FINANCIAL AUDIT INCLUDING THE PROVISIONS OF THE SINGLE AUDIT ACT OF THE

MICHIGAN DEPARTMENT OF TRANSPORTATION

October 1, 1994 through September 30, 1996

59-100-97

EXECUTIVE DIGEST

MICHIGAN DEPARTMENT OF TRANSPORTATION

INTRODUCTION This report contains the results of our financial audit*, including the provisions of the Single Audit Act, of the Michigan Department of Transportation for the period October 1, 1994 through September 30, 1996. **AUDIT PURPOSE** This financial audit of the Department was conducted as part of the constitutional responsibility of the Office of the Auditor General and is required on a biennial basis by Act 251, P.A. 1986, to satisfy the requirements of the Single Audit Act of 1984 and the federal Office of Management and Budget Circular A-128, Audits of State and Local Governments. **BACKGROUND** The Department's mission* is to provide the people of Michigan with a safe, efficient, and environmentally sound total transportation system in the most cost-effective manner possible. The Bureau of Finance and Administration is responsible for the Department's financial accounting and financial reporting. The responsibilities for federal grant management are shared by the bureaus that carry out the grant activities. As of September 30, 1996, the Department had 3,867

employees.

^{*} See glossary on page 87 for definition.

The Department's major sources of financing are tax revenue dedicated for transportation purposes and federal funds. During fiscal 1995-96, the Department's revenue totaled approximately \$2.25 billion and expenditures totaled \$2.17 billion.

AUDIT OBJECTIVES AND CONCLUSIONS

Audit Objective: To assess the adequacy of the Department's internal control structure*, including applicable administrative controls related to the management of federal financial assistance programs.

Conclusion: Our assessment of the internal control structure did not disclose any material weaknesses*. However, we did note reportable conditions* pertaining to the monitoring of subrecipients* for compliance with federal regulations, budget and actual statements, classification of expenditures, and controls over payroll/personnel functions (Findings 1 through 4).

Also, our assessment indicated that the Department was in substantial compliance with the requirements set forth in Sections 18.1483 - 18.1488 of the *Michigan Compiled Laws* pertaining to its systems of internal accounting and administrative control.

Audit Objective: To assess the Department's compliance with both State and federal laws and regulations that could have a material effect on either the Department's financial statements or any of its major federal financial assistance programs.

Conclusion: Our assessment of compliance with laws and regulations did not disclose any instances of noncompliance that could have a material effect on the

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^{*} See glossary on page 87 for definition.

Department's financial statements or any of its major federal financial assistance programs.

Audit Objective: To audit the Department's financial statements for the fiscal years ended September 30, 1996 and September 30, 1995.

Conclusion: We expressed an unqualified opinion on the Department's financial statements.

AUDIT SCOPE

Our audit scope was to examine the financial and other records of the Michigan Department of Transportation for the period October 1, 1994 through September 30, 1996. Our audit was conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included such tests of the records and such other auditing procedures as we considered necessary in the circumstances.

Our audit objective for the assessment of the internal control structure included an evaluation of the Department's implementation of the requirements for establishing and maintaining systems of internal accounting and administrative control, as set forth in Sections 18.1483 - 18.1488 of the *Michigan Compiled Laws*.

AGENCY RESPONSES AND PRIOR AUDIT FOLLOW-UP

Our report includes 4 findings and 5 recommendations. The Department's preliminary response indicated that it concurred and will comply with all of the recommendations.

The Department had complied with all 5 of the prior audit recommendations included within the scope of our current audit.

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Mr. Barton W. LaBelle, Chairman State Transportation Commission Transportation Building Lansing, Michigan

Dear Mr. LaBelle:

This is our report on the financial audit, including the provisions of the Single Audit Act, of the Michigan Department of Transportation for the period October 1, 1994 through September 30, 1996.

This report contains our executive digest; description of agency; audit objectives, audit scope, and agency responses and prior audit follow-up; comments, findings, recommendations, and agency preliminary responses; and independent auditor's reports on the internal control structure, on compliance with laws and regulations, and on the financial statements. This report also contains the Michigan Department of Transportation's financial statements and notes to financial statements; supplemental financial statements and schedules; schedule of questioned costs and schedule of immaterial noncompliance, presented as supplemental information; and a glossary of acronyms and terms.

Our comments, findings, and recommendations are organized by audit objective. The agency preliminary responses were taken from the agency's responses subsequent to our audit fieldwork. The *Michigan Compiled Laws* and administrative procedures require that the audited agency develop a formal response within 60 days after release of the audit report.

We appreciate the courtesy and cooperation extended to us during this audit.

AUDITOR GENERAL

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Description of Agency

The Michigan Department of Transportation was organized under Sections 16.450 - 16.458 of the *Michigan Compiled Laws* (Sections 350 - 358, Act 380, P.A. 1965). The Department is governed by the State Transportation Commission, made up of six members who are appointed by the Governor with the advice and consent of the Senate. The Commission is responsible for establishing policies. The Department is managed by a director, appointed by the Governor, who is responsible for administering the Department and implementing the policies established by the Commission. The Department's mission is to provide the people of Michigan with a safe, efficient, and environmentally sound total transportation system in the most cost-effective manner possible.

This audit covers primarily the financial and administrative operations of the Department that are concentrated in the Bureau of Finance and Administration. The Bureau is organized into three divisions and one office: the Financial Operations, Financial Services, and Technical Services Divisions and the Office of Communications and Travel Information. The Bureau assists management by providing financial data obtained through controlling, recording, and reporting all financial transactions. Also, the Bureau prequalifies construction contractors and processes payments for all commodities, services, and contracts in accordance with laws and regulations and Department policies. It also provides management with continuous short-range and long-range revenue estimates and cash flow forecasts for budgeting funds for operations and capital outlay. The responsibilities for federal grant management are shared by the bureaus that carry out the grant activities.

Funding is provided from vehicle gas, weight, and value taxes plus sales taxes on vehicles, parts, and accessories. This funding is distributed to transportation programs in accordance with Sections 247.651 - 247.674 of the *Michigan Compiled Laws* (Act 51, P.A. 1951). Funding is also provided by the U.S. Department of Transportation from federal fuel and excise taxes on certain commodities.

As of September 30, 1996, the Department had 3,867 employees. During fiscal year 1995-96, the Department's revenue totaled approximately \$2.25 billion and expenditures totaled \$2.17 billion.

Audit Objectives, Audit Scope, and Agency Responses and Prior Audit Follow-Up

Audit Objectives

Our financial audit, including the provisions of the Single Audit Act, of the Michigan Department of Transportation had the following objectives:

- 1. To assess the adequacy of the Department's internal control structure, including applicable administrative controls related to the management of federal financial assistance programs.
- 2. To assess the Department's compliance with both State and federal laws and regulations that could have a material effect on either the Department's financial statements or any of its major federal financial assistance programs.
- 3. To audit the Department's financial statements for the fiscal years ended September 30, 1996 and September 30, 1995.

Our audit objective for the assessment of the internal control structure included an evaluation of the Department's implementation of the requirements for establishing and maintaining systems of internal accounting and administrative control, as set forth in Sections 18.1483 - 18.1488 of the *Michigan Compiled Laws*.

Audit Scope

Our audit scope was to examine the financial and other records of the Michigan Department of Transportation for the period October 1, 1994 through September 30, 1996. Our audit was conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included such tests of the records and such other auditing procedures as we considered necessary in the circumstances.

We considered the Department's internal control structure policies and procedures for its federal financial assistance programs and assessed the Department's compliance with federal laws and regulations in accordance with the Single Audit Act of 1984 and federal Office of Management and Budget Circular A-128, Audits of State and Local Governments, in addition to generally accepted auditing standards and Government

Auditing Standards issued by the Comptroller General of the United States. In addition, we followed up on the prior audit findings and questioned costs. The Department's major programs are identified on the schedule of federal financial assistance. We did not report on compliance for nonmajor federal financial assistance programs because no transactions for nonmajor federal financial assistance programs were selected in connection with our audit of the financial statements and our assessment of the internal control structure.

Agency Responses and Prior Audit Follow-Up

Our report includes 4 findings and 5 recommendations. The Department's preliminary response indicated that it concurred and will comply with all of the recommendations.

The agency preliminary response which follows each recommendation in our report was taken from the agency's written comments and oral discussion subsequent to our audit fieldwork. Section 18.1462 of the *Michigan Compiled Laws* and Department of Management and Budget Administrative Guide procedure 1280.02 require the Michigan Department of Transportation to develop a formal response to our audit findings and recommendations within 60 days after release of the audit report.

The Department had complied with all 5 of the prior audit recommendations included within the scope of our current audit.

COMMENTS, FINDINGS, RECOMMENDATIONS, AND AGENCY PRELIMINARY RESPONSES

INTERNAL CONTROL STRUCTURE

COMMENT

Audit Objective: To assess the adequacy of the Michigan Department of Transportation's internal control structure, including applicable administrative controls related to the management of federal financial assistance programs.

Conclusion: Our assessment of the internal control structure did not disclose any material weaknesses. However, we did note reportable conditions pertaining to the monitoring of subrecipients for compliance with federal regulations, budget and actual statements, classification of expenditures, and controls over payroll/personnel functions.

Also, our assessment indicated that the Department was in substantial compliance with the requirements set forth in Sections 18.1483 - 18.1488 of the *Michigan Compiled Laws* pertaining to its systems of internal accounting and administrative control.

The Michigan Administrative Information Network (MAIN) is the Statewide financial management system implemented in fiscal year 1994-95. Individual State agencies are not responsible for the design of the Statewide policies and controls of MAIN. However, because MAIN is a Statewide system, which all State agencies are required to use, the internal control structure of each agency, including the Michigan Department of Transportation, is affected to varying degrees by MAIN.

Because the Michigan Department of Transportation's internal control structure is affected by this Statewide system, professional auditing standards required our assessment of internal controls in the Michigan Department of Transportation to include elements reviewed in our financial related audit of MAIN for the period October 1, 1994 through April 30, 1996. That audit reported 29 reportable conditions, including 3 material weaknesses, which are more fully explained in our separately issued report dated August 31, 1996.

FINDING

1. <u>Monitoring of Subrecipients for Compliance With Federal Regulations</u>

The Department's accounting system did not have an automated computer program to provide detail by subrecipient of the federal assistance passed through and expended by subrecipients to carry out programs for transit operations, road construction, or airport development projects. Accordingly, the Department uses an inefficient manual process to determine which subrecipients are subject to the Single Audit Act and to ensure that the subrecipients expend federal assistance in accordance with federal regulations.

The Single Audit Act of 1984 and applicable sections of the federal Office of Management and Budget (OMB) Circular A-128 require the primary recipient to determine if subrecipients of federal assistance of \$25,000 or more in a fiscal year are expending their federal assistance in compliance with federal regulations.

Our review of the Department's compliance monitoring procedures disclosed that the Department's Financial Operations Division (FOD) did not have a method to identify and refer subrecipients who received federal assistance and met OMB Circular A-128 or A-133 requirements for review to the Office of Commission Audits (OCA) on a timely basis. FOD notified OCA only when a subrecipient's project was scheduled to be closed out. Subrecipients generally receive federal assistance for more than one Department project during a fiscal year. Projects can also span more than one fiscal year.

The Department reported that it distributed approximately \$190 million and \$180 million of federal assistance during fiscal years 1995-96 and 1994-95, respectively, to subrecipients for at least 1,500 projects annually. The amounts reported include amounts expended directly by the Department for subrecipients. The Department, as part of its contractual agreement with subrecipients, processed payments to contractors on behalf of subrecipients. These expenditures were subject to audit during our Single Audit*. However, the Department did not have a report available to identify, by subrecipient, the amounts passed through for expenditure by subrecipients to carry out a program. During fiscal years 1995-96 and 1994-95, we estimated that approximately \$49 million and \$33 million, respectively, of the

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^{*} See glossary on page 87 for definition.

preceding federal assistance amounts were directly spent by either subrecipients or their subcontractors.

Without the availability of an automated report to identify the amount expended each year by each subrecipient, FOD cannot efficiently identify the local units that should be monitored and OCA cannot efficiently monitor the local units to ensure compliance with the Single Audit Act.

RECOMMENDATION

We recommend that the Department modify its accounting system to report the detail of federal assistance by subrecipient.

AGENCY PRELIMINARY RESPONSE

The Department concurred with the basic premise of the recommendation. We were informed that detail is currently available by project, but it is not accumulated by subrecipient. Based on recent amendments to the Single Audit Act, the Department will meet with OCA by April 1, 1998 to determine what the new reporting requirements are relative to subrecipients and what actions the Department may take with regard to subrecipients. If necessary subrecipient information is not available through the upcoming MAIN Project Accounting/Billing module, the Department will investigate the possibility of making changes to its existing systems. However, the cost effectiveness of this approach will be included in the Department's consideration because the Department's systems will not be used after implementation of the MAIN Project Accounting/Billing module, which is scheduled for pilot implementation at the Department in the second quarter of 1998.

FINDING

2. Budget and Actual Statements

The Department of Management and Budget (DMB), in conjunction with the Department, did not ensure that all budget amounts were reported on the budget and actual statement and that adjustments to the budget amounts were appropriate and documented. As a result, the total capital outlay budget for the State Trunkline Fund was overstated by \$54.4 million in fiscal year 1995-96. We also noted three adjustments totaling \$8.2 million in fiscal year 1994-95 and \$11.8

million in fiscal year 1995-96 for which DMB and/or the Department could not provide supporting documentation. The financial statements presented elsewhere in this report were not adjusted to reflect these misstatements.

Sections 2400.103 and 2400.116 of the Codification of Governmental Accounting and Financial Reporting Standards (Codification), published by the Governmental Accounting Standards Board (GASB), require that the final budget be reflected in the budget column. Timing differences are defined in the fiscal year 1995-96 State of Michigan Comprehensive Annual Financial Report's (SOMCAFR's) Note 3:

. . . timing differences result from authorizations for multi-year projects, such as capital outlay and work projects, and restricted revenue carry-forwards which are provided for a period of more than one year.

Our review of the Department's budgets for fiscal years 1994-95 and 1995-96 as reported on the budget and actual statement disclosed:

- a. DMB and the Department did not classify restricted revenue carry-forwards resulting from capital outlay appropriations as a timing difference. As a result, the State Trunkline Fund budget for total capital outlay was overstated by \$54.4 million for fiscal year 1995-96.
- b. DMB and the Department could not provide supporting documentation for an adjustment of \$21.8 million and a negative adjustment of \$30.0 million to the budget for fiscal year 1994-95. As a result, the State Trunkline Fund's budget may be misstated.
- c. DMB and the Department could not provide supporting documentation for a \$11.8 million prior year carry-forward for fiscal year 1995-96. As a result, the total capital outlay line-item budget in the State Trunkline Fund may be overstated.

RECOMMENDATIONS

We recommend that DMB, in conjunction with the Department, establish an effective process to ensure that all budget amounts reported on the budget and actual statements are appropriate.

We also recommend that adequate support be maintained for adjustments to the budget.

AGENCY PRELIMINARY RESPONSE

The Department concurred with the recommendations. We were informed that the Department will work closely with the DMB Office of Financial Management to ensure that budget amounts reported on the budget and actual statements are appropriate and that support for adjustments is maintained for the fiscal year 1997-98 financial statements.

FINDING

3. Classification of Expenditures

The Department did not establish comptroller general ledger accounts and procedures to ensure that current and capital outlay expenditures were properly classified.

GASB *Codification* Section 1800.120 states that expenditures which benefit the current fiscal period should be classified as current expenditures and that expenditures which are presumed to benefit both the present and future fiscal periods should be classified as capital outlay.

The Department accumulated expenditures by appropriation numbers rather than by comptroller general ledger accounts. Appropriation numbers were established to account for an expenditure as either a current expenditure or a capital outlay expenditure. We noted that the Department established an appropriation number for transportation projects that included both current and capital outlay expenditures. As a result, approximately \$24.5 million for fiscal year 1995-96 and \$29.2 million for fiscal year 1994-95 of current expenditures were misclassified as capital outlay expenditures in the State Trunkline Fund.

RECOMMENDATION

We recommend that the Department establish comptroller general ledger accounts and procedures to ensure that current and capital outlay expenditures are properly classified.

AGENCY PRELIMINARY RESPONSE

The Department concurred with the recommendation. We were informed that the Department has begun working with the DMB Office of the Budget and Office of Financial Management to establish separate appropriation numbers segregating capital outlay expenditures from current expenditures. The Department expects full separation of expenditures for the fiscal year 1997-98 financial statements.

FINDING

4. Controls Over Payroll/Personnel Functions

The Department needs to improve its internal controls over employee time reporting, document approval, data entry, and the reconciliation process related to payroll.

Section 14.5 of the MAIN Human Resources System Procedures Manual requires that certification of an employee certification time report (ECTR) must be performed by an employee other than the timekeeper who prepared it and whose time is not recorded on it.

Our review of 31 employee time reports and ECTR's disclosed:

a. Nineteen timekeepers entered their own time into the Personnel-Payroll Information System for Michigan (PPRISM) and certified that the ECTR's were correct. The Department could not identify who the timekeepers were for 10 other ECTR's. Also, 25 certifiers of ECTR's certified their own time as being correct.

Timekeepers with data entry capabilities should not have the ability to enter or make changes to their own reported time and also certify that the time reported is correct. Certifiers should not have the authority to certify their own time.

b. Five employees with PPRISM data entry capabilities had entered transactions for either themselves or relatives. One of these employees also approved payroll transactions and reconciled the biweekly transaction report (PE-110) with approved transactions. Employees with data entry capabilities should not have the capability to approve transactions and reconcile the biweekly transaction report.

Subsequent to our audit period, the Department implemented the new Data Collection and Payroll Cost Distribution System. Consequently, any corrective action taken should be in terms of its new payroll system.

RECOMMENDATION

We recommend that the Department improve internal controls over employee time reporting, document approval, data entry, and the reconciliation process related to payroll.

AGENCY PRELIMINARY RESPONSE

The Department concurred with the recommendation. We were informed that the Department's implementation of the Data Collection and Payroll Cost Distribution System has eliminated the weaknesses noted in part a. With regard to part b., additional procedures will be put into place to ensure that compensating controls are implemented when staff shortages preclude the separation of duties for those employees with PPRISM data entry capabilities. Bureau of Finance and Administration staff will meet with the Office of Human Resources to develop these additional procedures by March 1, 1998.

COMPLIANCE WITH LAWS AND REGULATIONS

COMMENT

Audit Objective: To assess the Department's compliance with both State and federal laws and regulations that could have a material effect on the Department's financial statements or any of its major federal financial assistance programs.

Conclusion: Our assessment of compliance with laws and regulations did not disclose any instances of noncompliance that could have a material effect on the Department's financial statements or any of its major federal financial assistance programs.

FINANCIAL ACCOUNTING AND REPORTING

COMMENT

Audit Objective: To audit the Department's financial statements for the fiscal years ended September 30, 1996 and September 30, 1995.

Conclusion: We expressed an unqualified opinion on the Department's financial statements.

Independent Auditor's Report on the Internal Control Structure

August 1, 1997

Mr. Barton W. LaBelle, Chairman State Transportation Commission Transportation Building Lansing, Michigan

Dear Mr. LaBelle:

We have audited the financial statements of the Michigan Department of Transportation as of and for the fiscal years ended September 30, 1996 and September 30, 1995 and have issued our report thereon dated August 1, 1997. We have also audited the Michigan Department of Transportation's compliance with requirements applicable to major federal financial assistance programs and have issued our report thereon dated August 1, 1997.

We conducted our audits in accordance with generally accepted auditing standards; Government Auditing Standards issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Circular A-128, Audits of State and Local Governments. Those standards and OMB Circular A-128 require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement and about whether the Department complied with laws and regulations, noncompliance with which would be material to a major federal financial assistance program.

In planning and performing our audits for the fiscal years ended September 30, 1996 and September 30, 1995, we considered the Department's internal control structure and internal control elements reviewed as part of our financial related audit of the Michigan Administrative Information Network in order to determine our auditing procedures for the purpose of expressing our opinions on the Department's financial statements and not to provide assurance on the internal control structure. The Michigan Administrative Information Network is the Statewide financial management system implemented in fiscal year 1994-95 and, as such, affects the Department's internal control structure in order to determine our

auditing procedures for the purpose of expressing our opinion on its compliance with requirements applicable to major federal financial assistance programs, and to report on the internal control structure in accordance with OMB Circular A-128.

The management of the Michigan Department of Transportation is responsible for establishing and maintaining an internal control structure, which operates in conjunction with the Statewide internal control structure. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of internal control structure policies and procedures. The objectives of an internal control structure are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with generally accepted accounting principles, and that federal financial assistance programs are managed in compliance with applicable laws and regulations. Because of inherent limitations in any internal control structure, errors, irregularities, or instances of noncompliance may nevertheless occur and not be detected. projection of any evaluation of the structure to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the effectiveness of the design and operation of policies and procedures may deteriorate.

For the purpose of this report, we have classified the significant internal control structure policies and procedures, including those used in administering federal financial assistance programs, in the following categories:

Accounting Controls

Federal and local billing system
Payments to contractors
Award of contracts
Financial reporting
Payroll-personnel system
Administrative expenditures

Administrative Controls

General requirements:

Political activity

Davis-Bacon Act

Civil rights

Relocation assistance and real property acquisition

Cash management

Federal financial reports

Allowable costs/cost principles

Drug-Free Workplace Act

Administrative requirements

Specific requirements:

Types of services allowed or unallowed
State and local matching, level of effort, or earmarking
Acquisition, management, and disposal of land
Material sampling and testing
Construction
Reporting requirements
Subrecipient monitoring

For all of the internal control structure categories listed above, we obtained an understanding of the design of relevant policies and procedures and determined whether they have been placed in operation, and we assessed control risk.

During each of the fiscal years ended September 30, 1996 and September 30, 1995, the Michigan Department of Transportation expended 99.7% of its total federal financial assistance under major federal financial assistance programs.

We performed tests of controls, as required by OMB Circular A-128, to evaluate the effectiveness of the design and operation of internal control structure policies and procedures that we considered relevant to preventing or detecting material noncompliance with specific requirements, general requirements, and requirements governing claims for advances and reimbursements and amounts claimed or used for matching that are applicable to each of the Department's major federal financial assistance programs, which are identified in the accompanying schedule of federal financial assistance. Our procedures were less in scope than would be necessary to render an opinion on these internal control structure policies and procedures. Accordingly, we do not express such an opinion.

We noted certain matters involving the internal control structure and its operation that we consider to be reportable conditions under standards established by the American Institute of Certified Public Accountants. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control structure that, in our judgment, could adversely affect the Department's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements or to administer federal financial assistance programs in accordance with applicable laws and regulations. The reportable conditions are more fully described in Findings 1 through 4.

Also, our financial related audit of the Michigan Administrative Information Network for the period October 1, 1994 through April 30, 1996 noted 29 reportable conditions on the internal control structure which are more fully explained in our separately issued report on the Michigan Administrative Information Network dated August 31, 1996. Although the Michigan Department of Transportation is not responsible for the design of

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the Statewide policies and controls of the Michigan Administrative Information Network, which all State agencies are required to use, these reportable conditions affected the Department's internal control structure.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control structure elements does not reduce to a relatively low level the risk that errors or irregularities in amounts that would be material in relation to the financial statements being audited or that noncompliance with laws and regulations that would be material to a federal financial assistance program may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Our consideration of the internal control structure policies and procedures, including those used in administering federal financial assistance programs, would not necessarily disclose all matters in the internal control structure that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses as defined above. However, we believe none of the departmental reportable conditions described above is a material weakness. Three of the 29 reportable conditions identified in our financial related audit of the Michigan Administrative Information Network were material weaknesses. These conditions were considered in determining the nature, timing, and extent of the procedures performed in our audit of the Michigan Department of Transportation's financial statements and of its compliance with requirements applicable to its major federal financial assistance programs for the fiscal years ended September 30, 1996 and September 30, 1995, and this report on the internal control structure does not affect our reports thereon dated August 1, 1997.

This report is intended for the information of management and the Legislature. However, this report is a matter of public record and its distribution is not limited.

AUDITOR GENERAL

Independent Auditor's Report on Compliance With Laws and Regulations

August 1, 1997

Mr. Barton W. LaBelle, Chairman State Transportation Commission Transportation Building Lansing, Michigan

Dear Mr. LaBelle:

We have audited the financial statements of the Michigan Department of Transportation as of and for the fiscal years ended September 30, 1996 and September 30, 1995 and have issued our report thereon dated August 1, 1997.

We conducted our audit in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

Compliance with laws, regulations, contracts, and grants applicable to the Michigan Department of Transportation is the responsibility of the Department's management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the Department's compliance with certain provisions of laws, regulations, contracts, and grants. However, the objective of our audit of the financial statements was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

The results of our tests indicate that, with respect to the items tested, the Michigan Department of Transportation complied, in all material respects, with the provisions referred to in the previous paragraph. With respect to items not tested, nothing came to our attention that caused us to believe that the Department had not complied, in all material respects, with those provisions.

We have also audited the Department's compliance with the requirements governing types of services allowed or unallowed; State and local matching, level of effort, or earmarking; acquisition, management, and disposal of land; material sampling and testing; construction; reporting requirements; subrecipient monitoring; claims for advances and reimbursements; and amounts claimed or used for matching that are applicable to each of its major federal financial assistance programs, which are identified in the accompanying schedule of federal financial assistance, for the fiscal years ended September 30, 1996 and September 30, 1995. The management of the Department is responsible for the Department's compliance with those requirements. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit of compliance with those requirements in accordance with generally accepted auditing standards; *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-128, *Audits of State and Local Governments*. Those standards and OMB Circular A-128 require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to in the previous paragraph occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

The results of our audit procedures disclosed immaterial instances of noncompliance with the requirements referred to above, which are described in the findings and recommendations, the accompanying schedule of questioned costs, and/or the accompanying schedule of immaterial noncompliance. We considered these instances of noncompliance in forming our opinion on compliance, which is expressed in the following paragraph.

In our opinion, the Michigan Department of Transportation complied, in all material respects, with the requirements governing types of services allowed or unallowed; State and local matching, level of effort, or earmarking; acquisition, management, and disposal of land; material sampling and testing; construction; reporting requirements; subrecipient monitoring; claims for advances and reimbursements; and amounts claimed or used for matching that are applicable to each of its major federal financial assistance programs for the fiscal years ended September 30, 1996 and September 30, 1995.

We have applied procedures to test the Department's compliance with the following requirements applicable to its federal financial assistance programs, which are

identified in the schedule of federal financial assistance, for the fiscal years ended September 30, 1996 and September 30, 1995:

Political activity
Davis-Bacon Act
Civil rights
Relocation assistance and real property acquisition
Cash management
Federal financial reports
Allowable costs/cost principles
Drug-Free Workplace Act
Administrative requirements

Our procedures for testing compliance with the general requirements were limited to the applicable procedures described in OMB's *Compliance Supplement for Single Audits of State and Local Governments*. Our procedures for testing compliance with the general requirements, which are described in the previous paragraph, were substantially less in scope than an audit, the objective of which is the expression of an opinion on the Department's compliance with these requirements. Accordingly, we do not express such an opinion.

With respect to the items tested, the results of those procedures disclosed no material instances of noncompliance with the requirements listed in the second previous paragraph of this report. With respect to items not tested, nothing came to our attention that caused us to believe that the Michigan Department of Transportation had not complied, in all material respects, with those requirements. However, the results of our procedures disclosed immaterial instances of noncompliance with those requirements, which are described in the findings and recommendations and/or the accompanying schedule of questioned costs.

This report is intended for the information of management and the Legislature. However, this report is a matter of public record and its distribution is not limited.

AUDITOR GENERAL

Independent Auditor's Report on the Financial Statements

August 1, 1997

Mr. Barton W. LaBelle, Chairman State Transportation Commission Transportation Building Lansing, Michigan

Dear Mr. LaBelle:

We have audited the accompanying combined financial statements of the Michigan Department of Transportation as of and for the fiscal years ended September 30, 1996 and September 30, 1995 listed in the foregoing table of contents. These financial statements are the responsibility of the management of the Department. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1a, the accompanying financial statements present only the Michigan Department of Transportation funds and are not intended to present fairly the financial position and results of operations of the State of Michigan.

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the financial position of the Michigan Department of Transportation funds as of September 30, 1996 and September 30, 1995 and the results of the Department's operations for the fiscal years then ended on the basis of accounting described in Note 1c.

Our audit was made for the purpose of forming an opinion on the Department's financial statements. The accompanying supplemental financial statements and schedules, listed in the forgoing table of contents, are presented for purposes of additional analysis and are not a required part of the Department's financial statements referred to in the first paragraph. The information in the supplemental financial statements and schedules has been subjected to the auditing procedures applied in the audit of the Department's financial statements and, in our opinion, is fairly stated in all material respects in relation to the Department's financial statements.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 1, 1997 on our consideration of the Michigan Department of Transportation's internal control structure and a report dated August 1, 1997 on its compliance with laws and regulations.

AUDITOR GENERAL

MICHIGAN DEPARTMENT OF TRANSPORTATION

Combined Balance Sheet
All Fund Types and Account Groups
<u>As of September 30</u>
(In Thousands)

Governmental Fund Types	Fiduciary Fund Types

	_		Revenue			Debt S			Trust					Agency		
		1996	_	1995	_	1996		1995	_	1996	_	1995		1996		1995
ASSETS																
Current Assets:																
Cash and cash equivalents	\$	121	\$	171	\$		\$		\$	10	\$	212	\$		\$	
Equity in Common Cash		573,105		658,663				5				1,383		820		435
Receivables (Note 3):																
Taxes, interest, and penalties (at net)		69,083		71,514												
Federal aid		163,513		136,523						21,402		29,276		857		685
Local units		24,941		22,254						6,665		7,524		17		
Other funds and component units (Note 9)		53,814		55,807												
Miscellaneous		14,893		11,702						6		5				
Inventories		7,487		10,368												
Total Current Assets	\$	906,961	\$	967,007	\$	0	\$	5	\$	28,085	\$	38,402	\$	1,695	\$	1,120
Noncurrent Assets:																
Receivables:																
Taxes		121		258												
Local units		49,846		60,096												
Advances to other funds		45,141		45,141												
Land contracts		1,897		1,954												
Miscellaneous		2,253		2,179												
Property, plant, and equipment (Note 7)		2,200		2,110												
Amount available for retirement of bonds																
Amount to be provided for bond retirement																
Amount to be provided for other long-term obligations																
Total Assets	\$	1,006,222	\$	1,076,637	\$	0	\$	5	\$	28,085	\$	38,402	\$	1,695	\$	1,120
Total Assets	Ψ	1,000,222	Ψ	1,070,007	Ψ		Ψ		Ψ	20,000	Ψ	30,402	Ψ	1,000	Ψ	1,120
LIABILITIES AND FUND BALANCES																
Current Liabilities:																
Warrants outstanding	\$	8,985	\$	16,065	\$		\$		\$	294	\$	1,812	\$	25	\$	
~	Φ	322,673	Φ	,	φ		Φ		φ	16,548	φ	24,049	Φ	1,669	Φ	1,120
Accounts payable		7,407		344,361						1,861		1,685		1,009		1,120
Contract reserve payable		,		6,023						,		,				
Due to other funds and component units (Note 9)		48,961		47,587						9,380		9,854				
Deposits, permits, and other liabilities		9,946		9,690								4.000				
Deferred revenue	_	5,587	_	6,584	_		_		_		_	1,000	_		_	
Total Current Liabilities	\$	403,561	\$	430,312	\$	0	\$	0	\$	28,085	\$	38,402	\$	1,695	\$	1,120
Long-Term Liabilities:																
Deferred revenue		4,345		4,528												
Advances from other funds		45,141		45,141												
Bonds and notes payable (Note 4)																
Other long-term liabilities	_		_		_				_		_		_			
Total Liabilities	\$	453,048	\$	479,983	\$	0	\$	0	\$	28,085	\$	38,402	\$	1,695	\$	1,120
Fund Balances:																
Investment in general fixed assets (Note 7)	\$		\$		\$		\$		\$		\$		\$		\$	
Reserved for encumbrances		42,615		31,750												
Reserved for unencumbered restricted revenue balances		102,770		78,319												
Reserved for unencumbered capital outlay and work projects		193,974		207,868												
Reserved for noncurrent assets and airport loans		50,763		60,783												
Total Reserved	\$	390,123	\$	378,721	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0
Unreserved		163,050		217,932				5_								
Total Fund Balances	\$	553,174	\$	596,654	\$	0	\$	5	\$	0	\$	0	\$	0	\$	0
Total Liabilities and Fund Balances	\$	1,006,222	_	1,076,637	\$	0	\$	5	\$	28,085	\$	38,402	\$	1,695	\$	1,120
	_		_		_		_		_		_		_			

The accompanying notes are an integral part of the financial statements.

Account Groups

					Gei	neral									
					Long	-Term	า	Totals							
	General F	ixed A	Assets			gations	s	(Memorandum Only)							
	1996	_	1995	_	1996		1995	_	1996	_	1995				
•		•		•		•		•	400	•	004				
\$		\$		\$		\$		\$	132	\$	384				
									573,925		660,487				
									69,083		71,514				
									185,773		166,484				
									31,624		29,779				
									53,814		55,807				
									14,900		11,708				
								_	7,487	_	10,368				
\$	0	\$	0	\$	0	\$	0	\$	936,742	\$	1,006,536				
									101		250				
									121		258				
									49,846 45,141		60,096 45,141				
									1,897		1,954				
									2,253		2,179				
	217,563		206,326						217,563		206,326				
	,		,				5		0		5				
					887,294		916,098		887,294		916,098				
					53,997		52,087		53,997		52,087				
\$	217,563	\$	206,326	\$	941,291	\$	968,192	\$	2,194,858	\$	2,290,685				
\$		\$		\$		\$		\$	9,305	\$	17,878				
Ψ		Ψ		Ψ		Ψ		Ψ	340,891	Ψ	369,531				
									9,269		7,709				
									58,341		57,442				
									9,946		9,690				
									5,587		7,584				
\$	0	\$	0	\$	0	\$	0	\$	433,342	\$	469,835				
									4,345		4,528				
									45,141		45,141				
					887,294		916,104		887,294		916,104				
_		_		_	53,997	_	52,087	_	53,997	_	52,087				
\$	0	\$	0	\$	941,291	\$	968,192	\$	1,424,121	\$	1,487,698				
\$	217,563	\$	206,326	\$		\$		\$	217,563	\$	206,326				
Ψ	217,000	Ψ	200,520	Ψ		Ψ		Ψ	42,615	Ψ	31,750				
									102,770		78,319				
									193,974		207,868				
									50,763		60,783				
\$	217,563	\$	206,326	\$	0	\$	0	\$	607,686	\$	585,048				
									163,050	_	217,938				
\$	217,563	\$	206,326	\$	0	\$	0	\$	770,737	\$	802,986				
\$	217,563	\$	206,326	\$	941,291	\$	968,192	\$	2,194,858	\$	2,290,685				

MICHIGAN DEPARTMENT OF TRANSPORTATION Combined Statement of Revenues, Expenditures, and Changes in Fund Balances All Governmental Fund Types and Expendable Trust Funds Fiscal Years Ended September 30 (In Thousands)

		Governmental Fund Types				Fund Types	Totals				
	Special	Revenue	Debt 9	Service	Truet	Funds	(Memorandum Only)				
	1996	1995	1996	1995	1996	1995	1996	1995			
REVENUES											
Taxes	\$ 1,392,536	\$ 1,340,845	\$	\$	\$	\$	\$ 1,392,536	\$ 1,340,845			
Licenses and permits	73,699	86,619					73,699	86,619			
Federal aid	509,941	518,005			106,372	111,728	616,314	629,733			
Local agencies	61,878	48,816			28,369	31,265	90,248	80,082			
Interest earnings	29,296	33,813					29,296	33,813			
Nonoperating revenue - bridges	2,086	2,055					2,086	2,055			
Miscellaneous revenue	42,141	37,931			48		42,189	37,931			
Total Revenues	\$ 2.111.579	\$ 2.068.088	\$ 0	\$ 0	\$ 134.790	\$ 142.994	\$ 2.246.370	\$ 2.211.082			
EXPENDITURES											
Administration and Operations:											
Administration	\$ 359,770	\$ 324,498	\$	\$	\$	\$	\$ 359,770	\$ 324,498			
Bus operating assistance grants	111,556	105,725					111,556	105,725			
Other grants	833,875	848,787					833,875	848,787			
Airport development	85,488	71,646					85,488	71,646			
Nonoperating expenditures - bridges	2,086	2,055					2,086	2,055			
Trust fund construction activity					146,118	163,167	146,118	163,167			
Capital lease payments	211	203					211	203			
Bond principal retirement			33,860	16,149			33,860	16,149			
Bond interest and fiscal charges			47,415	48,070			47,415	48,070			
Total Administration and Operations Capital Outlay:	\$ 1,392,989	\$ 1.352,917	\$ 81,275	\$ 64,219	\$ 146,118	\$ 163,167	\$ 1,620,383	\$ 1.580.304			
Roads and bridges	\$ 497,289	\$ 540,082	\$	\$	\$	\$	\$ 497,289	\$ 540,082			
Other capital outlay			Ф	Ф	Ф	Ф		50.525			
Other capital outlay	55,775	50.525					55,775	50,525			
Total Capital Outlay	\$ 553,065	\$ 590,607	\$ 0	\$ 0	<u>\$</u> 0	\$ 0	\$ 553,065	\$ 590.607			
Total Expenditures	\$ 1,946,054	\$ 1,943,524	\$ 81,275	\$ 64,219	\$ 146,118	\$ 163,167	\$ 2,173,448	\$ 2,170,911			
Excess of Revenues Over (Under) Expenditures	\$ 165.524	\$ 124.564	\$ (81.275)	\$ (64.219)	\$ (11.327)	\$ (20.173)	\$ 72.921	\$ 40.171			
OTHER FINANCING SOURCES											
Capital lease acquisitions	\$ 63	\$	\$	\$	\$	\$	\$ 63	\$ 0			
Michigan Transportation Fund distribution	588,464	574,405					588,464	574,405			
Grants and transfers from other funds and component	,										
units (Note 9)	51,566	57.276	81.270_	64.219	11.327	20.173	144,163	141.669			
, ,	· · · · · · · · · · · · · · · · · · ·										
Total Other Financing Sources	\$ 640,094	\$ 631,681	\$ 81,270	\$ 64,219	\$ 11,327	\$ 20,173	\$ 732,691	\$ 716,074			
OTHER FINANCING USES											
Michigan Transportation Fund distribution	\$ 551,689	\$ 537,630	\$	\$	\$	\$	\$ 551,689	\$ 537,630			
Grants and transfers to other funds and component											
units - (Note 9)	216,139	223,664					216,139	223,664			
Debt service	81,270	64,219					81,270	64,219			
Total Other Financing Uses	\$ 849.099	\$ 825.514	\$ 0	\$ 0	\$ 0	\$ 0	\$ 849.100	\$ 825.514			
Excess of Other Financing Sources Over (Under) Other Financing Uses	\$ (209.005)	\$ (193.832)	\$ 81.269	\$ 64.219	\$ 11.327	\$ 20.173	\$ (116.408)	\$ (109.440)			
Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses	\$ (43,480)	\$ (69,268)	\$ (5)	\$ 0	\$ 0	\$ 0	\$ (43,486)	\$ (69,268)			
Fund Balances - October 1	596,654	665,923	5	5			596,660	665,929			
Equity transfers from other funds							0	0			
Equity transfers to other funds							0	0			
Fund Balances - September 30	\$ 553,174	\$ 596,654	\$ 0	\$ 5	\$ 0	\$ 0	\$ 553,174	\$ 596,660			

The accompanying notes are an integral part of the financial statements.

MICHIGAN DEPARTMENT OF TRANSPORTATION

Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Special Revenue Funds

Fiscal Years Ended September 30

(In Thousands)

				1996						1995		
						/ariance avorable	-					ariance avorable
(Statutory/Budgetary Basis) REVENUES	_	Budget	_	Actual	(Ur	favorable)		Budget	_	Actual	(Un	favorable)
Taxes	\$	1,392,507	\$	1,392,536	\$	29	\$	1,340,823	\$	1,340,845	\$	22
Licenses and permits		66,445		73,699		7,254		85,906		86,619		713
Federal aid		305,260		305,260		0		283,173		283,888		715
Local agencies		59,852		57,247		(2,604)		45,708		45,785		77
Interest earnings		23,202		23,202		0		21,409		21,939		529
Nonoperating revenue - bridges				2,086		2,086		2,055		2,055		0
Miscellaneous revenue		48,311		39,535		(8,775)		42,977		37,924		(5.053)
Total Revenues	\$	1.895.579	\$	1.893.568	\$	(2.011)	\$	1.822.054	\$	1.819.058	\$	(2.995)
EXPENDITURES AND ENCUMBRANCES												
Administration and Operations:	_		_		_		_		_		_	
Administration	\$	380,492	\$	368,270	\$	12,221	\$	334,539	\$	330,486	\$	4,053
Bus operating assistance grants		111,557		111,556		. 0		105,725		105,725		0
Other grants		912,262		864,659		47,603		875,377		870,906		4,471
Airport development		85,499		85,488		10		71,646		71,646		0
Nonoperating expenditures - bridges	_	2,086	_	2,086	_	0	_	2,055	_	2,055	_	0_
Total Administration and Operations	\$	1,491,897	\$	1,432,062	\$	59,835	\$	1,389,344	\$	1.380.820	\$	8,524
Capital Outlay:	_		_		_		_		_		_	_
Roads and bridges	\$	237,781	\$	221,046	\$	16,734	\$	182,739	\$	182,739	\$	0
Other capital outlay	_	93.603	_	55.775	_	37.827	_	49.913	_	50.525	_	(611)
Total Capital Outlay	\$	331,384	\$	276.822	\$	54.562	\$	232,653	\$	233,264	\$	(611)
Total Expenditures and Encumbrances Excess of Revenues Over (Under)	\$	1.823.282	\$	1.708.884	\$	114.397	\$	1.621.997	\$	1.614.084	\$	7.913
Expenditures and Encumbrances	\$	72,297	\$	184,684	\$	112,386	\$	200,056	\$	204,974	\$	4,917
OTHER FINANCING SOURCES												
Capital lease acquisitions	\$		\$		\$	0	\$		\$		\$	0
Michigan Transportation Fund distribution	Ψ	588,464	Ψ	588.464	Ψ	0	Ψ	537,767	Ψ	574,405	Ψ	36,637
Grants and transfers from other funds and				,				, -		,		,
component units		51.424		51.566		141		46.853		57.276		10.422
Total Other Financing Sources	\$	639,889	\$	640,030	\$	141	\$	584,621	\$	631,681	\$	47.059
OTHER FINANCING USES												
Michigan Transportation Fund distribution	\$	551,766	\$	551,689	\$	76	\$	537,630	\$	537,630	\$	0
Grants and transfers to other funds and	Ψ	331,700	Ψ	331,003	Ψ	70	Ψ	337,030	Ψ	337,030	Ψ	O
component units		216,380		211,995		4,385		217,603		213,022		4,580
Debt service		81.377	_	81.270		107	_	61.817		61.791		25
Total Other Financing Uses	\$	849.524	\$	844.955	\$	4.569	\$	817.050	\$	812.444	\$	4.606
Excess of Other Financing Sources Over												
(Under) Other Financing Uses	\$	(209,634)	\$	(204.924)	\$	4.710	\$	(232,429)	\$	(180,763)	\$	51,666
Excess of Revenues and Other Financing Sources												
Over (Under) Expenditures, Encumbrances,												
and Other Financing Uses	\$	(137,337)	\$	(20,240)	\$	117,097	\$	(32,372)	\$	24,211	\$	56,583
Reconciling Items:												
Encumbrances at September 30			\$	42,615					\$	31,750		
Net effect of basis differences												
Funds not annually budgeted			_	(65,855)					_	(125,230)		
Net Reconciling Items			\$	(23,240)					\$	(93,480)		
Excess of Revenues and Other Financing Sources												
Over (Under) Expenditures and Other												
Financing Uses (GAAP Basis)			\$	(43,480)					\$	(69,268)		
FUND BALANCES (GAAP BASIS)												
Beginning Balances				596,654						665,923		
Equity transfers from other funds												
Equity transfers to other funds												
Ending Balances			\$	553,174					\$	596,654		

The accompanying notes are an integral part of the financial statements.

Notes to Financial Statements

Note 1 Significant Accounting Policies

a. Reporting Entity

These financial statements report the financial activity of transportationrelated funds administered by the Michigan Department of Transportation. Accordingly, these financial schedules are not intended to present fairly the financial position and results of operations of the State of Michigan. Department-administered funds by classification are:

Special Revenue

State Aeronautics Fund

State Trunkline Fund

Michigan Transportation Fund

Comprehensive Transportation Fund

Combined State Trunkline Fund Bond Proceeds Fund

Combined Comprehensive Transportation Bond Proceeds Fund

<u>Debt Service</u>

Combined State Trunkline Bond and Interest Redemption

Fund

Combined Comprehensive Transportation Bond and Interest Redemption Fund

Expendable Trust

Transportation Related Trust Fund

<u>Agency</u>

Metropolitan Planning Fund

These funds are a part of the State of Michigan reporting entity and are reported on in the *State of Michigan Comprehensive Annual Financial Report (SOMCAFR)*. The *SOMCAFR* provides general disclosures regarding Summary of Significant Accounting Policies, Treasurer's Common Cash, Pension Benefits and Other Postemployment Benefits,

Compensated Absences (annual leave and sick leave accumulations), General Long-Term Obligations, Interfund Receivables and Payables, and Contingencies and Commitments.

The Department is also party to a joint venture entered into with the Canadian government for the operation of the International Bridge at Sault Ste. Marie, Michigan. The International Bridge Authority is governed by a commission of five members, three from the State and two from the Canadian government. Summary financial information for the Authority as of its fiscal year ended August 31, 1996, with comparative information for the fiscal year ended August 31, 1995, follows (in thousands):

	1996		1995
Current Assets	\$ 6,705	_	\$ 8,072
Current Liabilities	\$ 231		\$ 1,259
Total Equity	\$ 6,516		\$ 6,813
Total Revenues	\$ 6,223		\$ 5,482
Total Expenditures	\$ 7,126		\$ 5,040
Excess of Revenues and Other			
Sources Over (Under)			
Expenditures and Other Uses	\$ (901)		\$ 521
Fixed Assets (cost)	\$ 4,141		\$ 4,088
Long-Term Debt (Bonds Payable)	\$ 7,230		\$ 7,850

The Mackinac Bridge Authority, a component unit of the State of Michigan, is reported on in the *SOMCAFR* and is not reported on in these statements. The Mackinac Bridge Authority separately issues its own audited financial statements. These statements may be obtained by directly contacting the Authority at (906) 643-7600. Note 9 of this report, provides further information of the relationship between the Department and the Authority.

b. Basis of Presentation

The financial transactions of the Department are recorded in individual funds in the State's central accounting system. The various transportation

funds are combined in the SOMCAFR into fund types described as follows:

Governmental Fund Types

<u>Special Revenue Funds</u>: This fund group includes operating funds which account for the proceeds of certain specific revenue sources that are legally restricted for specified purposes.

<u>Debt Service Funds</u>: This fund group accounts for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

Fiduciary Fund Types

<u>Trust and Agency Funds</u>: This group includes assets held by the Department in a trustee or agency capacity. The Department uses two types: (a) expendable trust funds, which are accounted for similar to governmental funds; and (b) agency funds, which are purely custodial in nature and for which asset and liability balances, but not operating results, are included within these statements.

Account Groups

<u>General Fixed Assets Group</u>: This account group is used to account for fixed assets (i.e., land, buildings, and equipment) owned by the Department. Infrastructure ("public domain") fixed assets (such as undeveloped State-owned lands, roads, and bridges) are not capitalized.

<u>General Long-Term Obligations Group</u>: This account group accounts for all of the long-term obligations of the Department, except for those accounted for directly in a fund.

Totals (Memorandum Only)

Amounts in the "Totals (Memorandum Only)" columns represent summations of the fund types and account groups and are presented only for analytical purposes. The summations include interfund transactions that have not been eliminated and the caption "amount to be provided," which is not an asset in the usual sense. Consequently, amounts shown in the "Totals (Memorandum Only)" columns are not comparable to a consolidation.

c. Basis of Accounting

The financial statements contained in this report are prepared on the modified accrual basis of accounting. The modified accrual basis of accounting, fiscal year-ends, and accounting practices are explained in more detail in the *SOMCAFR*.

d. Truncation

The amounts recorded in the Department's financial statements for the fiscal years ended September 30, 1996 and September 30, 1995 may not foot because of the use of truncation. Also, because of the convention of rounding adopted for the *SOMCAFR* for the fiscal year ended September 30, 1994, small calculation differences may exist between the reports.

Note 2 <u>Budgeting and Budgetary Control</u>

The SOMCAFR provides disclosures regarding budgetary control. The budget column of the budget to actual statement represents legislative authorization after adjustments for carry-overs, transfers, and restricted revenue shortfalls. "Favorable variances" generally reflect unused general purpose spending authority ("lapses") and/or unused restricted revenue authority which carries over as a reservation of fund balance and/or general purpose revenue exceeding estimates. "Unfavorable variances" reflect either general purpose revenue estimate shortfalls or budgetary overdrafts. If both favorable and unfavorable variances exist for a particular line, the amount shown is the net variance.

Note 3 Receivables

a. Contested and Delinquent Receivables

Current receivables recorded in the financial statements represent amounts due to the Department as of September 30, 1996 and 1995 that will be collected within 12 months. Receivables not due for collection within 12 months were classified as long-term assets with an offsetting deferred revenue or fund balance reserve. The recorded receivables are recorded net of an allowance for doubtful accounts. The allowance for doubtful accounts was established for contested receivables in litigation or pending litigation, or delinquent receivables referred to a third party for collection.

The following provides information regarding contested and delinquent receivables as of September 30, 1996 and 1995 (in thousands):

		Contested				Delir	nque	nt	Fund Total			
	1996			1995	1996		1995		1996			1995
State Aeronautics Fund	\$	240	\$	698	\$		\$		\$	240	\$	699
State Trunkline Fund		532		227		1,074		667		1,607		945
Comprehensive												
Transportation Fund		3,000		3,000		720		536		3,720		3,536
Transportation Related												
Trust Fund						10		10		10		10
Total Doubtful												
Accounts Receivable	\$	3,772	\$	3,976	\$	1,806	\$	1,214	\$	5,579	\$	5,192
					_		_				_	

b. <u>Taxes Receivable</u>

In the Michigan Transportation Fund, gross motor fuel taxes receivables of \$124.6 million and \$131.7 million were recorded net of allowances for uncollectible receivables of \$56.4 million and \$61.1 million due to the Fund as of September 30, 1996 and 1995, respectively.

c. Federal Highway Administration (FHWA) Receivable

The Department recorded federal aid receivables in the State Trunkline Fund, State Trunkline Fund Bond Proceeds Fund, Transportation Related Trust Fund, and Metropolitan Planning Fund totaling \$166.6 million and \$154.7 million for the fiscal years ended September 30, 1996 and 1995, respectively. Of those amounts, \$87.2 million and \$71.2 million, respectively, were recorded from the "To-be-Billed Summary." The To-be-Billed Summary consists primarily of project costs that exceeded the contract amounts agreed to by the FHWA. These To-be-Billed costs are federal funds that have been earned by the Department, but the Department has not requested reimbursement. Consistent with past practice, project costs that exceeded contract amounts will be reimbursed as federal aid becomes available.

Note 4 Long-Term Obligations

a. Bonded Debt

Revenue Dedicated Debt: The Department has periodically issued longterm bonds for specific purposes, with the stipulation that financing of debt requirements is to come strictly from designated revenue sources. The State's general credit does not support such issues. Public Act 51 of 1951, as amended, provides that monies deposited in the State Trunkline Fund and/or the Comprehensive Transportation Fund are appropriated for specific purposes in order of priority. A sufficient portion of the State Trunkline Fund and the Comprehensive Transportation Fund is irrevocably appropriated to pay, when due, the principal of and interest outstanding on bonds and notes. The Michigan Comprehensive Transportation Series 1985, Michigan Comprehensive Transportation Series 1988-II, State Trunkline Series 1989-A, and State Trunkline Series 1992 A and B bond issues included capital appreciation bonds (zero coupon bonds) with an ultimate maturity value of \$8.9 million, \$47.8 million, \$35.7 million, and \$97.7 million, respectively. These bonds are recorded in the amounts of \$7.4 million, \$24.3 million, \$17.8 million, and \$44.8 million, respectively, which is the accreted value at September 30, 1996. These bonds mature in the years 1995 to 2000, 1998 to 2010,

2004 to 2009, and 2005 to 2012, respectively. The funding for the debt service on these bonds is provided as they mature.

Revenue Dedicated Debt (In Thousands)

				Outs	tanc	ding	Maturi	-	
	,	Amounts Issued		9/30/96		9/30/95	First Year	Last Year	Average Interest Rate
Comprehensive Transportation					-				
Fund Bonds:									
1985 (Series B Refunding)	\$	57,831	\$	7,440	\$,	1985	2000	8.53%
1986 (Refunding)		103,585		16,420		21,470	1986	2014	7.65%
1988 (Refunding)		105,147		50,855		51,292	1991	2011	7.30%
1992 (Series A and B)		164,965		163,780		164,965	1996	2022	5.96%
State Trunkline Fund Bonds:									
1986 (Refunding)		105,650				17,965	1987	1999	7.34%
Series 1989 (Series A)		135,779		49,137		50,999	1994	2019	6.97%
1992 (Series A and B)		353,209		363,396		360,709	1999	2021	6.16%
1994 (Series A and B)		204,990		236,265		239,910	1995	2025	5.53%
Total Revenue Dedicated	-		-	<u> </u>	_				
Debt	\$ ^	1,267,156	\$	887,294	\$	916,104			
							1.110		
				۸		t and	Ultimate		NA = (
					ccre		Maturity		Maturity
D		D 1 (1		B00	OK V	'alue	Value		Dates
Revenue Dedicated - Transpor									
Michigan Comprehensive Tran	spon	ation				7.4	•	•	1005 0000
- Series 1985		- (7.4	8.	9	1995-2000
Michigan Comprehensive Tran	spon	ation				04.0	47	0	4000 0040
- Series 1988 - II						24.3	47.		1998-2010
State Trunkline - Series 1989 A						17.8	35.		2004-2009
State Trunkline - Series 1992 A	and	В				44.8	97.	/	2005-2012

Advance Refunding and Defeasance: The Department has issued refunding bond issues to refinance the advance refunding of selected bond issues. A portion of the proceeds of the refunding issues were placed in trust and used to purchase securities of the U.S. government and related agencies at various interest rates and maturities sufficient to meet all debt service requirements of the refunded debt. These assets are administered by a trustee and are restricted for the retirement of the refunded debt. The liability for the refunded bonds and the related securities and escrow accounts are not included in the accompanying financial statements as the State defeased its obligation for payment of the refunded bonded debt upon completion of the refunding transaction.

The following table summarizes the defeased bonds outstanding at September 30:

Summary of Refunding Transactions (In Millions)

			Balance With Trustee						
	Amount	-							
_	Refunded			1996		1995			
\$	97.8		\$		\$	3.4			
	59.0			53.6		53.6			
	27.1			40.3		38.5			
	48.1					45.7			
	60.8			60.8		60.8			
	68.4					61.8			
	90.1			83.1		83.6			
\$	451.3	-	\$	238.0	\$	347.7			
		\$ 97.8 59.0 27.1 48.1 60.8 68.4 90.1	\$ 97.8 59.0 27.1 48.1 60.8 68.4 90.1	Refunded \$ 97.8 \$ 59.0 27.1 48.1 60.8 68.4 90.1	Amount Refunded \$ 97.8 \$ 59.0 53.6 27.1 40.3 48.1 60.8 60.8 68.4 90.1 83.1	Amount Refunded \$ 97.8 \$ \$ 59.0 53.6 27.1 40.3 48.1 60.8 60.8 68.4 90.1 83.1			

b. Other Long-Term Obligations

Capital Leases: Capitalized lease liabilities are described in Note 5.

<u>Compensated Absences</u>: Compensated absences liabilities are described in Note 6.

<u>Claims and Judgments</u>: The liability recorded for claims and judgments consists of projected amounts for highway-related negligence cases based upon historical loss ratios. The Department continues to vigorously contest all of these claims, and the Department may incur no liability in the individual cases involved. Therefore, the allowance for litigation losses may be overstated (to the extent that losses do not occur) or understated (if the losses exceed the projected amounts).

<u>Changes in Long-Term Obligations</u>: Changes in long-term obligations for the fiscal years ended September 30, 1996 and 1995 are summarized as follows (in thousands):

Revenue De	edicat	ted Debt -	Capital Lease				
Oversi	ght E	ntity	Obligations				
1996	1995		1996		1995		
\$ 916,104	\$	926,140	\$	1,082	\$	1,141	
6,354		6,053					
(35,165)		(16,090)				(59)	
\$ 887,294	\$	916,014	\$	1,082	\$	1,082	
	Oversign 1996 \$ 916,104 6,354 (35,165)	Oversight E 1996 \$ 916,104 \$ 6,354 (35,165)	\$ 916,104 \$ 926,140 6,354 6,053 (35,165) (16,090)	Oversight Entity 1996 \$ 916,104 \$ 926,140 \$ 6,354 6,053 (35,165) (16,090)	Oversight Entity Oblight Entity 1996 1995 \$ 916,104 \$ 926,140 6,354 6,053 (35,165) (16,090)	Oversight Entity Obligation 1996 1995 \$ 916,104 \$ 926,140 \$ 6,354 6,053 (35,165) (16,090)	

	Cla	aims	Compensated					
	а	nd	Absences					
	Judg	ments	Liabil	lities				
	1996	1995	1996	1995				
Other Obligations:								
Balance - Beginning	\$ 14,171	\$ 22,531	\$ 36,833	\$ 37,466				
Net increase (decrease)								
in estimated liabilities	2,741	(8,360)	(831)	(632)				
Balance - Ending	\$ 16,912	\$ 14,171	\$ 36,002	\$ 36,833				

Note 5 Leases

The Department leases land, office facilities, office and computer equipment, and other assets under noncancelable leasing arrangements. Most leases have cancellation clauses with 1- to 6-month notice requirements in the event that funding is not available. For reporting purposes, such cancellation clauses are not considered in the determination of whether a lease is cancelable because the likelihood that such clauses will be exercised is considered remote. Leases which are in the nature of acquisitions are classified as "capital" leases so that assets and liabilities are recorded at lease inception. Other leases are classified as "operating" leases, and these are treated as rent commitments rather than as acquisitions.

Rental expenditures incurred under operating leases totaled \$676,386 and \$393,840 during fiscal years 1995-96 and 1994-95, respectively.

Summaries of the noncancelable operating and capital leasing commitments to maturity for fiscal years 1995-96 and 1994-95 follow:

Noncancelable Lease Commitments Fiscal Year 1995-96 (In Thousands)

		Capital Leases										
Fiscal												
Year Ended	perating											
September 30	Leases	Principal				Interest			Total			
1997	\$ 759.4	\$	47.2		\$	168.2		\$	215.4			
1998	732.0		35.8			161.7			197.5			
1999	570.6		40.5			153.3			193.9			
2000	157.5		52.7			141.2			193.9			
2001	24.3		58.2			123.8			182.1			
2002			44.4			113.9			158.4			
2003 - 2011			803.8			582.5			1,386.4			
Total	\$ 2,244.0	 \$	1,082.9		\$	1,444.9		\$	2,527.9			

Noncancelable Lease Commitments Fiscal Year 1994-95 (In Thousands)

				Capital Leases								
Fiscal												
Year Ended	(Operating										
September 30		Leases		Pı	rincipal		Interest	Total				
1996	\$	676.3		\$	59.0	\$	140.4	\$	199.4			
1997		593.2			43.4		136.5		179.9			
1998		565.8			29.3		132.7		162.0			
1999		478.2			29.5		128.9		158.4			
2000		300.2			33.8		124.6		158.4			
2001					38.8		119.6		158.4			
2002 - 2011					848.3		696.5		1,544.8			
Total	\$	2,613.9	_	\$ ^	1,082.2	\$	1,479.3	\$	2,561.6			

All of the above capital leases are related to governmental fund operations, and the total of capital lease principal is recorded as part of the general long-term obligations account group.

The historical cost of assets acquired under capital leases included in the general fixed assets account group at September 30, 1996 and 1995 follows (in thousands):

	 1996		1995	
Buildings	\$ 1,358	\$	1,295	

Note 6 Employee Benefits - Retirement and Compensated Absences

a. Retirement Contributions

Michigan Department of Transportation employees are members of the State Employees' Retirement System. Retirement contributions are expended from the Department's special revenue funds to the State Employees' Retirement Fund.

The Department's retirement contributions were as follows (in thousands):

	 1996	 1995
State Trunkline Fund	\$ 22,926	\$ 23,207
Comprehensive Transportation Fund	879	814
State Aeronautics Fund	482	470
Total Michigan Department of		
Transportation Contributions	\$ 24,289	\$ 24,491

b. Compensated Absences and Longevity

Employees accumulate annual leave (vacation) balances to a maximum ranging from 240 to 300 hours. They receive a 100% termination payment upon separation based upon their final rate of pay. Employee sick leave balances accumulate without limit. Termination payments are made only upon separation from State service and only to employees

hired prior to October 1, 1980. Payments at retirement or death are based on 50% of the employee's sick leave accumulation times their last rate of pay. When separating for any other reason, employees are paid a percentage of their unused sick leave which increases from 0 to 50% depending upon the balance of their sick leave hours.

The Department has accrued liabilities for compensated absences as required by the Governmental Accounting Standards Board. Annual leave is valued at 100% of the balance plus the State's share of social security and retirement contributions. Sick leave is valued, as explained above, at 0 to 50% plus the State's share of social security contributions. The pay rates in effect as of September 30, 1996 are used. Liabilities related to proprietary fund types are recorded in the funds. Liabilities related to governmental fund types are recorded in the general long-term obligations account group, unless the liability is "due and payable" (i.e., liabilities are recognized in the year the employee leaves State service) at year-end. The amount "due and payable" is reflected in the "Accounts payable" line.

The following table summarizes Michigan Department of Transportationrelated compensated absences liabilities as of September 30, 1996 and 1995 (in thousands):

		Sick Leave				Annua	l Le	ave	Total			
	1996			1995		1996		1995		1996		1995
State Trunkline Fund Comprehensive	\$	20,103	\$	21,001	\$	13,753	\$	13,803	\$	33,857	\$	34,805
Transportation Fund		800		768		554		534		1,354		1,302
State Aeronautics Fund		487		429		303	-	295	-	790		725
Total	\$	21,391	\$	22,199	\$	14,611	\$	14,634	\$	36,002	\$	36,833

If a Department employee transfers to another department, the related compensated absence liability is assumed by the employee's new department.

Note 7 General Fixed Assets

<u>Classification</u>: The following tables summarize, by major class of asset, the fiscal year 1995-96 and 1994-95 changes in recorded costs for the general fixed assets account group:

Changes in General Fixed Assets Fiscal Year 1995-96 (In Millions)

	Balance tember 30,								Balance otember 30,
	 1995	Additions		Deletions		Adj	ustments		1996
Land	\$ 8.3	\$.3	\$		\$.2	\$	9.0
Buildings	81.6		3.9		(.1)		.8		86.3
Equipment	108.4		14.9		(12.4)		3.6		114.5
Construction									
in Progress	.2								.2
Equity Interests									
in Joint Ventures	7.6						(.3)		7.3
Total General								-	
Fixed Assets	\$ 206.3	\$	19.1	\$	(12.5)	\$	4.3	\$	217.5

Changes in General Fixed Assets Fiscal Year 1994-95 (In Millions)

	Balance September 30, 1994		September 30,					ustments	Balance September 30, 1995			
Land	\$	7.6	\$.6	\$		\$		\$	8.3		
Buildings	·	77.3	·	2.7	·		·	1.5	·	81.6		
Equipment		104.0		8.6		(3.2)		(.9)		108.4		
Construction												
in Progress		4.3		1.5				(5.7)		.2		
Equity Interests												
in Joint Ventures				7.6						7.6		
Total General												
Fixed Assets	\$	193.4	\$	21.0	\$	(3.2)	\$	(5.1)	\$	206.3		

<u>Funding Source</u>: Following is a summary of funding sources for investments in general fixed assets as of September 30, 1996 and 1995 (in millions):

	Inves	stme	nt	
	1996		ı	1995
State Trunkline Fund	\$ 192.6	,	\$	184.6
Comprehensive Transportation Fund	14.6			10.5
State Aeronautics Fund	10.2			11.0
Total Investment in General Fixed Assets	\$ 217.5	-	\$	206.3

<u>Construction in Progress</u>: Following is summary information regarding projects included in construction in progress as of September 30, 1996 and 1995 (in millions):

				Fiscal Yea	ar 199	5-96
	Es	timated Cost	Aut	horized	Ex	pended
Various Projects	\$	5.3	\$.2	\$	0
Totals	\$	5.3	\$.2	\$	0
				Fiscal Yea	ar 1994	4-95
	Fe	timated		1 13001 100	1 100-	
	Lo	Cost	Aut	horized	Ex	pended
Various Projects	\$	5.3	\$.2	\$	1.5
Totals	\$	5.3	\$.2	\$	1.5

In addition to the projects noted above, the Department has planned other construction projects which were unfunded as of September 30, 1996 and

1995. The costs of these projects, as well as the unfunded portion of projects currently in progress, will be funded from future years' resources.

Note 8 Excess of Expenditures Over Appropriation

Budgetary control for State Trunkline Fund, State Aeronautics Fund, Michigan Transportation Fund, and Comprehensive Transportation Fund expenditures is established by line-item appropriation within each fund's total appropriation with the exception of the Comprehensive Transportation Fund which did not have a line-item appropriation to cover interest expenditures. The State Trunkline Fund, Michigan Transportation Fund, and Comprehensive Transportation Fund incurred the following total line-item overexpenditures (in thousands):

	Sta Trun Fu	kline		Т	ransp	nigan ortati und	on	Compre Transp Fu		
	 1996 1995				996	19	95	 1996	1	1995
Overestimated Receivables Facilities Capital Outlay	\$ 1,307	\$	673	\$	18	\$		\$ 1,315	\$	
Total Overexpenditures	\$ 1,987	\$	673	\$	18	\$	0	\$ 1,315	\$	0

Note 9 Interfund Commitments

The Mackinac Bridge Authority, which is reported as a component unit special revenue fund in the *SOMCAFR*, has over the years received \$75.3 million of subsidies for operations (\$12.3 million) and debt service (\$63.0 million). These subsidies were provided by the State Trunkline Fund and Michigan Transportation Fund, respectively, both of which are special revenue funds. The Authority redeemed its remaining bonds on July 1, 1986.

State statutes require that the Authority continue charging bridge tolls and begin repaying the State funds for the subsidies provided. These repayments would continue until such time as the subsidies have been completely returned. Executive Order 1986-14 created the Governor's Mackinac Bridge Task Force to develop an advisory proposal concerning reimbursement of the subsidies, future funding of repair and renovation costs, and the bridge toll

structure. The Authority has not recorded a liability and the State funds have not recorded receivables for these subsidies because the reimbursements are contingent upon future net revenues and because the repayment commitment is long-term and budgetary in nature. Repayments may be authorized by the Authority, after consideration of the Authority's annual needs for its operations and planned repairs and improvements.

During fiscal year 1992-93, the Authority repaid \$7.5 million of the advance from the Michigan Transportation Fund, leaving a balance of \$55.5 million. During fiscal year 1994-95, the Authority repaid \$1.0 million of the advance from the State Trunkline Fund, leaving a balance of \$11.3 million.

For the fiscal year ended September 30, 1996, the *SOMCAFR* reported transactions with component units, including the Mackinac Bridge Authority, separately from transactions with other funds. A receivable for \$369,000 and \$395,000 for fiscal years 1995-96 and 1994-95, respectively, related to Mackinac Bridge Authority's payroll transactions is recorded in the Department's balance sheet as amounts due from other funds and component units. The receivables from the Mackinac Bridge Authority and other

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59-100-97

transactions between the Department and component units of the State of Michigan are shown in the following table (in thousands):

	Trun	ate kline ind	e 	_	Mich Transp Fu	_	
	 1996		1995		1996		1995
Balance Sheet Receivables: Other funds Component units	\$ 37,726 369	\$	38,947 395	\$	3,000	\$	3,000
Total receivables from other funds and component units	\$ 38,095	\$	39,343	\$	3,000	\$	3,000
Payables: Due to other funds Due to component units	\$ 2,372	\$	1,974	\$	46,471	\$	45,557
Total due to other funds and component units	\$ 2,372	\$	1,974	\$	46,471	\$	45,557
Statement of Revenues, Expenditures, and Changes in Fund Balances Other Financing Sources:							
Transfers from other funds Transfers from component units	\$ 507,506	\$	503,266 1,000	\$	139	\$	
Total transfers from other funds and component units	\$ 507,506	\$	504,266	\$	139	\$	0
Other Financing Uses: Transfers to other funds Transfers to component units	\$ 18,998	\$	28,019	\$	741,476	\$	717,380
Total transfers to other funds and component units	\$ 18,998	\$	28,019	\$	741,476	\$	717,380

Note 10 Contingencies and Commitments

a. Litigation

The Department is party to various legal proceedings seeking damages and other relief including injunctive or mandatory relief. The ultimate disposition of such legal proceedings is not presently determinable, but such ultimate disposition and consequences of all these legal proceedings collectively should not, themselves, in the opinion of the Attorney General of the State, have a material adverse effect on the Department's financial position.

The Department accrues liabilities related to significant legal proceedings if a loss is probable and reasonably estimable. In the event that a significant, probable, and reasonably estimable loss is not settled prior to preparation of these statements, the obligation is recorded as a general long-term liability (see Note 4).

b. <u>Federal Grants</u>

Federal revenues are generally subject to review and audit by grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agencies for expenditures disallowed under the terms of the grant. As of September 30, 1996 and 1995, the Department estimates that disallowances of recognized revenues will not be material to the statements.

c. Construction Projects

The Department has entered into construction contracts for transportation related special revenue funds and trust funds. As of September 30, 1996 and 1995, the unearned balances remaining on these contracts equaled \$601.3 million and \$371.0 million, respectively. The State Trunkline Fund's portion of these contracts equaled \$525.9 million and \$283.4 million for fiscal years 1995-96 and 1994-95, respectively.

Note 11 Subsequent Events

a. Revenue Dedicated Bonded Debt

Subsequent to September 30, 1996, the State issued two new revenue dedicated bond issues. Comprehensive Transportation Refunding Bonds (\$26.6 million) were issued to refund previous issues. The State also issued \$54.5 million of State Trunkline Fund Bonds for the purpose of financing trunkline projects.

b. Gas Tax Increase

Public Act 79 of 1997 increased the gas tax by four cents per gallon. Public Act 79 of 1997 allocated the increase in gas tax as follows: one cent would be used for debt service costs on Build Michigan projects, one cent would be dedicated for repair of State bridges, and the remaining two cents would be distributed as provided in the current distribution formula (39.1 percent to the State Trunkline Fund, 39.1 percent to county road commissions, and 21.8 percent to cities and villages.

SUPPLEMENTAL FINANCIAL STATEMENTS AND SCHEDULES

Descriptions of Special Revenue Funds

MICHIGAN TRANSPORTATION FUND

This Fund, established by Section 10 of Public Act 51 of 1951, as amended, is administered jointly by the Department of Transportation and the Department of State. In addition, some of the Fund revenue is collected by the Department of Treasury. The Fund is a receiving fund for the several tax revenues dedicated to highway purposes. Transfers are made to the General Fund to pay the cost of collection of the dedicated revenues and to the State Trunkline Fund, Comprehensive Transportation Fund, Economic Development Fund (a subfund of the State Trunkline Fund) and Recreation Improvement Fund (a subfund within the General Fund at the Department of Natural Resources) in accordance with the statutory formulae. Expenditures consist of grants to counties, cities, and villages for highway purposes in accordance with statutory formulae and pursuant to Section 91 of Public Act 5 of 1967 (Extra Session).

STATE TRUNKLINE FUND

This Fund provides for construction and maintenance of highways. Its overall budget is subject to annual legislative review and appropriation, but the State Transportation Commission has significant discretion in determining the funding of individual projects. Major financing sources are transfers from the Michigan Transportation Fund, federal aid, and local participation. Expenditures and transfers are for administration, highway maintenance and construction, debt service, and various contractual obligations. In accordance with statutory provisions, any unencumbered balance, at fiscal year-end, is transferred to the road and bridge construction account.

The State Trunkline Fund also is used to record loans made to local units of government for reconstructing and resurfacing roadways. Funds for such loans are made available by transfer from the 1983 State Trunkline Fund Bond Proceeds Fund and the 1984 State Trunkline Fund Bond Proceeds Fund. Loan repayments, which are received directly by the State Trunkline Fund, are not pledged to the payment of the bonds related to the loans.

In fiscal year 1987-88, the Economic Development Fund (EDF), a subfund, was created within the State Trunkline Fund. Revenues are derived from the Michigan Transportation Fund, increased motor vehicle fee income, federal funds for

expenditures eligible for matching, local matching funds which are not less than 25% for each project, and interest earnings. EDF funds are expended for the purpose of enhancing this State's ability to compete in an international economy, serving as a catalyst for the economic growth of this State, and improving the quality of life in the rural and urban areas of this State. The statements for the State Trunkline Fund include the financial activity for EDF. A separate schedule summarizing EDF activity is also included as a supplemental schedule in this report.

The Blue Water Bridge Fund (BWBF) was created as a subfund of the State Trunkline Fund during fiscal year 1993-94. Through provisions of Section 1012 in the federal Intermodal Surface Transportation Efficiency Act of 1991, the State Trunkline Fund received federal funds to be loaned to the BWBF for construction of the Blue Water Bridge project. Repayment of the \$45 million loan will begin no later than five years after the facility is opened to traffic. The term of the loan will not exceed 30 years from the time the loan was obligated. The financial activity of the BWBF has been reported as part of the State Trunkline Fund in previous statements of this report. A supplemental schedule was prepared to provide additional information pertaining specifically to the BWBF.

COMPREHENSIVE TRANSPORTATION FUND

This Fund was created for the purpose of planning and developing public transportation systems within the State. It was created by Public Acts 326, 327, and 328 of 1972 and Public Act 197 of 1973. Further additions and amendments to the laws governing this Fund were enacted in 1975, being Public Acts 195, 196, and 239. In accordance with statutory provisions, any unencumbered balance at fiscal year-end lapses and reverts to the Fund for appropriation in the following fiscal year.

In addition to providing direct expenditures for public transportation purposes, the Fund is being used to provide financing for entities that provide bus and rail services. Such financing is provided primarily by purchasing and leasing back rail and bus related assets.

Fund revenues consist primarily of federal and local revenues, vehicle related sales tax, and transfers from the Michigan Transportation Fund.

STATE AERONAUTICS FUND

This Fund, established by Public Act 327 of 1945, is administered by the Department for development and capital improvement projects for local airports. Its budget is subject to annual legislative review and appropriation. Financing consists mostly of federal and local contributions and aviation fuel taxes. Expenditures and transfers are for administration and local airport improvement project costs. In accordance with statutory provisions, any unencumbered balance, at fiscal year-end, lapses and reverts to the Fund for appropriation in the following fiscal year.

COMBINED STATE TRUNKLINE FUND BOND PROCEEDS FUND

This Fund was established pursuant to Section 18(b) of Public Act 51 of 1951, as amended, to account for the proceeds of State trunkline revenue dedicated bonds. These bonds are being used in part to finance the costs of reconstructing and resurfacing portions of the State trunkline system. The bonds were also used to finance loans to local units of government for reconstructing and resurfacing roadways. These loans are recorded as assets in the State Trunkline Fund, which receives the loan repayments. Residual balances from specific bond issues are transferred to the State Trunkline Fund by equity transfer.

COMBINED COMPREHENSIVE TRANSPORTATION BOND PROCEEDS FUND

This Fund was established pursuant to Section 18(b) of Public Act 51 of 1951, as amended, to account for the proceeds of comprehensive transportation revenue dedicated bonds. These bonds are being used to finance part of the construction and acquisition of comprehensive transportation projects.

Michigan Department of Transportation

Combining Balance Sheet - Special Revenue Funds

As of September 30

(In Thousands)

		Transp	nigan ortatio und	n		Trur	ate nkline und			Compre Transp Fu		
ASSETS		1996		1995		1996		1995		1996		1995
Current Assets:												
Cash and cash equivalents	\$		\$		\$	116	\$	148	\$		\$	23
Equity in Common Cash		155,628		171,310		237,059		249,168		97,418		78,991
Receivables:												
Taxes, interest, and penalties (at net)		68,230		70,697								
Federal aid						89,221		79,800		7,294		5,247
Local units						20,420		17,897		108		500
Other funds and component units		3,000		3,000		38,095		39,343		12,719		10,347
Miscellaneous		2,037		398		9,545		8,799		3,249		2,443
Inventories						7,487		10,368				
Total Current Assets	\$	228,896	\$	245,406	\$	401,946	\$	405,526	\$	120,790	\$	97,553
Noncurrent Assets:												
Receivables:												
Taxes		121		258								
Local units						48,780		58,808		76		138
Advances to other funds						45,141		45,141				
Land contracts						1,897		1,954				
Miscellaneous										2,250		2,176
Total Assets	\$	229,018	\$	245,665	\$	497,764	\$	511,431	\$	123,117	\$	99,869
LIABILITIES AND FUND BALANCES												
Current Liabilities:												
Warrants outstanding	\$	494	\$	317	\$	4,841	\$	11,521	\$	480	\$	859
Accounts payable		181,930		199,531		95,152		99,811		8,674		8,875
Contract reserve payable						4,336		3,418		149		99
Due to other funds and component units		46,471		45,557		2,372		1,974		75		
Deposits, permits, and other liabilities						4,579		8,121		5,366		1,568
Deferred revenue						1,077		1,955				31
Total Current Liabilities	\$	228,896	\$	245,406	\$	112,358	\$	126,802	\$	14,747	\$	11,434
Long-Term Liabilities:												
Deferred revenue		121		258		1,897		1,954		2,326		2,315
Advances from other funds						45,141		45,141				
Total Liabilities	\$	229,018	\$	245,665	\$	159,397	\$	173,898	\$	17,074	\$	13,750
Fund Balances:												
Reserved for encumbrances	\$		\$		\$	6,005	\$	4,214	\$	34,290	\$	26,228
Reserved for unencumbered restricted revenue balances						99,065		75,427		3,704		2,892
Reserved for unencumbered capital outlay and work projects						184,516		199,082				
Reserved for noncurrent assets and airport loans						48,780		58,808				
Total Reserved	\$	0	\$	0	\$	338,367	\$	337,532	\$	37,994	\$	29,121
Unreserved	_				_			·		68,048		56,997
Total Fund Balances	\$	0	\$	0	\$	338,367	\$	337,532	\$	106,043	\$	86,118
Total Liabilities and Fund Balances	\$	229,018	\$	245,665	\$	497,764	\$	511,431	\$	123,117	\$	99,869
. Sta. Elasintos ana i una Balantos	Ψ		Ψ	10,000	Ψ	701,104	Ψ	311,401	Ψ	.20,117	Ψ	00,000

	Aeror	tate nautics und	ı		Combin Trunkli Bond P	ne Fur	nd		Compre Transp Bond P	ortatio	n		To	otals	
	1996		1995		1996		1995		1996		1995		1996		1995
\$	15,537	\$	19,906	\$	4 45,306	\$	115,576	\$	22.454	\$	22.710	\$	121 573,105	\$	171
	15,557		19,906		45,306		115,576		22,154		23,710		573,105		658,663
	853		816										69,083		71,514
	11,791		6,444		55,205		45,030						163,513		136,523
	3,691		3,456		721		400						24,941		22,254
							3,116						53,814		55,807
	49		58		10		2						14,893		11,702
								-				_	7,487	_	10,368
\$	31,923	\$	30,682	\$	101,249	\$	164,126	\$	22,155	\$	23,710	\$	906,961	\$	967,007
													121		258
	990		1,148										49,846		60,096
													45,141		45,141
													1,897		1,954
	2		2	_		_					-	_	2,253	_	2,179
<u>\$</u>	32,916	\$	31,834	\$	101,249	<u>\$</u>	164,126	\$	22,155	\$	23,710	\$	1,006,222	\$	1,076,637
\$	44	\$	709	\$	3,124	\$	2,609	\$		\$	48	\$	8,985	\$	16,065
	8,995		9,285		26,307		25,904		1,614		952		322,673		344,361
	1,359		1,077		1,558		1,425		3		3		7,407		6,023
	41		55										48,961		47,587
													9,946		9,690
	4,198		4,045		310	_	552					_	5,587	_	6,584
\$	14,639	\$	15,172	\$	31,300	\$	30,491	\$	1,617	\$	1,004	\$	403,561	\$	430,312
													4,345		4,528
_												_	45,141	_	45,141
\$	14,639	<u>\$</u>	15,172	\$	31,300	\$	30,491	\$	1,617	\$	1,004	\$	453,048	\$	479,983
\$	2,319	\$	1,306	\$		\$		\$		\$		\$	42,615	\$	31,750
													102,770		78,319
	9,458		8,786										193,974		207,868
	1,983		1,974									_	50,763	_	60,783
\$	13,761	\$	12,068	\$	0	\$	0	\$	0	\$	0	\$	390,123	\$	378,721
	4,515	_	4,593		69,948		133,635		20,538		22,706		163,050	_	217,932
\$	18,277	\$	16,661	\$	69,948	\$	133,635	\$	20,538	\$	22,706	\$	553,174	\$	596,654
\$	32,916	\$	31,834	\$	101,249	\$	164,126	\$	22,155	\$	23,710	\$	1,006,222	\$	1,076,637
														_	

MICHIGAN DEPARTMENT OF TRANSPORTATION Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Special Revenue Funds

Fiscal Years Ended September 30 (In Thousands)

	Transp	nigan ortation	Trur	ate nkline	Comprel Transpo	ortation
	FL	<u>1995</u>	Ft	und 1995	Fur 1996	1995
REVENUES	1990	1993	1990	1995	1990	1995
Taxes	\$ 1,326,152	\$ 1,277,409	\$	\$ 12	\$ 58,413	\$ 55,646
Licenses and permits	57,362	71,859	15,893	14,415	174	72
Federal aid	,	,	223,232	220,769	21,720	17,858
Local agencies			33,318	24,122	, -	75
Interest earnings	9,822	12,107	9,736	8,265	2,588	601
Nonoperating revenue - bridges	-,-	, -	2,086	2,055	,	
Miscellaneous revenue	8,909	617	25,744	23,369	4,220	13,332_
Total Revenues	\$ 1,402,246	\$ 1,361,993	\$ 310,012	\$ 293,009	\$ 87,118	\$ 87,587
EXPENDITURES						
Administration and Operations:						
Administration	\$ 18	\$	\$ 339,938	\$ 309,755	\$ 12,996	\$ 8,236
Bus operating assistance grants					111,556	105,725
Other grants	660,891	644,612	120,515	160,025	48,990	40,425
Airport development						
Nonoperating expenditures - bridges			2,086	2,055		
Capital lease payments			211	203	A 470.540	A 454.007
Total Administration and Operations	\$ 660,909	\$ 644,612	\$ 462,751	\$ 472,040	\$ 173,543	\$ 154,387
Capital Outlay:			221,046	182,739		
Roads and bridges Other capital outlay			55,765	50.452		
Total Capital Outlay	\$ 0	\$ 0	\$ 276,812	\$ 233,191	\$ 0	\$ 0
Total Expenditures	\$ 660,909	\$ 644,612	\$ 739.563	\$ 705.232	\$ 173,543	\$ 154,387
Excess of Revenues Over (Under) Expenditures	\$ 741,337	\$ 717,380	\$ (429,551)	\$ (412,222)	\$ (86,425)	\$ (66,800)
OTHER FINANCING SOURCES						
Capital lease acquisitions	\$	\$	\$ 63	\$	\$	\$
Michigan Transportation Fund distribution			459,460	448,626	129,004	125,778
Grants and transfers from other funds and						
component units	139		48,046	55,639	3,379	1,636
Total Other Financing Sources	\$ 139	\$ 0	\$ 507.570	\$ 504,266	\$ 132,384	\$ 127,414
OTHER FINANCING USES						
Michigan Transportation Fund distribution	\$ 551,689	\$ 537,630	\$	\$	\$	\$
Grants and transfers to other funds and						
component units	189,787	179,750	18,998	28,019	2,950	4,099
Debt service			58.185	41.208	23.084	20.583
Total Other Financing Uses	\$ 741.476	\$ 717.380	\$ 77.183	\$ 69.228	\$ 26.035	\$ 24.682
Excess of Other Financing Sources Over (Under)						
Other Financing Uses	\$ (741,337)	\$ (717,380)	\$ 430,386	\$ 435,037	\$ 106,349	\$ 102,731
Excess of Revenues and Other Sources Over						
(Under) Expenditures and Other Uses	\$ 0	\$ 0	\$ 834	\$ 22,815	\$ 19,924	\$ 35,931
Fund Balances - October 1			337,532	314,717	86,118	50,187
Equity transfers from other funds						
Equity transfers to other funds	<u> </u>	\$ 0	\$ 338.367	\$ 337.532	\$ 106.043	\$ 86,118
Fund Balances - September 30	\$ 0	<u>\$ 0</u>	\$ 338,367	\$ 337,532	\$ 106,043	\$ 86,118

Combined State Comprehensive State Trunkline Fund Transportation **Bond Proceeds** Aeronautics **Bond Proceeds** Fund Fund Fund Totals 1996 1995 1996 1995 1996 1995 1996 1995 \$ 7,969 \$ 7,777 \$ \$ \$ \$ 1,392,536 1,340,845 268 272 86,619 73,699 45,260 509,941 518,005 60,307 204,680 234,116 23,929 21,587 4,631 3,031 61,878 48,816 1,055 965 4,844 10,427 1,249 1,446 29,296 33,813 2,086 2,055 2,538 37,931 660 604 67 42,141 94,190 76,468 216,694 1,316 1,446 2,111,579 2,068,088 \$ \$ 6,383 \$ \$ 123 \$ \$ \$ 359,770 \$ 324,529 6,816 111,556 105,725 3,478 3,723 833,875 848,787 85,488 71,646 85,488 71,646 2,086 2,055 211 203 \$ \$ \$ 92,305 78,029 \$ 0 \$ 123 3,478 3,723 \$ 1,392,989 1,352,948 \$ \$ \$ 540,082 \$ \$ 276,242 \$ 357,342 \$ 497,289 <u>55,7</u>75 72 10 50,494 72 357,342 \$ 0 10 \$ 276,242 0 553,065 590,576 357,466 3,723 92,315 78,101 3,478 1,946,054 1,943,524 276,242 \$ \$ \$ \$ (2,276) 1,875 (59,548)\$ (109,883) \$ (2,162)\$ \$ 165,524 124,564 \$ (1,633)\$ \$ \$ \$ \$ \$ \$ \$ 63 \$ 0 588,464 574,405 51,566 57,276 0 0 0 0 0 \$ 640,094 631,681 \$ \$ \$ \$ \$ \$ \$ 551,689 \$ 537,630 259 1,152 4,138 10,621 6 20 216,139 223,664 2,428 81,270 64,219 259 1,152 4,138 13,049 6 20 849,099 825,514 (259)(1,152) (4,138)(13,049)(6) (20) (209,005) (193,832)\$ (43,480) \$ 1,615 \$ (2,785)\$ (63,687)(122,932)\$ (2,168)\$ (2,297)\$ (69,268)16,661 19,446 133,635 256,568 22,706 25,003 596,654 665,923 0 0 22,706 18,277 16,661 69,948 133,635 20,538 553,174 596,654

Combined

MICHIGAN DEPARTMENT OF TRANSPORTATION

Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Special Revenue Funds

Fiscal Year Ended September 30, 1996
(In Thousands)

		Mic	higan '	Transportation I	Fund				State	Trunkline Fund		
						Variance Favorable						Variance avorable
(Statutory/Budgetary Basis)		Budget		Actual	(Unfavorable)		Budget		Actual	(Ui	nfavorable)
REVENUES												
Taxes	\$	1,326,118	\$	1,326,152	\$	33	\$		\$		\$	
Licenses and permits		66,445		57,362		(9,082)		000 000		15,893		15,893
Federal aid								223,232		223,232		/a a a
Local agencies		0.000		2 222				35,922		33,318		(2,604)
Interest earnings		9,822		9,822				9,736		9,736		0.000
Nonoperating revenue - bridges										2,086		2,086
Miscellaneous revenue	_		_	8,909	_	8,909	_	43,772	_	25,744	_	(18,027)
Total Revenues	\$	1,402,386	\$	1,402,246	\$	(139)	\$	312,664	\$	310,012	\$	(2,652)
EXPENDITURES AND ENCUMBRANCES												
Administration and Operations:												
Administration	\$		\$	18	\$	(18)	\$	358,220	\$	346,092	\$	12,128
Bus operating assistance grants												
Other grants		663,918		660,891		3,027		160,766		120,515		40,251
Airport development												
Nonoperating expenditures - bridges								2,086		2,086		
Total Administration and Operations	\$	663,918	\$	660,909	\$	3,008	\$	521,072	\$	468,693	\$	52,379
Capital Outlay:												
Roads and bridges	\$		\$		\$		\$	237,781	\$	221,046	\$	16,734
Other capital outlay								93,603		55,765		37,838
Total Capital Outlay	\$	0	\$	0	\$	0	\$	331,384	\$	276,812	\$	54,572
Total Expenditures and Encumbrances	\$	663,918	\$	660,909	\$	3,008	\$	852,457	\$	745,505	\$	106,951
Excess of Revenues Over (Under)												
Expenditures and Encumbrances	\$	738,468	\$	741,337	\$	2,868	\$	(539,792)	\$	(435,493)	\$	104,299
OTHER FINANCING SOURCES												
Michigan Transportation Fund distribution	\$		\$		\$		\$	459,460	\$	459,460	\$	
Grants and transfers from other funds and												
component units				139_		139_		48,045		48,046		1_
Total Other Financing Sources	\$	0	\$	139	\$	139	\$	507,505	\$	507,506	\$	1
OTHER FINANCING USES												
Michigan Transportation Fund distribution	\$	551,766	\$	551,689	\$	76	\$		\$		\$	
Grants and transfers to other funds and												
component units		193,738		189,787		3,951		19,337		18,998		339
Debt service								58,238		58,185		53
Total Other Financing Uses	S	745,504	\$	741,476	\$	4,027	\$	77,576	\$	77,183	\$	392
Excess of Other Financing Sources Over (Under)		,		,		.,		,		,		
Other Financing Uses	\$	(745,504)	\$	(741,337)	\$	4,167	\$	429,929	\$	430,323	\$	393
Excess of Revenues and Other Financing Sources												
Over (Under) Expenditures, Encumbrances,												
and Other Financing Uses (Statutory/Budgetary Basis)	\$	(7,035)	\$	0	\$	7,035	\$	(109,863)	\$	(5,170)	\$	104,693
Reconciling Items:												
Encumbrances at September 30			\$						\$	6,005		
Net effect of basis differences												
Funds not annually budgeted												
Net Reconciling Items			\$	0					\$	6,005		
Excess of Revenues and Other Financing Sources												
Over (Under) Expenditures and Other												
Financing Uses (GAAP Basis)			\$	0					\$	834		
FUND BALANCES (GAAP BASIS)												
Beginning Balances										337,532		
Equity transfers from other funds										33.,002		
Equity transfers to other funds												
Ending Balances			\$	0					\$	338,367		
-			_						_	-,		

This schedule continued on next page.

	Compr	ohonsi	ve Transportatio	on Fund				Stata A	veronautics Fun	d		T Fi	State Trunkline und Bond Proceeds Fund	Con Tra	nprehensive nsportation Bond Proceeds Fund
	Compi	enensi	ve mansponauc		ariance		•	State A	teroriautics Furi		ariance		Fullu		Fullu
				Fa	avorable					Fa	vorable				
	Budget		Actual	(Un	favorable)		Budget		Actual	(Unf	avorable)		Actual		Actual
\$	58,413	\$	58,413	\$		\$	7,974	\$	7,969	\$	(4)	\$		\$	
Ψ	00,410	Ψ	174	Ÿ	174	Ψ	7,074	Ψ	268	Ψ	268	Ψ		Ψ	
	21,720		21,720				60,307		60,307		0				
							23,929		23,929						
	2,588		2,588				1,055		1,055						
	3,610		4,220		610_		928		660		(267)				
\$	86,333	\$	87,118	\$	785	\$	94,195	\$	94,190	\$	(4)	\$	0	\$	0
\$	12,889	\$	13,023	\$	(133)	\$	9,382	\$	9,136	\$	245	\$		\$	
	111,557		111,556		4.004										
	87,578		83,253		4,324		85,499		85,488		10				
\$	212,025	\$	207,833	\$	4,191	\$	94,881	\$	94,625	\$	256	\$	0	\$	0
\$		\$		\$		\$		\$	10_	\$	(10)	\$		\$	
\$	0	\$	0	\$	0	\$	0	\$	10	\$	(10)	\$	0	\$	0
\$	212,025	\$	207,833	\$	4,191	\$	94,881	\$	94,635	\$	245	\$	0	\$	0
\$	(125,691)	\$	(120,715)	\$	4,976	\$	(686)	\$	(444)	\$	241	\$	0	\$	0_
\$	129,004	\$	129,004	\$		\$		\$		\$		\$		\$	
	3,379		3,379												
\$	132,384	\$	132,384	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0
\$	2,973	\$	2,950	\$	23	\$	331	\$	259	\$	71	\$		\$	
\$	23,138 26,112	\$	23,084 26,035	\$	54 77	\$	331	\$	259	\$	71	\$	0	\$	0
\$	106,271	\$	106,349	\$	77_	\$	(331)	\$	(259)	\$	71	\$	0	\$	0
	·						<u>, , , , , , , , , , , , , , , , , , , </u>		· · ·						
\$	(19,420)	\$	(14,366)	\$	5,054	\$	(1,017)	\$	(703)	\$	313	\$	0	\$	0
		\$	34,290					\$	2,319			\$		\$	
		_						_					(63,687)	_	(2,168)
		\$	34,290					\$	2,319			\$	(63,687)	\$	(2,168)
		\$	19,924					\$	1,615			\$	(63,687)	\$	(2,168)
			86,118						16,661				133,635		22,706
		\$	106,043					\$	18,277			\$	69,948	\$	20,538
		ψ	100,043					ψ	10,211			φ	05,540	φ	20,000

Combined

Combined

MICHIGAN DEPARTMENT OF TRANSPORTATION

Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Special Revenue Funds

Fiscal Year Ended September 30, 1996

(In Thousands)

Continued

				Totals		
					1	/ariance
					F	avorable
(Statutory/Budgetary Basis)		Budget		Actual	(Ur	nfavorable)
REVENUES			_			
Taxes	\$	1,392,507	\$	1,392,536	\$	29
Licenses and permits		66,445		73,699		7,254
Federal aid		305,260		305,260		0
Local agencies		59,852		57,247		(2,604)
Interest earnings		23,202		23,202		0
Nonoperating revenue - bridges		0		2,086		2,086
Miscellaneous revenue Total Revenues	\$	48.311 1.895.579	\$	39.535 1.893.568	\$	(8.775) (2.011)
Total Nevertues	Ψ	1,000,010	9	1,000,000	J	(2,011)
EXPENDITURES AND ENCUMBRANCES						
Administration and Operations:						
Administration	\$	380,492	\$	368,270	\$	12,221
Bus operating assistance grants		111,557		111,556		0
Other grants		912,262		864,659		47,603
Airport development		85,499		85,488		10
Nonoperating expenditures - bridges		2,086		2,086		0
Total Administration and Operations	\$	1,491,897	\$	1,432,062	\$	59,835
Capital Outlay: Roads and bridges	\$	237,781	\$	221,046	\$	16,734
Other capital outlay	•	93,603	•	55,775	•	37,827
Total Capital Outlay	\$	331,384	\$	276,822	\$	54,562
Total Expenditures and Encumbrances	\$	1,823,282	\$	1,708,884	\$	114,397
Excess of Revenues Over (Under)		.,,		.,,		,
Expenditures and Encumbrances	\$	72,297	\$	184,684	\$	112,386
OTHER FINANCING SOURCES	_					
Michigan Transportation Fund distribution	\$	588,464	\$	588,464	\$	0
Grants and transfers from other funds and						
component units	_	51,424	_	51,566	_	141
Total Other Financing Sources	\$	639,889	\$	640,030	\$	141
OTHER FINANCING USES						
Michigan Transportation Fund distribution	\$	551,766	\$	551,689	\$	76
Grants and transfers to other funds and						
component units		216,380		211,995		4,385
Debt service		81,377		81,270		107
Total Other Financing Uses	\$	849,524	\$	844,955	\$	4,569
Excess of Other Financing Sources Over (Under)						
Other Financing Uses	\$	(209.634)	\$	(204,924)	\$	4,710
Excess of Revenues and Other Financing Sources						
Over (Under) Expenditures, Encumbrances,						
and Other Financing Uses (Statutory/Budgetary Basis)	\$	(137,337)	\$	(20,240)	\$	117,097
Reconciling Items:						
Encumbrances at September 30			\$	42,615		
Net effect of basis differences				0		
Funds not annually budgeted				(65,855)		
Net Reconciling Items			\$	(23,240)		
Excess of Revenues and Other Financing Sources						
Over (Under) Expenditures and Other						
			\$	(43,480)		
Financing Uses (GAAP Basis)						
Financing Uses (GAAP Basis)						
FINANCES (GAAP BASIS)				506 654		
Financing Uses (GAAP Basis) FUND BALANCES (GAAP BASIS) Beginning Balances				596,654		
Financing Uses (GAAP Basis) FUND BALANCES (GAAP BASIS) Beginning Balances Equity transfers from other funds				0		
Financing Uses (GAAP Basis) FUND BALANCES (GAAP BASIS) Beginning Balances			<u>*</u>			

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MICHIGAN DEPARTMENT OF TRANSPORTATION

 ${\bf Combining\ Schedule\ of\ Revenues, Expenditures,\ and\ Changes\ in\ Fund\ Balances\ -\ Budget\ and\ Actual\ Changes\ in\ Fund\ Balances\ (Actual\ Changes\ in\ Fund\ Balances\ Actual\ Changes\ in\ Fund\ Balances\ (Actual\ Changes\ in\ Fund\ Balances\ in\ Fund\ Balances\ (Actual\ Changes\ in\ Fund\ Balances\ in\ Fund\ Balances\ in\ Fund\ Balances\ in\ Fund\ Balances\ (Actual\ Changes\ in\ Fund\ Balances\ in\ Fund\ Balances\ in\ Fund\ Balances\ in\ Fund\ Balances\ (Actual\ Changes\ in\ Fund\ Balances\ in\ Fund\ Balan$

Special Revenue Funds

Fiscal Year Ended September 30, 1995

(In Thousands)

		Mich	nigan T	Fransportation	Fund			;	State	Trunkline Fun	ıd	
				•	V	ariance					V	ariance
					Fa	avorable					Fa	avorable
(Statutory/Budgetary Basis)		Budget		Actual	(Unf	favorable)		Budget		Actual	(Un	favorable)
REVENUES												
Taxes	\$	1,277,400	\$	1,277,409	\$	8	\$	4	\$	12	\$	8
Licenses and permits		71,145		71,859		713		14,415		14,415		
Federal aid								220,777		220,769		(7)
Local agencies								24,107		24,122		14
Interest earnings		12,107		12,107				7,735		8,265		529
Nonoperating revenue - bridges								2,055		2,055		
Miscellaneous revenue		591	_	617		25		27,460		23,369		(4,091)
Total Revenues	\$	1,361,245	\$	1,361,993	\$	748	\$	296,556	\$	293,009	\$	(3,546)
EXPENDITURES AND ENCUMBRANCES												
Administration and Operations:												
Administration	\$		\$		\$		\$	316,902	\$	314,173	\$	2,729
Bus operating assistance grants												
Other grants		644,612		644,612				160,025		160,025		
Airport development												
Nonoperating expenditures - bridges								2,055		2,055		
Total Administration and Operations	\$	644,612	\$	644,612	\$		\$	478,984	\$	476,255	\$	2,729
Capital Outlay:	<u>*</u>		<u> </u>		<u> </u>		<u> </u>		Ť	,	<u> </u>	
Roads and bridges	\$		\$		\$		\$	182,739	\$	182,739	\$	
Other capital outlay	•		Ψ		Ψ		Ψ	49,841	•	50,452	•	(611)
Total Capital Outlay	\$	0	\$	0	\$	0	\$	232,580	\$	233,191	\$	(611)
Total Expenditures and Encumbrances	\$	644,612	\$	644,612	\$	0	\$	711,565	\$	709,447	\$	2,117
Excess of Revenues Over (Under)	Ψ	044,012	Ψ	044,012	Ψ		Ψ	711,303	Ψ	109,441	Ψ	2,117
Expenditures and Encumbrances	\$	716,632	\$	717,380	\$	748	\$	(415,008)	\$	(416,437)	\$	(1,428)
Experialitates and Endanishances	Ψ	7 10,002	Ψ	717,000	Ψ	7-10	Ψ	(410,000)	_	(+10,+01)	<u> </u>	(1,420)
OTHER FINANCING SOURCES												
Michigan Transportation Fund distribution	\$		\$		\$		\$	422,064	\$	448,626	\$	26,561
Grants and transfers from other funds and												
component units								45,489		55,639		10,150
Total Other Financing Sources	\$	0	\$	0	\$	0	\$	467,554	\$	504,266	\$	36,712
OTHER FINANCING USES												
Michigan Transportation Fund distribution	\$	537,630	\$	537,630	\$		\$		\$		\$	
Grants and transfers to other funds and												
component units		184,222		179,750		4,471		28,019		28,019		
Debt service								41,208		41,208		
Total Other Financing Uses	\$	721,852	\$	717,380	\$	4,471	\$	69,228	\$	69,228	\$	0
Excess of Other Financing Sources Over (Under)			_		-		-		_			
Other Financing Uses	\$	(721,852)	\$	(717,380)	\$	4,471	\$	398,325	\$	435,037	\$	36,712
Excess of Revenues and Other Financing Sources			_									
Over (Under) Expenditures, Encumbrances,												
and Other Financing Uses (Statutory/Budgetary Basis)	\$	(5,220)	\$	0	\$	5,220	\$	(16,682)	\$	18,600	\$	35,283
Reconciling Items:	=		_		_		=		_		_	
Encumbrances at September 30			\$						\$	4,214		
Net effect of basis differences			•						•	,		
Funds not annually budgeted												
Net Reconciling Items			\$	0					\$	4,214		
Excess of Revenues and Other Financing Sources			<u> </u>						<u> </u>	.,		
Over (Under) Expenditures and Other												
Financing Uses (GAAP Basis)			\$						\$	22,815		
										•		
FUND BALANCES (GAAP BASIS) Beginning Balances										314,717		
Beginning Balances										314,/1/		
Equity transfers from other funds												
Equity transfers to other funds			\$	0					\$	337,532		
Ending Balances			Φ	0					Ф	331,332		

This schedule continued on next page.

												F	State Trunkline und Bond Proceeds	Com	nprehensive nsportation Bond Proceeds
	Comprel	nensiv	e Transporta	tion Fu	ınd		St	ate Ae	ronautics Fu	ınd			Fund		Fund
	Budget		Actual	F	ariance avorable favorable)		Budget		Actual	Fa	vorable avorable)		Actual		Actual
\$	55,646	\$	55,646	\$		\$	7,772	\$	7,777	\$	5	\$		\$	
	72		72				272		272						
	17,135		17,858		723		45,260		45,260						
	12 601		75 601		62		21,588 965		21,587 965						
_	14,259	_	13,332	_	(926)	_	664	_	604		(60)	_		_	
\$	87,728	\$	87,587	\$	(141)	\$	76,524	\$	76,468	\$	(55)	\$	0	\$	0
\$	9,444 105,725	\$	8,622 105,725	\$	821	\$	8,192	\$	7,690	\$	502	\$		\$	
	70,739		66,268		4,471		71,646		71,646						
_		_		_				_		_		_			
\$	185,909	\$	180,616	\$	5,292	\$	79,838	\$	79,336	\$	502	\$	0	\$	0
\$		\$		\$		\$		\$		\$		\$		\$	
\$	0	\$	0	\$	0	\$	72 72	\$	72 72	\$	0	\$	0	\$	0
\$	185,909	\$	180,616	\$	5,292	\$	79,910	\$	79,408	\$	502	\$	0	\$	0
-															
\$	(98,180)	\$	(93,029)	\$	5,151	\$	(3,386)	\$	(2,940)	\$	446	\$	0	\$	0
\$	115,703	\$	125,778	\$	10,075	\$		\$		\$		\$		\$	
	1,363		1,636		272										
\$	117,066	\$	127,414	\$	10,347	\$	0	\$	0	\$	0	\$	0	\$	0
\$		\$		\$		\$		\$		\$		\$		\$	
	4,109		4,099		10		1,251		1,152		98				
_	20,608	_	20,583	_	25	_		_				_		_	
\$	24,718	\$	24,682	\$	35	\$	1,251	\$	1,152	\$	98	\$	0	\$	0
\$	92,348	\$	102,731	\$	10,383	\$	(1,251)	\$	(1,152)	\$	98	\$	0	\$	0
\$	(5,832)	\$	9,702	\$	15,535	\$	(4,638)	\$	(4,092)	\$	545	\$	0	\$	0
		\$	26,228					\$	1,306			\$		\$	
													(122,932)		(2,297)
		\$	26,228					\$	1,306			\$	(122,932)	\$	(2,297)
		\$	35,931					\$	(2,785)			\$	(122,932)	\$	(2,297)
			50,187						19,446				256,568		25,003
		\$	86,118					œ.	16 664			\$	122 625	<u>¢</u>	22.700
		ф	00,118					\$	16,661			Ф	133,635	\$	22,706

Combined

Combined

MICHIGAN DEPARTMENT OF TRANSPORTATION

Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Special Revenue Funds

Fiscal Year Ended September 30, 1995

(In Thousands)

Continued

				Totals				
						Variance Favorable		
(Statutory/Budgetary Basis)		Budget		Actual	(Ur	nfavorable)		
REVENUES								
Taxes	\$	1,340,823	\$	1,340,845	\$	22		
Licenses and permits		85,906		86,619		713		
Federal aid		283,173		283,888		715		
Local agencies		45,708		45,785		77		
Interest earnings		21,409		21,939		529		
Nonoperating revenue - bridges		2,055		2,055		0		
Miscellaneous revenue	_	42,977	_	37,924	_	(5,053)		
Total Revenues	\$	1,822,054	\$	1,819,058	\$	(2,995)		
EXPENDITURES AND ENCUMBRANCES								
Administration and Operations:								
Administration	\$	334,539	\$	330,486	\$	4,053		
Bus operating assistance grants		105,725		105,725		0		
Other grants		875,377		870,906		4,471		
Airport development		71,646		71,646		0		
Nonoperating expenditures - bridges	_	2,055		2,055		0		
Total Administration and Operations	\$	1,389,344	\$	1,380,820	\$	8,524		
Capital Outlay: Roads and bridges	\$	182,739	\$	182,739	\$	0		
Other capital outlay	Ф	49,913	Ф	50,525	Ф	(611)		
	\$		\$		\$			
Total Capital Outlay		232,653	_	233,264		(611)		
Total Expenditures and Encumbrances	\$	1,621,997	\$	1,614,084	\$	7,913		
Excess of Revenues Over (Under) Expenditures and Encumbrances	\$	200,056	\$	204,974	\$	4,917		
Experiences and Eriodinistances	<u> </u>	200,000	Ψ	204,074	<u> </u>	4,017		
OTHER FINANCING SOURCES								
Michigan Transportation Fund distribution	\$	537,767	\$	574,405	\$	36,637		
Grants and transfers from other funds and								
component units		46,853		57,276		10,422		
Total Other Financing Sources	\$	584,621	\$	631,681	\$	47,059		
OTHER FINANCING USES								
Michigan Transportation Fund distribution	\$	537,630	\$	537,630	\$	0		
Grants and transfers to other funds and								
component units		217,603		213,022		4,580		
Debt service		61,817		61,791		25		
Total Other Financing Uses	\$	817,050	\$	812,444	\$	4,606		
Excess of Other Financing Sources Over (Under)								
Other Financing Uses	\$	(232,429)	\$	(180,763)	\$	51,666		
Excess of Revenues and Other Financing Sources								
Over (Under) Expenditures, Encumbrances,								
and Other Financing Uses (Statutory/Budgetary Basis)	\$	(32,372)	\$	24,211	\$	56,583		
Reconciling Items:								
Encumbrances at September 30			\$	31,750				
Net effect of basis differences				0				
Funds not annually budgeted				(125,230)				
Net Reconciling Items			\$	(93,480)				
Excess of Revenues and Other Financing Sources								
Over (Under) Expenditures and Other								
Financing Uses (GAAP Basis)				(69,268)				
FUND BALANCES (GAAP BASIS)								
Beginning Balances				665,923				
Equity transfers from other funds				0				
Equity transfers to other funds				0				
Ending Balances			\$	596,654				
60				-				

Descriptions of Debt Service Funds

COMBINED STATE TRUNKLINE BOND AND INTEREST REDEMPTION FUND

This Fund was established pursuant to Public Act 51 of 1951, as amended, to account for debt service on all State Trunkline Fund related bond issues. As of October 1, 1986, the debt service funds for the outstanding bond issues were merged by equity transfer into this debt service fund. Any future State Trunkline Fund related bond issues will also be accounted for in this Fund. The funds merged include the 1983 State Trunkline Fund Bond and Interest Redemption Fund, the 1984 State Trunkline Fund Bond and Interest Redemption Fund, the 1986 State Trunkline Refunding Bond and Interest Redemption Fund, and the Michigan Trunkline Bond and Interest Redemption Fund. Series II through IX.

The bonds are not general obligations of the State but are payable solely out of funds restricted as to use for transportation purposes by Section 9 of Article IX of the Michigan Constitution and irrevocably pledged by law for deposit in the State Trunkline Fund. Debt service requirements are provided for by annual appropriations in the State Trunkline Fund.

COMBINED COMPREHENSIVE TRANSPORTATION BOND AND INTEREST REDEMPTION FUND

This Fund was established pursuant to Public Act 51 of 1951, as amended, to account for debt service on all Comprehensive Transportation Fund related bond issues. As of October 1, 1986, the debt service funds for outstanding bond issues were merged by equity transfer into this debt service fund. Any future Comprehensive Transportation Fund related bond issues will also be accounted for in this Fund. The funds merged include the Comprehensive Transportation Bond and Interest Redemption Fund and the 1986 Comprehensive Transportation Refunding Bond and Interest Redemption Fund. In fiscal year 1987-88, the Department issued another refunding issue which is also reported in this Fund.

The bonds are not general obligations of the State but are payable solely out of funds restricted as to use for comprehensive transportation purposes by Section 9 of Article IX of the Michigan Constitution and irrevocably pledged by law for deposit in the Comprehensive Transportation Fund. Debt service requirements are provided for by annual appropriations in the Comprehensive Transportation Fund.

59-100-97

MICHIGAN DEPARTMENT OF TRANSPORTATION

Combining Balance Sheet
Debt Service Funds
As of September 30
(In Thousands)

			Com	bined								
	State					Compre	ehensive	:				
	Trunkline Bond and Interest				Transportation Bond and Interest Redemption Fund							
	Redemption Fund											
				Totals								
	1996 1995		1996 1995			1	996	1995				
ASSETS												
Current Assets:												
Equity in Common Cash	\$		\$	5	\$		\$		\$	0	\$	5
Amounts due from other funds										0		0
Miscellaneous										0		0
Total Assets	\$	0	\$	5	\$	0	\$	0	\$	0	\$	5
LIABILITIES AND FUND BALANCES												
Current Liabilities:												
Accounts payable and other												
liabilities	\$		\$		\$		\$		\$	0	\$	0
Amounts due to other funds										0		0
Total Liabilities	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0
Fund Balances:												
Unreserved	\$	0	\$	5	\$	0	\$	0	\$	0	\$	5
Total Fund Balances	\$	0	\$	5	\$	0	\$	0	\$	0	\$	5
Total Liabilities and Fund Balances	\$	0	\$	5	\$	0	\$	0	\$	0	\$	5

MICHIGAN DEPARTMENT OF TRANSPORTATION

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Debt Service Funds

Fiscal Years Ended September 30

(In Thousands)

	Combined					Com								
	State				Compre	ehensi	ve							
	Trunkline				Transp	ortatio	on							
	Bond and				Bone	d and								
	Interest				Inte	erest								
	Redemption				Redemption									
	Fund				Fund					Totals				
	1996		1995		1996		1995		1996			1995		
REVENUES														
Local agencies	\$		\$		\$		\$		\$	0	\$	0		
Miscellaneous	_									0		0		
Total Revenues	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0		
EXPENDITURES														
Bond principal retirement	\$	24,640	\$	8,555	\$	9,220	\$	7,594	\$	33,860	\$	16,149		
Bond interest and fiscal charges		33,551		35,081		13,864		12,988		47,415		48,070		
Total Expenditures	\$	58,191	\$	43,636	\$	23,084	\$	20,582	\$	81,275	\$	64,219		
Excess of Revenues Over (Under) Expenditures	\$	(58.190)	\$	(43.636)	\$	(23.084)	\$	(20.582)	\$	(81.275)	\$	(64.219)		
OTHER FINANCING SOURCES														
Transfer from State Trunkline Fund	\$	58,185	\$	43,636	\$		\$		\$	58,185	\$	43,636		
Transfer from Comprehensive														
Transportation Fund						23,084		20,583		23,084		20,583		
Total Other Financing Sources	\$	58,185	\$	43,636	\$	23,084	\$	20,583	\$	81,270	\$	64,219		
OTHER FINANCING USES														
Payment to refunded bond escrow agent	\$		\$		\$		\$		\$	0	\$	0		
Total Other Financing Uses	\$	0_	\$	0	\$	0	\$	0	\$	0	\$	0		
Excess of Other Financing Sources Over														
(Under) Other Financing Uses	\$	58,185	\$	43,636	\$	23,084	\$	20,582	\$	81,269	\$	64,219		
Excess of Revenues and Other Financing														
Sources Over (Under) Expenditures and Other														
Financing Uses	\$	(5)	\$	0	\$	0	\$	0	\$	(5)	\$	0		
Fund Balances - October 1		5		5						5		5		
Equity transfers from other funds										0		0		
Equity transfers to other funds	_									0		0		
Fund Balances - September 30	\$	0	\$	5	\$	0	\$	0	\$	0	\$	5		

Description of Expendable Trust Fund

TRANSPORTATION RELATED TRUST FUND

To achieve administrative efficiencies, effective October 1, 1990, the Special Federal Bridge Replacement Fund, the Federal County Road Fund, the Federal Urban Transportation System Fund, and the Highway Topics and Safety Program Fund were combined in a single trust fund. The functions and purpose of these funds, although combined in a single fund, remain unchanged. The following subfunds are included:

SPECIAL FEDERAL BRIDGE REPLACEMENT FUND

This Fund was authorized by enabling legislation associated with the Federal Highway Act of 1970, Section 144. The Fund accounts for the federal, State, and local funding used to upgrade State and locally owned bridges.

FEDERAL COUNTY ROAD FUND

This Fund was authorized by enabling legislation associated with the Federal Aid Highway Act of 1944, as amended. The Fund accounts for the federal, State, and local money expended to meet the road construction needs of rural areas and communities with populations of less than 5,000.

FEDERAL URBAN TRANSPORTATION SYSTEM FUND

This Fund was authorized by enabling legislation associated with the Federal Highway Act of 1970, as amended. The Fund accounts for the federal, State, and local money expended to meet the road construction needs of communities with populations of 5,000 or more.

HIGHWAY TOPICS AND SAFETY PROGRAM FUND

This Fund was authorized by enabling legislation associated with the Federal Aid Highway Acts of 1968 and 1973. The Fund accounts for federal, State, and local money used to fund urban and road safety projects.

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Combining Balance Sheet
Expendable Trust Fund
Transportation Related Trust Fund
As of September 30
(In Thousands)

	To	otals	
	 1996		1995
ASSETS			
Current Assets:			
Cash and cash equivalents	\$ 10	\$	212
Equity in Common Cash	0		1,383
Receivables:			
Federal aid	21,402		29,276
Local units	6,665		7,524
Miscellaneous	 6		5
Total Assets	\$ 28,085	\$	38,402
LIABILITIES AND FUND BALANCES			
Current Liabilities:			
Warrants outstanding	\$ 294	\$	1,812
Accounts payable	16,548		24,049
Contract reserve payable	1,861		1,685
Due to other funds	9,380		9,854
Deferred revenue	 0	1	1,000
Total Liabilities	\$ 28,085	\$	38,402
Fund Balances	\$ 0	\$	0
Total Liabilities and Fund Balances	\$ 28,085	\$	38,402

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Expendable Trust Fund
Transportation Related Trust Fund
Fiscal Years Ended September 30
(In Thousands)

	To	tals	
	1996		1995
REVENUES			_
Federal aid	\$ 106,372	\$	111,728
Local agencies	28,369		31,265
Miscellaneous	 48		0
Total Revenues	\$ 134,790	\$	142,994
EXPENDITURES			
Payments to contractors and miscellaneous project costs	\$ 119,347	\$	146,898
Federal pass-through funds to locals	23,969		15,239
State participation costs incurred by locals	182		595
Local participation costs to third party	98		102
Comprehensive Transportation Fund participation costs			
incurred by locals	 2,520		331
Total Expenditures	\$ 146,118	\$	163,167
Excess of Revenues Over (Under) Expenditures	\$ (11,327)	\$	(20,173)
OTHER FINANCING SOURCES			
Transfer from State Trunkline Fund	\$ 8,807	\$	19,841
Transfer from Comprehensive Transportation Fund	 2,520		331
Total Other Financing Sources	\$ 11,327	\$	20,173
OTHER FINANCING USES			
Total Other Financing Uses	\$ 0	\$	0
Excess of Other Financing Sources Over (Under)			
Other Financing Uses	\$ 11,327	\$	20,173
Excess of Revenues and Other Financing Sources			
Over (Under) Expenditures and Other Financing Uses	0		0
Fund Balances - October 1	 0		0
Fund Balances - September 30	\$ 0	\$	0

Description of Agency Fund

METROPOLITAN PLANNING FUND

This Fund was established by the Federal Highway Act of 1973, Sections 112 and 134, to account for federal "pass through" funds that reimburse local regional planning agencies for operating expenses. Local money is advanced to the Fund, approximately 80% of which is reimbursed to the local unit by the federal government. The financing accounted for in this Fund consists of federal and local money, and no State funds are involved.

Combining Statement of Changes in Assets and Liabilities - Agency Fund

Metropolitan Planning Fund

<u>As of September 30</u>

(In Thousands)

	Octo	lance ober 1,	_A	dditions_	Balance September 30, Deductions 1995 Additions				De	ductions	Balance September 30,		
ASSETS													
Current Assets:													
Equity in Common Cash	\$	84	\$	5,743	\$	5,392	\$	435	\$ 5,891	\$	5,507	\$	820
Amounts due from federal agencies		699		685		699		685	857		685		857
Amounts due from local units		1_				1			 17				17
Total Assets	\$	785	\$	6,428	\$	6,093	\$	1,120	\$ 6,767	\$	6,192	\$	1,695
LIABILITIES													
Current Liabilities:													
Warrants outstanding	\$	52	\$		\$	52	\$		\$ 25	\$		\$	25
Accounts payable and													
other liabilities		733		6,631		6,244		1,120	6,786		6,237		1,669
Total Liabilities	\$	785	\$	6,631	\$	6,296	\$	1,120	\$ 6,812	\$	6,237	\$	1,695

Schedule of Revenues, Expenditures, and Changes in Fund Balances

Economic Development Fund

Fiscal Years Ended September 30

(In Thousands)

	 1996	1995			
REVENUES AND OTHER SOURCES					
Licenses and permits	\$ 13,976	\$	12,918		
Federal aid	31,257		64,012		
Local agencies	24,920		18,622		
Interest earnings	4,508				
Michigan Transportation Fund distribution	 36,775		36,775		
Total Revenues and Other Sources	\$ 111,438	\$	132,328		
EXPENDITURES AND OTHER USES					
Administration	\$ 431	\$	385		
Forest roads	5,000		5,000		
Target industries - State takeovers	49,476		39,117		
Rural county urban system	5,220		4,037		
Urban county congestion	39,452		32,430		
Rural county primary	37,842		40,558		
Debt service	 8,187		5,898		
Total Expenditures and Other Uses	\$ 145,609	\$	127,426		
Excess of Revenues and Other Sources Over					
(Under) Expenditures and Other Uses	(34,171)		4,902		
Fund Balances - October 1	 130,302		125,400		
Fund Balances - September 30	\$ 96,131	\$	130,302		

The Economic Development Fund (EDF) was created as a subfund of the State Trunkline Fund during fiscal year 1987-88. The amounts shown above have been reported as part of the State Trunkline Fund in previous statements of this report. This supplemental schedule was prepared to provide additional information pertaining specifically to EDF.

Revenues are derived from the Michigan Transportation Fund, increased motor vehicle fee income, federal funds for expenditures eligible for matching, local matching funds which are not less than 25% for each project, and interest earnings. EDF funds are expended for the purpose of enhancing this State's ability to compete in an international economy, serving as a catalyst for the economic growth of this State, and improving the quality of life in the rural and urban areas of this State.

Schedule of Revenues, Expenditures, and Changes in Fund Balances
Blue Water Bridge Fund
Fiscal Years Ended September 30
(In Thousands)

	 1996	 1995
REVENUES AND OTHER SOURCES		
Licenses and permits	\$	\$
Federal aid		
Local agencies		
Interest earnings	1,386	529
Michigan Transportation Fund distribution	 	
Total Revenues and Other Sources	\$ 1,386	\$ 529
EXPENDITURES AND OTHER USES		
Roads and bridges	\$ 30,001	\$ 7,998
Total Expenditures and Other Uses	\$ 30,001	\$ 7,998
Excess of Revenues and Other Sources Over		
(Under) Expenditures and Other Uses	(28,614)	(7,469)
Fund Balances-October 1	 (7,469)	
Fund Balances-September 30	\$ (36,083)	\$ (7,469)

The Blue Water Bridge Fund (BWBF) was created as a subfund of the State Trunkline Fund during fiscal year 1993-94. The amounts shown above have been reported as part of the State Trunkline Fund in previous statements of this report. This supplemental schedule was prepared to provide additional information pertaining specifically to the BWBF.

Through provisions of Section 1012 in the federal Intermodal Surface Transportation Efficiency Act of 1991, the State Trunkline Fund received federal funds to be loaned to the BWBF for construction of the Blue Water Bridge project. Repayment of the \$45 million loan will begin no later than five years after the facility is opened to traffic. The term of the loan will not exceed 30 years from the time the loan was obligated.

Schedule of Debt Service Requirements on Outstanding Bonds
State Trunkline Fund and Comprehensive Transportation Fund
<u>Fiscal Years 1997 - 2025</u>

(In Thousands)

Fiscal Years								Con	nprehensive								
Ending		Sta	te Trunkline	Fund			1	rans	portation Fur	nd				Co	mbined Tota	ıl	
September 30	Principal		Interest		Total	F	Principal		Interest		Total	F	Principal		Interest		Total
		_						_		_				_			
1997	\$ 26,630	\$	31,561	\$	58,191	\$	11,025	\$	12,045	\$	23,070	\$	37,655	\$	43,606	\$	81,261
1998	27,890		30,309		58,199		11,545		11,525		23,070		39,435		41,835		81,270
1999	29,375		28,820		58,195		12,025		11,047		23,072		41,400		39,868		81,268
2000	16,960		27,448		44,408		12,470		10,602		23,072		29,430		38,050		67,480
2001	17,840		26,565		44,405		12,885		10,187		23,072		30,725		36,752		67,477
2002	18,805		25,600		44,405		13,445		9,626		23,071		32,250		35,227		67,477
2003	19,840		24,567		44,407		14,055		9,018		23,073		33,895		33,586		67,481
2004	20,780		23,628		44,408		14,695		8,374		23,069		35,475		32,003		67,478
2005	21,635		22,775		44,410		15,400		7,671		23,071		37,035		30,446		67,481
2006	22,225		22,181		44,406		16,155		6,916		23,071		38,380		29,097		67,477
2007	22,545		21,866		44,411		16,830		6,241		23,071		39,375		28,108		67,483
2008	22,880		21,529		44,409		17,550		5,522		23,072		40,430		27,052		67,482
2009	23,235		21,173		44,408		18,272		4,798		23,071		41,507		25,971		67,479
2010	23,700		20,707		44,407		19,038		4,031		23,069		42,738		24,738		67,477
2011	24,285		20,124		44,409		19,565		3,508		23,073		43,850		23,633		67,483
2012	24,910		19,504		44,414		6,680		2,053		8,733		31,590		21,558		53,148
2013	25,560		18,848		44,408		7,060		1,645		8,705		32,620		20,493		53,113
2014	26,635		17,775		44,410		7,470		1,216		8,686		34,105		18,992		53,097
2015	28,150		16,261		44,411		1,780		950		2,730		29,930		17,212		47,142
2016	29,750		14,660		44,410		1,875		852		2,727		31,625		15,512		47,137
2017	31,445		12,964		44,409		1,980		749		2,729		33,425		13,714		47,139
2018	32,950		11,460		44,410		2,090		640		2,730		35,040		12,101		47,141
2019	34,865		9,543		44,408		2,200		525		2,725		37,065		10,069		47,134
2020	37,220		7,190		44,410		2,325		404		2,729		39,545		7,595		47,140
2021	39,345		5,065		44,410		2,450		276		2,726		41,795		5,342		47,137
2022	41,595		2,817		44,412		2,585		142		2,727		44,180		2,959		47,139
2023	8,995		1,399		10,394								8,995		1,399		10,394
2024	9,535		862		10,397								9,535		862		10,397
2025	10,100		292		10,392	_		_		_			10,100		292		10,392
Total	\$ 719,680	\$	507,509	\$	1,227,189	\$	263,451	\$	130,576	\$	394,028	\$	983,131	\$	638,085	\$	1,621,217

Schedule of Federal Financial Assistance Fiscal Years Ended September 30

(In Thousands)

Grantor Agency/	<i>CFDA</i> * Program	(ount of vard
Federal Assistance Program Title	Number	1996	1995
Federal Highway Administration			
Highway Planning and Construction - Research (C) Motor Carrier Safety Assistance Program Total Federal Highway Administration	20.205 ** 20.218	\$ N/S 95	\$ N/S 90
Federal Aviation Administration			
Airport Improvement Program (D) Total Federal Aviation Administration	20.106 **	N/S	N/S
Federal Railroad Administration			
Local Rail Freight Assistance (E) Total Federal Railroad Administration	20.308 **	3,000	6,317
Department of Energy			
Ridesharing (F) Total Department of Energy	N/A		
Federal Transit Administration			
Federal Transit Capital Improvement Program: Section 3/Transit Capital Section 16(b)2 - Urban Mass Transportation	20.500 **	9,925	10,000
Capital Improvement Grants Section 26/FTA Planning/Engineering Design	20.500 ** 20.500 **	2,052 285	2,207 293
Total Federal Transit Capital Improvement Program Section 8-9/Urban Mass Transportation Technical Studies Grants	20.502	1,470	1,513
Public Transportation for Non-Urbanized Areas: Operating	20.509 **	4,322	5,154
Capital Total Public Transportation for Non-Urbanized Areas	20.509 **	725	1,494

Total Federal Transit Administration

Total Federal Assistance

N/A - Not available.

N/S - Grant awards are not stated. See applicable footnote.

See the Notes to Schedule of Federal Financial Assistance for Notes (A) through (F).

^{*} CFDA is defined as Catalog of Federal Domestic Assistance.

^{**} Major program, as defined by the Single Audit Act.

	An	noun	ts Expended	d and	Distributed	(A)					
		rectly			Distr	ibute	d				
	Expe	ndec	d by		1	to					
	Depa	artme	ent		Subreci	oients	s (B)		T	otal	
	1996		1995		1996		1995		1996	_	1995
\$	427,913 163	\$	454,886 146	\$	111,430	\$	116,601	\$	539,344 163	\$	571,487 146
\$	428,077	\$	455,032	\$	111,430	\$	116,601	\$	539,507	\$	571,634
\$ \$	53	\$	43	\$	60,253	\$	45,216	\$	60,307	\$	45,260
\$	53	\$	43	\$	60,253	\$	45,216	\$	60,307	\$	45,260
\$	3,248	\$	327	\$		\$		\$	3,248	\$	327
\$	3,248	\$	327	\$	0	\$	0	\$	3,248	\$	327
\$	61	\$	2	\$		\$		\$	61	\$	2
\$	61	\$	2	\$	0	\$	0	\$	61	\$	2
\$		\$		\$	9,810	\$	10,388	\$	9,810	\$	10,388
					2,737		1,392		2,737		1,392
_	218	<u>_</u>	14	<u>_</u>	40.547	_	44 700	_	218	_	14
\$	218	\$	14	\$	12,547	\$	11,780	\$	12,765	\$	11,794
\$	23	\$		\$	1,709	\$	1,503	\$	1,732	\$	1,503
\$	606	\$	148	\$	4,556	\$	6,011	\$	5,162	\$	6,159
\$	606	\$	148	\$	4,556	\$	6,011	\$	6,162	\$	0 6,159
\$	848	\$	163	\$	18,812	\$	19,295	\$	19,659	\$	19,458
\$	432,287	\$	455,568	\$	190,495	\$	181,112	\$	622,782	\$	636,683

Notes to Schedule of Federal Financial Assistance

(A) The amounts of federal financial assistance reported in the State's audited financial statements pertaining to the Michigan Department of Transportation for fiscal years 1995-96 and 1994-95 are less than the assistance reported on this schedule. Federal financial assistance accounted for in agency funds, and as other financing sources (grants and transfers from other funds), in the audited financial statements is reported as federal expenditures on this schedule (in thousands):

1996	1995
\$622,782	\$636,683
(6,828)	(6,096)
360	(853)
\$616,314	\$629,734
	\$622,782 (6,828) 360

- (B) The amounts reported included amounts expended directly by the Department for subrecipients. Accounting records do not clearly identify the amounts distributed to subrecipients.
- (C) The amount of award for Highway Planning and Construction Research under the Federal Highway Administration is not stated because federal financial assistance is allocated to the Department in annual apportionments rather than grants. Any unused apportionment is carried forward into the next fiscal year. Projects programmed are not linked to a specific apportionment or obligational authority.
- (D) The amount of award for the Federal Aviation Administration's Airport Improvement Program is not stated because federal financial assistance is awarded to locally owned airports and the total amount of the grants awarded is not available.
- (E) The Local Rail Freight Assistance grant was a major program, defined by the Single Audit Act, only during fiscal year 1994-95.

(F) The Department of Energy grant is deposited in an interest-bearing account in the Department of Treasury. The Michigan Department of Transportation intitiates transfers as funds are expended.

SUPPLEMENTAL INFORMATION

59-100-97

Schedule of Questioned Costs Fiscal Years Ended September 30, 1996 and 1995

			Questi	oned (Costs
Program and Grant/Contract Number	Finding	FY	1995-96	FY '	1994-95
Federal Highway Administration					
Highway Planning and Construction - Research CFDA #20.205	During fiscal years 1994-95 and 1995-96, expenditures were charged to various projects under educational expenditures for reimbursements for engineering licenses and subsistence payments. During fiscal year 1995-96, payroll costs charged to various projects were not adjusted based on actual time spent on a project.				
Federal Project Number:					
36261C	Unallowable subsistence payment	\$		\$	6
37419C	Unallowable subsistence payment				107
39677C	Unallowable license reimbursement		10,354		
39677C	Unallowable subsistence payment		648		
Various	Payroll cost distribution system				7,978
Total Questioned Costs		\$	11,002	\$	8,091

CFDA is defined as Catalog of Federal Domestic Assistance.

Schedule of Immaterial Noncompliance Fiscal Years Ended September 30, 1996 and 1995

Program and Grant/Contract Number

Finding/Noncompliance

Federal Transit Administration
Federal Transit Capital
Improvement Program
CFDA #20.500

Public Transportation for Non-Urbanized Areas CFDA #20.509 The Federal Transit Administration (FTA) completed a state management review of the Michigan Department of Transportation for fiscal year 1995-96. The review assessed State management practices and program implementation of the Section 16, Section 18, and related programs to ensure that the Department was administering its programs in accordance with FTA requirements and meeting program objectives. FTA concluded that the Department was fully compliant with 8 federal requirements, required follow-up for compliance with 4 federal requirements, and was noncompliant with 7 federal requirements.

Subsequent to the review, FTA concluded that the Department performed the necessary procedures to become fully compliant with 15 federal requirements, required follow-up for compliance with 3 federal requirements, and was noncompliant with 1 federal requirement.

A copy of this review may be obtained from:

U.S. Department of Transportation Federal Transit Administration 55 East Monroe Street Suite 1415 Chicago, IL 60603

CFDA is defined as Catalog of Federal Domestic Assistance.

NOTE: This schedule reports instances of immaterial noncompliance with laws and regulations which have no associated questioned costs and are not included in the body of our report. All instances of noncompliance that have an associated questioned cost are presented on the schedule of questioned costs.

Glossary of Acronyms and Terms

BWBF Blue Water Bridge Fund.

Codification Codification of Governmental Accounting and Financial

Reporting Standards.

DMB Department of Management and Budget.

ECTR employee certification time report.

EDF Economic Development Fund.

financial audit An audit that is designed to provide reasonable assurance

about whether the financial statements/schedules of an audited entity are fairly presented in conformity with generally

accepted accounting principles.

FOD Financial Operations Division.

FTA Federal Transit Administration.

GAAP generally accepted accounting principles.

GASB Governmental Accounting Standards Board.

internal control The management control environment, accounting system,

and control policies and procedures established by management to provide reasonable assurance that resources are safeguarded; that resources are used in compliance with

laws and regulations; and that financial transactions are

properly accounted for and reported.

MAIN Michigan Administrative Information Network.

structure

material weakness

A serious reportable condition in which the design or operation of one or more of the internal control structure elements (including management controls) does not reduce to a relatively low level the risk that errors or irregularities, of a magnitude that would be material in relation to the financial statement/schedules, would not be prevented or detected.

mission

The agency's main purpose or the reason the agency was established.

OCA

Office of Commission Audits.

OMB

federal Office of Management and Budget.

PPRISM

Personnel-Payroll Information System for Michigan.

reportable condition

A matter coming to the auditor's attention that, in his/her judgment, should be communicated because it represents either an opportunity for improvement or a significant deficiency in the design or operation of the internal control structure.

Single Audit

A financial audit performed in accordance with the Single Audit Act of 1984 that is designed to meet the needs of all federal grantor agencies and other financial report users. A Single Audit is a financial audit which requires additional study and evaluation of the internal control structure and testing of compliance with laws and regulations relevant to federal assistance programs.

SOMCAFR

State of Michigan Comprehensive Annual Financial Report.

subrecipients

local and county units of government.