Receivable from federal government	4,047,227
Total current assets	<u>\$ 7,503,688</u>
 Total assets	 <u>\$ 7,503,688</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts payable and other liabilities	\$ 291,222
Payable to other funds	2,182,158
Student loan claims payable	4,003,997
Total current liabilities	<u>\$ 6,477,377</u>
 Total liabilities	 <u>\$ 6,477,377</u>
<b>NET POSITION</b>	
Net position held in trust (Notes 1b.(5) and 1d.(1))	<u><u>\$ 1,026,311</u></u>

The accompanying notes are an integral part of the financial statements.

**FIDUCIARY FUNDS – PRIVATE PURPOSE TRUST**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
For the Fiscal Year Ended September 30, 2023

	Michigan Guaranty Agency Federal Fund
Additions:	
Federal revenue	\$ 79,541,655
Loans recovered, repurchased, and rehabilitated	6,086,736
Investment income	168,376
Fees	9,557,637
Total additions	<u>\$ 95,354,404</u>
Deductions:	
Student loan claims paid to lenders	\$ 79,531,663
Payments to federal government	6,090,785
Other expense	10,314,869
Total deductions	<u>\$ 95,937,317</u>
Net decrease	\$ (582,913)
Net position - Beginning of fiscal year	<u>1,609,224</u>
Net position - End of fiscal year	<u><u>\$ 1,026,311</u></u>

The accompanying notes are an integral part of the financial statements.



## NOTES TO THE FINANCIAL STATEMENTS

### Note 1 Significant Accounting Policies

The accounting policies of the Michigan Finance Authority (the “Authority”) conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies:

#### a. Reporting Entity

The Authority is a discretely presented component unit of the State of Michigan that consolidated certain public finance authorities in Michigan in accordance with Executive Order No. 2010-2, effective May 30, 2010. The Authority combined the operations of 10 different public finance authorities (Michigan Forest Finance Authority, Michigan Higher Education Assistance Authority, Michigan Higher Education Facilities Authority, Michigan Higher Education Student Loan Authority, Michigan Municipal Bond Authority, Michigan Public Educational Facilities Authority, Michigan State Hospital Finance Authority, Michigan Tobacco Settlement Finance Authority, Michigan Underground Storage Tank Financial Assurance Authority, and State Higher Education Facilities Commission). In addition, the authorization to finance the facilities of public and private schools, formerly under the Michigan Strategic Fund, and to issue bonds and notes on behalf of the State Land Bank Fast Track Authority was transferred to the Authority.

The Authority is governed by its own Board of Directors, composed of seven members, consisting of the State Treasurer as chair and six appointees of the Governor with the advice and consent of the State Senate. The Board provides overall governing direction for the Authority. All administrative functions of the Authority, including budgeting, procurement, personnel, and management functions, are under the direction and supervision of the State Treasurer.

The Authority is not empowered to create, in any fashion, debt or liabilities on behalf of the State or to pledge the full faith and credit of the State; however, the Authority may borrow money and issue bonds and notes to provide sources of funding for loans to governmental units and school districts. In addition, the Authority may issue bonds and notes to provide sources of funding for private or nonpublic, nonprofit institutions of higher education; governmental units; and eligible healthcare providers and facilities and to undertake or continue public and capital improvements by assisting governmental units in financing and marketing municipal debt and tax-exempt bonds.

The Authority is also empowered to complement and supplement the student loan efforts of Michigan private lenders by making loans and acquiring loans made to students and their parents, thereby enhancing access to higher education. However, due to the enactment of legislation by the U.S. Congress, effective June 30, 2010, the Authority is no longer originating or acquiring loans.

The Authority's Michigan Guaranty Agency (MGA) was formed for the purpose of guaranteeing loans made to qualified students and parents of qualified students through approved financial institutions; however, due to the enactment of legislation by the U.S. Congress, effective June 30, 2010, MGA is no longer permitted to issue new loan guarantees.

The accompanying financial statements report the net financial position and the changes in net financial position and, where applicable, cash flows of the Authority. They do not purport to, and do not, fairly present the net financial position and the changes in net financial position and cash flows of the State of Michigan or its component units in conformity with GAAP. The financial statements of the Authority are included in the *State of Michigan Annual Comprehensive Financial Report* as a discretely presented component unit.

**b. Authority Programs**

- (1) The Authority's Tobacco Settlement Debt Service Fund (formerly known as the Michigan Tobacco Settlement Finance Authority) was authorized by the provisions of Public Act 226 of 2005, and amended by Public Act 18 of 2007. The purpose of the Act is to provide for the sale by the State and the purchase by the Authority of all or a portion of tobacco settlement assets and to authorize the issuance of bonds. The Authority has issued tobacco settlement bonds secured by a pledge of a percentage of the State of Michigan's tobacco settlement revenue (TSR) and deposited the bond proceeds in the State of Michigan's General Fund, School Aid Fund, and 21st Century Jobs Trust Fund.
- (2) The Authority's Municipal Bond Fund (formerly known as the Michigan Municipal Bond Authority) was created pursuant to Public Act 227 of 1985, to provide alternative sources of funding for governmental units within the State to undertake or continue public improvements by assisting those governmental units in financing and marketing municipal debt. The Municipal Bond Fund includes the Local Municipalities Subfund, State Revolving Subfund, Strategic Water Quality Initiatives Subfund, and School Loan Revolving Subfund:
  - (a) The Local Municipalities Subfund includes the financing activities for municipalities, excluding those activities for school districts, water pollution control, and drinking water projects reported in the other subfunds.
  - (b) The State Revolving Subfund, which includes the Clean Water Program and Drinking Water Program, and the Strategic Water Quality Initiatives Subfund are co-administered by the Authority and the Department of Environment, Great Lakes, and Energy. The Authority provides reduced interest loans for the construction of water pollution control and drinking water projects.

- (c) The Authority's School Loan Revolving Subfund is a self-sustaining fund and was established by Public Act 93 of 2005, to make loans to school districts to assist in paying debt service on qualified bonds issued by school districts for capital improvement projects. Any money repaid by school districts on loans is deposited back into the revolving fund for future use in funding new loans.
- (3) The Authority's Student Loan Fund (formerly known as the Michigan Higher Education Student Loan Authority) was created and organized under Public Act 222 of 1975, as amended, to complement and supplement the student loan efforts of private lenders by making loans and acquiring loans made to students and their parents, thereby enhancing access to higher education.
- (4) The Authority's Michigan Guaranty Agency (MGA) was formed for the purpose of guaranteeing loans made to qualified students and parents of qualified students through approved financial institutions. The Michigan Guaranty Agency Federal Fund, a fiduciary fund, accounts for money received from various sources and held by the Authority on behalf of the U.S. Department of Education (USDOE). With the passage of the Health Care and Education Reconciliation Act of 2010 on March 26, 2010, no new loan guarantees were permitted to be made by MGA after June 30, 2010.
- (5) The Authority's Public School Academy Facilities Fund (formerly known as the Michigan Public Educational Facilities Authority) was authorized by Executive Reorganization Order No. 2002-3 (Section 12.192 of the *Michigan Compiled Laws*) to issue bonds for the purpose of making loans through the purchase of municipal obligations in fully marketable form of a governmental unit or making loans to a nonprofit entity for the benefit of a public school academy. All Public School Academy Facilities Fund program bonds are limited obligations of the Authority and are not obligations of the State and, therefore, are not presented in the financial statements. Fees generated by the Authority on the limited obligation bonds are recognized in the Michigan Finance Authority - Operating Fund, a non-major fund.

**c. Other Authority Operations**

- (1) The Authority's Healthcare Finance Fund (formerly known as the Michigan State Hospital Finance Authority) was organized under Public Act 38 of 1969, as amended, to facilitate the ability of eligible healthcare providers and facilities to obtain financing and refinancing for capital improvements by obtaining loans from the Authority. The Authority issues bonds for facility equipment loans through the Healthcare Equipment Loan Program and issues revenue bonds and bonds for other capital needs of the facilities. All Healthcare Finance Fund program bonds are limited obligations of the Authority and are not obligations of the State and, therefore, are not presented in the financial statements. Fees generated by the Authority on the limited obligation bonds are recognized in the Michigan Finance Authority - Operating Fund, a non-major fund.

- (2) The Authority's Higher Education Facilities Fund (formerly known as the Michigan Higher Education Facilities Authority) was organized under Public Act 295 of 1969, as amended, to issue tax-exempt bonds and lend the proceeds to private or nonpublic, nonprofit institutions of higher education within the State for capital improvements. All Higher Education Facilities Fund program bonds are limited obligations of the Authority and are not obligations of the State and, therefore, are not presented in the financial statements. Fees generated by the Authority on the limited obligation bonds are recognized in the Michigan Finance Authority - Operating Fund, a non-major fund.
- (3) The Michigan Strategic Fund was organized under Public Act 270 of 1984, as amended, to issue tax-exempt bonds and lend the proceeds to private schools to finance facilities. All Michigan Strategic Fund program bonds issued through the Authority are limited obligations of the Authority and are not obligations of the State and, therefore, are not presented in the financial statements. Fees generated by the Authority on the limited obligation bonds are recognized in the Michigan Finance Authority - Operating Fund, a non-major fund.

**d. Basis of Presentation**

The basic financial statements have been prepared in accordance with GAAP as prescribed by the Governmental Accounting Standards Board (GASB). The Authority follows the governmental and business-type activities reporting requirements of GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*, as amended. These requirements provide a comprehensive one-line look at the Authority's financial activities, which are presented in the following financial statements:

**(1) Government-Wide Financial Statements**

The Authority's statement of net position and statement of activities report information on all non-fiduciary activities of the Authority. The Michigan Guaranty Agency Federal Fund, a fiduciary fund, is excluded from the government-wide financial statements because these assets are held by the Authority on behalf of the USDOE and do not represent discretionary assets of the Authority to finance its operations. The Authority's activities are distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by charges to external parties for goods or services. The statement of net position presents assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources represents the Authority's net position. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Program revenues include charges to users who directly benefit from the services, grants, and contributions that are restricted to meeting the requirements of a function. Taxes and other items not meeting the definition of program revenues are reported as general revenues.

(2) Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual funds are reported as separate columns in the fund financial statements, with non-major proprietary funds being combined into a single column.

The Authority's major governmental funds include the General Fund and Tobacco Settlement Debt Service Fund. The Authority's major proprietary funds include the Municipal Bond Fund and the Student Loan Fund. The non-major proprietary funds include the Michigan Guaranty Agency - Operating Fund, Michigan Finance Authority - Operating Fund, and Public School Academy Facilities Fund. The Authority's fiduciary fund is the Michigan Guaranty Agency Federal Fund.

e. **Measurement Focus and Basis of Accounting**

The Authority follows the accounting rules promulgated by GASB. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as they become susceptible to accrual, generally when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, generally within 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to debt service, compensated absences, and claims and judgments are recorded only when payment is due and payable.

f. **Major Account Classifications: Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position/Fund Balance**

(1) Cash and Cash Equivalents - The Authority's cash and cash equivalents include deposits with financial institutions and equity in common cash maintained by the State Treasurer. In addition, highly liquid short-term investments with original maturities of three months or less that are used by the Authority for cash management rather than investing activities are reported as cash equivalents.

(2) Receivable - Tobacco Settlement Revenue (TSR) - This receivable represents the revenue earned as a result of the sale by the State of a portion of its future TSR. The receivable is recognized as revenue in the government-wide financial statements but is recognized as unavailable revenue in the governmental General Fund and the debt service fund financial statements.

- (3) Receivable From State of Michigan - The receivable recorded in the School Loan Revolving Subfund is collateralized by two different sources: school districts that previously borrowed from the School Bond Loan Fund, which is a restricted subfund of the State of Michigan's General Fund, and school districts that have borrowed through the School Loan Revolving Subfund.
- (4) Interfund Activity - During the course of operations, the Authority has activity between funds for various purposes. Residual balances outstanding at year-end are reported as due from/to other funds. These balances are reported in the fund financial statements and certain eliminations are made between funds included in business-type activities so that only the net amount is included in the business-type activity column on the government-wide financial statements. Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out and certain eliminations are made between funds included in business-type activities so that only the net amount is included in the business-type activity column on the government-wide financial statements.
- (5) Interest Receivable - This represents interest income earned but not yet received at year-end. This includes interest income earned on investments, notes, loans, and bonds with the exception of accrued interest receivable from the State of Michigan, which is classified as Receivable from State of Michigan on the financial statements.
- (6) Investments - The Authority invests funds that will not be needed for program use in the near term in investments that include money market funds, U.S. Treasury obligations, repurchase agreements, certificates of deposit and bonds. The investment objective is the preservation of capital while managing the cash flow requirements for making debt service payments to bondholders when due and paying other Authority obligations as required pertaining to rating agency, trustee, servicer charges, and administrative expenses.
- (7) Notes Receivable - The Authority issues State aid notes and loans the proceeds to school districts and public school academies to meet cash flow needs for operating purposes.
- (8) Loans Receivable - The Authority has outstanding loans with local units of government, public schools, and students and parents. Premiums on loans are included in loans receivable and amortized over the remaining life of the loans as a reduction to interest income.
- (9) Bonds Receivable - Bonds receivable consist of the value of bonds purchased from governmental units that includes regular principal and interest payments over the life of the bonds.

- (10) Deferred Outflows of Resources - In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until that time. The Authority has three items that qualify for reporting in this category in the government-wide and proprietary fund financial statements: deferred losses on debt refundings, deferred outflows related to pensions, and deferred outflows related to other postemployment benefit (OPEB) costs.

A loss on debt refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt. The deferred outflows related to pension and other postemployment benefit costs result from the following: the net difference between projected and actual earnings on investments, changes in actuarial assumptions, changes in the Authority's proportion of the net OPEB liability and differences between employer contributions and the Authority's proportionate share of contributions, and the Authority's contributions to the pension plan and OPEB plan subsequent to the measurement date.

- (11) Accounts Payable and Other Liabilities - The Authority's accounts payable relate to services provided by vendors and employees and other costs incurred but not yet paid as of year-end.
- (12) Bonds Payable - The Authority issues bonds to provide funding for its various programs. In the government-wide and proprietary fund financial statements, bond premiums and discounts are amortized over the life of the bonds using the interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, bond premiums and discounts are recognized in the current period. The face amount of the debt issued, premiums, and discounts are reported as other financing sources and uses.

- (13) Notes Payable - The Authority issues State aid, tax anticipation, and public school academy facilities notes that are payable by the Authority, through designated trustees, solely from funds received from each participating public school in payment of the school's notes and from investment earnings, undisbursed note proceeds, and other funds of each participating public school retained by the trustees on a note issue-specific basis. In addition, the Authority issues notes for one series of student loan trusts. The net amount of the monthly funds received from student loan borrowers and investment earnings less applicable expenses are used to pay down the Class A notes held in the Student Loan Bond/Note Fund.

- (14) Interest Payable - This represents interest expense on the Authority's outstanding bonds and notes that has been incurred but not paid at year-end.
- (15) Unearned Revenue - The Municipal Bond Fund records unearned revenue for grant awards until the Authority disburses the funds to the recipients.
- (16) Compensated Absences - In the government-wide and proprietary fund financial statements, compensated absences are reported as liabilities. Compensated absences are accrued employee vacation, banked leave time, and sick leave time. In governmental fund financial statements, liabilities for compensated absences are accrued when they are considered due and payable and recorded in the fund only for separations or transfers that occur before year-end. The Authority is allocated a percentage of assigned employees of the Department of Treasury. The Authority allocates employee payroll costs among the various Authority operating funds as appropriate to where the employees' time resources are concentrated.
- (17) Deferred Inflows of Resources - In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net asset that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The Authority has three items that qualify for reporting in this category in the government-wide and proprietary fund financial statements: deferred gains on debt refundings, deferred inflows related to pensions, and deferred inflows related to other postemployment benefit costs.

A gain on debt refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded debt or the refunding debt. The deferred inflows related to pension and other postemployment benefit costs result from the following: differences between expected and actual actuarial experience, changes in actuarial assumptions, the net difference between projected and actual earnings on investments, and changes in the Authority's proportion of the net OPEB liability and differences between employer contributions and the Authority's proportionate share of contributions.

The Authority also reports deferred inflows of resources in governmental fund financial statements for unavailable revenue that has not met the recognition criteria for availability under the modified accrual basis of accounting, primarily for TSR. These amounts are deferred and recognized as inflows of resources in the period that the revenue becomes available.



- (18) Net Position - The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is net position on the government-wide, proprietary fund, and fiduciary fund financial statements. Substantially all of the assets of the Authority are pledged for payment against the various bond indentures. The State Revolving Subfund, Strategic Water Quality Initiatives Subfund, and School Loan Revolving Subfund restricted net positions are for the construction of water pollution control and drinking water projects, sewage system improvements, and qualified loans to school districts. The Student Loan Fund restricted net position is pledged by bond indentures that provide funds for student loans.
- (19) Fund Balance - The difference between fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is the fund balance on the governmental fund financial statements. Fund balances for the Authority's governmental funds are classified as restricted in the fund financial statements. Restricted fund balance reflects funds that have constraints placed on the use of the resources through enabling legislation or bond covenants.

**g. Major Account Classifications: Revenues, Expenses/Expenditures, and Additions/Deductions**

- (1) Governmental Funds - The revenue source is from the Authority's share of TSR received by the State of Michigan under the terms of the Master Settlement Agreement (MSA). Expenditures are primarily debt service principal and interest on outstanding bonds.
- (2) Proprietary Funds - Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All other revenues and expenses are reported as nonoperating.

The Authority's primary operations include issuing bonds, providing and acquiring loans, purchasing local governmental units' municipal bonds, and guaranteeing qualified student loans. The operating revenues and expenses and the nonoperating revenues and expenses from the Authority's primary operations include:

- (a) Operating Revenues - The principal operating revenues of the Authority are federal grants, interest earned on loans, provision for loan losses, investment income, and charges to customers for financing services. Federal revenue is for defaulted student loan recoveries, repurchased and rehabilitated loans, and account maintenance. Fees are generated from servicing outstanding loans.
- (b) Operating Expenses - Operating expenses of the Authority include interest expense on bonds and notes, debt issuance costs, and other administrative expenses.

(c) Non-operating Revenues/Expenses - Non-operating revenues includes funds provided by the State of Michigan and U.S. Environmental Protection Agency capitalization grants and are recognized as operating subsidies. Non-operating expenses represent the disbursement of grant funds and principal forgiveness.

(3) Fiduciary Fund - The activity within the private-purpose trust fund and the resulting net position do not represent resources of the Authority to finance its operations, restricted or otherwise, and are held in trust by the Authority, on behalf of the USDOE. Additions include federal funds and recovery of funds from potentially defaulted loans, repurchased loans, or rehabilitated loans. It also includes revenue related to the pause on federal student loan interest and collections on defaulted loans. Deductions include loan claims from financial institutions for loans on which the student defaulted and the unpaid loans have been acquired by MGA and payments to the federal government for recovered, repurchased, or rehabilitated loans for which the claim was already paid.

**h. Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates. In addition, the use of estimates by the Authority is also disclosed in Note 6d. for Student Loan Fund receivables, Note 12a. for contingencies related to the TSR, and Note 12b. for contingencies related to the Michigan Guaranty Agency Federal Fund loan loss provision.

**Note 2 Deficit Net Position**

The Authority reported a deficit net position of \$991.6 million at September 30, 2023 on the government-wide statement of net position within governmental activities for the Tobacco Settlement Debt Service Fund.

The payments to be received for the Tobacco Settlement Debt Service Fund under the MSA represent a share of anticipated future sales of tobacco products. Although the Authority expects to receive certain amounts under the MSA, the collections are not subject to accrual under GAAP due to the fact that the Authority opted to implement the deferral provision of GASB Statement No. 48, paragraph 15 prospectively as allowed by the standard.

**Note 3 Deposits and Investments**

The Authority reports investments at fair value based on quoted market prices, consistent with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, except for commercial paper, U.S. Treasury notes, and U.S. Treasury bills, which are all reported at amortized cost if purchased within one year of maturity, and repurchase agreements, which are reported using cost-based measures because they are nonparticipating interest-earning investment contracts.

Deposits and investments held by the Authority at September 30, 2023 were as follows:

	Governmental Activities Governmental Funds	Business-Type Activities Proprietary Funds	Fiduciary Funds	Total
Deposits	\$	\$ 884,173,661	\$ 25,000	\$ 884,198,661
Investments	\$ 74,600,297	\$ 2,317,262,484	\$ 3,431,459	\$ 2,395,294,240

**a. Authorized Investments**

State statutes, board resolutions, and bond indentures authorize allowable investments for the various funds. The permissible investments for the various funds include:

**(1) Governmental Activities****(a) General Fund**

The Authority is authorized by State statute to invest any money, at the Authority's discretion, in any obligations it determines to be proper.

**(b) Tobacco Settlement Debt Service Fund**

The Authority is authorized by State statute to invest any money, at the Authority's discretion, in any obligations it determines to be proper. The Authority's bond indenture restricts the Authority to investments rated "A-1" or higher by Standard & Poor's (S&P), "P-1" by Moody's Investors Service, Inc. (Moody's), and "F1" by Fitch Ratings (Fitch).

**(2) Business-Type Activities****(a) Municipal Bond Fund**

The Authority is authorized by State statute to direct and manage its investments within the provisions of law applicable to State funds or resolutions authorizing bonds or notes. In addition, the Master Bond and Note Indentures for the various programs within the Municipal Bond Fund further define eligible investments.

(b) Student Loan Fund

The Authority is authorized by State statute to invest in obligations of, or guaranteed by, the U.S. government or the State of Michigan; U.S. government or federal agency obligation repurchase agreements; mutual funds; common trust funds; bankers' acceptances; certificates of deposit; savings and deposit accounts; and commercial paper.

(c) Michigan Guaranty Agency - Operating Fund

Section 422B(b) of the Higher Education Act permits the Authority to invest Operating Fund funds at its own discretion in accordance with prudent investor standards.

(d) Michigan Finance Authority - Operating Fund

Cash and investments applicable to operations from the Local Municipalities Subfund, Public School Academy Facilities Fund, Healthcare Finance Fund, and Higher Education Facilities Fund are consolidated into the Michigan Finance Authority - Operating Fund. State statutes for these funds authorize the allowable investments. The authorized investments for the Local Municipalities Subfund are identified under the Municipal Bond Fund in part a.(2)(a) of this note, and the authorized investments for the Public School Academy Facilities Fund are identified in part a.(2)(e) of this note. The authorized investments for the Healthcare Finance Fund are obligations of, or guaranteed by, the U.S. government or the State of Michigan; certificates of deposit; commercial paper; U.S. government repurchase agreements; mutual funds; bankers' acceptances; and other obligations approved by the State Treasurer. The authorized investments for the Higher Education Facilities Fund are obligations of, or guaranteed by, the U.S. government or the State of Michigan and certificates of deposit.

(e) Public School Academy Facilities Fund

The Authority is authorized by State statute to invest within the provisions of law applicable to State funds or resolutions authorizing bonds or notes. In addition, the Master Bond and Note Indentures may further define eligible investments.

(3) Fiduciary Fund - Michigan Guaranty Agency Federal Fund

Section 422A(b) of the Higher Education Act permits the Authority to invest in obligations issued or guaranteed by the United States or a state or in other similarly low-risk securities selected by the guaranty agency with the approval of the Secretary of Education.

**b. Cash and Investment Risks**

The Authority's cash and investments are subject to several types of risk:

- (1) Custodial Credit Risk for Deposits - Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Authority's deposits may not be recovered. The Authority had \$884.2 million in deposits at September 30, 2023. Of this balance, \$828.2 million was invested in the State of Michigan's common cash pool and \$55.9 million was the carrying value of cash in financial institutions.

The common cash pool is managed by the State Treasurer and is authorized to invest surplus funds in depository accounts at financial institutions; bonds, notes, and other U.S. government debt; prime commercial paper; certificates of deposit; and special State investment programs. The State Treasurer's policy for common cash depository accounts requires financial institutions to secure State funds with collateral, to be organized under federal or State law, and to maintain an office in Michigan. The policy also restricts deposits to a maximum of 50% of the financial institution's net worth. The State Treasurer's policy requires prime commercial paper to be rated "A-1" by S&P or "P-1" by Moody's or higher at purchase and places requirements and restrictions on the borrower.

The Authority does not have a policy for controlling custodial credit risk. Of the \$55.9 million deposited in financial institutions, \$0.4 million was insured by the Federal Depository Insurance Corporation and \$55.5 million was uninsured and uncollateralized and, therefore, exposed to custodial credit risk at September 30, 2023.

- (2) Custodial Credit Risk for Investments - Custodial credit risk for investments is the risk that, in the event of a failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the Authority, and are held by either the counterparty or the counterparty's trust department or agent but not in the Authority's name. The Authority does not have a policy for controlling custodial credit risk. At September 30, 2023, there was no exposure to custodial credit risk for investments.
- (3) Interest Rate Risk - Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Authority does not have a policy for controlling interest rate risk. The Authority's investment objective is the preservation of capital while managing the cash flow requirements for making debt service payments to bondholders and paying other obligations as required.

Investment timing for managing cash flow requirements is relative to the rates in securities at the time each investment decision is required to be made. To the extent possible, the Authority considers laddering investment maturities to meet cash flow requirements. Other than to keep all funds not required for immediate use in cash, there is no practical method to mitigate interest rate risk to hedge the rise of interest rates. Also, the Authority makes investments in accordance with applicable statutory and bond indenture provisions.

**Michigan Finance Authority**

At September 30, 2023, the average maturities of investments were as follows:

Type of Investment	Fair Value	Investment Maturities			
		Less than 1 Year	1 to 5 Years	6 to 10 Years	More than 10 Years
<u>Governmental Activities</u>					
Government money market funds	\$ 74,600,297	\$ 74,600,297	\$	\$	\$
<u>Business-Type Activities</u>					
Government money market funds	\$ 2,214,193,700	\$ 2,214,193,700	\$	\$	\$
Repurchase Agreement	28,692,799		28,692,799		
U.S. Government Agency	62,236,395	62,236,395			
Qualified Municipal GO Bonds	12,139,590	5,887,296	6,252,294		
Total business-type activities	<u>\$ 2,317,262,484</u>	<u>\$ 2,282,317,391</u>	<u>\$ 34,945,093</u>	<u>\$ 0</u>	<u>\$ 0</u>
<u>Fiduciary Activities</u>					
Government money market funds	\$ 3,431,459	\$ 3,431,459	\$	\$	\$

- (4) Credit Risk - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Authority's policy limits funds to \$150 million with any single issuer, except when the investments are collateralized; requires investments to be in the top three rating categories provided by S&P, Moody's, or Fitch; requires Guaranteed Investment Contracts to have minimum levels of collateralization which are in compliance with bond indentures and underlying statutes; requires minimum levels of 102% of specific collateral for repurchase agreements; and allows exceptions to these requirements only with executive management approval.

At September 30, 2023, the credit quality ratings of debt securities were as follows:

Investment	Fair Value	Rating	Rating Organization
<u>Governmental Activities</u>			
Governmental Money Market Funds	\$ 74,600,297	AAAm	S&P
<u>Business-Type Activities</u>			
Governmental Money Market Funds	\$ 2,214,193,700	AAAm	S&P
Repurchase Agreement	28,692,799	AA	S&P
U.S. Government Agency	62,236,395	AA+	S&P
Qualified Municipal GO Bonds	10,320,097	AA	S&P
Qualified Municipal GO Bonds	1,819,493	Aa1	Moody's
Total Business-Type Activities	\$ 2,317,262,484		
<u>Fiduciary Activities</u>			
Government Money Markets	\$ 3,431,459	AAAm	S&P

- (5) Concentration of Credit Risk - Concentration of credit risk is the risk of loss attributable to the magnitude of the Authority's investments with a single issuer. The Authority's policy limits funds to \$150 million with any single issuer, except when the investments are collateralized; requires Guaranteed Investment Contracts to have minimum levels of collateralization which are in compliance with bond indentures and underlying statutes; requires investments to be in the top three rating categories provided by S&P, Moody's, or Fitch; requires minimum levels of 102% of specific collateral for repurchase agreements; and allows exceptions to these requirements only with executive management approval. At September 30, 2023, there was no concentration of credit risk for investments.
- (6) Fair Value Measurement - The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

In instances whereby inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Authority's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset.

The Authority has the following recurring fair value measurements as of September 30, 2023:

	Fair Value	Level 1	Level 2
<u>Investments by fair value level:</u>			
Qualified Municipal GO bonds	\$ 12,139,590	\$	\$ 12,139,590
U.S. Government Agency	62,236,395		62,236,395

Qualified municipal GO bonds and certain U.S. government agency securities were determined primarily based on Level 2 inputs. The Authority estimates the fair value of these investments using the matrix pricing technique and other inputs such as interest rates and yield curves that are observable at commonly quoted intervals.

#### Note 4 Receivable From State of Michigan

##### Municipal Bond Fund - School Loan Revolving Subfund

The receivable from the State of Michigan recorded in the Municipal Bond Fund - School Loan Revolving Subfund is collateralized by loans to school districts that previously borrowed from the School Bond Loan Fund, which is a restricted subfund of the State of Michigan's General Fund, and school districts that have borrowed through the School Loan Revolving Subfund. The receivable to pay for the corresponding bonds payable disclosed in Note 8 was \$1.0 billion at September 30, 2023.

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**Note 5** Notes Receivable

The notes receivable of \$139.3 million consisted of the following at September 30, 2023:

**a. Municipal Bond Fund**

The Authority originated loans to public schools to meet the schools' immediate cash flow needs for spending purposes from the proceeds of its State aid and tax anticipation notes. Collections of the receivable for the notes outstanding are used to pay for the corresponding notes payable disclosed in Note 8. The balance of notes receivable was \$117.8 million at September 30, 2023. The outstanding notes receivable bore interest of 3.46%.

**b. Non-Major Fund - Public School Academy Facilities Fund**

The Authority originated loans to public school academies to meet the academies' immediate cash flow needs for operating purposes from the proceeds of its public school academy facilities notes. Collections of the receivable for the notes outstanding are used to pay for the corresponding notes payable disclosed in Note 8. The balance of notes receivable was \$21.6 million at September 30, 2023. The outstanding notes receivable bore interest of 6.25%.

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**Note 6** Loans Receivable, Net

Net loans receivable of \$2.5 billion consisted of the following at September 30, 2023:

**a. Municipal Bond Fund - Local Municipalities Subfund**

The loans receivable consists of \$5.2 million from Ypsilanti Community Schools for fiscal year 2023. Collections of the receivable for the loans outstanding are used to pay for the corresponding bonds payable disclosed in Note 8. Scheduled repayments of \$1.8 million are expected to be collected during fiscal year 2024.

**b. Municipal Bond Fund - State Revolving Subfund**

The State Revolving Subfund has made commitments to municipalities to loan funds for construction of publicly owned water pollution control facilities and drinking water projects. These loans are primarily secured by system revenues of local municipalities, limited tax general obligation pledges, revenue-sharing pledge agreements, unlimited tax general obligations, and/or reserve funds. As of September 30, 2023, amounts committed for the Clean Water Program were \$4.4 billion and loans of \$1.7 billion were outstanding. As of September 30, 2023, amounts committed for the Drinking Water Program were \$1.2 billion and loans of \$586.4 million were outstanding. Scheduled repayments of \$217.5 million are expected to be collected during fiscal year 2024.



c. **Municipal Bond Fund - Strategic Water Quality Initiatives Subfund**

The Strategic Water Quality Initiatives Subfund has made commitments to municipalities to loan funds for purposes such as footing drain disconnects and septic system upgrades that are generally not eligible to be financed through the State Revolving Subfund. These loans are primarily secured by local municipalities' limited or unlimited tax general obligations or system revenue, and some are additionally secured by revenue-sharing pledge agreements and/or reserve funds. Amounts committed were \$45 million as of September 30, 2023, and receivables outstanding were \$21.8 million. Scheduled repayments of \$1.9 million are expected to be collected during fiscal year 2024.

d. **Student Loan Fund**

Loans include educational loans made under the Federal Family Education Loan (FFEL) Program to students (Stafford Loans), to parents of dependent undergraduates (PLUS Loans), and to borrowers consolidating certain student loans (Consolidation Loans). These loans are federally insured. The terms of federal loans, which vary, generally provide for repayment in monthly installments of principal and interest over a period of up to 10 years. Loans also include education loans made under the Authority's MI-LOAN Program, which are not federally insured. The following are descriptions of the loans and adjustments that comprise the net loans receivable of \$177.3 million:

- (1) **Stafford Loans** - Stafford Loans may be subsidized or unsubsidized. Interest is paid on subsidized Stafford Loans during the enrolled and grace periods by the USDOE, whereas borrowers must either pay interest from the time of the loan or capitalize the interest until repayment begins on unsubsidized Stafford Loans.

Stafford Loans may bear fixed or variable rate interest with fixed rates ranging primarily from 5.6% to 6.8% and variable rates based on the bond equivalent rate for the 91-day U.S. Treasury bill, plus a factor of up to 3.25% depending on the status and/or date of disbursement of the loan.

- (2) **PLUS Loans** - The PLUS interest rate has been a fixed rate of 8.5% since July 1, 2006. Prior to July 1, 2006, interest rates on the PLUS Loans varied annually each July 1, based on the bond equivalent rate for the 91-day U.S. Treasury bill or one-year constant maturity, plus a factor of either 3.25% or 3.10%, depending on when borrowers obtained their first PLUS Loans.
- (3) **Consolidation Loans** - Interest rates on Consolidation Loans are fixed, calculated by rounding the weighted average of the interest rates on the loans consolidated to the nearest 1/8 of 1%, or variable based on the 91-day U.S. Treasury bill, plus 3.10%, not to exceed 8.25%.
- (4) **MI-LOAN Program Loans** - Under the Authority's MI-LOAN Program, loans are made to assist students in meeting the costs of education at a degree-granting college or university located in Michigan. Borrowers or eligible co-signers must meet standards of credit established by the Authority. As of September 30, 2023, the MI-LOAN Program balance

outstanding was \$30.3 million. The MI-LOAN Program's fixed interest rate loans ranged from 5.95% to 9.50%. The MI-LOAN Program's variable interest rate was 4.99% at September 30, 2023. Repayment begins within 60 days of the disbursement and extends over a maximum period of 25 years.

- (5) Allowance - The Authority's Stafford Loans, PLUS Loans, and Consolidation Loans are guaranteed primarily by the Authority's Michigan Guaranty Agency and by Great Lakes Higher Education Guaranty Corporation and reinsured by the USDOE. Historically, the Authority has recorded an allowance to estimate the unguaranteed portion of future loan defaults. As of September 30, 2023, the Authority's recorded allowance for FFEL Program loans was \$0.2 million.

MI-LOAN Program loans are not guaranteed or reinsured; therefore, the Authority estimates future loan defaults and records an allowance for the estimate. As of September 30, 2023, the Authority's recorded allowance for the MI-LOAN Program loans was \$0.9 million.

- (6) Status of Student Loan Programs - On February 15, 2008, origination of new MI-LOAN Program loans was suspended. Also, the U.S. Congress enacted legislation in the form of the Health Care and Education Reconciliation Act of 2010 on March 30, 2010 that eliminated the authorization to originate FFEL Program loans after June 30, 2010.

The Coronavirus Aid, Relief, and Economic Security (CARES) Act was signed into law on March 27, 2020. The Act provided student loan relief to borrowers, initially, from March 13, 2020 to September 30, 2020. The September 30, 2020 date was extended through August 31, 2023. The Authority allowed a non-capitalizing disaster forbearance to borrowers requesting it, for a period not to exceed 90 days, from March 13, 2020 to September 30, 2020 for FFELP accounts and March 13, 2020 to June 11, 2020 for MILOAN accounts. Interest continued to accrue during this period.

**Note 7 Bonds Receivable**

Bonds receivable consist of receivables from governmental units to pay corresponding Authority bonds as disclosed in Note 8. The annual requirements for governmental units to repay their bonds to the Authority as of September 30, 2023, including principal and interest, were as follows:

Fiscal Years Ending	Principal	Interest	Total
2024	\$ 259,950,000	\$ 142,951,660	\$ 402,901,660
2025	230,465,000	137,352,746	367,817,746
2026	195,995,000	127,346,231	323,341,231
2027	194,380,000	118,110,826	312,490,826
2028	166,495,000	108,865,829	275,360,829
2029 – 2033	894,860,000	424,441,995	1,319,301,995
2034 – 2038	674,130,000	201,625,556	875,755,556
2039 – 2043	250,230,000	103,559,015	353,789,015
2044 – 2048	137,600,000	52,470,706	190,070,706
2049 – 2053	119,735,000	29,201,500	148,936,500
2054 – 2058	84,225,000	5,143,300	89,368,300
Total unadjusted bonds and interest	\$ 3,208,065,000	\$ 1,451,069,364	\$ 4,659,134,364
Unamortized premium/discounts	125,881,435		125,881,435
Total	<u>\$ 3,333,946,435</u>	<u>\$ 1,451,069,364</u>	<u>\$ 4,785,015,799</u>

# Michigan Finance Authority

## Note 8 Bonds and Notes Payable, Net

a. Net bonds and notes payable of \$6,264.9 million consisted of the following at September 30, 2023:

Series	Date of Issue	Original Issue	Interest Rate Percentage (a)	Maturity Dates	Amounts Outstanding as of September 30, 2023
<b>Tobacco Settlement Debt Service Fund</b>					
<b>Tobacco Settlement Asset-Backed Bonds:</b>					
Series 2007B - Capital appreciation (b)	August 20, 2007	\$ 35,649,948	7.25%	June 1, 2052	155,695,000
Series 2008B - Capital appreciation (b)	July 7, 2008	\$ 29,874,650	8.5%	June 1, 2046	700,625,000
Series 2008C - Capital appreciation (b)	July 7, 2008	\$ 57,673,814	8.875%	June 1, 2058	4,395,870,000
Series 2020A-1 - Serial	October 15, 2020	\$ 230,000,000	.897% to 3.267%	June 1, 2039	134,085,000
Series 2020A-2 - Serial	October 15, 2020	\$ 97,510,000	5%	June 1, 2040	97,510,000
Series 2020B - Capital appreciation (b)	October 15, 2020	\$ 56,905,750	6.5%	June 1, 2045	275,000,000
Series 2020A Senior- Serial	October 15, 2020	\$ 261,270,000	3% to 5%	June 1, 2049	239,510,000
Series 2020B-1 Senior - Serial	October 15, 2020	\$ 66,000,000	1.25% to 5%	June 1, 2049	29,030,000
Series 2020B-2 Senior - Capital appreciation (b)	October 15, 2020	\$ 139,762,500	4.97%	June 1, 2065	1,250,000,000
<b>Total Tobacco Settlement Asset-Backed Bonds</b>					<b>\$ 7,277,325,000</b>
<b>Municipal Bond Fund - Local Municipalities Subfund</b>					
<b>Municipal State Aid and Tax Anticipation Notes:</b>					
2023A-1	August 21, 2023	\$ 56,840,000	5%	July 22, 2024	\$ 56,840,000
2023A-2	August 21, 2023	\$ 59,840,000	5%	August 20, 2024	\$ 59,840,000
<b>Local Government Loan Program Revenue Bonds:</b>					
Series 2003B	September 30, 2003	\$ 19,665,000	4.75% to 6%	November 1, 2023	680,000
Series 2004A	February 18, 2004	\$ 41,155,000	5% to 6%	May 1, 2034	3,495,000
Series 2007A	March 29, 2007	\$ 21,875,000	4.125% to 4.25%	November 1, 2023	145,000
Series 2007B	August 3, 2007	\$ 98,435,000	5% to 5.25%	December 1, 2027	5,500,000
Series 2007C	December 19, 2007	\$ 31,080,000	4.5% to 4.75%	May 1, 2031	13,065,000
Series 2009B	March 31, 2009	\$ 34,020,000	5.375%	November 1, 2024	340,000
Series 2009C	September 23, 2009	\$ 45,795,000	4.75%	May 1, 2024	285,000
Series 2010B	May 18, 2010	\$ 38,245,000	6.70%	May 1, 2027	10,730,000
Series 2010D	September 30, 2010	\$ 14,290,000	4% to 5%	June 1, 2030	1,895,000
Series 2010E	December 16, 2010	\$ 100,000,000	8.37%	November 1, 2035	77,885,000
Series 2011A	March 3, 2011	\$ 31,565,000	6.2% to 6.375%	November 1, 2025	3,430,000
Series 2011C	May 3, 2011	\$ 7,710,000	6.5%	May 1, 2026	2,290,000
Series 2011F	October 28, 2011	\$ 14,960,000	5% to 5.25%	October 1, 2041	12,195,000
Series 2013A	May 14, 2013	\$ 9,370,000	3.375 to 4%	May 1, 2033	5,255,000
Series 2013C	October 2, 2013	\$ 30,000,000	5% to 5.25%	October 1, 2023	26,655,000
Series 2014B	July 2, 2014	\$ 184,960,000	5%	July 1, 2044	153,935,000
Series 2014C	September 4, 2014	\$ 935,860,000	5%	July 1, 2036	485,285,000
Series 2014D	September 4, 2014	\$ 854,850,000	5%	July 1, 2037	481,850,000
* Series 2014F	December 10, 2014	\$ 275,000,000	3.875% to 4.6%	October 1, 2029	128,725,000
Series 2014H	October 30, 2014	\$ 295,350,000	5%	October 1, 2039	216,875,000
Series 2015A	March 12, 2015	\$ 192,580,000	5%	May 1, 2025	25,920,000
* Series 2015B	June 29, 2016	\$ 16,750,000	3.31% to 4.8%	May 1, 2045	16,530,000
Series 2015C	December 15, 2015	\$ 197,660,000	5%	July 1, 2035	197,160,000
Series 2015D	December 15, 2015	\$ 126,665,000	5%	July 1, 2035	106,510,000
Series 2015E	November 30, 2015	\$ 4,955,000	3% to 4%	November 1, 2032	3,280,000
Series 2016A	March 29, 2016	\$ 14,470,000	5%	May 1, 2029	7,835,000
Series 2016C	August 11, 2016	\$ 606,180,000	2.394% to 5%	November 1, 2035	328,000,000
* Series 2017C	September 14, 2017	\$ 291,755,000	2.91%	May 1, 2024	31,945,000
Series 2018B	August 8, 2018	\$ 3,005,000	4% to 5%	May 1, 2039	2,685,000
Series 2018D	December 13, 2018	\$ 175,985,000	4.92% to 5.02%	November 1, 2043	175,985,000
Series 2019A	July 9, 2019	\$ 6,475,000	5%	November 1, 2032	5,005,000
Series 2019B	July 9, 2019	\$ 6,795,000	2.55% to 3.56%	November 1, 2035	5,445,000
Series 2020A	June 29, 2020	\$ 30,620,000	1.748% to 3.557%	June 15, 2045	28,235,000
Series 2020B	August 11, 2020	\$ 12,000,000	4% to 5%	June 15, 2040	11,165,000
* Series 2020C	October 27, 2020	\$ 4,345,000	2.2%	August 1, 2035	3,585,000
Series 2022A	January 13, 2022	\$ 6,445,000	.77% to 3.1%	November 1, 2037	6,445,000
* Series 2022B	March 17, 2022	\$ 8,660,000	3.24%	May 1, 2030	7,720,000
<b>School Loan Revenue Bonds:</b>					
Series 2020	December 22, 2020	\$ 10,465,000	.91% to 1.37%	August 1, 2026	5,300,000
<b>State Aid Revenue Bonds:</b>					
Series 2018	August 16, 2018	\$ 288,625,000	4% to 5%	November 1, 2048	283,315,000
Series 2020	October 27, 2020	\$ 244,625,000	4% to 5%	November 1, 2055	243,505,000
<b>Transportation Revenue Bonds:</b>					
* Series 2017A	November 16, 2017	\$ 124,500,000	3.379% to 4.242%	April 1, 2032	96,425,000
<b>Total Municipal Bond Fund - Local Municipalities Subfund</b>					<b>\$ 3,339,190,000</b>

# Michigan Finance Authority

						Amounts Outstanding as of September 30, 2023
Series	Date of Issue	Original Issue	Interest Rate Percentage (a)	Maturity Dates		
<b>Municipal Bond Fund - State Revolving Subfund:</b>						
Series 2006, Clean Water Revolving Fund Revenue Bonds	November 2, 2006	\$ 150,000,000	5%	October 1, 2026		3,830,000
* Series 2014A, Clean Water Revolving Fund Refunding Bonds	October 9, 2014	\$ 61,585,000	3%	October 1, 2027		24,500,000
* Series 2014A, Drinking Water Revolving Fund Refunding Bonds	October 9, 2014	\$ 42,655,000	3%	October 1, 2027		17,035,000
* Series 2015A, Clean Water Revolving Fund Refunding Bonds	June 11, 2015	\$ 77,475,000	2.43%	October 1, 2028		37,560,000
* Series 2015B, Clean Water Revolving Fund Refunding Bonds	December 21, 2015	\$ 112,025,000	2.18%	October 1, 2028		82,310,000
Series 2016B, Clean Water Revolving Fund Revenue Bonds	November 17, 2016	\$ 104,475,000	3% to 5%	October 1, 2036		83,765,000
Series 2016B, Clean Water Revolving Fund Refunding Bonds	November 17, 2016	\$ 188,640,000	3% to 5%	October 1, 2030		149,705,000
* Series 2017A, Clean Water Revolving Fund Refunding Bonds	December 19, 2017	\$ 145,600,000	2.2% to 2.58%	October 1, 2031		108,860,000
Series 2018B, Clean Water Revolving Fund Revenue Refunding Bonds	December 19, 2018	\$ 138,050,000	5%	October 1, 2039		127,420,000
Series 2020B, Clean Water Revolving Fund Revenue Bonds	October 15, 2020	\$ 43,875,000	3% to 5%	October 1, 2041		42,705,000
Series 2020B, Drinking Water Revolving Fund Revenue Bonds	October 15, 2020	\$ 46,400,000	3% to 5%	October 1, 2041		45,165,000
Series 2020C, Clean Water Revolving Fund Revenue Refunding Bonds	October 15, 2020	\$ 45,210,000	0.487% to 0.966%	October 1, 2026		42,605,000
Series 2020C, Drinking Water Revolving Fund Revenue Refunding Bonds	October 15, 2020	\$ 21,360,000	0.487% to 0.966%	October 1, 2026		14,840,000
Series 2021B, Drinking Water Revolving Fund Revenue Bonds	December 8, 2021	\$ 119,770,000	1.875% to 5.0%	October 1, 2043		119,770,000
Series 2023A, Drinking Water Revolving Fund Revenue Bonds	May 3, 2023	\$ -	5.00%	October 1, 2043		78,850,000
<b>Total Municipal Bond Fund - State Revolving Subfund</b>						<b>\$ 978,920,000</b>
<b>Municipal Bond Fund - School Loan Revolving Subfund:</b>						
Series 2010D, Federally Taxable Bonds SLRF Revenue Bonds	December 15, 2010	\$ 85,000,000	6.396% to 6.496	September 1, 2025		22,000,000
Series 2015A, Federally Taxable Bonds SLRF Revenue Bonds	April 22, 2015	\$ 200,000,000	3.396% to 4.345%	September 1, 2045		200,000,000
Series 2019A2, Federally Taxable Bonds SLRF Revenue Bonds	April 16, 2019	\$ 150,000,000	2.988%	September 1, 2024		150,000,000
Series 2019B2, Federally Taxable Bonds SLRF Revenue Bonds	November 20, 2019	\$ 100,390,000	2.671%	September 1, 2026		100,390,000
<b>Total Municipal Bond Fund - School Loan Revolving Subfund</b>						<b>\$ 472,390,000</b>
<b>Student Loan Fund</b>						
<b>Student Loan Bonds:</b>						
Series 25-A, Student Loan Revenue Refunding Bonds	December 4, 2014	\$ 168,000,000	3.5% to 5%	November 1, 2031		29,700,000
<b>Student Loan Notes:</b>						
Series 2021-1, Taxable Student Loan Asset-Backed Notes-Class A-1A	July 27, 2021	\$ 60,000,000	1.30%	July 25, 2061		25,251,000
Series 2021-1, Taxable Student Loan Asset-Backed Notes-Class A-1B	July 27, 2021	\$ 138,752,000	Variable 3.584% (c)	July 25, 2061		58,387,000
<b>Total Student Loan Fund</b>						<b>\$ 113,338,000</b>
<b>Non-Major Funds</b>						
<b>Public School Academy Facilities Notes:</b>						
* Series 2023B	August 31, 2023	\$ 21,737,400	4.80%	August 20, 2024	\$	21,737,400

\* Direct placement bonds and notes.

(a) Interest rates are reported as either ranges for serial and term bonds and notes for outstanding amounts as of September 30, 2023 or the September 30, 2023 effective rates for variable rate bonds and notes.

(b) Capital appreciation bonds are reported at ultimate maturity value.

(c) 2021-1 Class A-1B interest rate changes monthly based on the one-month LIBOR floating rate plus 50 basis points. On July 25, 2023 the LIBOR rate was replaced by the CME Term SOFR 1M Floor 'All-in' fallback rate.

**b. Annual debt service requirements for the Authority to service bond and note debt outstanding as of September 30, 2023, including both principal and interest, are as follows (in millions):**

Fiscal Years Ending	Tobacco Settlement Debt Service Fund		Municipal Bond Fund - Local Municipalities Subfund		Municipal Bond Fund - Local Municipalities Subfund - Direct Placements		Municipal Bond Fund - State Revolving Subfund		Municipal Bond Fund - State Revolving Subfund - Direct Placements		Municipal Bond Fund - School Loan Revolving Subfund		Student Loan Fund		Non-Major Funds Direct Placements		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 21.3	\$ 20.5	\$ 328.9	\$ 144.2	\$ 58.7	\$ 11.1	\$ 53.7	\$ 28.1	\$ 56.2	\$ 6.0	\$ 162.0	\$ 16.5	\$ 13.3	\$ 3.6	\$ 21.7	\$ 0.6	\$ 715.7	\$ 230.6
2025	41.5	19.9	204.3	128.2	27.9	9.2	65.8	26.4	42.7	4.8	10.0	11.2	10.6	3.1			402.8	202.9
2026	48.5	18.7	168.2	119.3	29.5	8.1	53.7	24.1	39.7	3.7	146.4	10.6	10.6	2.6			496.6	187.1
2027	49.2	16.8	163.4	111.3	31.0	6.8	46.9	21.9	39.3	2.8	24.2	6.4	10.6	2.2			364.6	168.1
2028	39.9	14.9	134.0	103.4	32.5	5.5	44.0	19.7	34.7	1.8	1.0	5.5	14.5	1.7			300.6	152.4
2029-2033	147.1	45.9	801.4	414.7	93.5	9.7	182.9	67.7	57.6	2.4	46.9	24.5	53.8	2.1			1,383.2	567.1
2034-2038	48.9	26.8	669.5	199.3	4.6	2.3	144.7	33.3			41.7	13.3					909.4	275.0
2039-2043	49.8	16.6	245.3	102.3	5.0	1.3	104.1	10.3			28.8	6.2					432.8	136.7
2044-2048	1,020.8	7.2	135.3	52.3	2.3	0.2	12.9	0.2			11.5	0.7					1,182.8	60.6
2049-2053	164.5	0.4	119.7	29.2													284.3	29.6
2054-2058	4,395.9		84.2	5.1													4,480.1	5.1
2059-2063																		
2064-2068																		
	1,250.0																1,250.0	
Total unadjusted bonds, notes, and interest	\$ 7,277.3	\$ 187.6	\$ 3,054.3	\$ 1,409.3	\$ 284.9	\$ 54.3	\$ 708.7	\$ 231.8	\$ 270.3	\$ 21.4	\$ 472.4	\$ 95.0	\$ 113.3	\$ 15.3	\$ 21.7	\$ 0.6	\$ 12,202.9	\$ 2,015.2
Unamortized premium	\$ 47.1		\$ 146.9				\$ 71.7										\$ 265.8	
Unamortized discounts	(1.3)												(1.0)				(2.2)	
Unamortized accretion for capital appreciation bonds	(6,201.5)																(6,201.5)	
Total	\$ 1,121.6	\$ 187.6	\$ 3,201.2	\$ 1,409.3	\$ 284.9	\$ 54.3	\$ 780.4	\$ 231.8	\$ 270.3	\$ 21.4	\$ 472.4	\$ 95.0	\$ 112.5	\$ 15.3	\$ 21.7	\$ 0.6	\$ 6,264.9	\$ 2,015.2

(a) For Series 2021-1 in the Student Loan Fund, the redemptions were calculated prior to the maturity date because the initial purchaser estimated an earlier final redemption based on cash flow estimations.

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### c. Changes in long-term debt for the fiscal year ended September 30, 2023 are as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year	Amounts Due Thereafter
<u>Governmental Activities</u>						
Tobacco Settlement Asset-Backed Bonds	\$ 1,086,607,011	\$ 40,202,935 *	\$ (51,015,000)	\$ 1,075,794,946	\$ 21,260,000	\$ 1,054,534,946
Unamortized premium	47,894,893.00		(794,191)	\$ 47,100,702		47,100,702
Unamortized discounts	(1,341,867)	23,743		(1,318,124)		(1,318,124)
Total Governmental Activities	\$ 1,133,160,037	\$ 40,226,678	\$ (51,809,191)	\$ 1,121,577,524	\$ 21,260,000	\$ 1,100,317,524
<u>Business-Type Activities</u>						
Local Municipalities Subfund State Aid Notes	\$ 149,280,000	\$ 116,680,000	\$ (149,280,000)	\$ 116,680,000	\$ 116,680,000	\$
Local Municipalities Subfund Local Government Loan Program Bonds	2,564,830,000		(159,370,000)	2,405,460,000	203,685,000	2,201,775,000
Local Municipalities Subfund Local Government Loan Program Bonds -Direct Placements	293,130,000		(104,625,000)	188,505,000	48,810,000	139,695,000
Local Municipalities Subfund School Loan Revenue Bonds	7,035,000		(1,735,000)	5,300,000	1,750,000	3,550,000
Local Municipalities Subfund State Aid Revenue Bonds	533,250,000		(6,430,000)	526,820,000	6,760,000	520,060,000
Local Municipalities Subfund Transportation Revenue Bonds -Direct Placements	106,010,000		(9,585,000)	96,425,000	9,840,000	86,585,000
State Revolving Subfund	693,795,000	78,850,000	(63,990,000)	708,655,000	53,665,000	654,990,000
State Revolving Subfund - Direct Placements	323,830,000		(53,565,000)	270,265,000	56,220,000	214,045,000
School Loan Revolving Subfund	894,780,000		(422,390,000)	472,390,000	162,000,000	310,390,000
Student Loan Bonds	89,000,000		(59,300,000)	29,700,000	2,715,000	26,985,000
Student Loan Notes	135,738,000		(52,100,000)	83,638,000	10,564,800	73,073,200
Public School Academy Facilities Notes - Direct Placements	21,419,700	21,737,400	(21,419,700)	21,737,400	21,737,400	
Total business-type unamortized premium	236,767,310	12,285,052	(30,382,513)	218,669,849	1,485,062	217,184,787
Total business-type unamortized discount	(1,055,112)	158,252		(896,860)	(125,870)	(770,990)
Total Business-Type Activities	\$ 6,047,809,898	\$ 229,710,704	\$ (1,134,172,213)	\$ 5,143,348,389	\$ 695,786,392	\$ 4,447,561,997
<b>Total Bonds and Notes Payable</b>	<b>\$ 7,180,969,935</b>	<b>\$ 269,937,382</b>	<b>\$ (1,185,981,404)</b>	<b>\$ 6,264,925,913</b>	<b>\$ 717,046,392</b>	<b>\$ 5,547,879,521</b>

\* Represents accretion on the bonds during the fiscal year ended 9/30/2023

### Note 9 Conduit Debt Obligations

The Authority has issued limited obligation bonds to provide capital financing for eligible borrowers that are not part of the Authority's financial reporting entity. Typically, these borrowings are repayable only from the borrowers' repayment of loans, undisbursed proceeds, and related interest earnings, which remain outstanding for approximately twenty years, and the Authority has no obligation for this debt. Therefore, the conduit debt obligations are not recorded as liabilities of the Authority.

The Authority issues limited obligation bonds to finance loans to private or nonpublic entities, nonprofit institutions of higher education, qualified public or private educational facilities, and healthcare providers for capital improvements. The capital improvements financed are payable solely from payments received from the private or nonpublic entities (third-party obligor) on the underlying bonds to the trustee or purchasing agent. In addition, the Authority has no commitments beyond the limited obligation associated with its conduit debt. The payments from the private or nonpublic entities, and maintenance of the tax-exempt status of the conduit debt obligation are the responsibility of the third-party obligor. The Authority issued limited obligation bonds through the Higher Education Facilities Fund, Public School Academy Facilities Fund, Healthcare Finance Fund, and Michigan Strategic Fund.

The Authority has defeased, in substance, certain bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Economic gains and accounting gains and losses upon in-substance defeasance inure to the benefit of the facility for which the bonds were issued and, accordingly, are not reflected in the Authority's financial statements.

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The total outstanding limited obligation bonds and defeased and undefeased portions as of September 30, 2023 were as follows:

	Higher Education Facilities Fund	Public School Academy Facilities Fund	Healthcare Finance Fund	Michigan Strategic Fund	Total
Defeased	\$	\$	\$ 376,020,000	\$	\$ 376,020,000
Undefeased	513,794,741	154,330,000	9,011,435,633	18,668,568	9,698,228,942
Total outstanding	<u>\$ 513,794,741</u>	<u>\$ 154,330,000</u>	<u>\$ 9,387,455,633</u>	<u>\$ 18,668,568</u>	<u>\$ 10,074,248,942</u>

**Note 10 Employee Benefits****a. Plan Descriptions**

The Authority participates in the State of Michigan's defined benefit and defined contribution pension plans that cover most State employees, as well as related component units such as the Authority. The defined benefit and defined contribution pension plans are part of the Michigan State Employees' Retirement System administered by the Office of Retirement Services, Department of Technology, Management, and Budget. Participants in each plan are eligible for retirement, healthcare, disability, and death benefits upon meeting certain vesting requirements. The Michigan State Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the defined benefit plan. That report is available on the State's website at <[www.michigan.gov/ors](http://www.michigan.gov/ors)>. The financial report for the defined contribution plan may be obtained by writing to the Office of Retirement Services, Department of Technology, Management, and Budget, P.O. Box 30171, Lansing, Michigan 48909-7671.

**b. Funding Policy**

For the defined contribution plan, the Authority was required to contribute 3.68% of payroll with an additional match of up to 3%. Employees in the defined contribution plan are not required to contribute to the plan but may contribute up to the Internal Revenue Service allowed maximum. Employees participating in the defined contribution plan vest in employer contributions at 50% after two years of service, 75% after three years of service, and 100% after four years of service. Forfeited employer contributions are retained within the defined contribution plan and are used toward future employer required contributions. The Authority transferred \$172,853 to the State for its employer contribution for the defined contribution plan in fiscal year 2023. The contribution requirements of plan members and the Authority are established and may be amended by the State Legislature. The State Legislature establishes the extent to which the employer and employees are required to make contributions and establishes the benefit provisions for the plans.

**c. Postemployment Benefits**

The Authority participates in the State of Michigan's single-employer postemployment benefit plan. State statutes provide retired employees with other postemployment benefits, such as health, dental, vision, and life insurance coverage based on vesting and other requirements. The Authority was required to contribute 14.09% of payroll for the employer cost of other

postemployment benefits in fiscal year 2023. The State pays 80% of the cost of health insurance for retired employees that were hired on or before March 30, 1997. For retired employees hired after March 30, 1997 and before January 1, 2012, the State pays between 30% and 80% of the cost of health insurance depending upon years of service. Employees hired on or after January 1, 2012 will not be eligible for any retiree health insurance coverage but will become a participant in the Personal Healthcare Fund where they will contribute up to 2% of their compensation into a 401(k) or 457 account, earning a matching 2% employer contribution.

Also, the employee will receive a credit into a health reimbursement account at termination of employment if he or she has at least 10 years of service at termination. The credit will be \$2,000 for participants who are at least 60 years old or \$1,000 for participants who are less than 60 years old at termination.

## **Note 11 Revenue from Federal Government**

### **a. Business-Type Activities and Proprietary Funds**

#### **(1) Student Loan Fund**

The USDOE pays the Student Loan Fund an interest subsidy on subsidized Stafford Loans for the period during which the borrowers are enrolled at an institution of higher education and during a six- to nine-month period after the borrowers have graduated or left school. The interest subsidy for fiscal year 2023 totaled \$0.3 million. In addition, federal legislation provides for a special allowance that is principally an incentive payment made so that money market conditions and interest rates will not impede the issuance of student loans. The USDOE pays the special allowance, which adjusts the Authority's yield on student loans to a rate related to the average of a one-month LIBOR yield during the quarter or, for loans disbursed on or after January 1, 2000, a rate related to the average three-month commercial paper yield. However, all special allowance payments for calendar quarters beginning on or after July 1, 2023 transitioned from LIBOR to SOFR. The positive special allowance received for fiscal year 2023 was \$3.3 million. For loans first disbursed on or after October 1, 2007, the College Cost Reduction and Access Act reduced the special allowance factors and the Deficit Reduction Act of 2005 required that, if the resulting special allowance calculation was negative, the negative special allowance must be paid to the USDOE. The negative special allowance paid for fiscal year 2023 totaled \$0.1 million.

#### **(2) Non-Major Fund - Michigan Guaranty Agency - Operating Fund**

The Michigan Guaranty Agency - Operating Fund receives federal funds for fees related to defaulted student loans. The account maintenance fee is 0.06% of the original principal amount of outstanding loans for administering the accounts. In addition, the Michigan Guaranty Agency - Operating Fund receives federal funds for its share of retention on loan recoveries and loans rehabilitated. For loan recoveries, the retention rate is 16.0%. For loans rehabilitated, MGA receives 100% of interest and collection costs.



**b. Fiduciary Fund - Michigan Guaranty Agency Federal Fund**

The Michigan Guaranty Agency Federal Fund includes federal revenue to reimburse the Authority for defaulted loan claims acquired from financial institutions. Defaulted loans consist of loans in which the student defaulted and the unpaid loan has been acquired from the financial institution by MGA and is recorded as a deduction within loan claims in the fiduciary fund. The federal government reimburses MGA between 75% and 100% of defaulted loans based on MGA's trigger default rate. All defaulted loans are currently reimbursed by the Federal Government at 100% unless MGA's trigger default rate exceeds 5%. Under the Fresh Start Initiative, the Federal Government waived statutory and regulatory provisions of Reinsurance Trigger Rate (34 CFR 682.404(b)) so that the reimbursement will continue at 100% for the federal fiscal years that overlap at least partially with the national emergency. The federal revenue is reported as an addition in the fiduciary fund.

The federal government has defined the trigger default rate to be the defaulted loan claims presented to the federal government during the federal fiscal year ended September 30, divided by loans in repayment at the beginning of the federal fiscal year, plus certain other adjustments. The trigger default rate for the fiscal year ended September 30, 2023 was 11.63%.

**Note 12 Contingencies**

**a. Governmental Activities and Tobacco Settlement Fund - Master Settlement Agreement (MSA) and Purchase Agreement**

In November 1998, an MSA was entered into by 46 states, six other U.S. jurisdictions, and four major tobacco companies. The MSA, as it might be amended from time to time, sets forth the schedule and calculations of payments to be made by the tobacco companies to the states. These payments are subject to various adjustments and offsets, some of which could be material.

In calendar years 2006 and 2007, the Michigan Tobacco Settlement Finance Authority and the State entered into purchase agreements to purchase the right, title, and interest in and to 13.34% and 10.77%, respectively, of all TSR that is received by the State that is required under the terms of the MSA and that is payable to the State beginning in calendar years 2008 and 2010, respectively.

Future tobacco settlement collections are contingent upon future tobacco product sales and are subject to various adjustments as outlined in the MSA. Because of the uncertainty of the factors affecting tobacco product sales and the various adjustments, the Authority estimates the amount of tobacco settlement payment that will be received in April of each year based on tobacco product sales from the prior calendar year.

**b. Fiduciary Fund - Michigan Guaranty Agency (MGA) Federal Fund**

MGA is contingently liable for loans made by financial institutions that qualify for guaranty. All defaulted loans are currently reimbursed by the Federal Government at 100% unless MGA's trigger default rate exceeds 5%. The trigger default rate for loans guaranteed by the Authority was above 9% for fiscal year 2023. Under the Fresh Start Initiative, the Federal Government waived statutory and regulatory provisions of Reinsurance Trigger Rate (34 CFR 682.404(b)) so that the reimbursement will continue at 100% for the federal fiscal years that overlap at least partially with the national emergency.

In the event of future adverse default experience in which the trigger default rate exceeds 5% but less than 9%, the federal government's reinsurance rate could be as low as 85%. In addition, if MGA's trigger default rate exceeds 9%, the federal government's reinsurance rate could be as low as 75%; therefore, MGA could be liable for up to 25% of defaulted loans. Although management believes that MGA's expected maximum contingent liability is less than 25% of outstanding guaranteed loans, the maximum contingent liability at 25% was \$95.1 million as of September 30, 2023. Management does not expect that all guaranteed loans could default in one year.

MGA has entered into commitment agreements with all lenders that provide, among other things, that MGA will maintain cash and marketable securities at an amount sufficient to guarantee outstanding loans in accordance with the Higher Education Act of 1965, as amended. Management believes MGA was in compliance with this requirement as of September 30, 2023.

**Note 13 Pension Plans****a. Plan Description**

The Michigan State Employees' Retirement System (the System) is a single-employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) and created under Public Act 240 of 1943, as amended. Section 2 of this act establishes the board's authority to promulgate or amend the provisions of the System. Executive Order 2015-13 signed by the Governor on October 27, 2015 established the State of Michigan Retirement Board. The executive order establishes the board's authority to promulgate or amend the provision of the System. The board consists of nine members:

- The Attorney General
- The State Treasurer
- The Legislative Auditor General
- The State Personnel Director
- One member or retirant of the State Employees' Retirement System appointed by the Governor
- One member of the Judges Retirement System appointed by the Governor
- One current or former officer or enlisted person in the Michigan Military Establishment who is a member or retirant under the Military Retirement Provisions appointed by the Governor

- One retirant member of the State Employees' Retirement System appointed by the Governor
- One member of the general public appointed by the Governor

The System's pension plan was established by the State to provide retirement, survivor, and disability benefits to the State's government employees.

The System is accounted for in a separate pension trust fund and also issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by visiting [www.michigan.gov/ors](http://www.michigan.gov/ors) or by calling the Customer Information Center at (517) 322-5103 or (800) 381-5111.

**b. Benefits Provided**

- (1) Introduction - Benefit provisions of the defined benefit pension plan (DB) are established by State statute, which may be amended. Public Act 240 of 1943, the State Employees' Retirement Act, as amended, establishes eligibility and benefit provisions for the defined benefit pension plan. Retirement benefits are determined by final average compensation and years of service. Members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides duty disability, non-duty disability, and survivor benefits.

A member who has separated from employment may request a refund of his or her member contribution account. A refund may cancel a former member's rights to future benefits. However, former members who return to employment and who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

Effective March 31, 1997, Public Act 487 of 1996 closed the plan to new entrants. All new employees become members of the defined contribution plan. The Public Act allows returning employees and members who left State employment on or before March 31, 1997, to elect the defined benefit pension plan instead of the defined contribution plan.

- (2) Pension Reform of 2012 - On December 15, 2011, the Governor signed Public Act 264 of 2011 into law. The legislation granted members a choice regarding their future retirement plan. They had the following options:

- Option 1: DB Classified. Members voluntarily elected to remain in the DB plan for future service and contribute 4% of their annual compensation to the pension fund until they terminate State employment. The 4% contribution began on April 1, 2012.

- Option 2: DB 30. Members voluntarily elected to remain in the DB plan for future service and contribute 4% of pay until they reach 30 years of service. When they reach 30 years of service, they will switch to the State's defined contribution (DC) plan. The 4% contribution began April 1, 2012 and continues until they switch to the DC plan or terminate employment, whichever comes first.
- Option 3: DB/DC Blend. Members voluntarily elected not to pay the 4% and therefore became participants in the DC plan for future service beginning April 1, 2012. As a DC plan participant, they receive a 4% employer contribution to their 401(k) account and are eligible for an additional dollar-for-dollar employer match of up to 3% of pay to the plan.

Deferred members of the DB plan (with 10 or more years of service) who are reemployed by the State on or after January 1, 2012 become participants in the DC plan. Their pension calculation is determined by their final average compensation (FAC) and years of service as of March 31, 2012. They retain their eligibility for the retiree health insurance premium subsidy offered by the State.

Former nonvested members of the DB plan (with less than 10 years of service) who are reemployed by the State on or after January 1, 2012 and before January 1, 2014, become participants in the DC plan. When they have earned sufficient service credit for vesting (10 years), they would be eligible for a pension based on their FAC and years of service in the DB plan as of March 31, 2012. They retain their eligibility for the retiree health insurance premium subsidy offered by the State.

Former nonvested members (with less than 10 years of service) of the DB plan who are reemployed by the State on or after January 1, 2014 become members of the DC plan. Any service credit previously earned would count toward vesting for the DC plan. They will not be eligible for any pension or retiree health insurance coverage premium but will become a participant in the Personal Healthcare Fund where they will contribute up to 2% of their compensation to a 401(k) or 457 account, earning a matching 2% employer contribution. They will also receive a credit into a health reimbursement account (HRA) at termination if they terminate employment with at least 10 years of service. The credit will be \$2,000 for participants who are at least 60 years old or \$1,000 for participants who are less than 60 years old at termination.

- (3) Regular Retirement - The retirement benefit is based on a member's years of credited service (employment) and FAC. The normal benefit equals 1.5% of a member's FAC multiplied by the years and partial year of credited service and is payable monthly over the member's lifetime.

Under Public Act 264 of 2011, the FAC is initially determined as the annual average of the highest three years of compensation (including overtime paid before January 1, 2012 but excluding overtime paid after December 31, 2011). If the end date for the initial FAC calculation is between January 1, 2012 and January 1, 2015, a prorated amount of post-2008 average overtime will be added to the initial FAC calculation. If the end date for the initial FAC calculation is January 1, 2015 or later, an annual average of overtime (for the six-year period ending on the FAC calculation date) will be added to that initial FAC calculation to get the final FAC number.

For members who switch to the DC plan for future service, the pension calculation (FAC times 1.5% times years of service) will be determined as of the point the member switches to the DC plan. If the FAC period includes the date of the switch to the DC plan, the FAC will include up to 240 hours of accrued annual leave multiplied by the rate of pay as of the date of the switch. The hours will be paid at separation.

A member may retire and receive a monthly benefit after attaining:

1. Age 60 with 10 or more years of credited service; or
2. Age 55 with 30 or more years of credited service; or
3. Age 55 with at least 15 but less than 30 years of credited service. The benefit allowance is permanently reduced by 0.5% for each month from the member's age on the effective date of retirement to the date the member will attain age 60.

Employees in covered positions are eligible for supplemental benefits and may retire after attaining:

1. Age 51 with 25 or more years in a covered position; or
2. Age 56 with 10 or more years in a covered position.

In either case, the three years immediately preceding retirement must have been in a covered position.

- (4) Deferred Retirement - Any member with 10 or more years of credited service who terminates employment but has not reached the age of retirement is a deferred member and is entitled to receive a monthly pension upon reaching age 60, provided the member's accumulated contributions have not been refunded. Deferred retirement is available after five years of service for State employees occupying unclassified positions in the executive and legislative branches and certain Department of Health and Human Services employees subject to reduction in force lay-offs by reason of deinstitutionalization.
- (5) Non-Duty Disability Benefit - A member with 10 or more years of credited service who becomes totally and permanently disabled not due to performing duties as a State employee is eligible for a nonduty disability pension. The nonduty disability benefit is computed in the same manner as an age and service allowance based upon service and salary at the time of disability.

- (6) Duty Disability Benefit - A member who becomes totally and permanently disabled from performing duties as a State employee as a direct result of State employment and who has not met the age and service requirement for a regular pension is eligible for a duty disability pension. Public Act 109 of 2004 amended the State Employees' Retirement Act to change the calculation of the pension benefit and increase the minimum annual payment. If the member is under age 60, the duty disability allowance is now a minimum of \$6,000 payable annually. At age 60, the benefit is recomputed under service retirement.
- (7) Survivor Benefit - Upon the death of a member who was vested, the surviving spouse shall receive a benefit calculated as if the member had retired the day before the date of death and selected a survivor pension. Certain designated beneficiaries can be named to receive a survivor benefit. Public Act 109 of 2004 amended the State Employees' Retirement Act to change the calculation of Duty Death benefits and redefines eligibility for deceased member's survivors. The new minimum duty-related death benefit has been increased to \$6,000.
- (8) Pension Payment Options - When applying for retirement, an employee may name a person other than his or her spouse as a beneficiary if the spouse waives this right. If a beneficiary is named, the employee must choose whether the beneficiary will receive 100%, 75%, or 50% of the retiree's pension benefit after the retiree's death. The decision is irrevocable. A description of the options follows:
- *Regular Pension* - The pension benefit is computed with no beneficiary rights. If the retiree made contributions while an employee and has not received the total accumulated contributions before death, a refund of the balance of the contributions is made to the beneficiary of record. If the retiree did not make any contributions, there will not be payments to beneficiaries.
  - *100% Survivor Pension* - Under this option, after the retiree's death, the beneficiary will receive 100% of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. If the beneficiary predeceases the retiree, the pension "pops-up" to the regular pension amount, another beneficiary cannot be named.
  - *75% Survivor Pension* - Under this option, after the retiree's death, the beneficiary will receive 75% of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. The reduction factor is lower than the factor used in the 100% option previously described. If the beneficiary predeceases the retiree, the pension "pops-up" to the regular pension amount, another beneficiary cannot be named.

- *50% Survivor Pension* - Under this option, after the retiree's death, the beneficiary will receive 50% of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. The reduction factor is lower than the factor used in the 100% option or the 75% option previously described. If the beneficiary predeceases the retiree, the pension "pops-up" to the regular pension amount, another beneficiary cannot be named.
- *Equated Pension* - An equated pension may be chosen by any member under age 65 except a disability retiree and an early supplemental retiree. Equated pensions provide an additional amount until age 65 and may be combined with the Regular, 100%, 75% or 50% option. At age 65, the monthly amount is permanently reduced. The initial and reduced amounts are based on an estimate of Social Security benefits at age 65, provided by the Social Security Administration Office. To calculate this benefit, members choosing this option must provide the Office of Retirement Services (ORS) with an estimate from the Social Security Administration Office. The actual amount received from Social Security may vary from the estimate.

(9) Post Retirement Adjustments - One-time upward benefit adjustments were made in 1972, 1974, 1976, 1977, and 1987. Beginning October 1, 1988, a 3% non-compounding increase, up to a maximum of \$25 monthly, is paid each October to recipients who have been retired 12 full months. Beginning in 1983, eligible benefit recipients share in a distribution of investment income earned in excess of 8% annually. This distribution is known as the supplemental payment. The supplemental payment is offset by one year's cumulative increases received after the implementation of the annual 3% increase in benefits.

These adjustment payments were not issued during fiscal years 1991 through 1994. Members who retired on or after October 1, 1987, are not eligible for the supplemental payment.

**c. Contributions**

- (1) Member Contributions - Under Public Act 264 of 2011, members who voluntarily elected to remain in the DB plan contribute 4% of compensation to the System. In addition, members may voluntarily contribute to the System for the purchase of creditable service, such as military service or maternity leave, or a universal buy-in. If a member terminates employment before a retirement benefit is payable, the member's contribution and interest on deposit may be refunded. If the member dies before being vested, the member's contribution and interest are refunded to the designated beneficiaries.

- (2) Employer Contributions - The statute requires the employer to contribute to finance the benefits of plan members. These employer contributions are determined annually by the System's actuary and are based upon level-dollar value funding principles, so the contribution rates do not have to increase over time. For fiscal year 2023, the Authority's contribution rate was 23.11% of the defined benefit employee wages and 18.54% of the defined contribution employee wages. The Authority's contribution to the System for the fiscal year ended September 30, 2023, was \$ 610,062.

**d. Actuarial Assumptions**

The Authority's net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2021 and rolled forward using generally accepted actuarial procedures. The total pension liability was determined using the following actuarial assumptions, at the measurement date:

Wage inflation rate	2.75%
Projected salary increases	2.75% - 11.75%, including inflation of 2.75%
Investment rate of return	6.00%
Cost-of-living pension adjustment	3% annual non-compounded with maximum annual increase of \$300 for those eligible

Mortality rates were based on RP-2014 Male and Female Healthy Annuitant Mortality Tables, adjusted for mortality improvements using the projection scale MP-2017 from 2006. For active members, 100% of the male table rates were used. For women, 100% of the female table rates were used.

Actuarial assumptions used in the September 30, 2021, valuation were based on the results of an actuarial experience study covering the period from October 1, 2012 through September 30, 2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2022, are summarized in the following table:



Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Domestic equity pools	25.0 %	5.1%
Private equity pools	16.0	8.7
International equity pools	15.0	6.7
Fixed income pools	13.0	(0.2)
Real estate and infrastructure pools	10.0	5.3
Absolute return pools	9.0	2.7
Real Return and Opportunistic Pools	10.0	5.8
Short-term investment pools	2.0	(0.5)
<b>Total</b>	<b>100.0 %</b>	

\* Long-term rates of return are net of administrative expenses and 2.2 % inflation

**e. Discount Rate**

A discount rate of 6.00% was used to measure the total pension liability. This discount rate was based on the long-term expected rate of return on pension plan investments of 6.00%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**f. Net Pension Liability**

At September 30, 2023, the Authority reported a liability of \$ 7,613,632 for its proportionate share of the System's net pension liability. This liability was allocated by full-time equivalent (FTE) count to the three operating funds of the Authority, which include the Student Loan Fund, a major fund; the Michigan Guaranty Agency - Operating Fund, a non-major fund; and the Michigan Finance Authority - Operating Fund, a non-major fund.

The net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2021, and rolled forward using generally accepted actuarial procedures. The Authority's proportion of the net pension liability was based on the Authority's required pension contributions received by the System during the measurement period from October 1, 2021, through September 30, 2022, relative to the total required employer contributions from all of the System's participating employers. At September 30, 2023, the Authority's proportion was 0.118 percent.

**g. Pension Liability Sensitivity**

The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate of 6.00% as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	September 30, 2023		
	1 Percentage Point Decrease 5.00%	Current Discount 6.00%	1 Percentage Point Increase 7.00%
Authority's proportionate share of the net pension liability	\$ 9,944,398	\$ 7,613,632	\$ 5,632,233

**h. Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the System Annual Comprehensive Financial Report, which may be obtained by visiting [www.michigan.gov/ors](http://www.michigan.gov/ors).

**i. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the fiscal year ended September 30, 2023, the Authority's recognized pension expense was \$1,210,639. At September 30, 2023, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	September 30, 2023	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on investments	\$	\$ 70,210
Authority's contributions subsequent to the measurement date	610,062	
Total	\$ 610,062	\$ 70,210

Amounts reported as deferred outflows of resources related to pensions resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended September 30	Pension Expense Amount
2024	\$ (96,209)
2025	(150,286)
2026	(195,842)
2027	372,127

#### Note 14 Other Postemployment Benefit (OPEB) Plans

##### Defined Benefit OPEB Plan - Healthcare

###### a. Plan Description

The Michigan State Employees' Retirement System (System) is a single-employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) and created under Public Act 240 of 1943, as amended. Section 2 of this act established the board's authority to promulgate or amend the provisions of the System. Executive Order 2015-13 signed by the Governor on October 27, 2015 established the State of Michigan Retirement Board. The board consists of nine members – five appointed by the Governor, which consist of two members of the State Employees' Retirement System at least one of whom is a retirant; one member of the Judges Retirement System; one current or former officer or enlisted person in the Michigan military Establishment who is a member or retirant under the Military Retirement Provisions; and one member of the general public; and the attorney general, state treasurer, legislative auditor general, and state personnel director, who serves as an ex-officio member. The System's OPEB plan provides all retirees with the option of receiving health, dental, and vision coverage under the Michigan State Employees' Retirement Act.

The Michigan State Employees' Retirement System is accounted for in a separate OPEB trust fund and also issues a publicly available financial report that includes financial statements and required supplementary information. These reports may be obtained by visiting [www.michigan.gov/ors](http://www.michigan.gov/ors) or by calling the Customer Information Center at (517) 322-5103 or 1-800-381-5111.

###### b. Benefits Provided

Benefit provisions of the other postemployment benefit (OPEB) plan are established by State statute, which may be amended. Public Act 240 of 1943, as amended, establishes eligibility and benefit provisions for the OPEB plan. Defined Benefit (Tier 1) members are eligible to receive health, prescription drug, dental, and vision coverage on the first day they start receiving pension benefits. Defined Contribution (Tier 2) participants who elected to retain the graded premium subsidy benefit under the reform elections of Public Act 264 of 2011 are also eligible to receive

subsidized health prescription drug, dental and vision coverage after terminating employment, if they meet eligibility requirements. Retirees with the Premium Subsidy benefit contribute 20% of the monthly premium amount for the health (including prescription coverage), dental, and vision coverage. Retirees with a graded premium subsidy benefit accrue credit towards insurance premiums in retirement, earning a 30% subsidy with ten years of service, with an additional 3% subsidy for each year of service thereafter, not to exceed the maximum allowed by statute or 80%. There is no provision for ad hoc or automatic increases. The State Employees' Retirement Act requires joint authorization by DTMB and the Civil Service Commission to make changes to retiree medical benefit plans. Defined Contribution (Tier 2) participants who elected the Personal Healthcare Fund under Public Act 264 of 2011, and those hired on or after January 1, 2012, are not eligible for any subsidized health, prescription drug, dental or vision coverage in retirement, but may purchase it at their own expense (certain conditions apply).

Former nonvested members of the DB plan who are reemployed by the state on or after January 1, 2014 are not eligible for retiree health insurance coverage premium subsidy but will become a participant in the Personal Healthcare Fund.

This plan is closed to new hires.

**c. Contributions**

The statute requires the employer to contribute to finance the benefits of plan members. These employer contributions are determined annually by the System's actuary and are based upon level-percent of payroll value funding principles so the contribution rates do not have to increase over time. For fiscal year 2023, the Authority's contribution rate was 14.09% of the defined benefit employee wages and 14.09% of the defined contribution employee wages. The Authority's contribution to the System for the fiscal year ending September 30, 2023 was \$ 447,833. Active employees are not required to contribute to the System OPEB.

**d. Actuarial Assumptions**

The Authority's net OPEB liability was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021 and rolled-forward using generally accepted actuarial procedures. The total OPEB liability was determined using the following actuarial assumptions, at the measurement date:

Wage Inflation Rate	2.75%
Investment Rate of Return	6.20%
Projected Salary Increases	2.75% - 11.75%, including wage inflation at 2.75%
Health Care Cost Trend Rate	7.50% Year 1 graded to 3.50% Year 15; 3.00% Year 120
Mortality	RP-2014 Combined Healthy Life Mortality Table, adjusted for mortality improvements using the projection scale MP-2017 from 2006. For active members, 100% of the male table rates were used. For women, 100% of the female table rates were used.

The actuarial assumptions were based upon the results of an experience study covering the period October 1, 2012 through September 30, 2017.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2022, are summarized in the following table:

Asset Class	Target Allocation		Long-Term Expected Real Rate of Return*	
Domestic Equity Pools	25.0	%	5.1	%
Private Equity Pools	16.0		8.7	
International Equity Pools	15.0		6.7	
Fixed Income Pools	13.0		(0.2)	
Real Estate and Infrastructure Pools	10.0		5.3	
Absolute Return Pools	9.0		2.7	
Real Return and Opportunistic Pools	10.0		5.8	
Short-Term Investment Pools	2.0		(0.5)	
<b>Total</b>	<b>100.0%</b>			

\* Long-term rates of return are net of administrative expenses and 2.2% inflation.

**e. Discount Rate**

A Single Discount Rate of 6.2% was used to measure the total OPEB liability. This Single Discount Rate was based on the expected rate of return on OPEB plan investments of 6.2%. The projection of cash flows used to determine this Single Discount Rate assumed that in the future, plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member (retiree) rate. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**f. Net OPEB Liability**

At September 30, 2023, the Authority reported a liability of \$4,573,834 for its proportionate share of the System's net OPEB liability. The net OPEB liability was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021 and rolled-forward using generally accepted

actuarial procedures. The Authority's proportion of the net OPEB liability was based on the Authority's required OPEB contributions received by the System during the measurement period October 1, 2021 through September 30, 2022, relative to the total required employer contributions from all of the System's participating employers. At September 30, 2022, the Authority's proportion was 0.118 percent.

**g. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following table presents the Authority's proportionate share of the net OPEB liability, calculated using a Single Discount Rate of 6.20% as well as what the Authority's net OPEB liability would be if it were calculated using a Single Discount Rate that is one percentage point lower or one percentage point higher:

September 30, 2023			
	1 Percentage Point Decrease ( 5.20%)	Current Discount ( 6.20%)	1 Percentage Point Increase ( 7.20%)
Authority's proportionate share of the net OPEB Liability	\$ 5,806,998	\$ 4,573,834	\$ 3,538,345

**h. Sensitivity of the Net OPEB Liability to Healthcare Cost Trend Rates**

The following table presents the Authority's proportionate share of the net OPEB liability, calculated using the assumed trend rates as well as what the Authority's net OPEB liability would be if it were calculated using a trend rate that is one percentage point lower or one percentage point higher:

September 30, 2023			
	1 Percentage Point Decrease (6.5 to 2.0%)	Current Trend Rate (7.5 to 3.0%)	1 Percentage Point Increase (8.5 to 4.0%)
Authority's proportionate share of the net OPEB Liability	\$ 3,493,349	\$ 4,573,834	\$ 5,816,842

**i. OPEB Plan Fiduciary Net Position**

Detailed information about the OPEB plan's fiduciary net position is available in the System's Annual Comprehensive Financial Report that may be obtained by visiting ([www.michigan.gov/ors](http://www.michigan.gov/ors)).

j. **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended September 30, 2023, the Authority recognized OPEB expense of \$ (531,426). At September 30, 2023, the Authority's reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	September 30, 2023	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	\$ 3,400,834
Net difference between projected and actual earnings on investments	111,129	
Change in assumptions	1,446,889	68,215
Changes in proportion and differences between actual contributions and proportion share of contributions	64,529	601,664
Authority's contributions subsequent to the measurement date	447,833	
Total	<u>\$ 2,070,380</u>	<u>\$ 4,170,713</u>

Amounts reported as deferred outflows of resources related to OPEB resulting from Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ended September 30	OPEB Expense Amount
2024	\$ (865,437)
2025	(838,496)
2026	(660,031)
2027	(129,050)
2028	(55,152)

**Postemployment Life Insurance Benefits**

**k. Plan Description**

The State of Michigan provides postemployment life insurance benefits (the Plan) to eligible individuals upon retirement from State employment. Members of the State Employees Retirement System (SERS), the State Police Retirement System (SPRS), the Judges' Retirement System (JRS), and certain members of the Military Retirement Provisions (MMRP) may receive a life insurance benefit if they meet the benefit eligibility requirements. The Plan is a single-employer, state-wide, defined benefit other postemployment benefits (OPEB) plan. The State contracts with Minnesota Life to administer the payout of life insurance benefits. The Plan is administered by the Michigan Civil Service Commission under Article XI, Section 5 of the Michigan Constitution of 1963 and Michigan Civil Service Commission Rule 5-11.

Activity of the Plan is accounted for in the State Sponsored Group Insurance Fund (Fund), an internal service fund in the State of Michigan Annual Comprehensive Financial Report (SOMACFR). The Fund was administratively established to account for employee insurance benefit programs, which are largely self-funded. Five group insurance programs are offered to State employees: health, dental, vision, long-term disability, and life.

The Plan is not a trust and has no assets.

**l. Benefits Provided**

The State's group policy with Minnesota Life includes any active employee in the category of classified State service with an appointment of at least 720 hours duration, but excluding employees with non-career appointments and those working less than 40% of full time; any active official or active unclassified employee of the State who has been approved for coverage by the Civil Service Commission; any retired employee or official who was insured under this policy or the prior policies it replaced prior to entry into a State Retirement System; and Wayne County employees who a) were State Judicial Council employees on October 1, 1996 and whose employment was transferred to the Recorder's Court on October 1, 1996 and b) whose employer subsequently became the Wayne County Clerk's Office.

Eligible retirees are provided with life insurance coverage equal to 25% of the active life insurance coverage (which amount is rounded to the next higher \$100 provided the retiree retired after July 1, 1974), \$1,000 for spouse and \$1,000 for each dependent under age 23. The active life insurance amount is either a) two times the employee's basic annual salary, the result rounded to the next higher \$1,000 if not already a multiple thereof, with a minimum of \$10,000 and a maximum of \$200,000; or b) one times the employee's basic annual salary, the result rounded to the next higher \$1,000 if not already a multiple thereof, with a minimum of \$10,000 and a maximum of \$50,000.



**m. Contributions**

The State requires the employer to contribute to finance 100% of the premiums for employee and retiree life insurance coverage. The premium rates for fiscal year 2023 are \$.32 during the year for each \$1,000.00 of coverage. The employee contributes 100% of the premiums for dependent life coverage, and an employee must have been enrolled in dependent life insurance to maintain eligibility for dependent coverage as a retiree. The State is liable for benefit payments that exceed premiums paid. The Michigan Civil Service Commission is responsible for establishing and amending funding policies.

**n. Actuarial Valuations and Assumptions**

The Authority's total OPEB liability as of September 30, 2023 was measured as of September 30, 2022 and is based on an actuarial valuation performed as of September 30, 2021, and rolled-forward using generally accepted actuarial procedures.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculations.

The normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using an Individual Entry-Age Actuarial Cost Method with these characteristics: a) the annual normal cost for each individual active member, payable from the date of employment to the date of retirement, is sufficient to accumulate the value of the member's benefit at the time of retirement; and b) each annual normal cost is a constant percentage of the members' year by year projected covered pay.

The total OPEB liability was measured using the following actuarial assumptions:

Investment Rate of Return (Discount Rate):	4.40% per year
Mortality:	Healthy Life and Disabled Life Mortality, with 110 percent of the Male and Female rates used in the pension valuations for SERS plan members

IBNR: A liability equal to 25% of expected first year cash flow was held for postemployment life insurance benefits claims incurred but not reported (IBNR).

Spouse Benefits for Future Retirees: The liabilities for active members were loaded to account for potential postemployment life insurance benefits payable to spouses of future retirees at 1.75 percent for SERS retirees.

Spouse Benefits for Current Retirees: Liabilities for current retired members reported with a PRLIB benefit for a spouse were calculated based on the information provided in the data files. In cases where spouse birth date was not available, the spouse was assumed to be 3 years younger than the male retiree and 3 years older than the female retiree.

**o. Discount Rate**

A discount rate of 4.40% was used to measure the ending total OPEB liability for Postemployment Life Insurance Benefits as of September 30, 2022. This discount rate was based on the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date since the plan has no assets. The municipal bond rate of 2.19% was used for determining the beginning total OPEB liability for Postemployment Life Insurance Benefits as of September 30, 2021.

**p. Total OPEB Liability for Postemployment Life Insurance Benefits**

As of September 30, 2023, the Authority reported a liability of \$ 1,150,063 for its proportionate share of the State's Postemployment Life Insurance Benefit's total OPEB liability. The total OPEB liability was measured as of September 30, 2022 based on an actuarial valuation performed as of September 30, 2021, and rolled-forward using generally accepted actuarial procedures. The Authority's proportion of the total OPEB liability was determined by dividing the Authority's actual contributions to the Plan during the measurement period of October 1, 2021, through September 30, 2022, by the percent of OPEB actual contributions received from all applicable employers. At September 30, 2022, the Authority's proportion was 0.116 percent.

**q. Sensitivity of the Total OPEB Liability for Postemployment Life Insurance**

The following table presents the Authority's proportionate share of the total OPEB liability, calculated using a Single Discount Rate of 4.40%, as well as what the Authority's total OPEB liability would be if it were calculated using a Single Discount Rate that is one percentage point lower or one percentage point higher:

	September 30, 2023		
	1 Percentage Point Decrease ( 3.40%)	Current Discount ( 4.40%)	1 Percentage Point Increase ( 5.40%)
Authority's proportionate share of the net OPEB Liability	\$ 1,339,203	\$ 1,150,063	\$ 999,205

**r. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB for Postemployment Life Insurance Benefits**

For the year ended September 30, 2023, the Authority recognized OPEB expense of \$ (53,061). At September 30, 2023, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	September 30, 2023	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	\$ 123,675
Changes of assumptions	135,138	418,871
Changes in proportion and differences between employer contributions and proportionate share of contributions	42,070	119,691
Authority's contributions subsequent to the measurement date	29,585	
Total	\$ 206,793	\$ 662,237

Amounts reported as deferred outflows of resources related to OPEB resulting from Authority's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended September 30, 2024. Other amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended September 30	OPEB Expense Amount
2024	\$(107,017)
2025	(86,732)
2026	(95,908)
2027	(113,287)
2028	(82,085)

**s. Aggregate defined benefit OPEB amounts**

Amounts reported for defined benefit postemployment benefits other than pensions and postemployment life insurance benefits are aggregated on the Statement of Net Position as follows:

	September 30, 2023			
	Total OPEB Expense	Net OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources
Postemployment benefits other than pensions	\$ (531,426)	\$ 4,573,834	\$ 2,070,380	\$ 4,170,713
Postemployment life insurance benefits	(53,061)	1,150,063	206,793	662,237
Total	\$ (584,487)	\$ 5,723,897	\$ 2,277,173	\$ 4,832,950

**Note 15 Risk Management**

The Authority is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries (workers' compensation), and employee medical benefits. The State of Michigan is self-insured and provides coverage to the Authority for these potential losses. Additional information on risk management can be found in the footnotes of the *State of Michigan Annual Comprehensive Financial Report*. Settled claims related to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

**Note 16 Subsequent Events****a. Limited Obligation Bonds**

On December 1, 2023, the Authority issued limited obligation bonds of \$24.2 million within the Higher Education Facilities Fund.

**Note 17 Upcoming Accounting Pronouncements**

In June 2022, the GASB issued GASB Statement No. 100, *Accounting Changes and Error Corrections*, which enhances the accounting and financial reporting requirements for accounting changes and error corrections. The provisions of this statement are effective for the Authority's financial statements for the year ending September 30, 2024.

In June 2022, the GASB issued GASB Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means and establishes guidance for measuring a liability for leave that has not been used. It also updates disclosure requirements for compensated absences. The provisions of this statement are effective for the Authority's financial statements for the year ending September 30, 2025.



## **REQUIRED SUPPLEMENTARY INFORMATION**

### **OTHER THAN MANAGEMENT'S DISCUSSION AND ANALYSIS**

Michigan Finance Authority

**GOVERNMENTAL GENERAL FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
For the Fiscal Year Ended September 30, 2023

Statutory/Budgetary Basis	Original Budget	Final Budget	Actual	Variance With Final Budget
Beginning budgetary fund balance	\$ 2,142,277	\$ 2,142,277	\$ 2,142,277	\$ 0
Resources (inflows)				
Tobacco settlement revenue	\$ 318,270	\$ 318,270	\$ 318,270	\$ 0
Miscellaneous	95,672	95,672	95,672	\$ 0
Total resources (inflows)	\$ 413,942	\$ 413,942	\$ 413,942	\$ 0
Amount available for uses (outflows)	\$ 2,556,219	\$ 2,556,219	\$ 2,556,219	\$ 0
Uses (outflows)	\$ 273,725	\$ 273,725	\$ 273,725	\$ 0
Total uses (outflows)	\$ 273,725	\$ 273,725	\$ 273,725	\$ 0
Ending budgetary fund balance	\$ 2,282,494	\$ 2,282,494	\$ 2,282,494	\$ 0

See accompanying note to required supplementary information.

**GOVERNMENTAL GENERAL FUND**  
**BUDGETARY COMPARISON SCHEDULE BUDGET-TO-GAAP RECONCILIATION**  
For the Fiscal Year Ended September 30, 2023

**Sources/inflows of resources**

Actual amount (budgetary basis) available for uses (outflows) from the budgetary comparison schedule	\$ 2,556,219
Differences - Budget to GAAP:	
Budgetary fund balance at the beginning of the year is a budgetary resource but is not a current year revenue for financial reporting purposes	<u>(2,142,277)</u>
Total revenues as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance	<u>\$ 413,942</u>

**Uses/outflows of resources**

Actual amount (budgetary basis) total uses (outflows) from the budgetary comparison schedule	<u>\$ 273,725</u>
Total expenditures as reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance	<u>\$ 273,725</u>

NOTE TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING

**Note 1** Statutory/Budgetary Presentation

The Tobacco Settlement Debt Service Fund enabling legislation, Act 226, P.A. 2005 provides for the Authority to engage the services of financial advisors and experts, legal counsel, placement agents, underwriters, appraisers and other advisors, consultants, and fiduciaries as may be necessary to effectuate the purposes of the Act. The Michigan Finance Authority bond official statements establish authorization to pay applicable administrative expenditures.

The budgetary comparison schedule presents the original and final budget for fiscal year 2023, as well as the actual revenues and other sources (inflows), expenditures (outflows), and fund balance stated on the budgetary basis. The Authority does not estimate revenue for budget purposes and the Authority is allowed to spend the collected revenue without restrictions. Therefore, the original budget reflects the final budget, and the actual revenue reflects the budgeted revenue. There were no changes from the original budget to the final budget.



## SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION – PENSION LIABILITY

Schedule of the Michigan Finance Authority's Proportionate Share of Net Pension Liability  
State Employees' Retirement System

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of the Net Pension Liability	0.118%	0.123%	0.128%	0.127%	0.130%	0.130%	0.130%	0.137%	0.129%
Proportionate Share of the Net Pension Liability	\$7,613,632	\$5,038,958	\$8,654,444	\$8,468,088	\$7,874,841	\$6,701,047	\$6,877,499	\$7,515,042	\$6,637,870
Covered Payroll	\$3,983,347	\$4,082,250	\$4,017,044	\$3,903,855	\$3,837,049	\$3,402,067	\$3,684,273	\$4,009,269	unavailable
MFA's proportionate share of the net pension liability as a percentage of its covered-employee payroll	191.14%	123.44%	215.44%	216.92%	205.23%	196.97%	186.67%	187.44%	unavailable
Plan fiduciary net position as a percentage of the total pension liability	66.92%	78.08%	64.07%	64.71%	67.22%	69.45%	67.48%	66.11%	68.07%

The amounts presented for each fiscal year were determined as of the measurement date of September 30 of the previous year.

This schedule is built prospectively upon implementation of GASB Statement No. 68 and will show 10 years of data once it becomes available.

## SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION – PENSION LIABILITY

Schedule of Michigan Finance Authority's Contributions  
State Employees' Retirement Plan

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily Required Contribution	\$610,062	\$799,344	\$810,649	\$798,346	\$727,241	\$801,352	\$940,163	\$883,378	\$1,020,121
Contributions in relation to the statutorily required contribution	\$610,061	\$799,344	\$810,649	\$798,346	\$727,241	\$801,352	\$940,163	\$883,378	\$1,020,121
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$	\$
Covered Payroll	\$3,010,758	\$3,983,347	\$4,082,250	\$4,017,044	\$3,903,855	\$3,837,049	\$3,402,067	\$3,684,273	\$4,009,269
Contributions as a percentage of covered-employee payroll	20.26%	20.07%	19.86%	19.87%	18.63%	20.88%	27.64%	23.98%	25.44%

This schedule is built prospectively upon implementation of GASB Statement No. 68 and will show 10 years of data once it becomes available.

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION LIABILITY

**Note 1 Pension Funding**

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the pension and other postemployment benefit obligations as a factor.

The Schedule of Contributions is presented to show the responsibility of the employer in meeting the actuarial requirements to maintain the System on a sound financial basis.

The Schedule of the Proportionate Share of the Net Pension Liability and Schedule of Contributions are schedules that are required in implementing GASB Statement No. 68. The Schedule of the Proportionate Share of the Net Pension Liability represents in actuarial terms, the accrued liability less the market value of assets. The Schedule of Contributions is a comparison of the Authority's contributions to the actuarially determined contributions.

The information presented in the Schedule of Contributions was used in the actuarial valuation for purposes of determining actuarially determined contribution rate. Additional information as of the latest actuarial valuation for the pension plan follows:

**Valuation:**

Actuarially determined contribution amounts are calculated as of September 30 each year. The September 30, 2020 valuation determined the contribution rate for the State of Michigan's fiscal year ending September 30, 2023.

**Methods and Assumptions Used to Determine Contribution For Fiscal Year 2023**

Actuarial Cost Method	Entry Age, Normal
Amortization Method	Level Dollar, Closed
Remaining Amortization Period	14 years, closed ending September 30, 2036
Asset Valuation Method	5-Year smoothed value
Inflation	2.25%
Salary Increases	2.75% to 11.75% including wage inflation at 2.75%
Investment Rate of Return	6.7% net of pension plan investment expenses
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition
Mortality	RP-2014 Combined Healthy Mortality Table adjusted for mortality improvements using projection scale MP-2017 from 2006. For active members, 100% of the table rates were used for males and females

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**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION – HEALTHCARE OPEB LIABILITY**


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**Schedule of the Michigan Finance Authority's Proportionate Share of Net OPEB Liability  
State Employees' Retirement System- Healthcare**

	2023	2022	2021	2020	2019	2018
Authority's proportion of the net OPEB Liability	0.118%	0.122%	0.128%	0.127%	0.130%	0.129%
Proportionate Share of the Net Pension Liability	\$ 4,573,834	\$ 4,668,031	\$ 7,461,003	\$ 9,979,355	\$ 10,316,845	\$ 10,613,347
Covered Payroll	\$ 4,005,920	\$ 4,082,250	\$ 4,017,044	\$ 3,903,855	\$ 3,837,049	\$ 3,402,067
MFA's proportionate share of the net pension liability as a percentage of its covered payroll	114.18%	114.35%	185.73%	255.63%	268.87%	311.97%
Plan fiduciary net position as a percentage of the total OPEB liability	56.64%	57.12%	38.29%	27.88%	24.41%	19.89%

The amounts presented for each fiscal year were determined as of the measurement date of September 30 of the previous year.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.

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**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION – HEALTHCARE OPEB LIABILITY**


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**Schedule of Michigan Finance Authority's OPEB Contributions  
State Employees' Retirement Plan-Healthcare**

	<b>2023</b>	<b>2022</b>	<b>2020</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Statutorily Required Contribution	\$ 447,833	\$ 700,297	\$ 938,396	\$ 903,937	\$ 927,497	\$ 849,342
Contributions in relation to the statutorily required contribution	\$ 447,833	\$ 700,297	\$ 938,396	\$ 903,937	\$ 927,497	\$ 849,342
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$
Covered Payroll	\$ 3,010,758	\$ 4,005,920	\$ 4,082,250	\$ 4,017,044	\$ 3,903,855	\$ 3,837,049
Contributions as a percentage of covered payroll	14.87%	17.48%	22.99%	22.50%	23.76%	22.14%

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION – HEALTHCARE OPEB LIABILITY

**Note 1 OPEB Funding**

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the other postemployment benefit obligations as a factor.

The Schedule of Contributions for OPEB is presented to show the responsibility of the employer in meeting the actuarial requirements to maintain the System on a sound financial basis.

The Schedule of the Proportionate Share of the Net OPEB Liability and Schedule of Contributions for OPEB are schedules that are required in implementing GASB Statement No. 75. The Schedule of Contributions is a comparison of the Authority's contributions to the actuarially determined contributions.

The information presented in the Schedule of Contributions was used in the actuarial valuation for purposes of determining actuarially determined contribution rate. Additional information as of the latest actuarial valuation for the OPEB plan follows:

**Valuation:**

Actuarially determined contribution amounts are calculated as of September 30 each year. The September 30, 2020 valuation determined the contribution rate for the State of Michigan's fiscal year ending September 30, 2023.

**Methods and Assumptions Used to Determine Contribution For Fiscal Year 2023**

Actuarial Cost Method	Entry Age, Normal
Amortization Method	Level-Percent of Payroll, Closed
Remaining Amortization Period	15 years, closed ending September 30, 2036
Asset Valuation Method	5-year smoothed value
Inflation	2.25%
Salary Increases	2.75% to 11.75%, including wage inflation at 2.75%
Investment Rate of Return	6.90%, net of OPEB plan investment expenses
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition
Mortality	RP-2014 Combined Healthy Mortality Table, adjusted for mortality improvements using projection scale MP-2017 from 2006
Health Care Trend Rates	7.50% in year 1, gradually decreasing to 3.50% in year 15, and 3.0% in year 120
Aging Factors	Based on the 2013 SOA "Health Care Costs- From Birth to Death"

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**SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION – LIFE INSURANCE OPEB LIABILITY**


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**Schedule of the Michigan Finance Authority's Proportionate Share of Total OPEB Liability  
State Employees' Retirement System – Life Insurance**

	<u><b>2023</b></u>	<u><b>2022</b></u>	<u><b>2021</b></u>	<u><b>2020</b></u>	<u><b>2019</b></u>	<u><b>2018</b></u>
Proportion of the total OPEB liability	0.116%	0.119%	0.126%	0.119%	0.122%	0.125%
Proportionate share of the total OPEB liability	\$ 1,150,063	\$ 1,626,279	\$ 1,775,378	\$ 1,467,032	\$ 1,522,275	\$ 1,605,417
Covered employee payroll	\$ 2,990,786	\$ 3,919,896	\$ 3,788,945	\$ 3,907,391	\$ 3,725,961	\$ 3,967,621
MFA's proportionate share of the total OPEB liability as a percentage of its covered employee payroll	38.45%	41.49%	46.86%	37.55%	40.86%	40.46%

The amounts presented for each fiscal year were determined as of the measurement date of September 30 of the previous year. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.

The Plan is not a trust and has no assets.

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## SUPPLEMENTARY FINANCIAL STATEMENTS

Michigan Finance Authority

**NON-MAJOR PROPRIETARY FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
September 30, 2023

	Michigan Guaranty Agency - Operating Fund	Michigan Finance Authority - Operating Fund	Public School Academy Facilities Fund	Totals
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 72,144,498	\$ 651,838	\$ 1,831,978	\$ 74,628,314
Receivable from federal government	216,761			216,761
Receivable from other funds	2,182,151	412,764		2,594,915
Interest receivable	209,165	771	65,022	274,958
Investments	5,857,285	13,352,388	123,269	19,332,942
Notes receivable			21,563,000	21,563,000
Other current assets		542,490		542,490
Total current assets	\$ 80,609,860	\$ 14,960,251	\$ 23,583,269	\$ 119,153,380
Noncurrent assets:				
Investments	\$ 6,252,295	\$	\$	\$ 6,252,295
Total noncurrent assets	\$ 6,252,295	\$ 0	\$ 0	\$ 6,252,295
Total assets	\$ 86,862,155	\$ 14,960,251	\$ 23,583,269	\$ 125,405,675
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows related to pensions	\$ 300,376	\$ 132,639	\$	\$ 433,015
Deferred outflows related to OPEB	1,161,356	569,290		1,730,646
Total deferred outflows of resources	\$ 1,461,732	\$ 701,929	\$ 0	\$ 2,163,661
<b>LIABILITIES</b>				
Current liabilities:				
Accounts payable and other liabilities	\$ 2,730	\$	\$	\$ 2,730
Bonds and notes payable, net			21,737,400	21,737,400
Interest payable			50,213	50,213
Total current liabilities	\$ 2,730	\$ 0	\$ 21,787,613	\$ 21,790,343
Noncurrent liabilities:				
Compensated absences	\$ 213,583	\$ 114,678	\$	\$ 328,261
Net pension liability	3,868,760	1,930,700		5,799,460
Net OPEB liability	2,919,187	1,430,974		4,350,161
Total noncurrent liabilities	\$ 7,001,530	\$ 3,476,352	\$ 0	\$ 10,477,882
Total liabilities	\$ 7,004,260	\$ 3,476,352	\$ 21,787,613	\$ 32,268,225
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows related to pensions	\$ 35,807	\$ 17,552	\$	\$ 53,359
Deferred inflows related to OPEB	2,464,805	1,208,236		3,673,041
Total deferred inflows of resources	\$ 2,500,612	\$ 1,225,788	\$ 0	\$ 3,726,400
<b>NET POSITION</b>				
Restricted	\$ 78,819,015	\$	\$ 1,831,978	\$ 80,650,993
Unrestricted		10,960,040	(36,322)	10,923,718
Total net position	\$ 78,819,015	\$ 10,960,040	\$ 1,795,656	\$ 91,574,711

Michigan Finance Authority

**NON-MAJOR PROPRIETARY FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
For the Fiscal Year Ended September 30, 2023

	Michigan Guaranty Agency - Operating Fund	Michigan Finance Authority Operating Fund	Public School Academy Facilities Fund	Totals
<b>OPERATING REVENUES</b>				
Federal revenue:				
Loan recoveries	\$ 32,729	\$	\$	\$ 32,729
Loans repurchased and rehabilitated	513,404			513,404
Account maintenance	443,935			443,935
Reimbursement of loss revenue from collection pause	10,145,932			10,145,932
Interest revenue			641,938	641,938
Investment income (loss)	3,091,914	580,389	440,810	4,113,113
Fees:				
Default aversion	156,339			156,339
Authority		1,444,089		1,444,089
Miscellaneous	49,356		531,782	581,138
Total operating revenues	<u>\$ 14,433,609</u>	<u>\$ 2,024,478</u>	<u>\$ 1,614,530</u>	<u>\$ 18,072,617</u>
<b>OPERATING EXPENSES</b>				
Interest expense	\$	\$	\$ 465,792	\$ 465,792
Debt issuance costs			169,350	169,350
Other administrative expense	9,257,379	1,766,812		11,024,191
Total operating expenses	<u>\$ 9,257,379</u>	<u>\$ 1,766,812</u>	<u>\$ 635,142</u>	<u>\$ 11,659,333</u>
Operating income (loss)	<u>\$ 5,176,230</u>	<u>\$ 257,666</u>	<u>\$ 979,388</u>	<u>\$ 6,413,284</u>
<b>TRANSFERS</b>				
Transfers from other funds	\$	\$ 15,594	\$	\$ 15,594
Transfers to other funds			(8,035)	(8,035)
Total transfers	<u>\$ 0</u>	<u>\$ 15,594</u>	<u>\$ (8,035)</u>	<u>\$ 7,559</u>
Change in net position	\$ 5,176,230	\$ 273,260	\$ 971,353	\$ 6,420,843
Net position - Beginning of fiscal year	73,642,785	10,686,780	824,303	85,153,868
Net position - End of fiscal year	<u>\$ 78,819,015</u>	<u>\$ 10,960,040</u>	<u>\$ 1,795,656</u>	<u>\$ 91,574,711</u>

Michigan Finance Authority

**NON-MAJOR PROPRIETARY FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
For the Fiscal Year Ended September 30, 2023

	Michigan Guaranty Agency - Operating Fund	Michigan Finance Authority - Operating Fund	Public School Academy Facilities Fund	Totals
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Bonds, notes, and loans receivable made	\$	\$	\$ (21,563,000)	\$ (21,563,000)
Principal received on bonds, notes, and loans			21,245,000	21,245,000
Interest received on bonds, notes, and loans			629,036	629,036
Cash payments to employees and suppliers for goods and services	(8,846,564)	(2,336,316)		(11,182,880)
Other operating revenues	11,118,078	1,812,537	531,782	13,462,397
Net cash provided by (used in) operating activities	\$ 2,271,514	\$ (523,779)	\$ 842,818	\$ 2,590,553
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Proceeds from sale of bonds and notes, net	\$	\$	\$ 21,737,400	\$ 21,737,400
Payment of debt issuance costs			(169,350)	(169,350)
Principal paid on bonds and notes			(21,419,700)	(21,419,700)
Interest paid on bonds and notes			(453,123)	(453,123)
Transfers		15,594	(8,035)	7,559
Net cash provided by (used in) noncapital financing activities	\$ 0	\$ 15,594	\$ (312,808)	\$ (297,214)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Proceeds from sale and maturities of investments	\$ 5,780,000	\$ 34,467	\$	\$ 5,814,467
Net proceeds from (purchases of) sale and maturity of money market funds		451,944	(97,290)	354,654
Interest and dividends on investments	3,429,659	576,756	440,810	4,447,225
Net cash (used in) provided by investing activities	\$ 9,209,659	\$ 1,063,167	\$ 343,520	\$ 10,616,346
Net increase (decrease) in cash	\$ 11,481,173	\$ 554,982	\$ 873,530	\$ 12,909,685
Cash and cash equivalents - Beginning of fiscal year	60,663,325	96,856	958,448	61,718,629
Cash and cash equivalents - End of fiscal year	\$ 72,144,498	\$ 651,838	\$ 1,831,978	\$ 74,628,314
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES</b>				
Operating income (loss)	\$ 5,176,230	\$ 257,666	\$ 979,388	\$ 6,413,284
Adjustments to reconcile operating income (loss) to net cash from operating activities:				
Investment income	(3,091,914)	(580,389)	(440,810)	(4,113,113)
Interest expense			465,792	465,792
Debt issuance cost			169,350	169,350
Pension expense	306,075	150,037		456,112
OPEB expense	(538,407)	(263,924)		(802,331)
Changes in assets and liabilities:				
Decrease (increase) in other receivables	457,091	(44,316)	(12,902)	399,873
Increase (decrease) in other payables	(37,561)	(42,853)		(80,414)
Decrease in bonds, notes, and loans receivable			(318,000)	(318,000)
Net cash provided by (used in) operating activities	\$ 2,271,514	\$ (523,779)	\$ 842,818	\$ 2,590,553



## SUPPLEMENTARY FINANCIAL SCHEDULES

Michigan Finance Authority

MUNICIPAL BOND FUND

COMBINING SUPPLEMENTARY SCHEDULE OF NET POSITION

September 30, 2023

	Local Municipalities Subfund	State Revolving Subfund	
		Clean Water Program	Drinking Water Program
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$	\$ 5,579	\$ 99,944
Receivable from federal government			177,923
Interest receivable	46,908,440	6,236,659	2,618,594
Investments	68,066,125	1,420,845,148	617,743,865
Notes receivable	117,751,710		
Loans receivable, net	1,750,000	171,304,141	46,208,568
Bonds receivable	259,950,000		
Total current assets	\$ 494,426,275	\$ 1,598,391,527	\$ 666,848,894
Noncurrent assets:			
Receivable from State of Michigan	\$	\$	\$
Investments		28,692,799	
Loans receivable, net	3,464,112	1,523,900,105	540,210,407
Bonds receivable	3,073,996,435		
Total noncurrent assets	\$ 3,077,460,547	\$ 1,552,592,904	\$ 540,210,407
Total assets	\$ 3,571,886,822	\$ 3,150,984,431	\$ 1,207,059,301
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred loss on refunding	\$ 72,933	\$ 11,823,679	\$ 68,717
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable and other liabilities	\$ 51,562,659	\$ 589,992	\$ 51,323
Bonds and notes payable, net	389,010,062	96,375,000	13,510,000
Interest payable	53,652,958	12,687,516	4,895,449
Unearned revenue		6,634,307	10,976,400
Total current liabilities	\$ 494,225,679	\$ 116,286,815	\$ 29,433,172
Noncurrent liabilities:			
Bonds and notes payable, net	\$ 3,097,085,373	\$ 645,707,435	\$ 295,065,718
Total noncurrent liabilities	\$ 3,097,085,373	\$ 645,707,435	\$ 295,065,718
Total liabilities	\$ 3,591,311,052	\$ 761,994,250	\$ 324,498,890
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred gain on refunding	\$ 1,135,030	\$ 312,822	\$ 0
<b>NET POSITION</b>			
Restricted for:			
State Revolving Subfund	\$	\$ 2,400,501,038	\$ 882,629,128
Strategic Water Quality Initiatives Subfund			
School Loan Revolving Subfund			
Unrestricted	(20,486,327)		
Total net position	\$ (20,486,327)	\$ 2,400,501,038	\$ 882,629,128

**Michigan Finance Authority**

Strategic Water Quality Initiatives Subfund	School Loan Revolving Subfund	Totals
\$	\$ 825,388,065	\$ 825,493,588
		177,923
73,837		55,837,530
16,977,351	49,861,781	2,173,494,270
		117,751,710
1,903,143		221,165,852
		259,950,000
<u>\$ 18,954,331</u>	<u>\$ 875,249,846</u>	<u>\$ 3,653,870,873</u>
\$	\$ 1,008,877,187	\$ 1,008,877,187
		28,692,799
19,859,883		2,087,434,507
		3,073,996,435
<u>\$ 19,859,883</u>	<u>\$ 1,008,877,187</u>	<u>\$ 6,199,000,928</u>
\$ 38,814,214	\$ 1,884,127,033	\$ 9,852,871,801
<u>\$ 0</u>	<u>\$ 260,553</u>	<u>\$ 12,225,882</u>
\$ 19,224	\$ 1,374,613	\$ 53,597,811
	162,000,000	660,895,062
		71,235,923
		17,610,707
<u>\$ 19,224</u>	<u>\$ 163,374,613</u>	<u>\$ 803,339,503</u>
<u>\$</u>	<u>\$ 310,390,000</u>	<u>\$ 4,348,248,526</u>
<u>\$ 0</u>	<u>\$ 310,390,000</u>	<u>\$ 4,348,248,526</u>
\$ 19,224	\$ 473,764,613	\$ 5,151,588,029
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 1,447,852</u>
\$ 38,794,990	\$	\$ 3,283,130,166
		38,794,990
	1,410,622,973	1,410,622,973
		(20,486,327)
<u>\$ 38,794,990</u>	<u>\$ 1,410,622,973</u>	<u>\$ 4,712,061,802</u>

Michigan Finance Authority

MUNICIPAL BOND FUND

COMBINING SUPPLEMENTARY SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the Fiscal Year Ended September 30, 2023

	Local Municipalities	State Revolving Subfund	
	Subfund	Clean Water Program	Drinking Water Program
<b>OPERATING REVENUES</b>			
Federal revenue	\$	\$ 114,158	\$ 185,500
Interest revenue	145,683,189	37,368,467	11,689,972
Investment income	446,837	62,475,618	26,426,627
Miscellaneous	53,419		64,207
Total operating revenues	\$ 146,183,445	\$ 99,958,243	\$ 38,366,306
<b>OPERATING EXPENSES</b>			
Interest expense	\$ 142,293,838	\$ 22,058,676	\$ 4,864,523
Debt issuance costs	681,493		1,135,052
Other administrative expense	53,500	1,791,474	231,978
Total operating expenses	\$ 143,028,831	\$ 23,850,150	\$ 6,231,553
Operating income	\$ 3,154,614	\$ 76,108,093	\$ 32,134,753
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Operating subsidies	\$	\$ 133,980,226	\$ 28,168,440
Program principal forgiveness, net		(31,973,290)	(43,163,860)
Grant expense			
Total nonoperating revenues	\$ 0	\$ 102,006,936	\$ (14,995,420)
Income before transfers	\$ 3,154,614	\$ 178,115,029	\$ 17,139,333
<b>TRANSFERS</b>			
Transfers to other funds	\$ (7,559)	\$	\$
Total transfers	\$ (7,559)	\$ 0	\$ 0
Change in net position	\$ 3,147,055	\$ 178,115,029	\$ 17,139,333
Net position - Beginning of fiscal year	(23,633,382)	2,222,386,009	865,489,795
Net position - End of fiscal year	\$ (20,486,327)	\$ 2,400,501,038	\$ 882,629,128



**Michigan Finance Authority**

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Strategic Water Quality Initiatives Subfund	School Loan Revolving Subfund	Totals
\$	\$	\$
564,797	35,015,007	299,658
632,116	55,070,723	230,321,432
		145,051,921
		117,626
\$ 1,196,913	\$ 90,085,730	\$ 375,790,637
\$	\$	\$
	28,581,890	197,798,927
20,423	1,572,653	1,816,545
\$ 20,423	\$ 30,154,543	\$ 3,670,028
\$ 1,176,490	\$ 59,931,187	\$ 203,285,500
\$	\$	\$
4,950,000		167,098,666
(2,626,916)		(75,137,150)
\$ 2,323,084	\$ 0	\$ (2,626,916)
\$ 3,499,574	\$ 59,931,187	\$ 89,334,600
\$	\$	\$
0	0	(7,559)
\$ 3,499,574	\$ 59,931,187	\$ (7,559)
35,295,416	1,350,691,786	261,832,178
\$ 38,794,990	\$ 1,410,622,973	\$ 4,450,229,624
		4,712,061,802

Michigan Finance Authority

MUNICIPAL BOND FUND

COMBINING SUPPLEMENTARY SCHEDULE OF CASH FLOWS

For the Fiscal Year Ended September 30, 2023

	Local Municipalities Subfund	Clean Water Program	State Revolving Subfund Drinking Water Program
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Bonds, notes, and loans receivable made	\$ (117,673,507)	\$ (246,470,474)	\$ (154,234,268)
Principal received on bonds, notes, and loans	432,217,000	167,659,582	38,405,619
Interest received on bonds, notes, and loans	162,900,553	37,368,467	11,689,972
Cash payments to employees and suppliers for goods and services	(53,500)	(1,302,874)	(241,509)
Other operating revenues	28,519	246,558	265,111
Net cash provided by (used in) operating activities	\$ 477,419,065	\$ (42,498,741)	\$ (104,115,075)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Proceeds from sale of bonds and notes, net	\$ 118,197,955	\$	\$ 90,777,448
Payment of debt issuance costs	(497,924)		(780,171)
Principal paid on bonds and notes	(431,025,000)	(103,370,000)	(14,185,000)
Interest paid on bonds and notes	(168,440,599)	(27,227,728)	(6,736,313)
Operating subsidies		140,614,533	34,144,840
Grant expense		(31,973,290)	(43,224,984)
Net future payments for debt service	(32,483,440)		
Transfers	(7,559)		
Net cash (used in) provided by noncapital financing activities	\$ (514,256,567)	\$ (21,956,485)	\$ 59,995,820
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Purchase of investments	\$	\$ (2,261,794,488)	\$ (703,498,351)
Proceeds from sale and maturities of investments		2,814,644,755	690,298,351
Net (purchases of) proceeds from sale and maturity of money market funds	36,390,665	(553,553,604)	30,876,240
Interest and dividends on investments	446,837	65,162,817	26,474,418
Net cash (used in) provided by investing activities	\$ 36,837,502	\$ 64,459,480	\$ 44,150,658
Net (decrease) increase in cash	\$	\$ 4,254	\$ 31,403
Cash and cash equivalents - Beginning of fiscal year		1,325	68,542
Cash and cash equivalents - End of fiscal year	\$ 0	\$ 5,579	\$ 99,945
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH FROM OPERATING ACTIVITIES</b>			
Operating income	\$ 3,154,614	\$ 76,108,093	\$ 32,134,753
Adjustments to reconcile operating income to net cash from operating activities:			
Investment income	(446,837)	(62,475,618)	(26,426,627)
Other income	(24,900)		(7)
Interest expense	142,293,838	22,058,676	4,864,523
Debt issuance cost	681,493		1,135,052
Changes in assets and liabilities:			
Decrease (increase) in other receivables	17,898,857	132,399	66,833
Increase (decrease) in other payables		488,601	(60,953)
(Increase) decrease in bonds, notes, and loans receivable	313,862,000	(78,810,892)	(115,828,649)
Net cash provided by (used in) operating activities	\$ 477,419,065	\$ (42,498,741)	\$ (104,115,075)

# Michigan Finance Authority

Strategic Water Quality Initiatives Subfund	School Loan Revolving Subfund	Totals
\$	\$	\$
	(230,228,809)	(748,607,058)
1,865,000	18,080,581	658,227,782
564,797	5,285,656	217,809,445
(20,789)	(1,572,653)	(3,191,325)
		540,188
\$ 2,409,008	\$ (208,435,225)	\$ 124,779,032
\$	\$	\$
		208,975,403
		(1,278,095)
	(422,390,000)	(970,970,000)
	(27,736,668)	(230,141,308)
4,950,000		179,709,373
(2,626,916)		(77,825,190)
		(32,483,440)
		(7,559)
\$ 2,323,084	\$ (450,126,668)	\$ (924,020,816)
\$	\$	\$
		(2,965,292,839)
		3,504,943,106
(5,316,885)	43,008,166	(448,595,418)
584,793	55,070,723	147,739,588
\$ (4,732,092)	\$ 98,078,889	\$ 238,794,437
\$	\$	\$
	(560,483,004)	(560,447,347)
	1,385,871,069	1,385,940,936
\$ 0	\$ 825,388,065	\$ 825,493,589
\$	\$	\$
1,176,490	59,931,187	172,505,137
(632,116)	(55,070,723)	(145,051,921)
		(24,907)
	28,581,890	197,798,927
		1,816,545
	(241,877,579)	(223,779,490)
(366)		427,282
1,865,000		121,087,459
\$ 2,409,008	\$ (208,435,225)	\$ 124,779,032

Michigan Finance Authority

STUDENT LOAN FUND

COMBINING SUPPLEMENTARY SCHEDULE OF NET POSITION

September 30, 2023

	Operating Subfund	Bond/Note Subfund	Totals
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 57,185,854	\$ 16,813,292	\$ 73,999,146
Receivable from federal government	1,674	594,991	596,665
Interfund receivable	107,087		107,087
Interest receivable	312,849	9,303,383	9,616,232
Loans receivable, net	543,092	38,244,916	38,788,008
Other current assets		1,833	1,833
Total current assets	\$ 58,150,556	\$ 64,958,415	\$ 123,108,971
Noncurrent assets:			
Loans receivable, net	\$ 1,938,924	\$ 136,540,272	\$ 138,479,196
Total noncurrent assets	\$ 1,938,924	\$ 136,540,272	\$ 138,479,196
Total assets	\$ 60,089,480	\$ 201,498,687	\$ 261,588,167
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred loss on refunding	\$	\$ 441,962	\$ 441,962
Deferred outflows related to pensions	177,047		177,047
Deferred outflows related to OPEB	546,527		546,527
Total deferred outflows of resources	\$ 723,574	\$ 441,962	\$ 1,165,536
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable and other liabilities	\$ 55,706	\$ 63,317	\$ 119,023
Bonds and notes payable, net		13,153,930	13,153,930
Interfund payable		107,087	107,087
Interest payable		589,414	589,414
Total current liabilities	\$ 55,706	\$ 13,913,748	\$ 13,969,454
Noncurrent liabilities:			
Bonds and notes payable, net	\$	\$ 99,313,471	\$ 99,313,471
Compensated absences	169,187		169,187
Net pension liability	1,814,172		1,814,172
Net OPEB liability	1,373,736		1,373,736
Total noncurrent liabilities	\$ 3,357,095	\$ 99,313,471	\$ 102,670,566
Total liabilities	\$ 3,412,801	\$ 113,227,219	\$ 116,640,020
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows related to pensions	\$ 16,851	\$	\$ 16,851
Deferred inflows related to OPEB	1,159,909		1,159,909
Total deferred inflows of resources	\$ 1,176,760	\$ 0	\$ 1,176,760
<b>NET POSITION</b>			
Restricted	\$	\$ 88,713,430	\$ 88,713,430
Unrestricted	56,223,493		56,223,493
Total net position	\$ 56,223,493	\$ 88,713,430	\$ 144,936,923

Michigan Finance Authority

STUDENT LOAN FUND

COMBINING SUPPLEMENTARY SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the Fiscal Year Ended September 30, 2023

	Operating Subfund	Bond/Note Subfund	Totals
<b>OPERATING REVENUES</b>			
Federal revenue, net of special allowance	\$ 10,726	\$ 3,463,153	\$ 3,473,879
Interest revenue	327,376	9,850,013	10,177,389
Provision for loan losses	110,206	(348,431)	(238,225)
Investment income	2,357,808	867,462	3,225,270
Miscellaneous	1,476,519	668,160	2,144,679
Total operating revenues	\$ 4,282,635	\$ 14,500,357	\$ 18,782,992
<b>OPERATING EXPENSES</b>			
Interest expense	\$	\$ 6,253,949	\$ 6,253,949
Other administrative expense	2,372,400	1,850,495	4,222,895
Total operating expenses	\$ 2,372,400	\$ 8,104,444	\$ 10,476,844
Operating income	\$ 1,910,235	\$ 6,395,913	\$ 8,306,148
Change in net position	\$ 1,910,235	\$ 6,395,913	\$ 8,306,148
Net position - Beginning of fiscal year	54,313,258	82,317,517	136,630,775
Net position - End of fiscal year	\$ 56,223,493	\$ 88,713,430	\$ 144,936,923

Michigan Finance Authority

**STUDENT LOAN FUND**  
**COMBINING SUPPLEMENTARY SCHEDULE OF CASH FLOWS**  
For the Fiscal Year Ended September 30, 2023

	Operating Subfund	Bond/Note Subfund	Totals
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Principal received on bonds, notes, and loans	\$ 380,038	\$ 52,439,471	\$ 52,819,509
Interest received on bonds, notes, and loans	164,233	8,340,573	8,504,806
Cash payments to employees and suppliers for goods and services	(2,469,262)	(2,437,797)	(4,907,059)
Net special allowance payment to federal government	8,243	2,647,068	2,655,311
Other operating revenues	1,478,064	681,240	2,159,304
Net cash provided by operating activities	\$ (438,684)	\$ 61,670,555	\$ 61,231,871
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Principal paid on bonds and notes	\$	\$ (111,400,000)	\$ (111,400,000)
Interest paid on bonds and notes		(6,734,455)	(6,734,455)
Net cash used in noncapital financing activities	\$ 0	\$ (118,134,455)	\$ (118,134,455)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Proceeds from sale and maturities of investments	\$ 763,790	\$ 498,000	\$ 1,261,790
Interest and dividends on investments	2,201,119	915,976	3,117,095
Net cash provided by (used in) investing activities	\$ 2,964,909	\$ 1,413,976	\$ 4,378,885
Net increase (decrease) in cash	\$ 2,526,225	\$ (55,049,924)	\$ (52,523,699)
Cash and cash equivalents - Beginning of fiscal year	54,659,629	71,863,216	126,522,845
Cash and cash equivalents - End of fiscal year	\$ 57,185,854	\$ 16,813,292	\$ 73,999,146
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH FROM OPERATING ACTIVITIES</b>			
Operating income	\$ 1,910,235	\$ 6,395,913	\$ 8,306,148
Adjustments to reconcile operating income to net cash from operating activities:			
Investment income	(2,357,808)	(867,462)	(3,225,270)
Interest expense		6,253,949	6,253,949
Pension expense	144,035		144,035
OPEB expense	(253,369)		(253,369)
Changes in assets and liabilities:			
Decrease (increase) in other receivables	36,229	356,741	392,970
Decrease in other payables	(25,318)	(13,801)	(39,119)
(Increase) decrease in bonds, notes, and loans receivable	107,312	49,545,215	49,652,527
Net cash provided by operating activities	\$ (438,684)	\$ 61,670,555	\$ 61,231,871



## STATISTICAL SECTION

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**INDEX TO STATISTICAL SECTION**

This part of the Michigan Finance Authority's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Authority's overall financial health.

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These schedules contain trend information to help the reader understand how the Michigan Finance Authority's financial performance and well-being have changed over time.

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## **SOURCES**

Unless otherwise noted, the information in these schedules is derived from the financial statements presented in the annual financial reports or from the Authority's internal records for the relevant years.

Michigan Finance Authority

**NET POSITION BY COMPONENT – LAST TEN FISCAL YEARS**  
(Accrual Basis of Accounting)

	2014	2015	2016	2017
Governmental activities				
Net investment in capital assets	\$	\$	\$	\$
Restricted				
Unrestricted	(3,251,841,276)	(2,837,502,355)	(1,104,934,469)	(1,069,944,526)
Total governmental activities	<u>\$ (3,251,841,276)</u>	<u>\$ (2,837,502,355)</u>	<u>\$ (1,104,934,469)</u>	<u>\$ (1,069,944,526)</u>
Business-type activities				
Net investment in capital assets	\$	\$	\$	\$
Restricted	3,532,780,377	3,889,861,924	3,843,435,715	4,021,810,912
Unrestricted	140,058,333	351,221	133,391,594	144,153,133
Total business-type activities	<u>\$ 3,672,838,710</u>	<u>\$ 3,890,213,145</u>	<u>\$ 3,976,827,309</u>	<u>\$ 4,165,964,045</u>
Primary government				
Net investment in capital assets	\$	\$	\$	\$
Restricted	3,532,780,377	3,889,861,924	3,843,435,715	4,021,810,912
Unrestricted	(3,111,782,943)	(2,837,151,134)	(971,542,875)	(925,791,393)
Total primary government activities	<u>\$ 420,997,434</u>	<u>\$ 1,052,710,790</u>	<u>\$ 2,871,892,840</u>	<u>\$ 3,096,019,519</u>
Reconciliation of net position				
Beginning net position	\$ (192,238,391)	\$ 420,997,434	\$ 1,052,710,790	\$ 2,871,892,840
Restatement of beginning net position	(44,536,182)	(6,474,045)	1,687,475,852	
Beginning net position restated	(236,774,573)	414,523,389	2,740,186,642	2,871,892,840
Statement of Activities – changes in net position	657,772,008	638,187,401	131,706,198	224,126,679
Ending net position	<u>\$ 420,997,435</u>	<u>\$ 1,052,710,790</u>	<u>\$ 2,871,892,840</u>	<u>\$ 3,096,019,519</u>

**Michigan Finance Authority**

2018	2019	2020	2021	2022	2023
\$	\$	\$	\$	\$	\$
(1,039,638,869)	(1,021,625,025)	(1,032,793,034)	(1,022,970,052)	(1,003,870,009)	(991,556,189)
<u>\$ (1,039,638,869)</u>	<u>\$ (1,021,625,025)</u>	<u>\$ (1,032,793,034)</u>	<u>\$ (1,022,970,052)</u>	<u>\$ (1,003,870,009)</u>	<u>\$ (991,556,189)</u>
\$	\$	\$	\$	\$	\$
4,174,073,228	4,272,913,314	4,406,459,739	4,509,687,099	4,630,781,756	4,901,912,552
40,082,449	45,561,741	49,172,819	35,487,457	41,232,511	46,660,884
<u>\$ 4,214,155,677</u>	<u>\$ 4,318,475,055</u>	<u>\$ 4,455,632,558</u>	<u>\$ 4,545,174,556</u>	<u>\$ 4,672,014,267</u>	<u>\$ 4,948,573,436</u>
\$	\$	\$	\$	\$	\$
4,174,073,228	4,272,913,314	4,406,459,739	4,509,687,099	4,630,781,756	4,901,912,552
(999,556,420)	(976,063,284)	(983,620,215)	(987,482,595)	(962,637,498)	(944,895,305)
<u>\$ 3,174,516,808</u>	<u>\$ 3,296,850,030</u>	<u>\$ 3,422,839,524</u>	<u>\$ 3,522,204,504</u>	<u>\$ 3,668,144,258</u>	<u>\$ 3,957,017,247</u>
\$	\$	\$	\$	\$	\$
3,096,019,519	3,174,516,808	3,296,850,030	3,422,839,524	3,522,204,504	3,668,144,258
(11,582,231)					
3,084,437,288	3,174,516,808	3,296,850,030	3,422,839,524	3,522,204,504	3,668,144,258
90,079,520	122,333,222	125,989,494	99,364,980	145,939,754	288,872,989
<u>\$ 3,174,516,808</u>	<u>\$ 3,296,850,030</u>	<u>\$ 3,422,839,524</u>	<u>\$ 3,522,204,504</u>	<u>\$ 3,668,144,258</u>	<u>\$ 3,957,017,247</u>

Michigan Finance Authority

**CHANGES IN NET POSITION – LAST TEN FISCAL YEARS**  
(Accrual Basis of Accounting)

	2014	2015	2016	2017
<b>Expenses</b>				
Governmental Activities:				
Tobacco Settlement	\$ 76,433,036	\$ 77,582,442	\$ 78,767,930	\$ 80,107,968
Unemployment Obligation	53,770,005	34,323,310	27,498,154	23,618,041
Total Governmental Activities	<u>\$ 130,203,042</u>	<u>\$ 111,905,752</u>	<u>\$ 106,266,084</u>	<u>\$ 103,726,009</u>
Business-Type Activities:				
Municipal Bond Fund	\$ 194,744,405	\$ 304,789,190	\$ 401,315,785	\$ 362,912,620
Student Loan Fund	31,437,830	23,144,961	22,501,976	16,157,520
Non-Major Funds	17,414,169	16,072,815	16,888,493	15,386,159
Total Business-Type Activities	<u>\$ 243,596,404</u>	<u>\$ 344,006,966</u>	<u>\$ 440,706,254</u>	<u>\$ 394,456,299</u>
Total primary governmental expenses	<u>\$ 373,799,446</u>	<u>\$ 455,912,718</u>	<u>\$ 546,972,338</u>	<u>\$ 498,182,308</u>
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
Tobacco Settlement	\$ 60,901,967	\$ 61,722,514	\$ 59,876,880	\$ 67,616,195
Unemployment Obligation	459,076,098			67,927,559
Operating Grants and Contributions	3,355,458			3,172,198
Total governmental activities program revenues	<u>\$ 523,333,523</u>	<u>\$ 61,722,514</u>	<u>\$ 59,876,880</u>	<u>\$ 138,715,952</u>
Business-Type Activities:				
Charges for Services:				
Municipal Bond Fund	\$ 175,603,147	\$ 279,473,753	\$ 273,188,262	\$ 260,752,832
Student Loan Fund	39,652,428	30,530,557	26,475,278	28,612,302
Non-Major Funds	25,338,740	22,666,073	22,917,614	20,947,283
Operating Grants and Contributions	267,643,615	235,185,063	204,739,264	273,280,618
Total business-type activities program revenues	<u>\$ 508,237,930</u>	<u>\$ 567,855,446</u>	<u>\$ 527,320,418</u>	<u>\$ 583,593,035</u>
Total primary government program revenues	<u>\$ 1,031,571,453</u>	<u>\$ 629,577,960</u>	<u>\$ 587,197,298</u>	<u>\$ 722,308,987</u>
<b>Net (Expenses)/Revenues</b>				
Governmental activities	\$ 393,130,482	\$ 414,338,921	\$ 45,092,034	\$ 34,989,943
Business-type activities	264,641,526	223,848,480	86,614,164	189,136,736
Total primary government net (expenses)/revenue	<u>\$ 657,772,008</u>	<u>\$ 638,187,401</u>	<u>\$ 131,706,198</u>	<u>\$ 224,126,679</u>
<b>Changes in Net Position</b>				
Governmental activities	\$ 393,130,482	\$ 414,338,921	\$ 45,092,034	\$ 34,989,943
Business-type activities	264,641,526	223,848,480	86,614,164	189,136,736
Total primary government net (expenses)/revenue	<u>\$ 657,772,008</u>	<u>\$ 638,187,401</u>	<u>\$ 131,706,198</u>	<u>\$ 224,126,679</u>

**Michigan Finance Authority**

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 81,296,258	\$ 82,139,375	\$ 82,985,122	\$ 66,412,579	\$ 59,697,207	\$ 61,209,004
12,441,870	1,533,613	(2,670,237)			
<u>\$ 93,738,128</u>	<u>\$ 83,672,988</u>	<u>\$ 80,314,885</u>	<u>\$ 66,412,579</u>	<u>\$ 59,697,207</u>	<u>\$ 61,209,004</u>
\$ 344,604,939	\$ 345,841,024	\$ 330,817,805	\$ 340,622,563	\$ 250,383,952	\$ 281,049,566
121,831,541	23,302,229	15,432,846	13,689,869	9,593,617	10,476,844
16,171,439	15,211,805	13,062,392	10,731,459	13,619,083	11,659,333
<u>\$ 482,607,919</u>	<u>\$ 384,355,058</u>	<u>\$ 359,313,043</u>	<u>\$ 365,043,891</u>	<u>\$ 273,596,652</u>	<u>\$ 303,185,743</u>
<u>\$ 576,346,047</u>	<u>\$ 468,028,046</u>	<u>\$ 439,627,928</u>	<u>\$ 431,456,470</u>	<u>\$ 333,293,859</u>	<u>\$ 364,394,747</u>
\$ 72,254,972	\$ 69,932,847	\$ 63,402,587	\$ 76,441,686	\$ 78,405,952	\$ 70,197,300
46,358,017	20,655,457	3,101,840			
5,430,796	11,098,528	2,642,449	(206,125)	391,298	3,325,524
<u>\$ 124,043,785</u>	<u>\$ 101,686,832</u>	<u>\$ 69,146,876</u>	<u>\$ 76,235,561</u>	<u>\$ 78,797,250</u>	<u>\$ 73,522,824</u>
\$ 258,999,954	\$ 283,986,079	\$ 256,045,464	\$ 239,378,917	\$ 212,409,743	\$ 230,439,058
27,004,959	26,709,387	18,595,165	11,066,791	11,074,374	15,557,722
19,063,626	14,310,277	14,196,610	16,068,712	14,468,887	13,959,504
237,313,243	163,668,693	207,633,307	188,071,469	162,483,359	319,788,628
<u>\$ 542,381,782</u>	<u>\$ 488,674,436</u>	<u>\$ 496,470,546</u>	<u>\$ 454,585,889</u>	<u>\$ 400,436,363</u>	<u>\$ 579,744,912</u>
<u>\$ 666,425,567</u>	<u>\$ 590,361,268</u>	<u>\$ 565,617,422</u>	<u>\$ 530,821,450</u>	<u>\$ 479,233,613</u>	<u>\$ 653,267,736</u>
\$ 30,305,657	\$ 18,013,844	\$ (11,168,009)	\$ 9,822,982	\$ 19,100,043	\$ 12,313,820
59,773,863	104,319,378	137,157,503	89,541,998	126,839,711	276,559,169
<u>\$ 90,079,520</u>	<u>\$ 122,333,222</u>	<u>\$ 125,989,494</u>	<u>\$ 99,364,980</u>	<u>\$ 145,939,754</u>	<u>\$ 288,872,989</u>
\$ 30,305,657	\$ 18,013,844	\$ (11,168,009)	\$ 9,822,982	\$ 19,100,043	\$ 12,313,820
59,773,863	104,319,378	137,157,503	89,541,998	126,839,711	276,559,169
<u>\$ 90,079,520</u>	<u>\$ 122,333,222</u>	<u>\$ 125,989,494</u>	<u>\$ 99,364,980</u>	<u>\$ 145,939,754</u>	<u>\$ 288,872,989</u>

Michigan Finance Authority

**FUND BALANCES, GOVERNMENTAL FUNDS – LAST TEN FISCAL YEARS**

(Modified Accrual Basis of Accounting)

	2014	2015	2016	2017
General Fund				
Restricted for administrative expenditures	\$ 1,529,391	\$ 1,488,737	\$ 1,547,571	\$ 1,604,306
Total general fund	<u>\$ 1,529,391</u>	<u>\$ 1,488,737</u>	<u>\$ 1,547,571</u>	<u>\$ 1,604,306</u>
All Other Governmental Funds				
Restricted for debt service	\$ 360,013,265	\$ 370,019,113	\$ 1,647,976,383	\$ 1,288,818,956
Total All Other Governmental Funds	<u>\$ 360,013,265</u>	<u>\$ 370,019,113</u>	<u>\$ 1,647,976,383</u>	<u>\$ 1,288,818,956</u>
Reconciliation of governmental fund balances				
Beginning fund balances	\$ 370,571,972	\$ 361,542,656	\$ 371,507,850	\$ 1,649,523,954
Restatement of beginning fund balances			1,667,089,329	
Beginning fund balances - restated	370,571,972	361,542,656	2,038,597,179	1,649,523,954
Excess of revenues and other sources over (under) expenditures and other uses	(9,029,316)	9,965,195	(389,073,225)	(359,100,692)
Change in accounting entity				
Ending fund balances	<u>\$ 361,542,656</u>	<u>\$ 371,507,850</u>	<u>\$ 1,649,523,954</u>	<u>\$ 1,290,423,262</u>

**Michigan Finance Authority**

2018	2019	2020	2021	2022	2023
<u>\$ 1,710,111</u>	<u>\$ 1,821,972</u>	<u>\$ 1,915,061</u>	<u>\$ 2,080,342</u>	<u>\$ 2,142,277</u>	<u>\$ 2,282,494</u>
<u>\$ 1,710,111</u>	<u>\$ 1,821,972</u>	<u>\$ 1,915,061</u>	<u>\$ 2,080,342</u>	<u>\$ 2,142,277</u>	<u>\$ 2,282,494</u>
<u>\$ 831,102,617</u>	<u>\$ 269,340,544</u>	<u>\$ 99,965,207</u>	<u>\$ 72,117,948</u>	<u>\$ 71,737,940</u>	<u>\$ 72,130,578</u>
<u>\$ 831,102,617</u>	<u>\$ 269,340,544</u>	<u>\$ 99,965,207</u>	<u>\$ 72,117,948</u>	<u>\$ 71,737,940</u>	<u>\$ 72,130,578</u>
\$ 1,290,423,262	\$ 832,812,728	\$ 271,162,516	\$ 101,880,268	\$ 74,198,290	\$ 73,880,217
\$ 1,290,423,262	\$ 832,812,728	\$ 271,162,516	\$ 101,880,268	\$ 74,198,290	\$ 73,880,217
(457,610,534)	(561,650,212)	(169,282,248)	(27,681,978)	(318,073)	532,855
<u>\$ 832,812,728</u>	<u>\$ 271,162,516</u>	<u>\$ 101,880,268</u>	<u>\$ 74,198,290</u>	<u>\$ 73,880,217</u>	<u>\$ 74,413,072</u>

**Michigan Finance Authority**

**CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS – LAST TEN FISCAL YEARS**  
(Modified Accrual Basis of Accounting)

	2014	2015	2016	2017
<b>Revenues</b>				
Tobacco settlement revenue	\$ 61,251,890	\$ 62,047,158	\$ 60,190,534	\$ 61,747,402
Unemployment obligation assessment revenue	455,734,806	470,358,318	92,152,544	72,352,384
Investment income	3,414,231	2,972,054	4,185,194	3,172,198
Other income				68,126
Total revenues	<u>\$ 520,400,927</u>	<u>\$ 535,377,530</u>	<u>\$ 156,528,272</u>	<u>\$ 137,340,110</u>
<b>Expenditures</b>				
Debt service:				
Interest on bonds and notes	\$ 181,516,062	\$ 168,604,369	\$ 150,558,270	\$ 130,517,069
Principal on bonds and notes	347,500,000	356,375,000	394,705,000	365,565,000
Debt Issuance Costs				
Other administrative expenditures	414,181	432,966	338,227	358,733
Total expenditures	<u>\$ 529,430,243</u>	<u>\$ 525,412,335</u>	<u>\$ 545,601,497</u>	<u>\$ 496,440,802</u>
Excess of revenues over (under) expenditures	\$ (9,029,316)	\$ 9,965,195	\$ (389,073,225)	\$ (359,100,692)
<b>Other Financing Sources (Uses)</b>				
Refunding bond issues	\$	\$	\$	\$
Premium on bond issuance				
Payment to refunded bond escrow agent				
Transfers from other funds				
Transfers to other funds				
Total other financing sources (uses)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
Net change in fund balances	<u>\$ (9,029,316)</u>	<u>\$ 9,965,195</u>	<u>\$ (389,073,225)</u>	<u>\$ (359,100,692)</u>
Debt Service as a percentage of noncapital expenditures	99.92%	99.92%	99.94%	99.93%



**Michigan Finance Authority**

2018	2019	2020	2021	2022	2023
\$ 72,242,619	\$ 70,092,949	\$ 67,123,373	\$ 75,235,852	\$ 77,205,507	\$ 70,464,081
52,032,168	28,971,863	3,852,510			
5,430,795	8,388,162	2,642,449	(191,651)	391,298	3,325,524
100,675	2,710,366				
\$ 129,806,257	\$ 110,163,340	\$ 73,618,332	\$ 75,044,201	\$ 77,596,805	\$ 73,789,605
\$ 111,851,695	\$ 89,268,191	\$ 58,612,288	\$ 36,415,892	\$ 23,381,681	\$ 21,968,025
475,225,000	582,185,000	183,620,000	30,992,794	54,275,000	51,015,000
			5,956,866		
340,096	360,361	668,292	220,495	258,197	273,725
\$ 587,416,791	\$ 671,813,552	\$ 242,900,580	\$ 73,586,047	\$ 77,914,878	\$ 73,256,750
\$ (457,610,534)	\$ (561,650,212)	\$ (169,282,248)	\$ 1,458,154	\$ (318,073)	\$ 532,855
\$	\$	\$	\$ 851,490,172	\$	\$
			49,197,830		
			(929,828,134)		
		297,557	85,211		
		(297,557)	(85,211)		
\$ 0	\$ 0	\$ 0	\$ (29,140,132)	\$ 0	\$ 0
\$ (457,610,534)	\$ (561,650,212)	\$ (169,282,248)	\$ (27,681,978)	\$ (318,073)	\$ 532,855
99.94%	99.95%	99.72%	91.61%	99.67%	99.63%

Michigan Finance Authority

REVENUE GENERATING ASSETS – LAST TEN FISCAL YEARS

	2014	2015	2016	2017
Interest bearing notes, loans, and bonds				
Notes Receivable	\$ 713,393,485	\$ 734,979,831	\$ 508,078,921	\$ 440,929,380
Loans Receivable	3,674,415,895	3,566,108,490	3,181,131,858	2,988,638,010
Bonds Receivable	2,778,216,810	3,663,371,762	4,366,119,285	4,409,850,135
Total notes, loans, and bonds receivable	<u>\$ 7,166,026,190</u>	<u>\$ 7,964,460,083</u>	<u>\$ 8,055,330,064</u>	<u>\$ 7,839,417,525</u>
Interest Revenue	223,429,760	319,751,659	309,941,739	291,937,763
Average rate of return (%)	3.57%	4.23%	3.87%	3.67%
Investments				
Government money market funds	\$ 1,466,314,120	\$ 1,587,879,583	\$ 1,427,183,155	\$ 1,296,562,463
Repurchase agreements	547,134,875	502,590,872	481,067,669	437,272,505
State and municipal general obligation bonds	98,202,224	120,027,408	190,775,695	193,910,681
Commercial paper	4,145,000	4,651,991	10,096,103	26,574,222
U.S. Treasury obligations	111,191,625	107,570,359	27,013,940	97,232,554
U.S. government agency securities	140,883,355	132,547,543	296,533,442	471,575,470
Certificates of Deposit			8,153,450	16,348,449
Total Investments	<u>\$ 2,367,871,199</u>	<u>\$ 2,455,267,756</u>	<u>\$ 2,440,823,454</u>	<u>\$ 2,539,476,344</u>
Investment Revenue	38,370,176	36,976,591	38,786,396	41,001,845
Average rate of return (%)	1.51%	1.53%	1.58%	1.65%

NOTES: Average rate of return for interest revenue is calculated as total fiscal year interest revenue divided by fiscal-year average interest bearing notes, loans, and bonds receivable.

Average rate of return for investment revenue is calculated as total fiscal year investment revenue divided by fiscal-year average investments.

**Michigan Finance Authority**

2018	2019	2020	2021	2022	2023
\$ 408,364,040	\$ 389,025,373	\$ 467,006,376	\$ 170,446,451	\$ 174,151,502	\$ 139,314,710
2,815,276,859	2,646,774,011	2,494,751,912	2,403,268,721	2,344,369,399	2,485,867,563
4,501,345,657	4,404,929,863	4,156,542,886	4,108,083,413	3,625,673,451	3,333,946,435
<u>\$ 7,724,986,556</u>	<u>\$ 7,440,729,247</u>	<u>\$ 7,118,301,174</u>	<u>\$ 6,681,798,585</u>	<u>\$ 6,144,194,352</u>	<u>\$ 5,959,128,708</u>
285,718,925	307,551,917	274,851,231	252,667,419	224,398,332	241,140,759
3.67%	4.06%	3.78%	3.66%	3.50%	3.98%
\$ 1,207,937,043	\$ 1,379,320,843	\$ 1,665,067,505	\$ 2,020,856,570	\$ 1,702,257,874	\$ 2,288,793,997
386,005,081	321,910,759	321,910,759	96,209,790	88,718,630	28,692,799
160,995,868	131,219,931	83,427,604	36,829,527	18,924,169	12,139,590
45,736,291					
495,971,968	50,101,114	240,536,812	199,393,881		
138,416,181	578,049,358	79,367,743	56,097,805	735,606,564	62,236,395
16,117,450	8,924,000	4,713,000	1,492,000	498,000	
<u>\$ 2,451,179,882</u>	<u>\$ 2,469,526,005</u>	<u>\$ 2,395,023,423</u>	<u>\$ 2,410,879,573</u>	<u>\$ 2,546,005,237</u>	<u>\$ 2,391,862,781</u>
65,554,180	106,336,126	56,588,844	14,989,657	29,020,593	155,715,828
2.63%	4.32%	2.33%	0.62%	1.17%	6.31%

Michigan Finance Authority

INTEREST REVENUE BY TYPE OF BORROWER – 2014 AND 2023

	2014				2023			
	Number of Borrowers	Percentage of Total	Interest Revenue	Percentage of Total	Number of Borrowers	Percentage of Total	Interest Revenue	Percentage of Total
Type of Borrower								
Local Governments	1,410	0.54%	\$ 176,374,735	78.94%	1,208	2.64%	\$ 230,963,370	95.78%
Student Loans	259,364	99.46%	47,055,025	21.06%	44,600	97.36%	10,177,389	4.22%
Total	260,774	100.00%	\$ 223,429,760	100.00%	45,808	100.00%	\$ 241,140,759	100.00%

NOTES: Due to confidentiality issues, the names of the ten largest revenue payers are not available. These categories are intended to provide alternative information regarding the sources of the Authority's interest revenue.

Local Governments includes cities, townships, counties, public school districts, public school academies, and local government utility authorities.

**Michigan Finance Authority**

**RATIOS OF OUTSTANDING DEBT BY TYPE – LAST TEN FISCAL YEARS**

	Governmental-Type Debt		Business-Type Debt		Primary Government	Percentage of Personal Income	Debt Per Capita
	Asset-Backed Bonds	Revenue Bonds	Notes	Revenue Bonds	Total Outstanding Debt		
2014	1,100,657,133	2,529,216,145	1,053,636,185	6,289,327,980	10,972,837,443	2.69%	1,105
2015	1,113,951,069	2,106,839,790	1,142,655,000	7,007,675,707	11,371,121,566	2.63%	1,145
2016	1,129,016,028	1,657,417,008	987,096,000	7,124,758,785	10,898,287,821	2.45%	1,095
2017	1,145,119,905	1,253,161,238	827,763,000	7,051,704,576	10,277,748,719	2.24%	1,031
2018	1,151,950,591	758,690,830	721,562,771	6,989,887,721	9,622,091,913	2.02%	964
2019	1,156,635,966	174,644,127	647,355,900	7,086,521,951	9,065,157,944	1.84%	908
2020	1,169,776,936		671,040,772	6,566,506,746	8,407,324,454	1.58%	842
2021	1,150,952,377		357,303,062	6,386,972,995	7,895,228,434	1.39%	786
2022	1,133,160,037		305,441,232	5,742,368,666	7,180,969,935	1.25%	716
2023	1,121,577,524		221,184,802	4,922,163,587	6,264,925,913	Unavailable	Unavailable

SOURCES: U.S. Census Bureau, Population Division. U.S. Department of Commerce, Bureau of Economic Analysis.  
Michigan Department of Treasury.

Personal Income and Population numbers are updated annually to coincide with the demographic and economic indicators. These amounts are not available for the current fiscal year.

Michigan Finance Authority

PLEDGED REVENUE DEBT SERVICE COVERAGE – LAST TEN FISCAL YEARS

Fiscal Year	Gross Revenues	Less:	Net Available Revenues	Debt Service		
		Operating Expenses		Principal	Interest	Coverage
Tobacco Settlement Asset-Backed Bonds						
2014	63,955,969	372,759	63,583,210	5,060,000	58,514,030	1.05
2015	64,308,108	383,942	63,924,166	5,785,000	58,135,557	1.00
2016	63,803,150	395,460	63,407,690	5,665,000	57,741,482	1.00
2017	64,081,168	407,324	63,673,844	6,350,000	57,318,369	1.00
2018	74,462,665	419,544	74,043,121	17,495,000	56,505,596	1.00
2019	77,493,247	432,130	77,061,117	21,725,000	55,202,105	1.00
2020	69,892,223	445,094	69,447,129	15,470,000	31,360,487	1.48
2021	75,283,386	300,000	74,983,386	49,355,000	25,584,036	1.00
2022	77,817,515	309,000	77,508,515	54,275,000	22,674,903	1.01
2023	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable	Unavailable

NOTES: Debt service coverage information for the Tobacco Settlement Asset Backed Bonds are presented on a calendar year basis to maintain comparability with the required annual disclosures for these bonds that are publicly available to investors. The calendar year prior to the current fiscal year is the most recent available.

Fiscal Years 2014 through 2015 Gross Revenues have been restated due to timing of receipts and their availability to pay debt service.

SOURCE: Michigan Department of Treasury

## Michigan Finance Authority

### DEMOGRAPHIC AND ECONOMIC INDICATORS – LAST TEN CALENDAR YEARS

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Population <sup>1</sup> ( <i>in thousands</i> )	9,913	9,930	9,932	9,951	9,973	9,984	9,987	10,077	10,051	10,034
Total Personal Income <sup>2</sup> ( <i>in billions</i> )	\$393.6	\$411.0	\$433.7	\$446.0	\$458.8	\$476.5	\$492.0	\$530.8	\$567.8	\$572.3
Per Capita Income <sup>2</sup>	\$39,696	\$41,383	\$43,655	\$44,809	\$45,983	\$47,708	\$49,277	\$53,259	\$56,494	\$57,038
Unemployment Rate <sup>3</sup>	8.7%	7.2%	5.4%	5.0%	4.6%	4.2%	4.1%	9.9%	5.9%	4.2%

NOTE: Most recent calendar year for which data is available: 2022

SOURCE: <sup>1</sup> U.S. Census Bureau, Population Division.  
2013-2022 figures are December 2022 release.

<sup>2</sup> U.S. Department of Commerce, Bureau of Economic Analysis.

<sup>3</sup> Michigan Department of Technology, Management and Budget,  
Bureau of Labor Market Information and Strategic Initiatives; and  
U.S. Department of Labor, Bureau of Labor Statistics

# Michigan Finance Authority

## CLASSIFIED EMPLOYEES BY FUNCTION – LAST TEN FISCAL YEARS

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Classified Employees by Function										
Governmental Activities:										
Tobacco Settlement	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.4	0.4
Unemployment Obligation	0.5	0.5	0.5	0.5	0.5	0.5				
Total Governmental Activity Employees	1.0	1.0	1.0	1.0	1.0	1.0	0.5	0.5	0.4	0.4
Business-Type Activities:										
Municipal Bond Fund	11.5	11.5	10.5	9.0	8.0	9.0	8.5	6.0	6.0	4.0
Student Loan Fund	11.5	12.0	13.5	8.0	6.0	9.0	8.0	8.5	12.5	16.0
Non-Major Funds:										
Michigan Guaranty Agency	32.0	32.0	32.0	36.0	39.0	38.0	38.0	33.0	17.0	10.0
Michigan Finance Authority	2.0	2.5	2.0	2.0	2.0	2.0	1.5	1.0	2.0	3.0
Public School Academy Facilities Fund	1.0	1.0	1.0	1.0	1.0	0.5	0.5	0.5	0.3	0.3
Total Business-Type Activity Employees	58.0	59.0	59.0	56.0	56.0	58.5	56.5	49.0	37.8	33.3
Total Full-Time Equivalent Employees	59.0	60.0	60.0	57.0	57.0	59.5	57.0	49.5	38.2	33.7

NOTES: This report reflects average employee counts of individuals who are full-time in primary positions, except student assistants.

This schedule includes average employee counts. Employees who job share are divided in quarters or half. For this reason, totals may not equal the sum of the employee counts per function.

SOURCE: Michigan Department of Treasury



# Michigan Finance Authority

## OPERATING INDICATORS BY FUNCTION – LAST TEN FISCAL YEARS

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Governmental Activities:										
Tobacco Settlement										
Bonds Issued								6		
Unemployment Obligation										
Bonds Issued										
Business-Type Activities:										
Municipal Bond Fund										
Bonds Issued	10	12	16	6	8	6	6	9	4	1
Notes Issued	9	12	9	6	4	3	4	3	4	2
Student Loan Fund										
Bonds Issued	1	1			1					
Notes Issued	1	2	2					2		
Non-Major Funds										
Michigan Guaranty Agency										
Administrative Wage Garnishment Transactions	105,929	108,374	106,945	98,052	82,631	73,679	35,239	1,189	62	195
Rehabilitated Student Loan Transactions	3,933	4,190	3,807	3,371	2,758	1,746	1,598	936	3,016	163
Michigan Finance Authority										
Bonds Issued	9	16	10	11	5	10	12	5	16	6
Public School Academy Facilities Fund										
Notes Issued	2	2	3	3	4	2	1	1	1	1

NOTES: Governmental funds issue bonds less frequently than The Michigan Finance Authority line item includes the activities of the Healthcare Finance Fund, the Higher Education Facilities Fund, and the Michigan Strategic Fund.

To ensure consistency with information presented in the financial statements, Public School Academy Facilities Fund bond issuances have been included in the Michigan Finance Authority line above.

The Michigan Guaranty Agency transactions are shown at the borrower level.

SOURCE: Michigan Department of Treasury

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## OTHER INFORMATION

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance with *Government Auditing Standards*

**Independent Auditor's Report**

To Management; the Board of Directors; and  
Mr. Doug A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Michigan Finance Authority

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Michigan Finance Authority (the "Authority") as of and for the year ended September 30, 2023 and the related notes to the basic financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated December 15, 2023.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

To Management; the Board of Directors; and  
Mr. Doug A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Michigan Finance Authority

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Plante & Moran, PLLC*

December 15, 2023

## GLOSSARY OF ABBREVIATIONS AND TERMS

**Authority**—Michigan Finance Authority.

**Consolidation Loans**—Loans made to borrowers consolidating certain student loans.

**Deficiency in Internal Control Over Financial Reporting**—The design or operation of a control that does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis.

**FFEL Program**—Federal Family Education Loan Program.

**Financial Audit**—An audit that is designed to provide reasonable assurance about whether the basic financial statements of an audited entity are presented fairly, in all material respects, in accordance with the applicable financial reporting framework.

**Fitch Ratings (Fitch)**—A credit rating agency that, among other things, provides credit ratings for issuers of certain debt obligations or debt investments.

**GASB 48**—GASB Statement No. 48. *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues.*

**Generally Accepted Accounting Principles (GAAP)**—A technical accounting term that encompasses the conventions, rules, guidelines, and procedures necessary to define accepted accounting practice at a particular time; also cited as "accounting principles generally accepted in the United States of America."

**Governmental Accounting Standards Board (GASB)**—An arm of the Financial Accounting Foundation established to promulgate standards of financial accounting and reporting with respect to activities and transactions of state and local governmental entities.

**In-Relation-To Opinion**—An opinion expressed by the auditor on supplementary information based on auditing procedures applied in the audit of the basic financial statements and certain additional procedures and considering materiality of the basic financial statements taken as a whole.

**Internal Control**—A process, effected by those charged with governance, management, and other personnel, designed to provide reasonable assurance about the achievement of the entity's objectives with regard to the reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations.

**LIBOR**—London Interbank Offered Rate.

**Major Fund**—A significant governmental or enterprise fund, based on specific size criteria. A government's main operating fund (the general fund or its equivalent) is always considered a major fund. Government officials may also designate other governmental and enterprise funds as major funds when deemed important to financial statement users (for example, because of public interest or consistency).

**Material Misstatement**—A misstatement in the basic financial statements that causes the statements to not present fairly the financial position or the changes in financial position, and, where applicable, cash flows thereof, in accordance with the applicable financial reporting framework.

**Material Weakness in Internal Control Over Financial Reporting**—A deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the basic financial statements will not be prevented, or detected and corrected, on a timely basis.

**MGA**—Michigan Guaranty Agency.

**MI-LOAN**—Michigan Alternative Student Loan.

**Modified Opinion**—A qualified opinion, an adverse opinion, or a disclaimer of opinion.

**Moody's Investors Service, Inc. (Moody's)**—A credit rating agency that, among other things, provides credit ratings for issuers of certain debt obligations or debt instruments.

**MSA**—Master Settlement Agreement.

**MSERS**—Michigan State Employees' Retirement System.

**PLUS Loans**—Loans made to parents of dependent undergraduates.

**Significant Deficiency in Internal Control Over Financial Reporting**—A deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

**Stafford Loans**—Educational loans made under the FFEL Program to students.

**Standard & Poor's (S&P)**—A credit rating agency that, among other things, provides credit ratings for issuers of certain debt obligations or debt instruments.

**TSR**—Tobacco settlement revenue.

**Unmodified Opinion**—The opinion expressed by the auditor when the auditor, having obtained sufficient appropriate audit evidence, concludes that the basic financial statements are presented fairly, in all material respects, in accordance with the applicable financial reporting framework.

**USDOE**—U.S. Department of Education.





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