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# Mackinac Bridge Authority

(a discretely presented component unit of the State of Michigan)

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## **Financial Report with Supplemental Information September 30, 2021**

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## **Independent Auditor's Report**

To the Board Members and  
Mr. Douglas A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Mackinac Bridge Authority

### **Report on the Financial Statements**

We have audited the accompanying basic financial statements of the Mackinac Bridge Authority (the "Authority"), a discretely presented component unit of the State of Michigan, as of and for the year ended September 30, 2021 and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Opinion***

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the Mackinac Bridge Authority as of September 30, 2021 and the changes in its financial position and its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Other Matters***

##### ***Report on Prior Year Financial Statements***

The basic financial statements of the Mackinac Bridge Authority as of and for the year ended September 30, 2020 were audited by a predecessor auditor, who expressed an unmodified opinion on those financial statements. The predecessor auditor's report was dated March 12, 2021.

To the Board Members and  
Mr. Douglas A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Mackinac Bridge Authority

*Required Supplemental Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplemental information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 17, 2021 on our consideration of the Mackinac Bridge Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Mackinac Bridge Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Mackinac Bridge Authority's internal control over financial reporting and compliance.

*Plante & Moran, PLLC*

December 17, 2021

# **Management's Discussion and Analysis (Unaudited)**

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This section of the Mackinac Bridge Authority's (the "Authority") annual financial report is management's discussion and analysis of the Authority's financial performance during the fiscal year that ended on September 30, 2021. Please read it in conjunction with the Authority's basic financial statements and related footnotes, which follow this section.

### **Financial Highlights**

- The Authority's total assets increased by \$6,199,377 or 2.6%, over the course of fiscal year 2020-2021 operations. Total assets increased by \$15,864,940, or 7.1%, over the course of fiscal year 2019-2020 operations. The increase was due primarily to an increase in earnings on the Authority's investments.
- Total liabilities decreased by \$4,690,797 or 17.2%, during fiscal year 2021, primarily due to the impact of GASB 68 and 75. Total liabilities increased by \$581,960, or 2.2%, from fiscal year 2019-2020 to fiscal year 2018-2019.
- Total net position increased by \$8,837,584 or 4.1%, due to an increase in unrestricted assets designated for future repair and maintenance of the Mackinac Bridge (the "Bridge").
- Traffic crossing the Mackinac Bridge throughout the fiscal year totaled 4,288,386 vehicles, which was 473,306 or 12.4% more vehicles than the previous fiscal year. Traffic decreased by 396,174 or 9.4%, from fiscal year 2018-2019 to fiscal year 2019-2020.
- Gross toll revenue increased by \$2,022,925 or 9.5%, due to a 12.4% increase in traffic crossing the Mackinac Bridge over the fiscal year. Toll revenue decreased by \$1,894,740 or 8.1%, from fiscal year 2018-2019 to fiscal year 2019-2020.
- Investments increased by \$14,027,928 due to an increase in securities of \$17,900,306 minus an unrealized loss of \$3,872,378. Investments increased from fiscal year 2018-2019 to fiscal year 2019-2020 by \$7,156,492 due to an increase in interest earnings of \$3,435,286 plus an unrealized gain of \$3,721,205.
- Total operating expenses increased from fiscal year 2019-2020 to fiscal year 2020-2021 by \$356,821, or 2.7%, due primarily to increased infrastructure preservation projects.
- Expenses to operate and manage the bridge decreased from fiscal year 2019-2020 to fiscal year 2020-2021 by \$2,738,142, or 35%, due to decreased salaries and benefits and GASB 68 & 75 requirements.
- Expenses to preserve and maintain the Mackinac Bridge and related infrastructure totaled \$8,540,193 in the current fiscal year, which was \$3,094,963 more than the previous year due primarily to an increase and extension of capital projects and increased programs and completion of infrastructure preservation contracts that had previously been postponed due to the COVID-19 pandemic.

### **Overview of the Financial Statements**

The Authority's financial statements include a statement of net position and a statement of revenue, expenses, and changes in net position. These statements report the Authority's net position as of September 30, 2021, and 2020, and how they have changed since September 30, 2020 and 2019, respectively. Net position, the difference between the Authority's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, is a way to measure the Authority's current investment in the Mackinac Bridge and the capital assets needed to operate and preserve it, as well as its financial resources available for planned future preservation costs. Over time, increases or decreases in the Authority's net position are an indicator of its financial ability to continue with the necessary preservation of the Bridge.

**Management's Discussion and Analysis (Unaudited)**

Also included is a statement of cash flows, which shows how cash was received and used throughout fiscal year 2020-2021 and fiscal year 2019-2020 to conduct the Authority's operations.

**Financial Analysis****Statement of Net Position**

	Fiscal Year		
	2021	2020	2019
<b>Assets</b>			
Current	\$ 26,418,367	\$ 37,532,661	\$ 5,255,799
Noncurrent:			
Long-term investments	110,441,227	92,422,116	108,944,011
Capital assets	108,916,153	109,621,593	109,511,620
Total assets	245,775,747	239,576,370	223,711,430
<b>Deferred Outflows of Resources</b>	3,941,113	3,623,154	2,884,589
<b>Liabilities</b>			
Current	4,396,573	4,472,983	4,520,251
Noncurrent	18,198,256	22,812,643	22,183,416
Total liabilities	22,594,829	27,285,626	26,703,667
<b>Deferred Inflows of Resources</b>	5,315,936	2,945,386	2,345,800
<b>Net Position</b>			
Net investment in capital assets	108,916,153	109,621,593	109,511,620
Unrestricted	112,889,942	103,346,919	88,034,932
Total net position	<u>\$ 221,806,095</u>	<u>\$ 212,968,512</u>	<u>\$ 197,546,552</u>

The Authority's net position increased by \$8,837,584 or 4.1%, from fiscal year 2020-2021 to fiscal year 2019-2020, going from \$212,968,512 at the beginning of the year to \$221,806,095 at fiscal year-end. This increase was the result of a 2.6% increase in total assets and a 17.2% decrease in total liabilities. The Authority's net position increased by \$15,421,959, or 7.8%, from fiscal year 2018-2019 to fiscal year 2019-2020, going from \$197,546,552 at the beginning of the year to \$212,968,512 at fiscal year-end. This increase was the result of a 7.1% increase in total assets (see statement of net position).

Total assets increased from fiscal year 2019-2020 to fiscal year 2020-2021 by \$6,199,377. Current assets consist primarily of cash and current investments. Current assets decreased throughout the year by \$11,114,294 primarily due to a decrease in cash of \$7,063,273 and a decrease to the current investments of \$3,991,183. Noncurrent assets increased by \$17,313,671 primarily due to an increase in long-term investments by \$18,019,111. Capital assets consist of land; bridge, road, and plaza area infrastructure; and depreciable buildings, vehicles, and equipment. Capital assets decreased by \$705,440 due to capital asset investments not exceeding depreciation expense. Overall, the increase in total assets largely related to an increase in earnings on MBA's investments.

Total assets increased from fiscal year 2018-2019 to fiscal year 2019-2020 by \$15,864,941 composed of a 613.8% increase in current assets which consists mainly of a \$23,678,387 increase in current investment and a \$8,553,529 increase in cash. Current assets consisted primarily of cash and current investments. Current assets increased throughout the year by \$32,276,862 primarily due to a delay in the transfer of cash to the investments account caused by new accounting personnel not having access to the account and a \$23,678,387 increase in current investments. Noncurrent investments decreased by \$16,411,922, primarily due a decrease in long term investments by \$16,521,895 and \$3,435,286 of investment earnings plus the \$3,721,205 in unrealized investment gains. Capital assets consist of land; bridge, road, and plaza

# Management's Discussion and Analysis (Unaudited)

area infrastructure; and depreciable buildings, vehicles, and equipment. Capital assets increased by \$109,973 due to capital asset investment exceeding depreciation expense.

Total liabilities decreased by \$4,690,797 or 17.2%, from fiscal year 2019-2020 to fiscal year 2020-2021 due to the decreases in both the net pension liabilities and the net OPEB liabilities. Total liabilities increased by \$581,960, or 2.2%, from fiscal year 2018-2019 to fiscal year 2019-2020 due to the implementation of GASB 75.

## Statement of Changes in Net Position

	Fiscal Year		
	2021	2020	2019
<b>Operating Revenue - Tolls, fees, and leases</b>	\$ 24,171,709	\$ 21,764,130	\$ 23,557,041
<b>Operating Expenses</b>			
Operations	5,083,564	7,821,706	8,931,414
Infrastructure preservation	8,540,193	5,445,230	7,499,711
Total expenses	13,623,757	13,266,936	16,431,125
<b>Nonoperating Revenue (Expense)</b>			
Payments on advance to the State of Michigan	(250,000)	(250,000)	(1,000,000)
Investment (loss) income	(1,460,368)	7,174,765	8,975,716
<b>Changes in Net Position</b>	<b>\$ 8,837,584</b>	<b>\$ 15,421,959</b>	<b>\$ 15,101,632</b>

Operating revenue for fiscal year 2020-2021 of \$24,171,709, consisting of vehicle tolls, miscellaneous fees, and lease income, increased by 11.1% from the previous year. Net toll revenue increased from \$23,137,294 for fiscal year 2019-2020 to \$23,319,226 for fiscal year 2020-2021. Expenses to operate, manage, and preserve the bridge and associated infrastructure increased 11.8% from \$13,266,936 in fiscal year 2019-2020 to \$13,623,757 in fiscal year 2020-2021. Bridge operations and management, consisting of toll collection, customer services, equipment and facilities maintenance, snow removal, and finance and administration, decreased by 35% for fiscal year 2020-2021 primarily due to decreases in labor costs. Infrastructure preservation expenses for fiscal year 2020-2021, totaling \$8,540,193 were \$3,094,963 more than the \$5,445,230 expensed during fiscal year 2019-2020. The reasons for this difference in fiscal year preservation expenses were primarily due to completion of various infrastructure contracts that were postponed due to the COVID-19 pandemic.

Operating revenue for fiscal year 2019-2020 of \$21,764,130, consisting of vehicle tolls, miscellaneous fees, and lease income, decreased by 7.6% from the previous year. Net toll revenue decreased from \$23,137,294 for fiscal year 2018-2019 to \$21,296,303 for fiscal year 2019-2020. Expenses to operate, manage, and preserve the bridge and associated infrastructure decreased 19.3% from \$16,431,125 in fiscal year 2018-2019 to \$13,266,937 in fiscal year 2019-2020. Bridge operations and management, consisting of toll collection, customer services, equipment and facilities maintenance, snow removal, and finance and administration, decreased by 12.4% for fiscal year 2019-2020 primarily due to decreases in labor costs and consulting services directly related to the COVID-19 pandemic. Infrastructure preservation expenses for fiscal year 2019-2020, totaling \$5,445,230, were \$2,054,481 less than the \$7,499,711 expensed during fiscal year 2018-2019. The reasons for this difference in fiscal year preservation expenses were primarily due to decreases in labor costs and a decrease in required painting activity in fiscal year 2019-2020 due to



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## **Management's Discussion and Analysis (Unaudited)**

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the COVID pandemic and the timing/postponement of other preservation projects identified in the Authority's 20-year business plan.

Net investment income for fiscal year 2020-2021 decreased \$1,460,368 resulting in a negative -1.09% rate of return on invested assets. This was \$8,635,133 less than the investment gain of \$7,174,765 reported for fiscal year 2019-2020, which showed a positive 6.0% rate of return. Interest earnings were \$2,424,218 during fiscal year 2020-2021 on an average investment of \$133 million, whereas \$3,435,286 during fiscal year 2019-2020 on an average investment of \$119.5 million. In addition to interest earnings, there were unrealized loss on investments of \$3,896,290, in fiscal year 2020-2021 due to decreases in market values of investments.

Net investment income for fiscal year 2019-2020 increased \$7,174,765, resulting in a positive 6.0% rate of return on invested assets. This was \$1,800,951 less than the investment gain of \$8,975,716 reported for fiscal year 2018-2019, which showed a positive 8.0% rate of return. Interest earnings were \$3,435,286 during fiscal year 2019-2020 on an average investment of \$119.5 million, whereas \$2,851,733 was earned during fiscal year 2018-2019 on an average investment of \$105.8 million. In addition to interest earnings, there were unrealized gains on investments of \$3,721,205 in fiscal year 2019-2020 due to increases in market values of investments.

### **Capital Asset and Debt Administration**

Capital assets, consisting of the bridge and related infrastructure, land, buildings, and capital equipment, net of depreciation, decreased by \$705,440 and increased by \$109,974 on September 30, 2021, and September 30, 2020, respectively. The decrease in fiscal year 2020-2021 was the result of \$191,981 in building improvements, new toll software, equipment, and vehicles minus the removal of several vehicles. These additions to depreciable capital assets were reduced by the sale of \$64,650 in excess equipment and vehicles, and a \$916,063 net increase in accumulated depreciation. The increase in fiscal year 2019-2020 was the result of \$1,696,007 in building improvements, new toll software, equipment, and vehicles minus the removal of several vehicles. These additions to depreciable capital assets were reduced by the sale of \$23,511 in excess equipment and vehicles, and a \$939,264 net increase in accumulated depreciation.

As of September 30, 2021, prepaid tolls and unearned revenue from leases were \$1,847,408 and \$878,930, respectively. The total value of vacation and sick leave balances due to employees as of September 30, 2021, was \$458,306. Outstanding noncurrent obligations totaled \$18,198,256, which includes amounts due to the net pension and OPEB liabilities of \$8,004,533 and \$9,161,112 respectively, and the portion of prepaid tolls and unearned lease income not expected to be earned within the following 12 months and compensated absences not expected to be paid within the following 12 months. Prepaid tolls increased by \$188,813 primarily due to the increase in MacPass accounts and the use of the new toll system. Unearned revenue decreased by \$69,620 due to the recognition of the Merit lease payment for 2021. Compensated absences decreased by \$66,373 from fiscal year 2019-2020 to 2020-2021.

As of September 30, 2020, prepaid tolls and unearned revenue from leases were \$1,658,594 and \$948,550, respectively. The total value of vacation and sick leave balances due to employees as of September 30, 2020, was \$524,679. Outstanding noncurrent obligations totaled \$22,812,643, which includes amounts due to the net pension and OPEB liability of \$8,984,874 and \$12,625,697 respectively, and the portion of prepaid tolls and deferred lease income not expected to be earned within the following 12 months and compensated absences not expected to be paid within the following 12 months. Prepaid tolls increased by \$397,834 primarily due to the COVID-19 pandemic and the Authority not accepting cash for several months and the implementation of the new toll system. Unearned revenue decreased by \$78,626 due to the recognition of the Merit lease payment for 2020. Compensated absences increased by \$46,184 from fiscal year 2018-2019 to 2019-2020.



# **Management's Discussion and Analysis (Unaudited)**

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### **Modified Approach for Infrastructure**

The Authority manages its bridge network using its bridge management and inspection program and accounts for it using the modified approach. The Mackinac Bridge is inspected annually by an independent engineering firm. It is the policy of the Authority to keep the structure at a condition rating of "fair" or better. The condition rating descriptions are the ones used in the latest Michigan Department of Transportation - Michigan Bridge Inspection System. For 2021, the Mackinac Bridge's condition was rated "good to fair" as determined by inspection procedures.

Actual preservation costs included the expenditures needed to complete all priority preservation projects to keep the Mackinac Bridge at or above the established condition level.

### **Economic Factors**

As of September 30, 2021, the Authority had no pending or threatening litigation that would have a material effect on its financial statements. During fiscal year 2020-2021, the Authority undertook its regular and prudent assessment of the various areas of risk to its assets and operations. The Authority continued to carry appropriate insurance against tort liability and physical damage to the Authority's real and personal property, excluding the Mackinac Bridge structure, through August 5, 2009, after which the Authority began its self-insurance program to cover these risks. The Authority entered into an agreement with the Michigan Department of Transportation to provide for the self-insurance against tort liability and physical damage to the Authority's assets other than the licensed vehicles and physical damage to the Mackinac Bridge itself. The Authority maintains insurance for licensed vehicles.

On March 11, 2020, the World Health Organization declared a pandemic related to the outbreak of a respiratory disease caused by a new coronavirus. Known as COVID-19, the pandemic has impacted millions of individuals worldwide. This impacted the Authority initially by restricting our ability to work in large groups therefore larger scaled projects had to be postponed and driver-assist programs were halted for the entire fiscal year. Bridge traffic improved in the 2021 fiscal year in comparison to the 2020 fiscal year.

## Mackinac Bridge Authority

### Statement of Net Position

September 30, 2021 and 2020

	2021	2020
<b>Assets</b>		
Current assets:		
Cash (Note 5)	\$ 2,984,247	\$ 10,047,520
Investments (Note 5)	23,058,445	27,049,628
Other assets	375,675	435,512
Total current assets	26,418,367	37,532,660
Noncurrent assets:		
Long-term investments (Note 5)	110,441,227	92,422,116
Capital assets: (Note 7)		
Capital assets not being depreciated	103,092,154	103,074,854
Other capital assets - Net of depreciation	5,823,999	6,546,739
Total noncurrent assets	219,357,380	202,043,709
Total assets	245,775,747	239,576,369
<b>Deferred Outflows of Resources</b>		
Deferred outflows related to pensions (Note 11)	822,063	733,621
Deferred OPEB costs (Note 12)	3,119,050	2,889,533
Total deferred outflows of resources	3,941,113	3,623,154
<b>Liabilities</b>		
Current liabilities:		
Accounts payable	1,552,755	1,023,196
Due to State of Michigan (Note 8)	691,785	1,520,035
Unearned revenue (Note 9)	216,230	139,250
Prepaid tolls (Note 9)	1,847,408	1,658,595
Compensated absences (Note 9)	88,395	131,907
Total current liabilities	4,396,573	4,472,983
Noncurrent liabilities:		
Unearned revenue (Note 9)	662,700	809,300
Net pension liability (Note 11)	8,004,533	8,984,874
Net OPEB liability (Note 12)	9,161,112	12,625,697
Compensated absences (Note 9)	369,911	392,772
Total noncurrent liabilities	18,198,256	22,812,643
Total liabilities	22,594,829	27,285,626
<b>Deferred Inflows of Resources</b>		
Deferred inflows related to pensions (Note 11)	-	371,578
Deferred inflows related to OPEB (Note 12)	5,315,936	2,573,808
Total deferred inflows of resources	5,315,936	2,945,386
<b>Net Position</b>		
Net investment in capital assets	108,916,153	109,621,593
Unrestricted (Note 13)	112,889,942	103,346,918
Total net position	<u>\$ 221,806,095</u>	<u>\$ 212,968,511</u>

## Mackinac Bridge Authority

### Statement of Revenue, Expenses, and Changes in Net Position

Years Ended September 30, 2021 and 2020

	2021	2020
<b>Operating Revenue</b> - Tolls, fees, and leases	\$ 24,171,709	\$ 21,764,130
<b>Operating Expenses</b>		
Bridge operations	2,644,054	3,773,891
Maintenance	961,856	2,390,872
Administration	612,198	593,120
Finance	455,007	604,145
General operations	410,449	459,678
Preservation costs	8,540,193	5,445,230
Total operating expenses	13,623,757	13,266,936
<b>Operating Income</b>	10,547,952	8,497,194
<b>Nonoperating (Expense) Revenue</b>		
Investment (loss) gain	(1,460,368)	7,174,765
Payments on advance to the State of Michigan (Note 4)	(250,000)	(250,000)
Total nonoperating (expense) revenue	(1,710,368)	6,924,765
<b>Change in Net Position</b>	8,837,584	15,421,959
<b>Net Position</b> - Beginning of year	212,968,511	197,546,552
<b>Net Position</b> - End of year	<u><u>\$ 221,806,095</u></u>	<u><u>\$ 212,968,511</u></u>

**Years Ended September 30, 2021 and 2020**

	2021	2020
<b>Cash Flows from Operating Activities</b>		
Tolls and fees	\$ 23,838,571	\$ 22,072,608
Payments to suppliers	(1,839,173)	(1,771,943)
Payments to employees	(8,243,153)	(7,541,712)
Net cash provided by operating activities	13,756,245	12,758,953
<b>Cash Flows from Capital and Related Financing Activities</b>		
Proceeds from sale of capital assets	213,945	10,731
Purchase of capital assets	(294,516)	(1,063,639)
Payments of preservation costs	(5,258,306)	(2,920,790)
Payments on advance to the State of Michigan	(250,000)	(250,000)
Net cash used in capital and related financing activities	(5,588,877)	(4,223,698)
<b>Cash Flows from Investing Activities</b>		
Interest on investments	2,412,010	18,274
Purchases of investments	(17,645,541)	-
Proceeds from sale and maturities of investments	2,890	-
Net cash (used in) provided by investing activities	(15,230,641)	18,274
<b>Net (Decrease) Increase in Cash</b>	(7,063,273)	8,553,529
<b>Cash - Beginning of year</b>	10,047,520	1,493,991
<b>Cash - End of year</b>	<b>\$ 2,984,247</b>	<b>\$ 10,047,520</b>
<b>Reconciliation of Operating Income to Net Cash from Operating Activities</b>		
Operating income	\$ 10,547,952	\$ 8,497,194
Adjustments to reconcile operating income to net cash from operating activities:		
Depreciation	999,956	939,262
Preservation costs reported as cash flow from capital activities	5,258,306	2,920,790
Gain on sale of capital asset	(213,945)	(10,731)
Changes in assets, liabilities, and deferred inflows:		
Other assets	59,838	(44,946)
Change in net pension and OPEB liabilities and associated deferrals	(2,411,605)	408,537
Accounts payable	529,559	(110,574)
Due to State of Michigan	(828,250)	(205,971)
Prepaid tolls	(188,813)	397,834
Unearned revenue	69,620	(78,626)
Compensated absences	(66,373)	46,184
Total adjustments	3,208,293	4,261,759
Net cash provided by operating activities	<b>\$ 13,756,245</b>	<b>\$ 12,758,953</b>

\*During 2021 and 2020, there were no noncash investing, capital, and financing activities.

**September 30, 2021 and 2020****Note 1 - Reporting Entity**

Mackinac Bridge Authority (the "Authority"), a discretely presented component unit of the State of Michigan, was created as a corporate instrumentality in 1950 under provisions of Act No. 21 of the Public Acts of Michigan. Public Act 214 of 1952, as amended, empowered the Authority to construct and operate a bridge between the Lower Peninsula and the Upper Peninsula of Michigan. Financing for the operation and maintenance of the bridge is provided by fares and earnings on investments.

**Note 2 - Significant Accounting Policies*****Accounting and Reporting Principles***

The Authority follows accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board (GASB). The Authority follows the business-type activities reporting requirements of GASB Statement No. 34.

***Basis of Accounting***

Proprietary funds and fiduciary funds, as applicable, use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

***Report Presentation***

In accordance with government accounting principles, a government-wide presentation with program and general revenue is not applicable to special purpose governments engaged only in business-type activities.

***Cash and Investments***

Cash includes cash on hand and demand deposits. Investments are recorded at fair value. Investments maturing beyond one year of the fiscal year end are recorded as noncurrent assets.

***Capital Assets***

Capital assets with a unit cost of over \$5,000 are recorded at cost at the date of acquisition or, if donated, at acquisition value at the date of donation. The Authority's infrastructure asset (the Mackinac Bridge and related assets) is included in the financial statements at historical cost, and the Authority has elected to use the modified approach. Under the modified approach, all capital expenditures, except additions and improvements, are reported as an expense in the current period in lieu of depreciating the asset. All other capital assets (excluding infrastructure) are depreciated using the straight-line method over the estimated useful lives of the assets as follows:

	Depreciable Life - Years
Buildings	39
Equipment and vehicles	3 - 7

***Prepaid Tolls***

Individuals and businesses have the ability to prepay accounts, allowing for multiple trips across the Mackinac Bridge. These accounts can subsequently be reloaded at any time. These prepaid tolls are accrued at the time the accounts are purchased or reloaded and are recognized as revenue each time the account is used to cross the bridge.

***Unearned Revenue***

Unearned revenue is reported for resources that have been received but not yet earned. Revenue from leasing fiber optic cables on the Mackinac Bridge is recognized as income over the life of the lease.

**September 30, 2021 and 2020****Note 2 - Significant Accounting Policies (Continued)*****Compensated Absences***

Compensated absence costs are accrued when earned by employees.

***Revenue/Expenses***

Operating revenue and expenses generally result from providing services and maintaining the Mackinac Bridge. All other revenue and expenses are reported as nonoperating. Revenue is recognized at the time it is earned, and expenses are recorded when a liability is incurred, regardless of the timing of cash flows.

***Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Authority has two items that qualify for reporting in this category, which are the deferred outflows of resources related to the pension and deferred outflows of resources related to other postemployment benefit costs.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Authority has two items that qualify for reporting in this category, which are the deferred inflows of resources related to the pension and deferred inflows of resources related to other postemployment benefit costs.

***Pensions and Postemployment Benefits Other Than Pensions (OPEB)***

For the purpose of measuring the net pension liability and net OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position and additions to/deductions from fiduciary net position of the State Employees' Retirement System (SERS) or the postemployment life insurance benefits plan (the "Plan") have been determined on the same basis as they are reported by SERS or the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

***Use of Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

***Unrestricted Net Position***

Net position of the Authority is classified in two components. Net investment in capital assets consists of capital assets net of accumulated depreciation. Unrestricted net position is the net position not subject to externally imposed constraints. Unrestricted net position may be designated for specific purposes by action of management or the board of trustees (the "Board") or may otherwise be limited by contractual agreements with outside parties.

**September 30, 2021 and 2020****Note 3 - Operating Expenditures Reimbursement**

Act No. 141 of the Public Acts of the State of Michigan's 1953 Regular Session provided for the annual reimbursement by the Michigan Department of Transportation for operating expenditures not to exceed \$417,000 in any one state fiscal year. Such annual reimbursements were made through December 1985, at which time all Bridge Revenue Bond principal and interest were paid.

Public Act No. 141 further provides that even though all Bridge Revenue Bonds have been paid, the Authority shall continue to charge fares until the aggregate amount of all reimbursements (advances) has been repaid to the State Trunkline Fund. A total of \$12,306,172 has been received as advances under this act, and, to date, no repayments have been made.

The Authority has not recorded a liability for these advances because the reimbursements are contingent upon future net revenue and the repayment commitment is long term and budgetary in nature.

**Note 4 - Annual Debt Service Advance and Revision of Fares**

Under Michigan Public Act No. 5 of 1967, Extra Session, the Michigan Legislature authorized an appropriation of \$3,500,000 to be disbursed to the Mackinac Bridge Authority in January 1969 and a similar amount during each January thereafter through January 1986 to be used in payment of principal, interest, and incidental costs of bonds issued by the Authority, while still outstanding. It was the expressed intent of the legislature that the Authority reduce fares for crossing the bridge as near as possible to \$1.50 per passenger car (from the rate of \$3.75 employed in 1968) and make proportional reductions for all other classes of vehicles. Effective January 1, 1969, the Authority approved such reduction in fares for all classes of vehicles. Effective July 1, 1995, the Authority increased the fares on trucks to restructure the proportion of fares paid by trucks in relation to those paid by passenger vehicles. Effective May 1, 2003, the Authority increased fares to assist with expenses. Effective March 1, 2008; January 1, 2010; and January 1, 2012, the Authority approved an additional increase of fares to further help assist with expenses and economic conditions. Public Act No. 5 further provides that, even though all Bridge Revenue Bonds have been paid, the Authority shall continue to charge fares until the aggregate amount of advances received has been repaid to the Michigan Transportation Fund. A total of \$63,000,000 has been received as advances under this act. The Authority paid \$250,000 in 2021 and 2020 to the State of Michigan toward this advance. The total of these advances repaid as of September 30, 2021 is \$17,306,172. The repayment amounts have been determined by the Authority's finance committee, which considers the bridge's annual needs for maintenance and operations, as well as planned future extraordinary repairs and improvements.

The Authority has not recorded a liability for these advances because the reimbursements are contingent upon future net revenue and the repayment commitment is long term and budgetary in nature. When repayments are made, they are reported as payments on advance to the State of Michigan.

**Note 5 - Deposits and Investments**

Cash and investments held by the Authority at September 30, 2021 and 2020 were as follows:

	2021	2020
Deposits	\$ 2,962,489	\$ 9,726,631
Investments	133,499,672	119,471,744
Cash on hand	21,758	320,889
Total deposits and investments	<u>\$ 136,483,919</u>	<u>\$ 129,519,264</u>

The Authority has designated one bank for the deposit of its funds. The investment policy in accordance with state statutes has authorized investment in bonds and securities of the United States government, prime commercial paper, bank accounts, and certificates of deposit. The Authority's deposits and investment policies are in accordance with state statutes.



September 30, 2021 and 2020

## Note 5 - Deposits and Investments (Continued)

The Authority's cash and investments are subject to several types of risk, which are examined in more detail below:

### ***Custodial Credit Risk of Bank Deposits***

Custodial credit risk is the risk that, in the event of a bank failure, the Authority's deposits may not be returned to it. The Authority does not have a deposit policy for custodial credit risk. At September 30, 2021 and 2020, the Authority had \$2,881,227 and \$9,987,863, respectively, of bank deposits (checking and savings accounts). Of these amounts, \$250,000 was covered by federal depository insurance coverage, and the Authority had an additional \$2,000,000 of collateral held in the pledging bank's trust department in the Authority's name at both September 30, 2021 and 2020. The Authority believes that, due to the dollar amounts of cash deposits and the limits of Federal Deposit Insurance Corporation (FDIC) insurance, it is impractical to insure all deposits. As a result, the Authority evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

### ***Interest Rate Risk***

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Authority's investment policy does not restrict investment maturities other than commercial paper, which can only be purchased with a 270-day maturity.

At year end, the Authority had the following investments and maturities:

Investment	2021				
	Fair Value	Less Than 1 Year	1-5 Years	6-10 Years	More Than 10 Years
Money market	\$ 22,768,181	\$ 22,768,181	\$ -	\$ -	\$ -
Government securities	54,185,814	290,264	23,692,476	15,874,480	14,328,594
Mortgage-backed securities	48,453,184	-	432,181	-	48,021,003
Government-backed securities	8,092,493	-	1,223,330	1,585,995	5,283,168
Total	<u>\$ 133,499,672</u>	<u>\$ 23,058,445</u>	<u>\$ 25,347,987</u>	<u>\$ 17,460,475</u>	<u>\$ 67,632,765</u>
Investment	2020				
	Fair Value	Less Than 1 Year	1-5 Years	6-10 Years	More Than 10 Years
Money market	\$ 27,049,628	\$ 27,049,628	\$ -	\$ -	\$ -
Government securities	31,822,422	-	3,252,500	25,605,078	2,964,844
Mortgage-backed securities	45,861,064	-	659,251	-	45,201,813
Government-backed securities	14,738,630	-	1,998,062	3,409,843	9,330,725
Total	<u>\$ 119,471,744</u>	<u>\$ 27,049,628</u>	<u>\$ 5,909,813</u>	<u>\$ 29,014,921</u>	<u>\$ 57,497,382</u>

September 30, 2021 and 2020

## Note 5 - Deposits and Investments (Continued)

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Authority has an investment policy that would limit its investment choices regarding credit risk. As of year end, the credit quality ratings of debt securities are as follows:

Investment	2021		
	Fair Value	Rating	Rating Organization
Money market	\$ 22,768,181	Not rated	N/A
Government securities	54,185,814	AA	Standard & Poor's
Mortgage-backed securities	48,453,184	AA	Standard & Poor's
Government-backed securities	7,880,636	AA	Standard & Poor's
Freddie Mac	211,857	Not rated	N/A
Investment	2020		
	Fair Value	Rating	Rating Organization
Money market	\$ 27,049,628	Not rated	N/A
Government securities	31,822,422	AA	Standard & Poor's
Mortgage-backed securities	45,397,352	AA	Standard & Poor's
Government-backed securities	14,738,630	AA	Standard & Poor's
Freddie Mac	463,712	Not rated	N/A

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the magnitude of the Authority's investment with a single issuer. The Authority has a policy limiting the dollar value of investments with a single issue. The policy requires the Authority to limit investments in securities to any single issuer to 5 percent of total investments, with the following exceptions:

U.S. Treasury	100% of total investments
Each federal agency	50% of total investments
Each repurchased agreement counterparty	25% of total investments
Each money market mutual fund	50% of total investments

The Authority had investments in the following companies that exceeded 5 percent of the Authority's total investments at September 30, 2021 and 2020:

Name of Issuer	2021	
	Amount	Percentage of Investments
GNMA (Ginnie Mae)	\$ 48,453,184	43.7%
U.S. Treasury note	49,618,047	44.9%
Name of Issuer	2020	
	Amount	Percentage of Investments
GNMA (Ginnie Mae)	\$ 45,397,352	49.1%
U.S. Treasury note	31,822,422	34.4%
Small Business Administration	4,784,149	5.2%

September 30, 2021 and 2020

**Note 6 - Fair Value Measurements**

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the assets. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Authority's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset.

The Authority has the following recurring fair value measurements as of September 30, 2021:

Assets Measured at Fair Value on a Recurring Basis				
	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Balance at September 30, 2021
Money market	\$ 22,768,181	\$ -	\$ -	\$ 22,768,181
Government securities	53,895,550	-	-	53,895,550
Mortgage-backed securities	-	48,453,184	-	48,453,184
Government-backed securities	-	8,092,493	-	8,092,493
Total investments by fair value level	<u>\$ 76,663,731</u>	<u>\$ 56,545,677</u>	<u>\$ -</u>	<u>\$ 133,209,408</u>

The Authority has the following recurring fair value measurements as of September 30, 2020:

Assets Measured at Fair Value on a Recurring Basis				
	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)	Balance at September 30, 2020
Money market	\$ 26,783,276	\$ -	\$ -	\$ 26,783,276
Government securities	31,822,422	-	-	31,822,422
Mortgage-backed securities	-	45,861,065	-	45,861,065
Government-backed securities	-	14,738,630	-	14,738,630
Total investments by fair value level	<u>\$ 58,605,698</u>	<u>\$ 60,599,695</u>	<u>\$ -</u>	<u>\$ 119,205,393</u>

The tables above do not include accrued income of \$290,264 and \$266,351 as of September 30, 2021 and 2020, respectively, which is included in the investment balances on the statement of net position.

Money market and government securities classified in Level 1 are valued using prices quoted in active markets for those securities.

The fair value of government securities, mortgage-backed securities, and government-backed securities was determined primarily based on Level 2 inputs. The Authority estimates the fair value of these investments using other inputs, such as interest rates and yield curves, that are observable at commonly quoted intervals.

September 30, 2021 and 2020

## Note 7 - Capital Assets

Capital asset activity for the years ended September 30, 2021 and 2020 was as follows:

	Balance October 1, 2020	Reclassifications and Adjustments	Additions	Disposals and Adjustments	Balance September 30, 2021
Capital assets not being depreciated:					
Land	\$ 125,000	\$ -	\$ -	\$ -	\$ 125,000
Infrastructure - Bridge	102,949,854	-	17,300	-	102,967,154
Subtotal	103,074,854	-	17,300	-	103,092,154
Capital assets being depreciated:					
Buildings	5,999,744	-	-	-	5,999,744
Equipment and vehicles	7,804,432	-	277,216	(83,892)	7,997,756
Subtotal	13,804,176	-	277,216	(83,892)	13,997,500
Accumulated depreciation:					
Buildings	3,266,056	27,255	155,428	-	3,448,739
Equipment and vehicles	3,991,381	(27,255)	844,528	(83,892)	4,724,762
Subtotal	7,257,437	-	999,956	(83,892)	8,173,501
Net capital assets being depreciated	6,546,739	-	(722,740)	-	5,823,999
Net capital assets	<u>\$ 109,621,593</u>	<u>\$ -</u>	<u>\$ (705,440)</u>	<u>\$ -</u>	<u>\$ 108,916,153</u>
	Balance October 1, 2019	Reclassifications and Adjustments	Additions	Disposals and Adjustments	Balance September 30, 2020
Capital assets not being depreciated:					
Land	\$ 125,000	\$ -	\$ -	\$ -	\$ 125,000
Infrastructure - Bridge	102,949,854	-	-	-	102,949,854
Subtotal	103,074,854	-	-	-	103,074,854
Capital assets being depreciated:					
Buildings	5,904,633	84,111	11,000	-	5,999,744
Equipment and vehicles	7,095,555	(449,485)	1,197,214	(38,852)	7,804,432
Subtotal	13,000,188	(365,374)	1,208,214	(38,852)	13,804,176
Accumulated depreciation:					
Buildings	3,081,343	12,185	172,528	-	3,266,056
Equipment and vehicles	3,482,080	(218,581)	766,734	(38,852)	3,991,381
Subtotal	6,563,423	(206,396)	939,262	(38,852)	7,257,437
Net capital assets being depreciated	6,436,765	(158,978)	268,952	-	6,546,739
Net capital assets	<u>\$ 109,511,619</u>	<u>\$ (158,978)</u>	<u>\$ 268,952</u>	<u>\$ -</u>	<u>\$ 109,621,593</u>

September 30, 2021 and 2020

### Note 7 - Capital Assets (Continued)

Depreciation expense was charged to functions as follows for the years ended September 30, 2021 and 2020:

	2021	2020
Bridge operations	\$ 389,085	\$ 422,534
Maintenance	214,945	121,380
General operations	155,428	172,528
Preservation costs	240,498	222,820
Total depreciation activities	<u>\$ 999,956</u>	<u>\$ 939,262</u>

### Note 8 - Due to State of Michigan

The following is a summary of the amounts due to the State of Michigan for reimbursement of expenses made on behalf of the Authority:

	2021	2020
Michigan Department of Transportation	\$ 691,785	\$ 1,489,285
State of Michigan - Department of Licensing and Regulatory Affairs	-	250
State of Michigan - Treasury	-	30,500
Total	<u>\$ 691,785</u>	<u>\$ 1,520,035</u>

### Note 9 - Long-term Obligations

Long-term liability activity for the years ended September 30, 2021 and 2020 was as follows:

	2021				
	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Compensated absences	\$ 524,679	\$ -	\$ (66,373)	\$ 458,306	\$ 88,395
Prepaid toll	1,658,595	188,813	-	1,847,408	1,847,408
Unearned revenue	948,550	-	(69,620)	878,930	216,230
Total	<u>\$ 3,131,824</u>	<u>\$ 188,813</u>	<u>\$ (135,993)</u>	<u>\$ 3,184,644</u>	<u>\$ 2,152,033</u>
	2020				
	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Compensated absences	\$ 478,495	\$ 46,184	\$ -	\$ 524,679	\$ 131,907
Prepaid tolls	1,260,760	397,835	-	1,658,595	1,658,595
Unearned revenue	1,027,176	-	(78,626)	948,550	139,250
Total	<u>\$ 2,766,431</u>	<u>\$ 444,019</u>	<u>\$ (78,626)</u>	<u>\$ 3,131,824</u>	<u>\$ 1,929,752</u>

The total amount of prepaid toll balances is recorded as current. Unearned revenue from leases that will not be earned within one year of the fiscal year end is reported as noncurrent. The estimated portion of employee leave balances remaining relatively unchanged throughout the fiscal year is recorded as noncurrent.

September 30, 2021 and 2020

## Note 10 - Risk Management

The Authority is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. Effective August 5, 2009, the Authority entered into an agreement with the Michigan Department of Transportation to self-insure the Authority's assets and activities, with the exception of its commercial automobile policy, in accordance with Section 254.01a of the Michigan Compiled Laws. The State of Michigan provides coverage for the Authority for medical benefits. The Authority is self-insured for employee injuries (workers' compensation) claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Authority estimates the liability for workers' compensation claims that have been incurred through the end of the fiscal year, including both those claims that have been reported and those that have not yet been reported. Changes in the estimated liability for the past two fiscal years were as follows:

	Workers' Compensation	
	2021	2020
Estimated liability - Beginning of year	\$ 35,263	\$ 25,489
Estimated incurred claims	(29,343)	11,888
Claim payments	(1,520)	(2,114)
Estimated liability - End of year	<u>\$ 4,400</u>	<u>\$ 35,263</u>

## Note 11 - Pension Plans

### *Plan Description*

The Michigan State Employees' Retirement System (the "System" or SERS) is a single-employer, statewide, defined benefit public employee retirement plan governed by the State of Michigan (the "State") and created under Public Act 240 of 1943, as amended. Section 2 of this act established the board's authority to promulgate or amend the provisions of the System. Executive Order 2015-13, signed by the governor on October 27, 2015, established the State of Michigan Retirement Board. The board consists of nine members, five of whom are appointed by the governor. The board consists of two members of the State Employees' Retirement System, at least one of whom is a retiree; one member of the Judges Retirement System; one current or former officer or enlisted person in the Michigan Military Establishment who is a member or retiree under the Military Retirement Provisions; one member of the general public; and the attorney general, state treasurer, legislative auditor general, and state personnel director, who serve as ex officio members.

The Michigan State Employees' Retirement System is accounted for in a separate pension trust fund and also issues a publicly available financial report that includes financial statements and required supplemental information. That report may be obtained by visiting [www.michigan.gov/ors](http://www.michigan.gov/ors) or by calling the Customer Information Center at (517) 322-5103 or (800) 381-5111.

### *Benefits Provided*

#### Introduction

Benefit provisions of the defined benefit pension plan are established by state statute, which may be amended. Public Act 240 of 1943, State Employees' Retirement Act, as amended, establishes eligibility and benefit provisions for the defined benefit pension plan. Retirement benefits are determined by final average compensation and years of service. Members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides duty disability, nonduty disability, and survivor benefits.

**September 30, 2021 and 2020****Note 11 - Pension Plans (Continued)**

A member who has separated from employment may request a refund of his or her member contribution account. A refund may cancel a former member's rights to future benefits. However, former members who return to employment and who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

Effective March 31, 1997, Public Act 487 of 1996 closed the plan to new entrants. All new employees become members of the defined contribution plan. The act allows returning employees and members who left state employment on or before March 31, 1997 to elect the defined benefit plan instead of the defined contribution plan.

**Pension Reform of 2012**

On December 15, 2011, the governor signed Public Act 264 of 2011 into law. The legislation granted members a choice regarding their future retirement plan. They had the following options:

Option 1: DB Classified - Members voluntarily elected to remain in the defined benefit (DB) plan for future service and contribute 4 percent of their annual compensation to the pension fund until they terminate state employment. The 4 percent contribution began on April 1, 2012.

Option 2: DB.30 - Members voluntarily elected to remain in the DB plan for future service and contribute 4 percent of pay until they reach 30 years of service. When they reach 30 years of service, they will switch to the State's defined contribution (DC) plan. The 4 percent contribution began on April 1, 2012 and continues until they switch to the DC plan or terminate employment, whichever comes first.

Option 3: DB/DC Blend - Members voluntarily elected not to pay the 4 percent and, therefore, became participants in the DC plan for future service beginning on April 1, 2012. As a DC plan participant, they receive a 4 percent employer contribution to their 401(k) account and are eligible for an additional dollar-for-dollar employer match of up to 3 percent of pay to the plan.

Deferred members of the DB plan (with 10 or more years of service) who are reemployed by the State on or after January 1, 2012 become participants in the DC plan. Their pension calculation is determined by their final average compensation (FAC) and years of service as of March 31, 2012. They retain their eligibility for the retiree health insurance premium subsidy offered by the State.

Former nonvested members of the DB plan (with less than 10 years of service) who are reemployed by the State on or after January 1, 2012 and before January 1, 2014 become participants in the DC plan. When they have earned sufficient service credit for vesting (10 years), they would be eligible for a pension based on their FAC and years of service in the DB plan as of March 31, 2012. They retain their eligibility for the retiree health insurance premium subsidy offered by the State.

Former nonvested members (with less than 10 years of service) of the DB plan who are reemployed by the State on or after January 1, 2014 become members of the DC plan. Any service credit previously earned would count toward vesting for the DC plan. They will not be eligible for any pension or retiree health insurance coverage premium but will become a participant in the Personal Healthcare Fund wherein they will contribute up to 2 percent of their compensation to a 401(k) or 457 account, earning a matching 2 percent employer contribution. They will also receive a credit into a health reimbursement account (HRA) at termination if they terminate employment with at least 10 years of service. The credit will be \$2,000 for participants who are at least 60 years old or \$1,000 for participants who are younger than 60 years old at termination.

**Regular Retirement**

The retirement benefit is based on a member's years of credited service (employment) and FAC. The normal benefit equals 1.5 percent of a member's FAC multiplied by the years and partial years of credited service and is payable monthly over the member's lifetime.



**September 30, 2021 and 2020****Note 11 - Pension Plans (Continued)**

Under PA 264 of 2011, FAC is initially determined as the annual average of the highest three years of compensation (including overtime paid before January 1, 2012 but excluding overtime paid after December 31, 2011). If the end date for the initial FAC calculation is between January 1, 2012 and January 1, 2015, then a prorated amount of post-2008 average overtime will be added to the initial FAC calculation. If the end date for the initial FAC calculation is January 1, 2015 or later, then an annual average of overtime - for the six-year period ending on the FAC calculation date - will be added to that initial FAC calculation to get the final FAC number.

For members who switch to the DC plan for future service, the pension calculation of FAC times 1.5 percent times years of service will be determined as of the point the member switches to the DC plan. If the FAC period includes the date of the switch to the DC plan, then the FAC will include up to 240 hours of accrued annual leave multiplied by the rate of pay as of the date of the switch. The hours will be paid at separation.

A member may retire and receive a monthly benefit after attaining:

1. Age 60 with 10 or more years of credited service
2. Age 55 with 30 or more years of credited service
3. Age 55 with at least 15 but less than 30 years of credited service. The benefit allowance is permanently reduced 0.5 percent for each month from the member's age on the effective date of retirement to the date the member will attain age 60.

Employees in covered positions are eligible for supplemental benefits and may retire after attaining:

1. Age 51 with 25 or more years in a covered position
2. Age 56 with 10 or more years in a covered position

In either case, the three years immediately preceding retirement must have been in a covered position.

**Deferred Retirement**

Any member with 10 or more years of credited service who terminates employment but has not reached the age of retirement is a deferred member and is entitled to receive a monthly pension upon reaching age 60, provided the member's accumulated contributions have not been refunded. Deferred retirement is available after five years of service for state employees occupying unclassified positions in the executive and legislative branches and certain Department of Community Health employees subject to a reduction in force layoffs by reason of deinstitutionalization.

**Nonduty Disability Benefit**

A member with 10 or more years of credited service who becomes totally and permanently disabled not due to performing duties as a state employee is eligible for a nonduty disability pension. The nonduty disability benefit is computed in the same manner as an age and service allowance based upon service and salary at the time of disability.

**Duty Disability Benefit**

A member who becomes totally and permanently disabled from performing duties as a state employee as a direct result of state employment and who has not met the age and service requirement for a regular pension is eligible for a duty disability pension. Public Act 109 of 2004 amended the State Employees' Retirement Act to change the calculation of the pension benefit and increase the minimum annual payment. If the member is under age 60, the duty disability allowance is now a minimum of \$6,000 payable annually. At age 60, the benefit is recomputed under service retirement.

**September 30, 2021 and 2020****Note 11 - Pension Plans (Continued)****Survivor Benefit**

Upon the death of a member who was vested, the surviving spouse shall receive a benefit calculated as if the member had retired the day before the date of death and selected a survivor pension. Certain designated beneficiaries can be named to receive a survivor benefit. Public Act 109 of 2004 amended the State Employees' Retirement Act to change the calculation of duty death benefits and redefine eligibility for deceased members' survivors. The new minimum duty-related death benefit has been increased to \$6,000.

**Pension Payment Options**

When applying for retirement, an employee may name a person other than his or her spouse as a beneficiary if the spouse waives this right. If a beneficiary is named, the employee must choose whether the beneficiary will receive 100 percent, 75 percent, or 50 percent of the retiree's pension benefit after the retiree's death. The decision is irrevocable. A description of the options is as follows:

**Regular Pension**

The pension benefit is computed with no beneficiary rights. If the retiree made contributions as an employee and has not received the total accumulated contributions before death, a refund of the balance of the contributions is made to the beneficiary of record. If the retiree did not make any contributions, there will not be payments to beneficiaries.

**100 Percent Survivor Pension**

Under this option, after the retiree's death, the beneficiary will receive 100 percent of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. If the beneficiary predeceases the retiree, the pension "pops up" to the regular pension amount; another beneficiary cannot be named.

**75 Percent Survivor Pension**

Under this option, after the retiree's death, the beneficiary will receive 75 percent of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. The reduction factor is lower than the factor used in the 100 percent option previously described. If the beneficiary predeceases the retiree, the pension "pops up" to the regular pension amount; another beneficiary cannot be named.

**50 Percent Survivor Pension**

Under this option, after the retiree's death, the beneficiary will receive 50 percent of the pension for the remainder of the beneficiary's lifetime. If this option is elected, the normal retirement benefit is reduced by a factor based upon the ages of the retiree and of the beneficiary. The reduction factor is lower than the factor used in the 100 percent or 75 percent option previously described. If the beneficiary predeceases the retiree, the pension "pops up" to the regular pension amount; another beneficiary cannot be named.

**Equated Pension**

An equated pension may be chosen by any member under age 65, except a disability retiree and an early supplemental retiree. Equated pensions provide an additional amount until age 65 and may be combined with the regular, 100 percent, 75 percent, or 50 percent option. At age 65, the monthly amount is permanently reduced. The initial and reduced amounts are based on an estimate of Social Security benefits at age 65, provided by the Social Security Administration Office. In order to calculate this benefit, members choosing this option must provide the Office of Retirement Services (ORS) with an estimate from the Social Security Administration Office. The actual amount received from Social Security may vary from the estimate.

**September 30, 2021 and 2020****Note 11 - Pension Plans (Continued)****Postretirement Adjustments**

One-time upward benefit adjustments were made in 1972, 1974, 1976, 1977, and 1987. Beginning on October 1, 1988, a 3 percent noncompounding increase, up to a maximum of \$25 monthly, is paid each October to recipients who have been retired 12 full months. Beginning in 1983, eligible benefit recipients share in a distribution of investment income earned in excess of 8 percent annually. This distribution is known as the supplemental payment. The supplemental payment is offset by one year's cumulative increases received after the implementation of the annual 3 percent increase in benefits. These adjustment payments were not issued during fiscal years 1991 through 1994. Members who retired on or after October 1, 1987 are not eligible for the supplemental payment.

**Contributions****Member Contributions**

Under Public Act 264 of 2011, members who voluntarily elected to remain in the DB plan contribute 4 percent of compensation to the retirement system. In addition, members may voluntarily contribute to the System for the purchase of creditable service, such as military service or maternity leave, or a universal buy-in. If a member terminates employment before a retirement benefit is payable, the member's contribution and interest on deposit may be refunded. If the member dies before being vested, the member's contribution and interest are refunded to the designated beneficiaries.

**Employer Contributions**

The statute requires the employer to contribute to finance the benefits of plan members. These employer contributions are determined annually by the System's actuary and are based upon level-dollar value funding principles, so the contribution rates do not have to increase over time. For fiscal year 2021, the Authority's contribution rate was 23.90 percent of the defined benefit employee wages and 18.42 percent of the defined contribution employee wages. The Authority's contribution to SERS for the fiscal year ended September 30, 2021 was \$803,479.

For fiscal year 2020, the Authority's contribution rate was 20.67 percent of the defined benefit employee wages and 17.43 percent of the defined contribution employee wages. The Authority's contribution to SERS for the fiscal year ended September 30, 2020 was \$733,621.

**Net Pension Liability, Deferrals, and Pension Expense**

At September 30, 2021, the Authority reported a liability of \$8,004,533 for its proportionate share of SERS' net pension liability. The net pension liability was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2019 and rolled forward using generally accepted actuarial procedures. The Authority's proportion of the net pension liability was based on the Authority's required pension contributions received by SERS during the measurement period from October 1, 2019 through September 30, 2020, relative to the total required employer contributions from all of SERS' participating employers. At September 30, 2020, the Authority's proportion was 0.1187 percent.

At September 30, 2020, the Authority reported a liability of \$8,984,874 for its proportionate share of SERS' net pension liability. The net pension liability was measured as of September 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2018 and rolled forward using generally accepted actuarial procedures. The Authority's proportion of the net pension liability was based on the Authority's required pension contributions received by SERS during the measurement period from October 1, 2018 through September 30, 2019, relative to the total required employer contributions from all SERS' participating employers. At September 30, 2019, the Authority's proportion was 0.1347 percent.

For the year ended September 30, 2021 and 2020, the Authority recognized pension (recovery) expense of \$(636,882) and \$1,271,670, respectively.

September 30, 2021 and 2020

### Note 11 - Pension Plans (Continued)

At September 30, 2021 and 2020, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	2021		2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 18,584	\$ -	\$ -	\$ 371,578
Authority's contributions to the plan subsequent to the measurement date	803,479	-	733,621	-
Total	<u>\$ 822,063</u>	<u>\$ -</u>	<u>\$ 733,621</u>	<u>\$ 371,578</u>

Amounts reported as deferred outflows of resources related to pensions resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending September 30	Amount
2022	\$ (129,776)
2023	2,202
2024	100,297
2025	45,861
Total	<u>\$ 18,584</u>

### Actuarial Assumptions

The Authority's net pension liability for the year ended September 30, 2021 was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2019 and rolled forward using generally accepted actuarial procedures. The Authority's net pension liability for the year ended September 30, 2020 was measured as of September 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2018 and rolled forward using generally accepted actuarial procedures. The total pension liability for both years was determined using the following actuarial assumptions applied to all periods included in the measurement:

Wage inflation rate	2.75 percent at September 30, 2019
Projected salary increases	2.75 percent at September 30, 2018 2.75 - 11.75 percent at September 30, 2019, 2.75 - 11.75 percent at September 30, 2018
Investment rate of return	6.70 percent at September 30, 2019 6.70 percent at September 30, 2018
Cost of living pension adjustment	3 percent annual noncompounded with maximum annual increases of \$300 for those eligible
Mortality rates	RP-2014 Male and Female Employee Annuitant Mortality Table, adjusted for mortality improvements using the projection scale MP-2017 from 2006

The actuarial assumptions at September 30, 2020 were based upon the results of an experience study covering the period from October 1, 2012 through September 30, 2017.

September 30, 2021 and 2020

**Note 11 - Pension Plans (Continued)*****Discount Rate***

A discount rate of 6.70 percent was used to measure the total pension liability as of September 30, 2020 and 2019. This discount rate was based on the long-term expected rate of return on pension plan investments of 6.70 percent as of September 30, 2020 and 2019. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020 and 2019 are summarized in the following tables:

Asset Class	2020	
	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity pools	25.00 %	5.60 %
International equity pools	16.00	9.30
Private equity pools	15.00	7.40
Real estate and infrastructure pools	10.50	0.50
Fixed-income pools	10.00	4.90
Absolute return pools	9.00	3.20
Real return and opportunistic pools	12.50	6.60
Short-term investment pools	2.00	(0.10)

\*Long-term rates of return are net of administrative expenses and 2.1 percent inflation.

Asset Class	2019	
	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity pools	28.00 %	5.50 %
International equity pools	18.00	8.60
Private equity pools	16.00	7.30
Real estate and infrastructure pools	10.50	1.20
Fixed-income pools	10.00	4.20
Absolute return pools	15.50	5.40
Short-term investment pools	2.00	0.80

\*Long-term rates of return are net of administrative expenses and 2.3 percent inflation.

September 30, 2021 and 2020

**Note 11 - Pension Plans (Continued)*****Pension Liability Sensitivity***

The following presents the Authority's proportionate share of the net pension liability calculated using the discount rate, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1 Percentage Point Decrease (5.70%)	Current Discount Rate (6.70%)	1 Percentage Point Increase (7.70%)
September 30, 2021 net pension liability	\$ 10,215,351	\$ 8,004,533	\$ 6,122,106
	1 Percentage Point Decrease (5.70%)	Current Discount Rate (6.70%)	1 Percentage Point Increase (7.70%)
September 30, 2020 net pension liability	\$ 11,560,697	\$ 8,984,874	\$ 6,795,771

***Pension Plan Fiduciary Net Position***

Detailed information about the pension plan's fiduciary net position is available in the SERS Comprehensive Annual Financial Report that may be obtained by visiting [www.michigan.gov/ors](http://www.michigan.gov/ors).

***Defined Contribution Plan***

The Authority participates in the State of Michigan's defined contribution plan system. The Authority is required to contribute to the defined contribution plan 4.0 percent of payroll, with an additional match of up to 3.0 percent. The contribution requirements of plan members and the Authority are established and may be amended by the state Legislature. The state Legislature establishes the extent to which employers and employees are required to make contributions and establishes the benefit provisions for the plan. The Authority's contributions to the plan were approximately \$294,000 and \$257,000 for the years ended September 30, 2021 and 2020, respectively, and are recorded in salaries and benefits expense.

**Note 12 - Other Postemployment Benefit Plan*****Plan Description***

The Michigan State Employees' Retirement System is a single-employer, statewide, defined benefit public employee retirement plan governed by the State of Michigan and created under Public Act 240 of 1943, as amended. Section 2 of this act established the board's authority to promulgate or amend the provisions of the System. Executive Order 2015-13, signed by the governor on October 27, 2016, established the State of Michigan Retirement Board. The board consists of nine members, five of whom are appointed by the governor. The board consists of two members of the State Employees' Retirement System, at least one of whom is a retiree; one member of the Judges Retirement System; one current or former officer or enlisted person in the Michigan Military Establishment who is a member or retiree under the Military Retirement Provisions; one member of the general public; and the attorney general, state treasurer, legislative auditor general, and state personnel director, who serve as ex officio members. The System's OPEB plan provides all retirees with the option of receiving health, dental, and vision coverage under the Michigan State Employees' Retirement Act.

The Michigan State Employees' Retirement System is accounted for in a separate OPEB trust fund and also issues a publicly available financial report that includes financial statements and required supplemental information. Those reports may be obtained by visiting [www.michigan.gov/ors](http://www.michigan.gov/ors) or by calling the Customer Information Center at (517) 322-5103 or (800) 381-5111.



**September 30, 2021 and 2020****Note 12 - Other Postemployment Benefit Plan (Continued)*****Benefits Provided***

Benefit provisions of the other postemployment benefit plan are established by state statute, which may be amended. Public Act 240 of 1943, as amended, establishes eligibility and benefit provisions for the OPEB plan. Defined benefit (Tier 1) members are eligible to receive health, prescription drug, dental, and vision coverage on the first day they start receiving pension benefits. Defined contribution (Tier 2) participants who elected to retain the graded premium subsidy benefit under the reform elections of Public Act 264 of 2011 are also eligible to receive subsidized health, prescription drug, dental, and vision coverage after terminating employment, if they meet eligibility requirements. Retirees with the premium subsidy benefit contribute 20 percent of the monthly premium amount for health (including prescription coverage), dental, and vision coverage. Retirees with a graded premium subsidy benefit accrue credit towards insurance premiums in retirement, earnings a 30 percent subsidy with 10 years of service, with an additional 3 percent subsidy for each year of service thereafter, not to exceed the maximum allowed by statute or 80 percent. There is no provision for ad hoc or automatic increases. The State Employees' Retirement Act requires joint authorization by DTMB and the Civil Service Commission to make changes to retiree medical benefit plans. Defined contribution (Tier 2) participants who elected the Personal Healthcare Fund under Public Act 264 of 2011 and those hired on or after January 1, 2012 are not eligible for any subsidized health, prescription drug, dental, or vision coverage in retirement but may purchase it at their own expense (certain conditions apply).

Former nonvested members of the DB plan who are reemployed by the State on or after January 1, 2014 are not eligible for retiree health insurance coverage premium subsidy but will become a participant in the Personal Healthcare Fund.

This plan is closed to new hires.

***Contributions***

The statute requires the employer to contribute to finance the benefits of plan members. These employer contributions are determined annually by the System's actuary and are based upon level percent of payroll value funding principles, so the contribution rates do not have to increase over time. For fiscal year 2021, the Authority's contribution rate was 23.09 percent of the defined benefit employee wages and 23.09 percent of the defined contribution employee wages. The Authority's contribution to SERS for the fiscal year ended September 30, 2021 was \$963,220. Active employees are not required to contribute to SERS OPEB.

For fiscal year 2020, the Authority's contribution was 25.79 percent of the defined benefit employee wages and 25.79 percent of the defined contribution employee wages. The Authority's contribution to SERS for the fiscal year ended September 30, 2020 was \$870,337.



September 30, 2021 and 2020

## Note 12 - Other Postemployment Benefit Plan (Continued)

### Actuarial Assumptions

The Authority's net OPEB liability for the year ended September 30, 2021 was measured as of September 30, 2020, and the total OPEB liability used to calculate the net OPEB was determined by an actuarial valuation as of September 30, 2019 and rolled forward using generally accepted actuarial procedures. The Authority's net OPEB liability for the year ended September 30, 2020 was measured as of September 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2018 and rolled forward using generally accepted actuarial procedures. The total OPEB liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation rate	2.75 percent at September 30, 2019 2.75 percent at September 30, 2018
Investment rate of return	6.90 percent at September 30, 2019 6.90 percent at September 30, 2018
Project salary increases	2.75 - 11.75 percent, including wage inflation at 2.75 percent
Health care cost trend rate	7.50 percent year 1 graded to 3.50 percent year 15; 3.00 percent year 120 at September 30, 2019 8.25 percent year 1 graded to 3.00 percent year 10 at September 30, 2018
Mortality	RP-2014 Male and Female Employee Annuitant Mortality Table, adjusted for mortality improvements using the projection scale MP-2017 from 2006.

The actuarial assumptions at September 30, 2019 and 2018 were based upon the results of an experience study covering the period from October 1, 2012 through September 30, 2017.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of and September 30, 2020 and 2019 are summarized in the following table:

Asset Class	2020		2019	
	Target Allocation	Long-term Expected Real Rate of Return	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity pools	25.00 %	5.60 %	28.00 %	5.50 %
Private equity pools	16.00	9.30	16.00	7.30
International equity pools	15.00	7.40	18.00	8.60
Fixed-income pools	10.50	0.50	10.00	4.20
Real estate and infrastructure pools	10.00	4.90	10.50	1.20
Real return, opportunistic, and absolute pool	12.50	6.60	-	-
Short-term investment pools	2.00	(0.10)	2.00	0.80
Absolute return pools	9.00	3.20	15.50	5.40
Total	100.00 %		100.00 %	

\*Long-term rates of return are net of administrative expenses and 2.1 percent and 2.3 percent inflation at September 30, 2020 and 2019, respectively.

September 30, 2021 and 2020

**Note 12 - Other Postemployment Benefit Plan (Continued)****Discount Rate**

A single discount rate of 6.90 percent was used to measure the total OPEB liability for both September 30, 2020 and 2019. This single discount rate was based on the expected rate of return on OPEB plan investments of 6.90 percent, as of September 30, 2020 and 2019. The projection of cash flows used to determine this single discount rate assumed that, in the future, plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member (retiree) rate. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Net OPEB Liability**

At September 30, 2021, the Authority reported a liability of \$7,235,300 for its proportionate share of SERS' net OPEB liability. The net OPEB liability was measured as of September 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2019 and rolled forward using generally accepted actuarial procedures. The Authority's proportion of the net OPEB liability was based on the Authority's required OPEB contributions received by SERS during the measurement period from October 1, 2019 through September 30, 2020, relative to the total required employer contributions from all of SERS' participating employers. At September 30, 2020, the Authority's proportion was 0.1239 percent.

At September 30, 2020, the Authority reported a liability of \$10,942,382 for its proportionate share of SERS' net OPEB liability. The net OPEB liability was measured as of September 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2018 and rolled forward using generally accepted actuarial procedures. The Authority's proportion of the net OPEB liability was based on the Authority's required OPEB contributions received by SERS during the measurement period from October 1, 2018 through September 30, 2019, relative to the total required employer contributions from all of SERS' participating employers. At September 30, 2019, the Authority's proportion was 0.1389 percent.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the Authority's proportionate share of the net OPEB liability calculated using the discount rate, as well as what the proportionate share of the net OPEB liability would be if were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	2021		
	1 Percentage Point Decrease (5.9%)	Current Discount Rate (6.9%)	1 Percentage Point Increase (7.9%)
Authority's proportionate share of the net OPEB liability	\$ 8,615,664	\$ 7,235,300	\$ 6,076,172
	2020		
	1 Percentage Point Decrease (5.9%)	Current Discount Rate (6.9%)	1 Percentage Point Increase (7.9%)
Authority's proportionate share of the net OPEB liability	\$ 12,758,647	\$ 10,942,382	\$ 9,421,421

September 30, 2021 and 2020

## Note 12 - Other Postemployment Benefit Plan (Continued)

### *Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate*

The following presents the Authority's proportionate share of the net OPEB liability calculated using the health care cost trend rate, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	2021		
	1 Percentage Point Decrease	Current Health Care Cost Trend Rate	1 Percentage Point Increase
Authority's proportionate share of the net OPEB liability	\$ 6,017,891	\$ 7,235,300	\$ 8,642,441
	2020		
	1 Percentage Point Decrease	Current Health Care Cost Trend Rate	1 Percentage Point Increase
Authority's proportionate share of the net OPEB liability	\$ 9,339,862	\$ 10,942,382	\$ 12,802,386

### *OPEB Plan Fiduciary Net Position*

Detailed information about the OPEB plan's fiduciary net position is available in the SERS Comprehensive Annual Financial Report that may be obtained by visiting [www.michigan.gov/ors](http://www.michigan.gov/ors).

### *OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

For the years ended September 30, 2021 and 2020, the Authority recognized OPEB (recovery) expense of \$(18,335) and \$731,708, respectively. At September 30, 2021 and 2020, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	2021	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 3,979,300
Net difference between projected and actual earnings on investments	41,342	-
Changes in proportion and differences between actual contributions and proportionate share of contributions	13,977	1,114,019
Changes in assumptions	1,803,400	-
Authority's contributions subsequent to the measurement date	963,220	-
Total	\$ 2,821,939	\$ 5,093,319

September 30, 2021 and 2020

## Note 12 - Other Postemployment Benefit Plan (Continued)

	2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 2,053,018
Net difference between projected and actual earnings on investments	-	51,708
Changes in proportion and differences between actual contributions and proportionate share of contributions	19,575	155,158
Changes in assumptions	1,824,119	-
Authority's contributions subsequent to the measurement date	870,337	-
Total	<u>\$ 2,714,031</u>	<u>\$ 2,259,884</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending September 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending	Amount
2022	\$ (770,541)
2023	(747,993)
2024	(677,983)
2025	(655,883)
2026	(382,200)
Total	<u>\$ (3,234,600)</u>

### Postemployment Life Insurance Benefits

#### Plan Description

The State of Michigan provides postemployment life insurance benefits (the "Plan") to eligible individuals upon retirement from state employment. Members of the State Employees' Retirement System, the State Police Retirement System (SPRS), the Judges' Retirement System (JRS), and certain members of the Military Retirement Provisions (MMRP) may receive a life insurance benefit if they meet the benefit eligibility requirements. The Plan is a single-employer, statewide, defined benefit other postemployment benefits plan. The State contracts with Minnesota Life to administer the payout of life insurance benefits. The Plan is administered by the Michigan Civil Service Commission under Article XI, Section 5 of the Michigan Constitution of 1963 and Michigan Civil Service Commission Rule 5-11.

Activity of the Plan is accounted for in the State Sponsored Group Insurance Fund (the "Fund"), an internal service fund in the State of Michigan Comprehensive Annual Financial Report (SOMCAFR). The Fund was administratively established to account for employee insurance benefit programs, which are largely self-funded. Five group insurance programs are offered to state employees: health, dental, vision, long-term disability, and life.

The Plan is not a trust and has no assets.

**September 30, 2021 and 2020****Note 12 - Other Postemployment Benefit Plan (Continued)****Benefits Provided**

The State's group policy with Minnesota Life includes any active employee in the category of classified state service with an appointment of at least 720 hours duration but excluding employees with noncareer appointments and those working less than 40 percent of full time; any active official or active unclassified employee of the State who has been approved for coverage by the Civil Service Commission; any retired employee or official who was insured under this policy or the prior policies it replaced prior to entry into a State Retirement System; and Wayne County, Michigan employees who (a) were State Judicial Council employees on October 1, 1996 and whose employment was transferred to the Recorder's Court on October 1, 1996 and (b) whose employer subsequently became the Wayne County, Michigan clerk's office.

Eligible retirees are provided with life insurance coverage equal to 25 percent of the active life insurance coverage (the amount of which is rounded to the next higher \$100 provided the retiree retired after July 1, 1974), \$1,000 for spouse, and \$1,000 for each dependent under age 23.

The active life insurance amount is either (a) two times the employee's basic annual salary, the result rounded to the next higher \$1,000 if not already a multiple thereof, with a minimum of \$100,000 and a maximum of \$200,000 or (b) one times the employee's basic annual salary, the result rounded to the next higher \$1,000 if not already a multiple thereof, with a minimum of \$10,000 and a maximum of \$50,000.

**Contributions**

The State contributes 100 percent of the premiums for employee and retiree life insurance coverage. The premium rate for fiscal year 2018 was \$0.24 for each \$1,000 of coverage through October 8, 2017. It was then updated to \$0.28 for each \$1,000 of coverage for the remainder of the fiscal year. The employee contributes 100 percent of the premiums for dependent life coverage, and an employee must have been enrolled in dependent life insurance to maintain eligibility for dependent coverage as a retiree. The State is liable for benefit payments that exceed premiums paid. The Michigan Civil Service Commission is responsible for establishing and amending funding policies.

More specific information concerning eligibility requirements, benefit level, and funding policies is included in employee collective bargaining agreements, benefit plan booklets, and rules and regulations issued by the Michigan Civil Service Commission.

**Actuarial Valuations and Assumptions**

The Authority's total OPEB liability for the year ended September 30, 2021 was measured as of September 30, 2020 and is based on an actuarial valuation performed as of September 30, 2020 and rolled forward using generally accepted actuarial procedures. The Authority's total OPEB liability for the year ended September 30, 2020 was measured as of September 30, 2019 and is based on an actuarial valuation performed as of that date.

Projections of benefits for financial reporting purposes are based on the substantive plan (the Plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculations.

The normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using an Individual Entry-Age Actuarial Cost Method with these characteristics: (a) the annual normal cost for each individual active member, payable from the date of employment to the date of retirement, is sufficient to accumulate the value of the member's benefit at the time of retirement; and (b) each annual normal cost is a constant percentage of the member's year-by-year projected covered pay.

September 30, 2021 and 2020

**Note 12 - Other Postemployment Benefit Plan (Continued)**

The total OPEB liability was measured using the following actuarial assumptions:

Wage inflation rate	2.75 percent at September 30, 2020 and 2019
Investment rate of return (discount rate)	2.41 percent at September 30, 2020 and 2.75 percent at September 30, 2019

*Mortality* - Healthy Life and Disabled Life Mortality, with 110 percent of the rates used in the pension valuations for SERS plan members.

*IBNR* - A liability equal to 25 percent of expected first year cash flow was held for postemployment life insurance benefits claims incurred but not reported (IBNR).

*Spouse Benefits for Future Retirees* - The liabilities for active members were loaded to account for potential postemployment life insurance benefits payable to spouses of future retirees at 1.5 percent and 3.0 percent for SERS retirees at September 30, 2020 and 2019, respectively.

*Spouse Benefits for Current Retirees* - Data regarding postemployment life insurance benefits coverage for spouses of current retirees was not available. Liabilities for retired members were loaded to account for postemployment life insurance benefits payable to the spouses of current retirees at 2 percent and 4 percent for SERS retirees at September 30, 2020 and 2019, respectively.

*Compensation* - For some SERS retirees, FAC was not reported. The FAC for these members was assumed to be \$54,575 (the average of all SERS retiree records reported with FAC).

For the purpose of valuing the postemployment life insurance benefit policies for retirees, base wage at retirement was not available and was approximated by applying a factor to the reported FAC at retirement. The factor used to convert a FAC to a base wage is based on the length of the FAC period for each group. The factor used for SERS was 0.986618 (two-year FAC) for conservation and 0.973475 (three-year FAC) for corrections and all others.

For SERS DC plan retirees, compensation at retirement and other information was not provided to the actuary. The postemployment life insurance benefit policies for this group were assumed to have the same average value as the policies for retirees in the SERS DB plan.

*Other* - The face values of the plan policies currently in force were requested by the actuary but were not available for use in this valuation. The actuary estimated the value of the postemployment life insurance benefit policies for retirees as follows:

Individuals retired after July 1974: 50 percent times compensation at retirement (compensation reported for the 2017 retirement system valuations) and spousal benefit of \$1,000

Individuals retired on or before July 1974: \$3,000, and spousal benefit of \$1,000

Data for current retiree members of the Plan was not available for use in this valuation. All current retiree members of the retirement plans deemed eligible for postemployment life insurance benefits and reported in connection with the 2019 retirement valuations were included in this valuation of the Plan.

**Discount Rate**

A discount rate of 2.41 and 2.75 percent was used to measure the ending total OPEB liability for postemployment life insurance benefits as of September 30, 2020 and 2019, respectively. This discount rate was based on the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date since the Plan has no assets.

September 30, 2021 and 2020

**Note 12 - Other Postemployment Benefit Plan (Continued)*****Total OPEB Liability for Postemployment Life Insurance Benefits***

As of September 30, 2021, the Authority reported a liability of \$1,925,812 for its proportionate share of the State's postemployment life insurance benefit's total OPEB liability. The total OPEB liability was measured as of September 30, 2020 based on an actuarial valuation as of September 30, 2019 and rolled forward using generally accepted actuarial procedures. The Authority's proportion of the total OPEB liability was determined by dividing the Authority's actual contributions to the Plan during the measurement period from October 1, 2019 through September 30, 2020 by the percentage of OPEB actual contributions received from all applicable employers. At September 30, 2019, the Authority's proportion was 0.1370 percent.

As of September 30, 2020, the Authority reported a liability of \$1,683,315 for its proportionate share of the State's postemployment life insurance benefit's total OPEB liability. The total OPEB liability was measured as of September 30, 2019 based on an actuarial valuation as of that date. The Authority's proportion of the total OPEB liability was determined by dividing the Authority's actual contributions to the Plan during the measurement period from October 1, 2018 through September 30, 2019 by the percentage of OPEB actual contributions received from all applicable employers. At September 30, 2019, the Authority's proportion was 0.1373 percent.

***Sensitivity of the Total OPEB Liability for Postemployment Life Insurance***

The following presents the Authority's proportionate share of the net OPEB liability calculated using the discount rate, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	2021		
	1 Percentage Point Decrease (1.41%)	Current Discount Rate (2.41%)	1 Percentage Point Increase (3.41%)
Authority's proportionate share of the net OPEB liability	\$ 2,303,710	\$ 1,925,812	\$ 1,633,024
	2020		
	1 Percentage Point Decrease (1.75%)	Current Discount Rate (2.75%)	1 Percentage Point Increase (3.75%)
Authority's proportionate share of the net OPEB liability	\$ 2,005,767	\$ 1,683,315	\$ 1,430,394



September 30, 2021 and 2020

## Note 12 - Other Postemployment Benefit Plan (Continued)

### *OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB for Postemployment Life Insurance Benefits*

For the year ended September 30, 2021, the Authority recognized OPEB expense of \$72,006. For the year ended September 30, 2020, the Authority recognized OPEB expense of \$54,208. At September 30, 2021 and 2020, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	2021	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 565	\$ 123,528
Changes in proportion and differences between employer contributions and proportionate share of contributions	22,801	19,339
Changes of assumptions	212,051	79,750
Authority's contributions subsequent to the measurement date	61,694	-
Total	<u>\$ 297,111</u>	<u>\$ 222,617</u>
	2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 869	\$ 180,313
Changes in proportion and differences between employer contributions and proportionate share of contributions	30,737	19,002
Changes of assumptions	98,804	114,609
Authority's contributions subsequent to the measurement date	45,092	-
Total	<u>\$ 175,502</u>	<u>\$ 313,924</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending September 30, 2022. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending September 30	OPEB Expense Amount
2022	\$ (12,215)
2023	(9,778)
2024	8,108
2025	16,000
2026	10,685
Total	<u>\$ 12,800</u>

September 30, 2021 and 2020

## Note 12 - Other Postemployment Benefit Plan (Continued)

Amounts reported for defined benefit postemployment benefits other than pensions and postemployment life insurance benefits are aggregated on the statement of net position as follows:

	2021		
	Net OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources
Postemployment benefits other than pensions	\$ 7,235,300	\$ 2,821,939	\$ 5,093,319
Postemployment life insurance benefits	1,925,812	297,111	222,617
Total	<u>\$ 9,161,112</u>	<u>\$ 3,119,050</u>	<u>\$ 5,315,936</u>
	2020		
	Net OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources
Postemployment benefits other than pensions	\$ 10,942,382	\$ 2,714,031	\$ 2,259,884
Postemployment life insurance benefits	1,683,315	175,502	313,924
Total	<u>\$ 12,625,697</u>	<u>\$ 2,889,533</u>	<u>\$ 2,573,808</u>

### Defined Contribution OPEB Plan

Employees hired on or after January 1, 2012 will not be eligible for any retiree health insurance coverage but will become participants in the Personal Healthcare Fund wherein they will contribute up to 2 percent of their compensation into a 401(k) or 457 account, earning a matching 2 percent employer contribution. Also, the employee will receive a credit into a health reimbursement at termination of employment if he or she has at least 10 years of service at termination. The credit will be \$2,000 for participants who are at least 60 years old or \$1,000 for participants who are less than 60 years old at termination.

## Note 13 - Unrestricted Net Position

The Authority, through board action, has designated the use of a portion of unrestricted net position as follows:

	2021	2020
Designated for repairs, maintenance, and preservation of infrastructure	\$ 111,389,942	\$ 101,846,918
Designated for self-insurance	1,000,000	1,000,000
Undesignated	500,000	500,000
Total	<u>\$ 112,889,942</u>	<u>\$ 103,346,918</u>

## Note 14 - Commitments

As of September 30, 2021, the Authority has outstanding commitments on contracts to complete painting, bridge resurfacing, cleaning and maintenance of the bridge, and consulting projects in the amount of approximately \$1,191,000.

As of September 30, 2020, the Authority has outstanding commitments on contracts to complete painting, bridge resurfacing, cleaning and maintenance of the bridge, and consulting projects in the amount of approximately \$3,750,000.

**September 30, 2021 and 2020**

**Note 15 - Upcoming Accounting Pronouncement**

In June 2017, the GASB issued Statement No. 87, *Leases*, which improves accounting and financial reporting for leases by governments. This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The Authority is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the Authority's financial statements for the year ending September 30, 2022.

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## Required Supplemental Information

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## Required Supplementary Information

### Modified Approach for Reporting Infrastructure Assets

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**September 30, 2021**

The condition of the Mackinac Bridge is determined by using inspection procedures in accordance with the latest American Association of State Highway Transportation Officials Manual for Condition Evaluation of Bridges (including amendments and interim specifications), and the Federal Highway Administration - Bridge Inspector's Training Manual. The Mackinac Bridge Authority manages its bridge using its bridge management and inspection program and accounts for it using the modified approach. The Mackinac Bridge is inspected annually by an independent engineering firm.

It is the policy of the Mackinac Bridge Authority to keep the structure at an overall condition of "fair" or better. The condition rating descriptions are the ones used in the latest Michigan Department of Transportation - Michigan Bridge Inspection System.

Rating descriptions are as follows:

- 9 Excellent
- 8 Very good
- 7 Good
- 6 Satisfactory
- 5 Fair
- 4 Poor
- 3 Serious
- 2 Critical
- 1 Imminent failure
- 0 Failure

The condition rating for 2021 was "good" as determined by inspection procedures. The condition rating for fiscal year 2020 was "good to fair", for fiscal year 2019 was "good", for fiscal year 2018 was "good to fair" and for fiscal years 2017, 2016, and 2015 was "good" as determined by inspection procedures. The most recent condition assessment shows that the condition of the Mackinac Bridge is in accordance with the Mackinac Bridge Authority's policy.

#### **Comparison of Needed-to-actual Maintenance/Preservation**

The amounts reported as needed maintenance/preservation costs are based on projects expected to be completed during the fiscal year, which included priority preservation costs, as well as other non-priority preservation costs. The differences between the amounts needed (budgeted) and actual expenses are due to contractor variances in planned progress with painting projects and other preservation projects identified in the Authority's 20-year business plan.

	2021	2020	2019	2018	2017
Needed	\$11,282,084	\$11,904,704	\$10,946,314	\$8,322,304	\$7,848,810
Actual	\$ 8,540,193	\$ 5,448,745	\$ 7,539,258	\$8,428,648	\$8,049,054

Actual infrastructure maintenance and preservation costs were adequate to perform the needed priority maintenance and/or preservation projects to keep the Mackinac Bridge at or above the established condition level.

## Mackinac Bridge Authority

### Required Supplemental Information Schedule of the Authority's Proportionate Share of Net Pension Liability State Employees' Retirement System

	Last Seven Plan Years						
	Plan Years Ended September 30						
	2021	2020	2019	2018	2017	2016	2015
Authority's proportion of the net pension liability	0.11900 %	0.13500 %	0.14000 %	0.14000 %	0.13000 %	0.13000 %	0.12000 %
Authority's proportionate share of the net pension liability	\$ 8,004,533	\$ 8,984,874	\$ 8,187,194	\$ 7,080,730	\$ 7,046,740	\$ 6,901,557	\$ 6,389,681
Authority's covered payroll	\$ 4,630,058	\$ 4,098,903	\$ 4,420,073	\$ 4,383,764	\$ 4,285,616	\$ 4,110,767	\$ 3,957,563
Authority's proportionate share of the net pension liability as a percentage of its covered payroll	172.88 %	219.20 %	185.23 %	161.52 %	164.43 %	167.89 %	161.45 %
Plan fiduciary net position as a percentage of total pension liability	64.07 %	64.71 %	67.22 %	69.45 %	67.48 %	66.11 %	68.10 %

The amounts presented for each fiscal year were determined as of the measurement date of September 30 of the previous year. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.

## Mackinac Bridge Authority

### Required Supplemental Information Schedule of Authority's Pension Contributions State Employee's Retirement System

#### Last Seven Fiscal Years Years Ended September 30

	2021	2020	2019	2018	2017	2016	2015
Statutorily required contribution	\$ 803,479	\$ 733,621	\$ 794,706	\$ 886,781	\$ 965,299	\$ 951,610	\$ 968,606
Contributions in relation to the statutorily required contribution	803,479	733,621	794,706	886,781	965,299	951,610	968,606
<b>Contribution Excess</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Authority's Covered Payroll</b>	<b>\$ 4,630,058</b>	<b>\$ 4,098,903</b>	<b>\$ 4,420,073</b>	<b>\$ 4,383,764</b>	<b>\$ 4,285,616</b>	<b>\$ 4,110,767</b>	<b>\$ 3,957,563</b>
<b>Contributions as a Percentage of Covered Payroll</b>	17.35 %	17.90 %	17.98 %	20.23 %	22.52 %	23.15 %	24.47 %

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.



# Mackinac Bridge Authority

## Note to Pension Required Supplemental Information Schedules

September 30, 2021 and 2020

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the pension and other postemployment benefit obligations as a factor.

The schedule of contributions is presented to show the responsibility of the Authority in meeting the actuarial requirements to maintain the System on a sound financial basis.

The schedule of the proportionate share of the net pension liability and schedule of contributions are schedules that are required in implementing GASB Statement No. 68. The schedule of the proportionate share of the net pension liability represents, in actuarial terms, the accrued liability less the market value of assets. The schedule of contributions is a comparison of the Authority's contributions to the actuarially determined contributions.

The information presented in the schedule of contributions was used in the actuarial valuation for the purpose of determining the actuarially determined contribution rate. Additional information as of the latest actuarial valuation for the pension plan follows:

Valuation - Actuarially determined contribution amounts are calculated as of September 30 each year.

Methods and assumptions used to determine the contribution for fiscal year 2021:

Actuarial cost method	Entry age, normal
Amortization method	Level dollar, closed
Remaining amortization period	16 years, closed ending September 30, 2036
Asset valuation method	5-year smoothed fair value
Inflation	2.25%
Salary increase	2.75% to 11.75%, including wage inflation at 2.75%
Investment rate of return	6.70% per year
Retirement age	Experience-based table of rates that are specific to the type of eligibility condition.
Mortality	RP-2014 Combined Healthy Life Mortality Table adjusted for mortality improvements using projection scale MP-2017 from 2006. For active members, 100% of the table rates were used for males and females.

## **Mackinac Bridge Authority**

### **Required Supplemental Information Schedule of the Authority's Proportionate Share of the Net OPEB Liability State Employees' Retirement System - Health Care**

	<b>Last Four Plan Years Years Ended September 30</b>			
	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Authority's proportion of the net OPEB liability	0.12400 %	0.13900 %	0.14055 %	0.14025 %
Authority's proportionate share of the net OPEB liability	\$ 7,235,300	\$ 10,942,382	\$ 11,153,097	\$ 11,565,225
Authority's covered payroll	\$ 4,630,058	\$ 4,098,903	\$ 4,420,073	\$ 4,483,764
Authority's proportionate share of the net OPEB liability as a percentage of its covered payroll	156.27 %	266.96 %	254.72 %	263.82 %
Plan fiduciary net position as a percentage of total OPEB liability	38.29 %	27.88 %	24.41 %	19.89 %

The amounts presented for each fiscal year were determined as of the measurement date of September 30 of the previous year. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.

## Mackinac Bridge Authority

### Required Supplemental Information Schedule of the Authority's OPEB Contributions State Employees' Retirement System - Health Care

#### Last Four Fiscal Years Years Ended September 30

	2021	2020	2019	2018
Statutorily required contribution	\$ 963,220	\$ 870,337	\$ 1,047,616	\$ 973,801
Contributions in relation to the statutorily required contribution	963,220	870,337	1,047,616	973,801
<b>Contribution Excess</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Authority's Covered Payroll</b>	<b>\$ 4,630,058</b>	<b>\$ 4,098,903</b>	<b>\$ 4,420,073</b>	<b>\$ 4,383,764</b>
<b>Contributions as a Percentage of Covered Payroll</b>	<b>20.80 %</b>	<b>21.23 %</b>	<b>23.70 %</b>	<b>22.21 %</b>

The amounts presented for each fiscal year were determined as of the measurement date of September 30 of the previous year. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.

**Required Supplemental Information**  
**Note to OPEB Required Supplemental Information Schedules**

**September 30, 2021 and 2020**

The comparability of trend information is affected by changes in actuarial assumptions, benefit provisions, actuarial funding methods, accounting policies, and other changes. Those changes usually affect trends in contribution requirements and in ratios that use the other postemployment benefit obligations as a factor.

The schedule of contributions for OPEB is presented to show the responsibility of the employer in meeting the actuarial requirements to maintain the System on a sound financial basis.

The schedule of the proportionate share of the net OPEB liability and schedule of contributions for OPEB are schedules that are required in implementing GASB Statement No. 75. The schedule of contributions is a comparison of the employer's contributions to the actuarially determined contributions.

The information presented in the schedule of contributions was used in the actuarial valuation for the purpose of determining actuarially determined contribution rate. Additional information as of the latest actuarial valuation for the OPEB plan is as follows:

Valuation - Actuarially determined contribution amounts are calculated as of September 30 each year.

Methods and assumptions used to determine the contribution for fiscal year 2021:

Actuarial cost method	Entry age, normal
Amortization method	Level percent of payroll, closed
Remaining amortization period	16 years, closed ending September 30, 2036
Asset valuation method	Fair value
Inflation	2.25%
Salary increases	2.75% to 11.75%, including wage inflation at 2.75%
Investment rate of return	6.90%, net of OPEB plan investment and administrative expenses
Health care cost trend rate	8.25% in year 1, gradually decreasing to 3.5% in year 10
Mortality	RP-2014 Combined Healthy Life Mortality Table, adjusted for mortality improvements using projection scale MP-2017 from 2006.

## **Mackinac Bridge Authority**

### **Required Supplemental Information Schedule of the Authority's Proportionate Share of the Net OPEB Liability Postemployment Life Insurance Benefit**

	<b>Last Four Plan Years</b>			
	<b>Plan Years Ended September 30</b>			
	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Authority's proportion of the net OPEB liability	0.13700 %	0.13730 %	0.13900 %	0.13560 %
Authority's proportionate share of the net OPEB liability	\$ 1,925,812	\$ 1,683,315	\$ 1,737,167	\$ 1,734,447
Authority's covered-employee payroll	\$ 4,630,058	\$ 4,184,374	\$ 4,420,073	\$ 4,383,764
Authority's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	41.59 %	40.23 %	39.30 %	39.57 %

The amounts presented for each fiscal year were determined as of the measurement date of September 30 of the previous year. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority presents information for those years for which information is available.

The Plan is not a trust and has no assets.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

**Independent Auditor's Report**

To Management; the Board Members; and  
Mr. Doug A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Mackinac Bridge Authority

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Mackinac Bridge Authority (the "Authority"), a discretely presented component unit of the State of Michigan, which comprise the basic statement of net position as of September 30, 2021 and the related basic statements of revenue, expenses, and changes in net position and cash flows for the year then ended, and the related notes to the financial statements and have issued our report thereon dated December 17, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

To Management; the Board Members; and  
Mr. Doug A. Ringler, CPA, CIA,  
Auditor General, State of Michigan  
Mackinac Bridge Authority

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Plante & Moreau, PLLC*

December 17, 2021