FINANCIAL AUDIT INCLUDING THE PROVISIONS OF THE SINGLE AUDIT ACT OF THE

DEPARTMENT OF CORRECTIONS

October 1, 1997 through September 30, 1999

EXECUTIVE DIGEST

DEPARTMENT OF CORRECTIONS

INTRODUCTION	This report contains the results of our financial audit*,
	including the provisions of the Single Audit Act, of the
	Department of Corrections (DOC) for the period October 1,
	1997 through September 30, 1999.
AUDIT PURPOSE	This financial audit of DOC was conducted as part of the constitutional responsibility of the Office of the Auditor General and is required on a biennial basis by Act 251, P.A. 1986, to satisfy the requirements of the Single Audit Act Amendments of 1996 and U.S. Office of Management and
	Budget (OMB) Circular A-133, Audits of States, Local
	Governments, and Non-Profit Organizations.
BACKGROUND	DOC was created by the Executive Organization Act of 1965
	(Act 380, P.A. 1965). DOC's director is appointed by the
	Governor and serves as the chief administrative officer.
	DOC's mission* is to enhance public safety by carrying out
	the sentences given to convicted adult felons in a humane, cost-effective manner consistent with correctional principles and constitutional standards.
	DOC is functionally divided into the Executive Bureau, Administration and Programs Administration, Field Operations Administration, and Correctional Facilities
	Administration. Responsibilities related to federal grant

^{*} See glossary at end of report for definition.

management are shared by the Bureau of Fiscal Management, within Administration and Programs Administration, and the units administering the federal grants. The Bureau of Fiscal Management administers DOC's budget and financial transactions.

DOC's annual expenditures and operating transfers out, excluding the Correctional Industries Revolving Fund and DOC's Miscellaneous Trust Accounts Fund, totaled approximately \$1.4 billion for fiscal year 1998-99. As of September 30, 1999, DOC had 17,002 employees.

AUDIT OBJECTIVES AND CONCLUSIONS

Audit Objective: To audit DOC's financial schedules, including the schedule of expenditures of federal awards, for the fiscal years ended September 30, 1999 and September 30, 1998.

Conclusion: We expressed an unqualified opinion* on DOC's financial schedules. In addition, we expressed an unqualified opinion on DOC's supplemental financial schedules, including the schedule of expenditures of federal awards, in relation to the financial schedules taken as a whole.

Audit Objective: To assess and report on DOC's compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the financial schedules, and on its internal control* over financial reporting, based on our audit of the financial schedules.

Conclusion: Our assessment of compliance did not disclose any instances of noncompliance that could

^{*} See glossary at end of report for definition.

have a direct and material effect on the financial schedules. Also, our assessment of internal control over financial reporting did not disclose any material weaknesses*. However, we noted reportable conditions* related to encumbrances and expenditure classification (Findings 1 and 2).

In addition, our assessment indicated that DOC was in substantial compliance with the requirements set forth in Sections 18.1483 - 18.1488 of the *Michigan Compiled Laws* pertaining to its systems of internal accounting and administrative control.

Audit Objective: To assess and report on DOC's compliance with requirements applicable to each major federal program and on its internal control over compliance in accordance with OMB Circular A-133.

Conclusion: Our assessment of compliance applicable to each major federal program disclosed instances of noncompliance that are required to be reported under OMB Circular A-133. These related to expenditure classification, the Adult Education - State Grant Program budget and federal awards, federal payroll costs, the Child Nutrition Cluster, federal reporting, meal counts, and subrecipient* monitoring (Findings 3 through 9). Also, our assessment of internal control over

^{*} See glossary at end of report for definition.

compliance applicable to each major federal program identified four material weaknesses:

 DOC did not properly classify all federal program expenditures as required by the Common Rule* when administering the Adult Education - State Grant Program and the Title I Program for Neglected and Delinquent Children (Finding 3).

DOC informed us that it agrees and has taken steps to comply with the related recommendation.

 DOC did not expend Adult Education - State Grant Program federal awards in accordance with the categorical budgets approved by the Michigan Department of Education (Finding 4).

DOC informed us that it agrees and has complied with the related recommendation.

 DOC did not properly document payroll costs charged to four of its federal programs (Finding 5).

DOC informed us that it agrees and has complied with the related recommendation.

 DOC did not record federal awards expended for the School Breakfast Program or the National School Lunch Program separately in the Michigan Administrative Information Network. DOC recorded all federal awards expended for the Child Nutrition Cluster as purchases and services only from NSLP federal awards. As a result, DOC could not reconcile

^{*} See glossary at end of report for definition.

its financial schedules to the schedule of expenditures of federal awards. (Finding 6)

DOC informed us that it agrees and has complied with the related recommendation.

We also identified other reportable conditions related to federal reporting, meal counts, and subrecipient monitoring (Findings 7 through 9).

AUDIT SCOPE

Our audit scope was to examine the financial and other records of the Department of Corrections for the period October 1, 1997 through September 30, 1999. Our audit was conducted in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and, accordingly, included such tests of the records and such other auditing procedures as we considered necessary in the circumstances.

This audit does not include the Correctional Industries Revolving Fund or DOC's Miscellaneous Trust Accounts Fund, which we audit separately.

AGENCY RESPONSES AND PRIOR AUDIT FOLLOW-UP

Our audit report contains 8 findings and 9 corresponding recommendations. DOC's corrective action plan indicates that it agrees with 7 of the findings, partially agrees with 1 of the findings, and has complied with or plans to implement all of the recommendations.

As disclosed in DOC's summary schedule of prior audit findings, DOC fully corrected 2 of the 5 prior Single Audit* findings. The remaining 3 findings are addressed in this report (Findings 2, 3, and 7).

^{*} See glossary at end of report for definition

October 27, 2000

Mr. Bill Martin, Director Department of Corrections Grandview Plaza Lansing, Michigan

Dear Mr. Martin:

This is our report on the financial audit, including the provisions of the Single Audit Act, of the Department of Corrections for the period October 1, 1997 through September 30, 1999.

This report contains our executive digest; description of agency; audit objectives and conclusions, audit scope, and agency responses and prior audit follow-up; schedule of findings and questioned costs; and independent auditor's reports on the financial schedules, on compliance and on internal control over financial reporting, and on compliance with requirements applicable to each major program and on internal control over compliance in accordance with U.S. Office of Management and Budget Circular A-133. This report also contains the Department of Corrections financial schedules and notes to the financial schedules, supplemental financial schedules, other required schedules, and a glossary of acronyms and terms.

Our findings and recommendations are organized by audit objective. The agency preliminary responses are contained in the corrective action plan. The *Michigan Compiled Laws* and administrative procedures require that the audited agency develop a formal response within 60 days after release of the audit report.

We appreciate the courtesy and cooperation extended to us during this audit.

AUDITOR GENERAL

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Description of Agency

The Department of Corrections (DOC) was created by the Executive Organization Act of 1965 (Act 380, P.A. 1965). DOC's director is appointed by the Governor and serves as the chief administrative officer. DOC's mission is to enhance public safety by carrying out the sentences given to convicted adult felons in a humane, cost-effective manner consistent with correctional principles and constitutional standards. The following describes the four organizational units that operate and control the various activities within DOC:

- The Executive Bureau, headed by the executive assistant to the director, supervises
 the Office of Policy and Hearings and the Public Information and Communications
 Section and coordinates DOC's legislative liaison activities. The Office of Audit and
 Internal Affairs performs internal audits and provides local jail and detention facility
 inspection services.
- 2. Administration and Programs Administration is responsible for overseeing health care, prison industries, and prisoner programs and for providing DOC's general administrative support services:
 - a. The Bureau of Health Care Services coordinates and administers DOC's physical, dental, and mental health programs.
 - b. The Bureau of Correctional Industries operates manufacturing plants, service programs, and farm operations.
 - c. The Office of Program Services administers DOC's education and substance abuse activities.
 - d. The Bureau of Fiscal Management administers DOC's budget and financial transactions.
 - e. The Office of Planning, Research, and Management Information Services engages in planning and research and evaluation and administers the data processing systems.

- 3. Field Operations Administration is responsible for adult felony probation services and parole supervision:
 - a. The Office of Field Programs administers DOC's activities related to parole violation, interstate compacts, and community residence and electronic monitoring (tether) programs.
 - b. The Office of Parole Board determines parole eligibility, releases prisoners on parole, and returns violators of parole conditions to prison. The Board's members are appointed by the director.
- 4. Correctional Facilities Administration administers and operates all State-owned prisons and camps, except for the Office of Special Alternative Incarceration and the Community Corrections Centers.

Responsibilities related to federal grant management are shared by the Bureau of Fiscal Management and the units administering the federal grants.

DOC's annual expenditures and operating transfers out, excluding the Correctional Industries Revolving Fund and DOC's Miscellaneous Trust Accounts Fund, totaled approximately \$1.4 billion for fiscal year 1998-99. As of September 30, 1999, DOC had 17,002 employees.

Audit Objectives and Conclusions, Audit Scope, and Agency Responses and Prior Audit Follow-Up

Audit Objectives and Conclusions

Our financial audit, including the provisions of the Single Audit Act, of the Department of Corrections (DOC) had the following objectives:

- 1. To audit DOC's financial schedules, including the schedule of expenditures of federal awards, for the fiscal years ended September 30, 1999 and September 30, 1998.
 - We expressed an unqualified opinion on DOC's financial schedules. In addition, we expressed an unqualified opinion on DOC's supplemental financial schedules, including the schedule of expenditures of federal awards, in relation to the financial schedules taken as a whole.
- To assess and report on DOC's compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the financial schedules, and on its internal control over financial reporting, based on our audit of the financial schedules.

Our assessment of compliance did not disclose any instances of noncompliance that could have a direct and material effect on the financial schedules. Also, our assessment of internal control over financial reporting did not disclose any material weaknesses. However, we noted reportable conditions related to encumbrances and expenditure classification (Findings 1 and 2).

In addition, our assessment indicated that DOC was in substantial compliance with the requirements set forth in Sections 18.1483 - 18.1488 of the *Michigan Compiled Laws* pertaining to its systems of internal accounting and administrative control.

The findings related to our assessment of compliance and internal control over financial reporting are contained in Section II of the schedule of findings and questioned costs*.

 To assess and report on DOC's compliance with requirements applicable to each major federal program and on its internal control over compliance in accordance with U.S. Office of Management and Budget (OMB) Circular A-133.

Our assessment of compliance applicable to each major federal program disclosed instances of noncompliance that are required to be reported under OMB Circular A-133. These related to expenditure classification, the Adult Education - State Grant Program budget and federal awards, federal payroll costs, the Child Nutrition Cluster, federal reporting, meal counts, and subrecipient monitoring (Findings 3 through 9). Also, our assessment of internal control over compliance applicable to each major federal program identified four material weaknesses related to expenditure classification, the Adult Education - State Grant Program budget and federal awards, federal payroll costs, and the Child Nutrition Cluster (Findings 3 through 6). We also identified other reportable conditions related to federal reporting, meal counts, and subrecipient monitoring (Findings 7 through 9).

The findings related to our assessment of compliance and internal control over compliance applicable to each major federal program are contained in Section III of the schedule of findings and questioned costs.

Audit Scope

Our audit scope was to examine the financial and other records of the Department of Corrections for the period October 1, 1997 through September 30, 1999. Our audit was conducted in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and, accordingly, included such tests of the records and such other auditing procedures as we considered necessary in the circumstances.

^{*} See glossary at end of report for definition

This audit does not include the Correctional Industries Revolving Fund or DOC's Miscellaneous Trust Accounts Fund, which we audit separately.

We considered DOC's internal control over compliance applicable to each major federal program and assessed DOC's compliance with federal laws and regulations in accordance with the Single Audit Act Amendments of 1996 and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, in addition to generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. In addition, we followed up on DOC's summary schedule of prior audit findings. DOC's major federal programs are identified in Section I of the schedule of findings and questioned costs.

Agency Responses and Prior Audit Follow-Up

Our audit report contains 8 findings and 9 corresponding recommendations. DOC's corrective action plan indicates that it agrees with 7 of the findings, partially agrees with 1 of the findings, and has complied with or plans to implement all of the recommendations.

DOC's corrective action plan, which is included in this report, was prepared by the DOC as required by OMB Circular A-133. Section 18.1462 of the *Michigan Compiled Laws* and Department of Management and Budget Administrative Guide procedure 1280.02 require DOC to develop a formal response to our audit findings and recommendations within 60 days after release of the audit report.

As disclosed in DOC's summary schedule of prior audit findings, DOC fully corrected 2 of the 5 prior Single Audit findings. The remaining 3 findings are addressed in this report (Findings 2, 3, and 7).

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Section I: Summary of Auditor's Results

Financial Schedules

Type of auditor's report issued:

Unqualified

Internal control over financial reporting:

Material weaknesses identified?

Reportable conditions identified that are not considered to be material weaknesses?

Yes

Noncompliance material to the financial schedules?

Federal Awards

Internal control over major programs:

Material weaknesses identified?

Reportable conditions identified that are not considered to be material weaknesses?

Yes

Type of auditor's report issued on compliance for major programs:

Unqualified for all major programs except for the Adult Education - State Grant Program, Title I Program for Neglected and Delinquent Children, and Child Nutrition Cluster, which are qualified*.

Any audit findings disclosed that are required to be reported in accordance with U.S. Office of Management and Budget (OMB) Circular A-133, Section 510(a)?

Yes

^{*} See glossary at end of report for definition

Identification of major programs:

CFDA Number	Name of Federal Progran	n
10.553 and 10.555	Child Nutrition Cluster	
16.579	Byrne Formula Grant Program	
16.586	Violent Offender Incarceration and Tr Sentencing Incentive Grants	ruth in
16.593	Residential Substance Abuse Treatn State Prisoners	nent for
84.002	Adult Education - State Grant Progra	ım
84.013	Title I Program for Neglected and Delinquent Children	
Dollar threshold used to distinguish between type A and type B programs:		\$866,052
Auditee qualified as a low-risk auditee*?		

Section II: Findings Related to the Financial Schedules

FINDING (470001)

1. Encumbrances

The Department of Corrections (DOC) did not establish encumbrances at fiscal yearend in accordance with Department of Management and Budget (DMB) criteria.

DOC establishes encumbrances at fiscal year-end for commitments related to unperformed contracts for goods and services. In order for a contract to qualify as

^{*} See glossary at end of report for definition.

an encumbrance, DMB Administrative Guide procedure 1210.27 requires that all contracting parties must sign and date the contract prior to September 16 of the fiscal year and that the contract must represent a legal obligation of the State to pay a specific sum. Also, the DMB procedure allows for contracts between State departments to qualify for encumbrance carry-forward if the contract meets the preceding criteria.

Our review disclosed that DOC did not always have qualifying contracts to support encumbrances:

a. DOC established encumbrances totaling \$2,051,802 and \$254,031 in fiscal years 1998-99 and 1997-98, respectively, based on contracts with other State departments that were not signed and/or dated or did not obligate the State for a specific sum prior to September 16.

DOC established these encumbrances based on annual memorandums of understanding with DMB's Office of Design and Construction. The memorandums included estimates of funding needed to complete miscellaneous operating projects* at various correctional facilities. The intent of the memorandums was for the Office to contract with vendors to provide services for the projects. The Office's contracting with vendors would satisfy the DMB encumbrance criteria to legally obligate the State to pay a specified sum. However, DOC did not ensure that all contracting parties signed and/or dated the memorandums or that the Office entered into vendor contracts for the encumbrances established prior to September 16.

DMB's Office of Financial Management informed DOC that the use and receipt (prior to September 16) of the memorandum fulfills the contract and date requirements to qualify as an encumbrance. The Office of Financial Management considers contracting with vendors irrelevant.

b. DOC established a fiscal year 1998-99 encumbrance totaling \$453,000 based on a contract that was not signed and dated prior to September 16, 1999.

^{*} See glossary at end of report for definition.

DOC's compliance with DMB encumbrance criteria would ensure that DOC appropriately carries forward spending authority and that financial reporting is accurate.

RECOMMENDATION

We recommend that DOC establish encumbrances at fiscal year-end in accordance with DMB criteria.

FINDING (470002)

2. <u>Expenditure Classification</u>

This finding is included in Section III of the schedule of findings and questioned costs (470003).

The status of the findings reported in the prior Single Audit is disclosed in the summary schedule of prior audit findings.

Section III: Findings and Questioned Costs Related to Federal Awards

FINDING (470003)

3. <u>Expenditure Classification</u>

U.S. Department of Education	CFDA: 84.002 Adult Education - State Grant Program
Award Number:	Award Period:
1199/99076	10/1/98 - 9/30/99
1198/98137	10/1/97 - 9/30/98
Pass-Through From the Michigan	Questioned Costs: \$164,227
Department of Education	

U.S. Department of Education	CFDA: 84.013 Title I Program for Neglected and
	Delinquent Children
Award Number:	Award Period:
1669/9493	10/1/98 - 9/30/99
1667/8493	10/1/97 - 9/30/98
Pass-Through From the Michigan	Questioned Costs: (\$18,485)
Department of Education	

DOC did not properly classify all federal program expenditures as required by the Common Rule when administering the Adult Education - State Grant Program and the Title I Program for Neglected and Delinquent Children (Title I Program).

Title 34, Part 80 of the *Code of Federal Regulations (CFR)*, also known as the Common Rule, provides uniform fiscal and administrative requirements for the management of U.S. Department of Education grants and cooperative agreements. These requirements include provisions for the procurement of program goods and services and the determination of allowable federal program costs.

The Common Rule requires that grantees follow the same procurement policies and procedures for goods and services purchased with federal funds as for goods and services purchased with nonfederal funds. DOC established and used agency object codes as its primary coding structure for identifying and classifying goods purchased or services obtained. Also, DOC must identify federal expenditures by the classification of goods purchased or services obtained for federal grant budgeting and financial reporting purposes to help ensure that program costs were an allowable use of federal grant funds.

Our review of federal program expenditure transactions disclosed:

a. DOC classified Adult Education - State Grant Program expenditures totaling \$164,227 for data processing installation and maintenance services, data processing equipment and software, and license/certification fees as educational supplies and materials.

- b. DOC classified a transfer of expenditures totaling \$29,134 from the Title I Program to the Adult Education State Grant Program. The original expenditures were classified as data processing hardware and software purchases, equipment maintenance services, and other fees and compensation. However, when DOC transferred the expenditures to the Adult Education State Grant Program, it classified the entire amount as other fees and compensation.
- c. DOC classified a Title I Program expenditure totaling \$10,650 for data processing installation services as educational materials and supplies.

DOC's improper coding of Adult Education - State Grant Program and Title I Program purchases contributed to the inaccuracy of its final expenditure reports to the Michigan Department of Education as described in Finding 7. We considered this internal control weakness and the resulting noncompliance with procurement procedures to be material to DOC's Adult Education - State Grant Program.

DOC's noncompliance with the Common Rule provides the federal grantor agencies with justification for disallowing program expenditures and for rejecting DOC's subsequent requests for federal funds.

We noted this same condition in our prior audit. DOC responded in its summary schedule of prior audit findings that it had partially corrected the condition by providing employee training in the proper use of object codes.

DOC has shown improvement in its classification of expenditures. Our audit disclosed only two transactions that were improperly coded during fiscal year 1998-99.

RECOMMENDATION

WE AGAIN RECOMMEND THAT DOC PROPERLY CLASSIFY ALL FEDERAL PROGRAM EXPENDITURES AS REQUIRED BY THE COMMON RULE WHEN ADMINISTERING THE ADULT EDUCATION - STATE GRANT PROGRAM AND THE TITLE I PROGRAM.

FINDING (470004)

4. Adult Education - State Grant Program Budget and Federal Awards

U.S. Department of Education	CFDA: 84.002 Adult Education - State Grant Program
Award Number:	Award Period:
1199/99076	10/1/98 - 9/30/99
1198/98137	10/1/97 - 9/30/98
1197/98137	10/1/97 - 9/30/98
Pass-Through From the Michigan	Questioned Costs: \$374,923
Department of Education	

DOC did not expend Adult Education - State Grant Program federal awards in accordance with the categorical budgets approved by the Michigan Department of Education. Also, DOC did not accurately report its expenditures to the Department.

The Department provides Adult Education - State Grant Program federal awards to DOC based on the approval of an award proposal submitted by DOC. The Department requires DOC to provide a categorical budget of how the federal awards will be used, including a narrative description of the budget as it relates to DOC's program objectives in this award proposal. The Department's approval of DOC's award proposal provides the basis for DOC's approved use of Adult Education - State Grant Program federal awards.

The Department provided DOC the flexibility to transfer amounts between the budget categories per federal regulation 34 *CFR* 74.25(f). This regulation allows for transfers between budget categories as long as the cumulative amount of the transfers does not exceed 10% of the total budget as last approved by the Department. The Department accepts DOC's final expenditure report as documentation of any budget revisions caused by category transfers. However, the Department requires DOC to submit a revised budget for approval if the cumulative budget transfers exceed 10% of the total budget.

Our audit procedures disclosed that Adult Education - State Grant Program expenditures exceeded the cumulative 10% budget transfer limitation. DOC neither submitted revised budgets to the Department nor accurately reported the category amounts to the Department in its final expenditure reports.

DOC expended federal awards totaling \$178,018 and \$196,905 for fiscal years 1998-99 and 1997-98, respectively, on goods and services not approved by the Department. Also, DOC did not accurately report amounts expended to the Department:

			Fiscal Year 1998	3-99	
				Amount	Amount
				Expended	Reported
				Over	Over (Under)
	Amount	Amount	Amount	Amount	Amount
Use of Funds	Budgeted	Expended	Reported	Budgeted	Expended
Salaries and benefits	\$ 15,000	\$ 43,167	\$ 43,167	\$ 28,167	\$ 0
Supplies and materials	450,000	365,061	856,833	N/A	491,772
Other expenditures	1,000	27,751		26,751	(27,751)
Equipment	434,000	340,921		N/A	(340,921)
Purchased services		123,100		123,100	(123,100)
Total	\$900,000	\$900,000	\$900,000	\$178,018	\$ 0
	Fiscal Year 1997-98				
				Amount	Amount
				Expended	Reported
				Over	Over (Under)
	Amount	Amount	Amount	Amount	Amount
Use of Funds	Budgeted	Expended	Reported	Budgeted	Expended
					•
Salaries and benefits	\$ 10,000	\$ 855	\$ 254	\$ N/A	\$ (601)
Supplies and materials	892,400	694,518	990,733	N/A	296,215
Other expenditures		106,037		106,037	(106,037)
Equipment	96,000	185,847		89,847	(185,847)
Purchased services		1,021		1,021	(1,021)
Total	\$998,400	\$988,278	\$990,987	\$196,905	\$ 2,709

We considered this internal control weakness and the resulting noncompliance with activities allowed or unallowed to be material to DOC's Adult Education - State Grant Program.

Expending Adult Education - State Grant Program federal awards on goods and services not approved in the budget provides the Department with justification for rejecting DOC's requests for subsequent grant awards.

RECOMMENDATIONS

We recommend that DOC expend Adult Education - State Grant Program federal awards in accordance with the categorical budgets approved by the Michigan Department of Education.

We also recommend that DOC accurately report its expenditures to the Department.

FINDING (470005)

5. Federal Payroll Costs

U.S. Department of Justice	CFDA: 16.579 Byrne Formula Grant Program
Award Number:	Award Period:
70672-4K98	10/1/98 - 9/30/99
70672-3K97	10/1/97 - 9/30/98
Pass-Through From the Department	Questioned Costs: \$32,427
of Community Health	

U.S. Department of Justice	CFDA: 16.593 Residential Substance Abuse Treatment
	for State Prisoners
Award Number:	Award Period:
90001-2S97	10/1/98 - 9/30/99
Pass-Through From the Department	Questioned Costs: \$27,639
of Community Health	

U.S. Department of Education	CFDA: 84.002 Adult Education - State Grant Program
Award Number:	Award Period:
1199/99076	10/1/98 - 9/30/99
Pass-Through From the Michigan	Questioned Costs: \$20,249
Department of Education	

U.S. Department of Education	CFDA: 84.013 Title I Program for Neglected and
	Delinquent Children
Award Number:	Award Period:
1668/9493	10/1/98 - 9/30/99
1669/9493	10/1/98 - 9/30/99
1667/8493	10/1/97 - 9/30/98
1668/8493	10/1/97 - 9/30/98
Pass-Through From the Michigan	Questioned Costs: \$624,851
Department of Education	

DOC did not properly document payroll costs charged to four of its federal programs.

OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, Attachment B, requires that payroll costs for each employee who is charged 100% to a single grant program or cost objective be supported by at least a semiannual certification that the employee worked solely on that program. OMB Circular A-87 requires that the certification be signed by the employee or the supervisory official having first-hand knowledge of the work performed by the employee. Also, OMB Circular A-87 requires that payroll charges for each employee who worked less than 100% on a federal program be supported by personal activity reports that account for the employee's total activity, including time worked on the federal program. OMB Circular A-87 requires that personal activity reports be prepared at least monthly.

Our review of payroll registers and accounting records for employees charged to four federal programs disclosed:

a. DOC did not prepare certifications for employees whose payroll cost distributions were charged 100% to the Byrne Formula Grant Program, the Residential Substance Abuse Treatment for State Prisoners Program, and the Title I Program. DOC informed us that it was not aware of this federal requirement for semiannual certifications. We considered this internal control weakness and the resulting noncompliance with federal cost principles to be material to DOC's Title I Program. b. DOC did not require an Adult Education - State Grant Program employee charged to multiple activities to prepare personal activity reports documenting the employee's time worked on the Adult Education - State Grant Program until April of fiscal year 1998-99. The employee did prepare the personal activity reports for April through September 1999.

Noncompliance with OMB Circular A-87, Attachment B, could result in disallowed costs.

RECOMMENDATION

We recommend that DOC properly document payroll costs charged to its federal programs.

FINDING (470006)

6. Child Nutrition Cluster

U.S. Department of Agriculture	Child Nutrition Cluster:
	CFDA: 10.553 School Breakfast Program
	CFDA: 10.555 National School Lunch Program
Award Number:	Award Period:
330008008	7/1/99 - 6/30/00
330008008	7/1/98 - 6/30/99
330008008	7/1/97 - 6/30/98
Pass-Through From the Michigan	Questioned Costs: \$0
Department of Education	

DOC did not record federal awards expended for the School Breakfast Program (SBP) and the National School Lunch Program (NSLP) separately in the Michigan Administrative Information Network* (MAIN). DOC recorded all federal awards expended for the Child Nutrition Cluster as purchases and services only from NSLP federal awards. As a result, DOC could not reconcile its financial schedules with the schedule of expenditures of federal awards (SEFA).

^{*} See glossary at end of report for definition.

DOC received federal awards for both SBP and NSLP from the Michigan Department of Education. The grant agreement between DOC and the Department clearly stipulated that SBP and NSLP were separate federal programs. The OMB Circular A-133 Compliance Supplement designates SBP and NSLP as a cluster of programs* entitled the Child Nutrition Cluster.

OMB Circular A-133 and Section 18.1461 of the *Michigan Compiled Laws* require DOC to prepare a SEFA and have it included in DOC's Single Audit report. The SEFA reports the total federal awards expended by DOC for each federal program by federal grantor agency. For federal programs included in a cluster of programs, DOC must report federal awards expended for the individual federal programs within the cluster. Also, OMB Circular A-133 requires DOC to identify within its accounting records the individual federal programs. In addition, the federal awards expended that are reported in the SEFA must reconcile with amounts in the detailed accounting records.

DOC prepared its SEFA, reporting federal awards expended separately for SBP and NSLP under the Child Nutrition Cluster. However, DOC could not reconcile these amounts reported in the SEFA with MAIN. DOC informed us that, in its SEFA, it reported an allocation of federal awards expended, based on the federal reimbursement received for breakfasts and lunches served. We determined that the allocation was reasonable.

We considered this internal control weakness and the resulting noncompliance with OMB Circular A-133 to be material to DOC's Child Nutrition Cluster.

RECOMMENDATION

We recommend that DOC record federal awards expended for SBP and NSLP separately in MAIN.

^{*} See glossary at end of report for definition.

FINDING (470007)

7. Federal Reporting

U.S. Department of Justice	CFDA: 16.579 Byrne Formula Grant Program
Award Number:	Award Period:
70672-4K98	10/1/98 - 9/30/99
70672-3K97	10/1/97 - 9/30/98
Pass-Through From the Department	Questioned Costs: \$0
of Community Health	

U.S. Department of Justice	CFDA: 16.593 Residential Substance Abuse Treatment
	for State Prisoners
Award Number:	Award Period:
90001-2S97	10/1/98 - 9/30/99
90001-1S96	1/1/97 - 12/31/97
Pass-Through From the Department	Questioned Costs: \$0
of Community Health	

U.S. Department of Education	CFDA: 84.002 Adult Education - State Grant Program
Award Number:	Award Period:
1198/98137	10/1/97 - 9/30/98
1197/97090	10/1/96 - 9/30/97
Pass-Through From the Michigan	Questioned Costs: \$0
Department of Education	

U.S. Department of Education	CFDA: 84.013 Title I Program for Neglected and
	Delinquent Children
Award Number:	Award Period:
1669/9493	10/1/98 - 9/30/99
1667/7493	10/1/96 - 9/30/97
Pass-Through From the Michigan	Questioned Costs: \$0
Department of Education	

DOC's internal control did not ensure that required federal financial and program activity reports were submitted in compliance with applicable federal law and grant award requirements. As a result, DOC submitted untimely and inaccurate federal financial and program reports for 4 of its 6 major federal programs.

Federal regulations and/or grant agreements for most federal programs require the periodic preparation and submission of activity reports, such as monthly financial reports, quarterly program reports, and final program performance and expenditure reports. Our review of DOC's compliance with federal grant reporting requirements disclosed:

- a. DOC did not submit timely federal financial and program performance reports to the Department of Community Health for the Byrne Formula Grant Program for fiscal years 1998-99 and 1997-98. DOC submitted 8 (80%) of 10 monthly financial reports we reviewed from 2 to 35 days late. Also, DOC submitted 2 (50%) of 4 quarterly program reports from 6 to 16 days late.
- b. DOC did not submit timely federal financial reports to the Department of Community Health for the Residential Substance Abuse Treatment for State Prisoners Program for fiscal years 1998-99 and 1997-98. DOC submitted 7 (54%) of 13 monthly financial reports from 2 to 5 days late.
- c. DOC did not submit accurate final expenditure reports to the Michigan Department of Education for the Adult Education - State Grant Program. DOC underreported its Adult Education - State Grant Program expenditures by \$3,735 and \$408,844 in its reports for fiscal years 1998-99 and 1997-98, respectively. Also, DOC did not accurately classify and report federal program expenditures made in these reports, as described in Findings 3 and 4.
- d. DOC did not submit accurate final expenditure reports to the Michigan Department of Education for the Title I Program. DOC underreported its Title I Program expenditures by \$11,386 in DOC's report for fiscal year 1997-98. Also, DOC did not accurately classify and report federal program expenditures made in DOC's reports for fiscal years 1998-99 and 1997-98, as described in Finding 3.

DOC's noncompliance with federal reporting requirements provides federal grantor agencies with justification for rejecting DOC's requests for subsequent grant awards. Timely and accurately reporting facilitates the federal grantor agencies' monitoring of DOC's federal grant expenditures.

We reported this condition in our prior audit. DOC responded in its summary schedule of prior audit findings that it had partially corrected the condition by reassigning the preparation of federal financial reports for two programs to another area. Also, DOC has stressed to the individuals responsible for the preparation of the reports the importance of timely completion. Further, the employees have been instructed to inform their supervisors of the date of completion of all reports.

RECOMMENDATION

WE AGAIN RECOMMEND THAT DOC IMPROVE ITS INTERNAL CONTROL TO HELP ENSURE THAT REQUIRED FEDERAL FINANCIAL AND PROGRAM ACTIVITY REPORTS ARE SUBMITTED IN COMPLIANCE WITH APPLICABLE FEDERAL LAW AND GRANT AWARD REQUIREMENTS.

FINDING (470008)

8. Meal Counts

U.S. Department of Agriculture	Child Nutrition Cluster:
	CFDA: 10.553 School Breakfast Program
	CFDA: 10.555 National School Lunch Program
Award Number:	Award Period:
330008008	7/1/99 - 6/30/00
330008008	7/1/98 - 6/30/99
330008008	7/1/97 - 6/30/98
Pass-Through From the Michigan	Questioned Costs: \$1,588
Department of Education	

DOC's internal control did not ensure that reimbursement claims for SBP and NSLP accurately reflected the number of meals served to eligible prisoners.

The Michigan Department of Education subgrants SBP and NSLP federal awards to DOC based on the number of breakfasts and lunches served to prisoners under the age of 21 and enrolled in a secondary education program. DOC receives these federal awards based on monthly reimbursement claims that report the number of breakfasts and lunches served to eligible prisoners. Federal regulations 7 *CFR* 210.8 and 7 *CFR* 220.11 require that DOC establish internal controls that ensure the

accuracy of breakfast and lunch counts prior to the submission of the monthly reimbursement claims.

We reviewed 10 monthly reimbursement claims submitted to the Michigan Department of Education from 4 facilities. These reimbursement claims, which included 41,566 breakfasts and 43,986 lunches, disclosed the reporting of inaccurate and ineligible meals counts. We noted:

- a. One facility requested SBP reimbursement for 594 meals for prisoners who were not under 21 years of age. Also, reimbursement claims for 2 of the 4 facilities overreported 29 and underreported 201 breakfasts served.
- b. One facility requested NSLP reimbursement for 783 meals for prisoners who were not under 21 years of age. Also, reimbursement claims for 2 of the 4 facilities overreported 36 and underreported 201 lunches served.

As a result, we estimated that DOC inappropriately received a net amount of \$18,090 in federal awards.

DOC informed us that it relied on the correctional facilities participating in SBP and NSLP to establish policies and procedures for reporting accurate and eligible breakfast and lunch counts. DOC standardized policies and procedures would help ensure that breakfast and lunch counts are accurate and only for eligible prisoners.

RECOMMENDATION

We recommend that DOC strengthen its internal control to help ensure that reimbursement claims for SBP and NSLP accurately reflect the number of meals served to eligible prisoners.

FINDING (470009)

9. Subrecipient Monitoring

U.S. Department of Justice	CFDA: 16.586 Violent Offender Incarceration and Truth
	in Sentencing Incentive Grants
Award Number:	Award Period:
96-CV-VX-0026	9/30/96 - 9/29/04
	Questioned Costs: \$0

DOC did not establish a comprehensive subrecipient monitoring process to ensure that the Violent Offender Incarceration and Truth in Sentencing (VOI-TIS) Incentive Grants federal awards provided to its subrecipient were expended in accordance with applicable laws, regulations, and provisions of contracts or grants.

DOC is responsible to the federal agency for the federal awards it provides to its subrecipient. The Single Audit Act Amendments of 1996 and OMB Circular A-133 require DOC to identify federal awards to its subrecipient, advise its subrecipient of federal and grant requirements imposed on it, ensure that the subrecipient has met the necessary Single Audit requirements, and monitor the activities of its subrecipient to ensure that the subrecipient uses federal awards in compliance with applicable laws, regulations, and provisions of contracts or grants. This can be accomplished through formalized grant agreements with the subrecipient, site visits, Single Audits or limited scope audits, or reviews of documentation supporting requests for reimbursement.

DOC provided approximately \$8 million in VOI-TIS federal awards to its subrecipient in fiscal years 1998-99 and 1997-98. Our review of DOC's subrecipient monitoring process disclosed:

a. DOC did not enter into a grant agreement with its subrecipient.

A grant agreement between DOC and the subrecipient would properly identify the federal awards provided to the subrecipient and the use of the federal awards and advise the subrecipient of federal and grant requirements imposed on it. The Office of Justice Programs Financial Guide required DOC to formalize, in a contract or other written agreement, the subaward of VOI-TIS federal funds to its

subrecipient. The contract or agreement must include, at a minimum, the activities to be performed, the time schedule, project policies, flow-through requirements applicable to the subrecipient, dollar limitations, cost principles, and other policies and procedures.

DOC informed us that it provided the subrecipient with its grant agreement with the federal agency. However, this grant agreement did not contain some of the required federal award information, such as the *CFDA* number and the requirements imposed on DOC by federal laws and regulations. As a result, DOC could not ensure that federal awards provided to its subrecipient were administrated in accordance with federal regulations.

 DOC did not adequately monitor the activities of its subrecipient. DOC did receive documentation supporting the subrecipient's request for reimbursement.
 However, DOC did not use any other means to monitor its subrecipient's activities, such as site visits and limited scope audits.

The subrecipient used some of its federal awards for prison construction and remodeling projects. DOC's Physical Plant Unit periodically performed prison construction site visits. However, DOC did not document whether the program administrator obtained and reviewed the site visit documentation. Reviewing the documentation of the site visits would provide DOC with reasonable assurance that the subrecipient used federal awards only for allowable activities.

A Single Audit or limited scope audit had not been completed for the federal awards expended during our audit period.

DOC's noncompliance could result in a State liability for any expended federal awards and could result in the federal agency withholding or suspending future subrecipient federal awards.

RECOMMENDATION

We recommend that DOC establish a comprehensive subrecipient monitoring process to help ensure that VOI-TIS federal awards provided to its subrecipient are

expended in accordance with applicable laws, regulations, and provisions of contracts or grants.

The status of the findings reported in the prior Single Audit is disclosed in the summary schedule of prior audit findings.

Independent Auditor's Report on the Financial Schedules

July 21, 2000

Mr. Bill Martin, Director Department of Corrections Grandview Plaza Lansing, Michigan

Dear Mr. Martin:

We have audited the accompanying schedule of General Fund revenue and operating transfers and the schedule of sources and disposition of General Fund authorizations of the Department of Corrections for the fiscal years ended September 30, 1999 and September 30, 1998. These financial schedules are the responsibility of the Department's management. Our responsibility is to express an opinion on these financial schedules based on our audit. The financial transactions of the Department are accounted for principally in the General Fund of the State of Michigan.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial schedules are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial schedules. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial schedule presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1b, the accompanying financial schedules include only the revenue and operating transfers and the sources and disposition of authorizations for the Department of Correction's General Fund accounts, presented on the modified accrual basis of accounting. Accordingly, these financial schedules are not intended to constitute a complete financial presentation of either the Department or the State's General Fund in accordance with generally accepted accounting principles.

In our opinion, the financial schedules referred to in the first paragraph present fairly, in all material respects, the revenue and operating transfers and the sources and disposition of authorizations of the Department of Corrections for the fiscal years ended September 30, 1999 and September 30, 1998 on the basis of accounting described in Note 1b.

In accordance with *Government Auditing Standards*, we have also issued a report dated July 21, 2000 on our tests of the Department's compliance with certain provisions of laws, regulations, contracts, and grants and on our consideration of its internal control over financial reporting.

The accompanying schedule of expenditures of federal awards, required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and the other supplemental financial schedules, consisting of the schedules of sources and disposition of General Fund authorizations by appropriation unit, are presented for purposes of additional analysis and are not a required part of the Department's financial schedules referred to in the first paragraph. Such information has been subjected to the auditing procedures applied in the audit of the financial schedules and, in our opinion, is fairly stated, in all material respects, in relation to the financial schedules taken as a whole.

AUDITOR GENERAL

Independent Auditor's Report on Compliance and on Internal Control Over Financial Reporting

July 21, 2000

Mr. Bill Martin, Director Department of Corrections Grandview Plaza Lansing, Michigan

Dear Mr. Martin:

We have audited the General Fund financial schedules of the Department of Corrections for the fiscal years ended September 30, 1999 and September 30, 1998 and have issued our report thereon dated July 21, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Department's financial schedules are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial schedule amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Department's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial schedules and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over

financial reporting that, in our judgment, could adversely affect the Department's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial schedules. Reportable conditions are described in the accompanying schedule of findings and questioned costs as Findings 1 and 2.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial schedules being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that neither of the reportable conditions described in the previous paragraph is a material weakness.

This report is intended solely for the information and use of the State's management, the Legislature, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Independent Auditor's Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance With OMB Circular A-133

July 21, 2000

Mr. Bill Martin, Director Department of Corrections Grandview Plaza Lansing, Michigan

Dear Mr. Martin:

Compliance

We have audited the compliance of the Department of Corrections with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each major federal program for the fiscal years ended September 30, 1999 and September 30, 1998. The Department's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each major federal program is the responsibility of the Department's management. Our responsibility is to express an opinion on the Department's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to in the previous paragraph that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Department's compliance with those requirements and performing such other procedures as we considered necessary in the

circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Department's compliance with those requirements.

As described in Findings 3 through 6 in the accompanying schedule of findings and questioned costs, the Department did not comply with requirements regarding procurement procedures, activities allowed or unallowed, allowable costs/costs principles, and reporting that are applicable to the Adult Education - State Grant Program, the Title I Program for Neglected and Delinquent Children, and the Child Nutrition Cluster. Compliance with such requirements is necessary, in our opinion, for the Department to comply with the requirements applicable to that program.

In our opinion, except for the noncompliance described in the previous paragraph, the Department of Corrections complied, in all material respects, with the requirements referred to in the third previous paragraph that are applicable to each major federal program for the fiscal years ended September 30, 1999 and September 30, 1998. The results of our auditing procedures also disclosed instances of noncompliance with those requirements, which are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as Findings 7 through 9.

Internal Control Over Compliance

The management of the Department is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Department's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

We noted certain matters involving the internal control over compliance and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect the Department's ability to administer a major federal program in accordance with the applicable requirements of laws, regulations, contracts, and grants. Reportable conditions are described in the accompanying schedule of findings and questioned costs as Findings 3 through 9.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that

would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described in the previous paragraph, we consider Findings 3 through 6 to be material weaknesses.

This report is intended solely for the information and use of the State's management, the Legislature, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

AUDITOR GENERAL

Schedule of General Fund Revenue and Operating Transfers Fiscal Years Ended September 30

REVENUE	1999	1998
Federal agencies (Note 3)	\$ 14,849,057	\$ 6,134,800
Local agencies	344,546	365,287
Services:		
Resident stores	2,650,700	2,614,147
Public Works Program reimbursements	594,231	545,848
Other	66,156	203,737
Miscellaneous:		
Telephone fees and commissions	12,569,600	14,999,395
Oversight fees	7,577,389	4,396,483
Tether Program contributions	4,563,639	3,996,931
Community Residential Program fees	3,410,099	2,550,000
Other	1.355.069	4.496.367
Total Revenue	\$ 47,980,485	\$ 40,302,995
OPERATING TRANSFERS		
From Correctional Industries Revolving Fund	\$ 93,500	\$ 93,500
Total Operating Transfers	\$ 93,500	\$ 93,500
Total Revenue and Operating Transfers	\$ 48.073.985	\$ 40.396.495

The accompanying notes are an integral part of the financial schedules.

Schedule of Sources and Disposition of General Fund Authorizations Fiscal Years Ended September 30

SOURCES OF AUTHORIZATIONS (Note 2)	1999	1998
General purpose appropriations	\$1,368,557,100	\$1,330,269,400
Balances carried forward	66,800,659	19,675,913
Restricted financing sources	49,290,296	38,519,812
Less: Intrafund expenditure reimbursements	(2,288,201)	(2,541,074)
Total	<u>\$1,482,359,854</u>	\$1,385,924,050
DISPOSITION OF AUTHORIZATIONS (Note 2)		
Gross expenditures and operating transfers	\$1,424,563,657	\$1,306,654,823
Less: Intrafund expenditure reimbursements	(2,288,201)	(2,541,074)
Net expenditures and operating transfers	\$1,422,275,456	\$1,304,113,749
Balances carried forward:		
Multi-year projects	\$ 38,928,016	\$ 45,899,214
Encumbrances	16,768,119	18,035,139
Restricted revenue - not authorized	2,665,543	2,866,306
Total balances carried forward	<u>\$ 58.361.678</u>	\$ 66.800.659
Balances lapsed	\$ 1,722,720	\$ 15,017,602
Overexpended		(7.960)
Total	<u>\$1,482,359,854</u>	\$1,385,924,050

The accompanying notes are an integral part of the financial schedules.

Notes to the Financial Schedules

Note 1 Significant Accounting Policies

a. Reporting Entity

The accompanying financial schedules report the results of the financial transactions of the Department of Corrections (DOC) for the fiscal years ended September 30, 1999 and September 30, 1998. The financial transactions of DOC are accounted for principally in the State's General Fund and are reported on in the *State of Michigan Comprehensive Annual Financial Report (SOMCAFR)*. The financial schedules do not include the financial activities of the Correctional Industries Revolving Fund and DOC's Miscellaneous Trust Accounts Fund, which are audited separately and do not receive any federal financial assistance.

The notes accompanying these financial schedules relate directly to DOC. The *SOMCAFR* provides more extensive general disclosures regarding the State's Summary of Significant Accounting Policies, Budgeting and Budgetary Control, Pension Benefits and Other Postemployment Benefits, Compensated Absences, Leases, and Interfund Receivables and Payables.

b. Basis of Accounting and Presentation

The financial schedules contained in this report are prepared on the modified accrual basis of accounting, as provided by generally accepted accounting principles for governmental funds. The modified accrual basis of accounting, which emphasizes the measurement of current financial resource flows, is explained in more detail in the *SOMCAFR*.

The accompanying financial schedules include only the revenue and operating transfers and the sources and disposition of authorizations for DOC's General Fund accounts. Accordingly, these financial schedules are not intended to constitute a complete financial presentation of either DOC or the State's General Fund in accordance with generally accepted accounting principles.

- Note 2 <u>Schedule of Sources and Disposition of General Fund Authorizations</u>

 The various elements of the schedule of sources and disposition of General Fund authorizations are defined as follows:
 - a. General purpose appropriations: Original appropriation and any supplemental appropriations that are financed by General Fund/general purpose revenue.
 - b. Balances carried forward: Authorizations for multi-year projects, encumbrances, restricted revenue - authorized, and restricted revenue - not authorized that were not spent as of the end of the prior fiscal year. These authorizations are available for expenditure in the current fiscal year for the purpose of the carry-forward without additional legislative authorization, except for the restricted revenue - not authorized. Carried forward authorizations, available for expenditure in fiscal year 1997-98, were \$99,172 less than the carried forward authorizations from fiscal year 1996-97. The reduction was related to fiscal year 1995-96 encumbrances that could not be liquidated by DOC. The Department of Management and Budget liquidated these encumbrances after the close of fiscal year 1996-resulting in reduced spending authority for DOC in fiscal year 1997-98.
 - c. Restricted financing sources: Collections of restricted revenue, restricted operating transfers, and restricted intrafund expenditure reimbursements to finance department programs as detailed in the appropriations act. These financing sources are authorized for expenditure up to the amount appropriated. Depending upon program statute, any amounts received in excess of the appropriation are, at year-end, either converted to general purpose financing sources and made available for general appropriation in the next fiscal year or carried forward to the next fiscal year as either restricted revenue authorized or restricted revenue not authorized.
 - d. Intrafund expenditure reimbursements: Funding from intradepartmental grant revenues appropriated to finance DOC operations. DOC collected

- \$2,288,201 and \$2,484,571 to finance its food service and print shop operations in fiscal years 1998-99 and 1997-98, respectively.
- e. Multi-year projects: Unexpended authorizations for work projects and capital outlay projects that are carried forward to subsequent fiscal years for the completion of the projects. DOC carried forward approximately \$25 million and \$31 million of unexpended appropriated funds for leased beds and alternatives to leased beds in fiscal years 1998-99 and 1997-98, respectively. The work projects provided authorization for the custody, treatment, clinical, transportation, and administrative costs associated with the housing of prisoners during periods of facility overcrowding.
- f. Encumbrances: Authorizations carried forward to finance payments for goods or services ordered in the old fiscal year but not received by fiscal year-end. These authorizations are generally limited to obligations funded by general purpose appropriations.
- g. Restricted revenue not authorized: Revenue that, by statute, is restricted for use to a particular department program or activity. However, the expenditure of the restricted revenue is subject to annual legislative appropriation.
- h. Balances lapsed: DOC authorizations that were unexpended or unobligated at the end of the fiscal year. These amounts are available for legislative appropriation in the subsequent fiscal year.
- i. Overexpended: The total of DOC's overexpenditure of line-item authorizations. DOC overexpended its authorizations for fiscal year 1997-98 by \$7,960. DOC's overexpenditures were the result of an accounting system error that would not allow for the liquidation of encumbrances improperly obligated in fiscal years 1995-96 and 1994-95. The accounting system error was corrected in fiscal year 1998-99.

Note 3 Nonfinancial Assistance

Federal nonfinancial assistance of surplus food in the amount of approximately \$58,145 and \$415,132 for fiscal years 1998-99 and 1997-98, respectively, is not included in federal revenue amounts. The nonfinancial assistance reflects the value assigned by the federal government.

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SUPPLEMENTAL FINANCIAL SCHEDULES

<u>DEPARTMENT OF CORRECTIONS</u> Schedule of Sources and Disposition of General Fund Authorizations by Appropriation Unit Fiscal Year Ended September 30, 1999

				Sources of A	utho	orizations				
		General	E	Budgetary		Balances Carried		Restricted Financing		
		Purpose	-	Transfers						
Appropriation Unit	_A	opropriations		In (Out)		Forward		Sources		Total
Central Administration										
Executive	\$	7,950,200	\$	(122,000)	\$	22,129	\$		\$	7,850,329
Administration and Programs	,	20,359,000	•	3,451,800	•	1,820,849	,	1,653,759	•	27,285,408
Central Support Accounts		17,538,600		388,200		849,104		1,600,000		20,375,904
Training, Community and Substance Abuse Programs		30,450,900		1,374,500		7,358,831		2,878,177		42,062,408
Consent Decrees		99,405,500	(38,690,700)		734,156		,,		61,448,956
Office of Health Care		39,169,900	,	(390,000)		1,960,925		73,364		40,814,189
Clinical Operations		67,459,400		3,568,300		716,480		,		71,744,180
Office of Community Corrections		31,156,300		(2,612,800)		7,754,285		16,109,700		52,407,485
Field Operations		91,192,500		1,635,000		3,373,763		7,577,389		103,778,652
Special Alternative Incarceration Program		8,902,500		(501,400)		100,900		89,706		8,591,706
Community Placement		34,450,100		(40,000)		1,155,054		8,227,840		43,792,994
Correctional Facilities - Administration		45 589 600		1.357.000		31 494 940		2 635 651		81 077 191
Subtotal for Central Administration	\$	493,624,500	\$(30,582,100)	\$	57,341,415	\$ 4	40,845,586	\$	561,229,401
Facility Operations										
Alger Maximum Correctional Facility - Munising	\$	21,193,900	\$	(575,000)	\$	33,407	\$	14,913	\$	20,667,219
Baraga Maximum Correctional Facility - Baraga	φ	21,193,900	φ	10,000	φ	272,323	φ	18,507	Φ	22,280,130
E.C. Brooks Correctional Facility - Muskegon		37,670,000		(682,600)		365,628		160,438		37,513,466
Carson City Correctional Facility Complex -		37,070,000		(002,000)		303,020		100,436		37,313,400
Carson City		38,096,500		(100,000)		538,462		106,904		38,641,866
Chippewa Correctional Facility - Kincheloe		35,831,600		900,000		359,346		168,531		37,259,477
Cooper Street Correctional Facility - Jackson		14,190,600		(138,000)		158,410		45,912		14,256,923
G. Robert Cotton Regional Correctional Facility -		14,100,000		(100,000)		100,410		40,512		14,200,020
Jackson		29,293,300		(700,000)		415,947		126,580		29,135,828
Florence Crane Correctional Facility - Coldwater		14,708,500		727,500		44,948		57,581		15,538,530
Charles E. Egeler Correctional Facility - Jackson		18,561,900		12,320,600		55,379		238,717		31,176,595
Richard A. Handlon Michigan Training Unit - Ionia		20,114,200		665,000		136,609		82,704		20,998,513
Gus Harrison Correctional Facility - Adrian		37,358,300		(78,100)		53,224		203,369		37,536,793
Huron Valley Correctional Facility - Ypsilanti		19,628,500		3,697,600		710,532		48,069		24,084,701
Ionia Maximum Correctional Facility - Ionia		22,681,500		342,000		15,923		14,111		23,053,534
Ionia Temporary Facility - Ionia		15,990,800		(705,000)		322,675		438,982		16,047,457
Jackson Maximum Correctional Facility - Jackson		26,783,900		(2,783,200)		166,490		2,387,731		26,554,920
Kinross Correctional Facility - Kincheloe		38,387,000		163,500		318,427		160,882		39,029,810
Lakeland Correctional Facility - Coldwater		19,853,700		43,000		333,625		57,792		20,288,117
Macomb Correctional Facility - New Haven		21,482,900		350,000		10,596		102,366		21,945,862
Marquette Branch Prison - Marquette		31,014,700		313,000		781,216		153,010		32,261,926
Michigan Reformatory - Ionia		29,836,700		2,300,000		858,300		154,717		33,149,717
Mid-Michigan Correctional Facility - St. Louis		16,080,200		_,,		207,629		65,417		16,353,245
Mound Correctional Facility - Detroit		21,205,000		655,000		74,326		87,306		22,021,632
Muskegon Correctional Facility - Muskegon		23,299,000		(417,000)		308,620		80,855		23,271,475
Newberry Correctional Facility - Newberry		20,250,100		232,000		67,674		55,649		20,605,423
Oaks Maximum Correctional Facility - Eastlake		24,217,700		1,232,000		31,275		13,806		25,494,781
Parnall Correctional Facility - Jackson		20,760,100		(259,300)		5,658		115,510		20,621,967
Riverside Correctional Facility - Ionia		24,330,000		8,826,700		1,668,134		51,138		34,875,972
Ryan Correctional Facility - Detroit		22,923,800		565,000		160,360		99,075		23,748,236

This schedule continued on next page.

				Dispo	sitio	n of Authoriz	ation	ns				
	expenditures					Restricted						
	nd Operating	Multi-Year	_			Revenue -		Balances	_			-
	ransfers Out	<u>Projects</u>	_Enc	umbrances	. No	t Authorized		Lapsed	Over	expended	_	Total
\$	7,832,531	\$	\$	17,063	\$		\$	734	\$		\$	7,850,329
	26,222,516	500,000		468,069				94,824				27,285,408
	19,415,810			887,146				72,948				20,375,904
	32,302,325	7,565,684		2,031,608				162,791				42,062,408
	60,704,383			617,895				126,679				61,448,956
	40,101,736			705,189				7,264				40,814,189
	70,934,839			647,333				162,008				71,744,180
	45,393,142	5,701,949		1,108,631				203,763				52,407,485
	100,856,019			160,783		2,662,531		99,318				103,778,652
	8,245,133			341,743				4,830				8,591,706
	43,116,077			623,631				53,286				43,792,994
	55,685,399	25,029,701		276,812				85,279				81,077,191
_\$	510,809,909	\$38,797,334	_\$	7,885,904	\$	2,662,531	\$	1,073,723	_\$	0	\$	561,229,401
\$	20,640,984	\$	\$	8,188	\$		\$	18,048	\$		\$	20,667,219
•	22,176,262	•	,	96,167	,		,	7,701	,		•	22,280,130
	37,414,681			80,397				18,388				37,513,466
	38,051,242			569,225				21,399				38,641,866
	36,945,645			301,025				12,807				37,259,477
	14,005,806			226,178				24,938				14,256,923
	20 720 664			204.072				24.004				20 425 020
	28,720,661			391,072				24,094				29,135,828
	15,399,404			127,366				11,760				15,538,530
	31,110,180	00.040		33,910				32,506				31,176,595
	20,780,004	32,813		172,075				13,621				20,998,513
	37,488,077			20,769				27,947				37,536,793
	23,292,244			779,375				13,082				24,084,701
	23,020,010 15,852,429	6,457		21,062 174,929				12,461 13,641				23,053,534 16,047,457
	26,380,843	0,437		136,481		3,012		34,585				26,554,920
	38,684,754			333,458		3,012		11,598				39,029,810
	20,060,806			212,099				15,213				20,288,117
	21,930,575			1,596				13,692				21,945,862
	31,336,468			918,463				6,995				32,261,926
	32,283,152	37,765		820,694				8,106				33,149,717
	16,154,092	37,703		188,761				10,393				16,353,245
	21,883,005			110,395				28,232				22,021,632
	23,069,422	1,839		185,834				14,380				23,271,475
	20,214,651	1,009		376,701				14,071				20,605,423
	25,076,938			413,050				4,794				25,494,781
	20,520,418			68,654				32,896				20,621,967
	33,865,781	51,808		938,971				19,411				34,875,972
	23,718,462	31,000		19,651				10,123				23,748,236
	20,7 10,402			13,001				10,123				20,170,200

DEPARTMENT OF CORRECTIONS Schedule of Sources and Disposition of General Fund Authorizations by Appropriation Unit Fiscal Year Ended September 30, 1999 Continued

	Sources of Authorizations											
Appropriation Unit	A	General Purpose ppropriations		Budgetary Fransfers In (Out)	_	Balances Carried Forward	Restricted Financing Sources			Total		
Saginaw Correctional Facility - Freeland	\$	23,790,400	\$	(472,700)	\$	1,846	\$	96,789	\$	23,416,335		
Scott Correctional Facility - Plymouth		22,867,100		37,100		300,499		103,896		23,308,595		
Southern Michigan Correctional Facility - Jackson		20,368,200		910,000		13,010		57,184		21,348,395		
Standish Maximum Correctional Facility - Standish		20,280,300		903,500				13,893		21,197,693		
State Prison of Southern Michigan - Jackson				3,730,000		140,669				3,870,669		
Thumb Correctional Facility - Lapeer		19,311,100		123,000		259,383		57,113		19,750,595		
Western Wayne Correctional Facility - Plymouth		20,154,100		773,000		25,195		100,686		21,052,981		
Youth Correctional Facility - Baldwin		725,700		(330,000)				2,210,095		2,605,795		
Corrections Camps		57,851,500		(136,000)		243,498		494,480		58,453,479		
Inmate Housing Fund		1,860,500		(1,860,500)								
Subtotal for Facility Operations	\$	874,932,600	\$:	30,582,100	_\$	9,459,244	_\$	8,444,710	\$	923,418,654		
Intrafund Expenditure Reimbursements	\$		\$		\$		_\$	(2,288,201)	\$	(2,288,201)		
Total	\$1	,368,557,100	\$	0	\$	66,800,659	\$	47,002,095	\$1	482,359,854		

					Dispo	sitic	n of Authoriz	atior	s		
E	xpenditures						Restricted				
а	nd Operating	N	1ulti-Year			F	Revenue -		Balances		
	ransfers Out		Projects	_Er	cumbrances	No	t Authorized		Lapsed	Overexpended	 Total
\$	23,407,880	\$		\$		\$		\$	8,455	\$	\$ 23,416,335
	23,055,993				232,758				19,844		23,308,595
	21,312,289				17,666				18,440		21,348,395
	21,177,962								19,732		21,197,693
	3,727,471				140,669				2,529		3,870,669
	19,509,111				215,162				26,323		19,750,595
	21,002,578				39,809				10,593		21,052,981
	2,579,008				13				26,775		2,605,795
	57,904,461				509,593				39,425		58,453,479
\$	913,753,748	\$	130,682	\$	8,882,215	\$	3,012	\$	648,997	\$ 0	\$ 923,418,654
\$	(2,288,201)	\$		\$		\$		\$		\$	\$ (2,288,201)
\$ 1	422 275 456	\$.3	8.928.016	\$	16.768.119	\$	2.665.543	\$	1.722.720	\$ 0	\$ 1.482.359.854

Schedule of Sources and Disposition of General Fund Authorizations by Appropriation Unit Fiscal Year Ended September 30, 1998

	Sources of Authorization						ons			
		General		Budgetary		Balances		Restricted		
		Purpose		Transfers		Carried		Financing		
Appropriation Unit	_A	opropriations		In (Out)		Forward		Sources		Total
Central Administration										
Executive	\$	7,983,400	\$	(444,348)	\$	72,621	\$		\$	7,611,674
Retirement Savings	Ψ	(3,725,500)	Ψ	3,725,500	Ψ	12,021	Ψ		Ψ	0
Administration and Programs		20,093,400		4,018,300		74,093		2.131.115		26,316,908
Central Support Accounts		16,194,300		1,935,000		695,058		2,101,110		18,824,358
Training, Community and Substance Abuse Programs		23,908,400		5,214,300		6,638,268		1,429,592		37,190,560
Consent Decrees		100,627,800		(38,542,200)		267,120		1, 120,002		62,352,720
Office of Health Care		43,012,700		(3,856,300)		27,955		56,503		39,240,858
Clinical Operations		67,239,300		1,288,000		234,860		00,000		68,762,160
Office of Community Corrections		32,760,700		3,452,100		3,043,684		14,999,395		54,255,879
Field Operations		92,441,800		(2,684,000)		2,483,932		4,396,483		96,638,215
Special Alternative Incarceration Program		8,895,200		(556,800)		161,440		81,728		8,581,568
Community Placement		34,537,300		853,248		550,050		6,907,553		42,848,151
Correctional Facilities - Administration		42.797.700		6.902.000		304.748		2.867.569		52.872.016
Subtotal for Central Administration	Φ.	486 766 500	Φ	(18 695 200)	¢ 1	14 553 827	•	32 869 937	Φ.	515 495 065
Subtotal for Gentral Administration				(10,030,700)						
Facility Operations										
Alger Maximum Correctional Facility - Munising	\$	19,988,500	\$	(659,300)	\$	4,186	\$	13,829	\$	19,347,215
Baraga Maximum Correctional Facility - Baraga		22,716,200		(2,578,200)		70,658		18,566		20,227,223
E.C. Brooks Correctional Facility - Muskegon		37,743,100		(2,047,700)		440,991		158,418		36,294,809
Carson City Correctional Facility Complex -										
Carson City		38,452,500		(1,668,700)		401,549		106,621		37,291,970
Chippewa Correctional Facility - Kincheloe		35,861,600		(1,129,700)		393,211		164,041		35,289,151
Cooper Street Correctional Facility - Jackson		14,401,800		(721,000)				45,286		13,726,086
G. Robert Cotton Regional Correctional Facility -										
Jackson		28,786,400		(470,000)		412,441		118,190		28,847,031
Florence Crane Correctional Facility - Coldwater		14,398,300		(249,100)		41,137		59,495		14,249,832
Charles E. Egeler Correctional Facility - Jackson		18,627,900		10,690,300		22,947		100,097		29,441,244
Richard A. Handlon Michigan Training Unit - Ionia		19,558,200		647,400		46,588		84,810		20,336,998
Gus Harrison Correctional Facility - Adrian		35,973,400		(1,004,700)		68,793		199,532		35,237,025
Huron Valley Correctional Facility - Ypsilanti		19,171,800		3,163,000		171,905		48,634		22,555,339
Ionia Maximum Correctional Facility - Ionia		21,867,100		80,000		35,641		16,011		21,998,752
Ionia Temporary Facility - Ionia		15,450,800		(640,000)		322,894		380,984		15,514,678
Jackson Maximum Correctional Facility - Jackson		26,470,200		(1,586,900)				1,951,699		26,834,999
Kinross Correctional Facility - Kincheloe		37,279,300		(639,700)		24,053		159,115		36,822,767
Lakeland Correctional Facility - Coldwater		19,402,400		(592,600)		456,421		55,108		19,321,329
Macomb Correctional Facility - New Haven		20,679,100		237,600		112,244		106,776		21,135,720
Marquette Branch Prison - Marquette		26,801,000		2,885,500		21,296		150,973		29,858,769
Michigan Reformatory - Ionia		27,851,300		3,153,000		189,130		151,622		31,345,052
Mid-Michigan Correctional Facility - St. Louis		15,523,900		(375,000)		51,816		62,706		15,263,422
Mound Correctional Facility - Detroit		20,473,200		917,900		16,443		41,771		21,449,314
Muskegon Correctional Facility - Muskegon		20,892,200		661,200		63,868		84,865		21,702,132
Newberry Correctional Facility - Newberry		18,185,900		676,900		94,216		52,762		19,009,777
Oaks Maximum Correctional Facility - Eastlake		23,444,400		(390,000)		18,298		13,312		23,086,010
Parnall Correctional Facility - Jackson		20,037,700		(525,000)		,		114,272		19,626,972
Riverside Correctional Facility - Ionia		23,781,700		8,087,500		643,155		51,541		32,563,897
		-,,		-,,		,		,		- ,,

This schedule continued on next page.

					Dispos		of Authoriza	tions	3				
	expenditures						Restricted						
	nd Operating		Multi-Year	_			Revenue -		Balances	_			
	ransfers Out	_	Projects	_En	cumbrances	No	t Authorized		Lapsed	Ove	rexpended		Total
•	7.574.570	•		•	00.400	•		•	44.000	•		•	7 044 074
\$	7,574,579	\$		\$	22,129	\$		\$	14,966	\$		\$	7,611,674
	04 400 000		4 500 000		000 040				40.074		(5.000)		00.040.000
	24,460,686		1,500,000		320,849				40,374		(5,000)		26,316,908
	17,757,177		C 404 450		849,104				218,077				18,824,358
	29,500,726		6,434,452		924,379				331,003				37,190,560
	60,266,213				734,156				1,352,350				62,352,720
	35,025,253				1,960,925				2,254,679				39,240,858
	67,532,171				716,480				513,509				68,762,160
	44,718,575		6,899,562		854,723				1,783,019				54,255,879
	93,031,910				685,914		2,687,849		232,542				96,638,215
	8,374,970				100,900				105,697				8,581,568
	41,550,912				1,155,054				142,184				42,848,151
	21,056,404	_	31,065,200		251,283	_	178,457	_	320,673			_	52,872,016
\$	450,849,577	_\$	45,899,214	\$	8,575,896	_\$	2,866,306	\$	7,309,072	_\$	(5,000)	\$	515,495,065
\$	10 162 F60	φ		ď	22 407	¢		¢.	150,240	¢		¢.	10 247 215
Φ	19,163,569	\$		\$	33,407 272,323	\$		\$	4,372	\$		\$	19,347,215 20,227,223
	19,950,528												
	35,815,113				365,628				114,067				36,294,809
	36,210,237				538,462				543,270				37,291,970
	34,544,884				359,346				384,921				35,289,151
	13,041,666				158,410				526,009				13,726,086
	27,745,555				415,947				685,529				28,847,031
	13,993,580				44,948				211,304				14,249,832
	29,208,597				55,379				177,269				29,441,244
	19,973,783				136,609				226,606				20,336,998
	35,079,860				53,224				103,940				35,237,025
	21,634,568				710,532				210,239				22,555,339
	21,901,901				15,923				80,927				21,998,752
	15,077,382				322,675				114,621				15,514,678
	26,402,757				166,490				265,752				26,834,999
	36,363,851				318,427				140,489				36,822,767
	18,878,259				333,625				109,445				19,321,329
	21,003,514				10,596				121,750		(140)		21,135,720
	28,994,857				781,216				82,696		(170)		29,858,769
	30,389,331				858,300				97,422				31,345,052
	14,967,073				207,629				88,719				15,263,422
	21,198,395				74,326				176,593				21,449,314
	21,196,395				308,620								21,702,132
									32,248		(2.020)		
	18,863,370				67,674				81,554		(2,820)		19,009,777
	22,872,915				31,275				181,820				23,086,010
	19,564,383				5,658				56,930				19,626,972
	30,709,814				1,668,134				185,948				32,563,897

Schedule of Sources and Disposition of General Fund Authorizations by Appropriation Unit Fiscal Year Ended September 30, 1998 Continued

	Sources of Authorizations										
		General		Budgetary	Balances		Restricted				
	Purpose			Transfers		Carried	Financing				
Appropriation Unit	_ <u>_</u> A	opropriations	_	In (Out)		Forward	_	Sources		Total	
Ryan Correctional Facility - Detroit	\$	22,306,100	\$	184,600	\$	22,421	\$	101,173	\$	22,614,294	
Saginaw Correctional Facility - Freeland		22,996,400		(1,188,800)		763		97,810		21,906,173	
Scott Correctional Facility - Plymouth		22,307,800		(268,000)		46,931		105,284		22,192,015	
Southern Michigan Correctional Facility - Jackson		21,553,500		(2,000,000)		158,551		212,241		19,924,292	
Standish Maximum Correctional Facility - Standish		19,748,100		294,300		3,093		12,067		20,057,559	
State Prison of Southern Michigan - Jackson				3,190,000		368,405				3,558,405	
Thumb Correctional Facility - Lapeer		18,670,300		(128,200)		120,856		55,496		18,718,452	
Western Wayne Correctional Facility - Plymouth		19,479,100		863,600		46,689		68,389		20,457,778	
Corrections Camps		52,621,700		1,825,000		230,496		486,381		55,163,578	
Subtotal for Facility Operations	\$	843,502,900	\$	18,695,200	\$	5,122,085	\$	5,649,874	\$	872,970,059	
Intrafund Expenditure Reimbursements	\$		\$		\$		\$	(2,541,074)	\$	(2,541,074)	
Total	\$1	.330,269,400	\$	0	\$1	19,675,913	\$	35,978,738	\$1	.385,924,050	

					Dispos	sition	of Authoriza	tions	3				
E	Expenditures					I	Restricted						
а	and Operating	Mult	i-Year			F	Revenue -		Balances				
	ransfers Out	Pro	jects	_En	cumbrances	No	t Authorized		Lapsed	Overe	expended		Total
\$	22,359,434	\$		\$	160,360	\$		\$	94,500	\$		\$	22,614,294
	21,688,724				1,846				215,603				21,906,173
	21,712,549				300,499				178,967				22,192,015
	19,527,064				13,010				384,217				19,924,292
	20,019,940				-				37,619				20,057,559
	3,275,122				140,669				142,614				3,558,405
	18,285,336				259,383				173,734				18,718,452
	19,711,264				25,195				721,320				20,457,778
	54.314.808				243,498				605.272				55.163.578
\$	855.805.246	\$	0	\$	9.459.244	\$	0_	\$	7.708.529	\$	(2.960)	\$	872.970.059
\$	(2.541.074)	\$		\$		\$		\$		\$		\$	(2.541.074)
\$	1,304,113,749	\$ 45,	899,214	\$	18,035,139	\$	2,866,306	\$	15,017,602	\$	(7,960)	\$ 1	,385,924,050

<u>DEPARTMENT OF CORRECTIONS</u>
Schedule of Expenditures of Federal Awards (1) For the Period October 1. 1997 through September 30. 1999

		F0	or the Fiscal Year Ended September 30, 1998								
.Federal Agency/Program	CFDA (2) Program Number	Pass-Through Identification Number		Directly Expended	Distributed to Subrecipients		Total Expende				
Financial Assistance											
U.S. Department of Agriculture											
Pass-Through Programs											
Michigan Department of Education											
Child Nutrition Cluster											
School Breakfast Program	10.553	330008008	\$	182,967	\$		\$	182,967			
National School Lunch Program	10.555	330008008		313,223				313,223			
Total Child Nutrition Cluster			\$	496,190	\$	0_	\$	496,190			
Total U.S. Department of Agriculture			\$	496,190	\$	0_	\$	496,190			
U.S. Department of Justice											
Direct Programs											
Violent Offender Incarceration and Truth in											
Sentencing Incentive Grants	16.586		\$		\$	82,800	\$	82,800			
State Criminal Alien Assistance Program	16.606			1,900,000				1,900,000			
Total Direct Programs			\$	1,900,000	\$	82,800	\$	1,982,800			
Pass-Through Programs											
Department of Community Health											
Byrne Formula Grant Program	16.579	70672-3K97	\$	381,948	\$		\$	381,948			
Residential Substance Abuse Treatment for State Prisoners	16.593	90001-1S96		405,543			_	405,543			
Total Pass-Through Programs			\$	787,491	_\$_	0_	\$	787,491			
Total U.S. Department of Justice			\$	2,687,491	\$	82,800	\$	2,770,291			
Institute of Museum and Library Services											
Pass-Through Program											
Library of Michigan											
State Library Program	45.310		_\$		_\$		_\$_	0			
Total Institute of Museum and Library Services			\$	0_	\$	0_	_\$_	0			
U.S. Department of Education											
Pass-Through Programs											
Michigan Department of Education											
Adult Education - State Grant Program	84.002		\$		\$		\$	0			
Adult Education - State Grant Program	84.002	1198/98137		857,653				857,653			
Adult Education - State Grant Program	84.002	1197/98137		129,600				129,600			
Adult Education - State Grant Program	84.002	1197/97090		412,578				412,578			
Adult Education - State Grant Program	84.002	1157/970119	_	1,025	_		_	1,025			
Total Adult Education - State Grant Program			_\$	1,400,856	_\$		<u>\$</u>	1,400,856			
Title I Program for Neglected and Delinquent Children	84.013		\$		\$		\$	0			
Title I Program for Neglected and Delinquent Children	84.013							0			
Title I Program for Neglected and Delinquent Children	84.013	1667/8493		62,172				62,172			
Title I Program for Neglected and Delinquent Children	84.013	1668/8493		243,047				243,047			
Title I Program for Neglected and Delinquent Children	84.013	1667/7493		11,386				11,386			
Total Title I Program for Neglected and Delinquent Children			_\$	316,605	\$	0_	_\$_	316,605			

This schedule continued on next page.

Pass-Through Identification Number	or the	Fiscal Year Ende	Di	eptember 30, 1 stributed to ubrecipients	To	tal Expended d Distributed	Total Expended and Distributed for the Two-Year Period			
330008008 330008008	\$ 	285,040 465,959	\$	0	\$	285,040 465,959 750,999	\$ 	468,007 779,182		
	\$	750,999 750,999			\$	750,999	\$	1,247,189 1,247,189		
	\$	2,210,095 7,472,358 9,682,453	\$	7,876,341 7,876,341	\$	10,086,436 7,472,358 17,558,794	\$ 	10,169,236 9,372,358 19,541,594		
70672-4K98 90001-2S97	\$ 	360,569 1,631,623 1,992,192 11,674,645		0_ 7,876,341_	\$ \$	360,569 1,631,623 1,992,192 19,550,986	\$ 	742,517 2,037,166 2,779,683 22,321,277		
98-409	<u>\$</u>	23,672 23,672		0	<u>\$</u>	23,672 23,672	_\$ _\$	23,672 23,672		
1199/99076 1198/98137	\$	900,000 3,735	\$		\$	900,000 3,735	\$	900,000 861,388 129,600 412,578		
	\$	903,735	\$	0	\$	903,735	\$	1,025 2,304,591		
1668/9493 1669/9493	\$	71,123 244,661	\$		\$	71,123 244,661	\$	71,123 244,661 62,172 243,047 11,386		
	\$	315,784	\$	0_	\$	315,784	\$	632,389		

Schedule of Expenditures of Federal Awards (1)
For the Period October 1. 1997 through September 30. 1999

Continued

		For the Fiscal Year Ended September 30, 1998						
.Eederal Agency/Program	CFDA (2) Program Number	Pass-Through Identification Number	Directly Expended_		Distributed to Subrecipients		Total Expendedand Distributed	
Special Education - Grants to States	84.027		\$		\$		\$	
Special Education - Grants to States	84.027							
Special Education - Grants to States	84.027	0498-61		52,729				52,729
Total Special Education - Grants to States			\$	52,729	\$	0	\$	52,729
Vocational Education - Basic Grants to States	84.048	8601	\$	232,945	\$		\$	232,945
Vocational Education - Basic Grants to States	84.048							
Vocational Education - Basic Grants to States	84.048	6601		6,689				6,689
Total Vocational Education - Basic Grants to States			\$	239,634	\$	0_	\$	239,634
Total U.S. Department of Education			\$	2,009,824	_\$_	0_	\$	2,009,824
U.S. Department of Health and Human Services								
Pass-Through Programs								
Department of Community Health								
HIV Care Formula Grants	93.917		\$	56,503	\$		\$	56,503
Block Grants for the Prevention and Treatment of								
Substance Abuse	93.959			563,000				563,000
Total U.S. Department of Health and Human Services			\$	619,503	_\$_	<u>,</u>	_\$_	619,503
Total Financial Assistance			\$	5,813,008	_\$_	82,800	_\$_	5,895,808
Nonfinancial Assistance								
U.S. Department of Agriculture								
Food Distribution (Food Donation Program) (3)	10.550		\$	424,054	\$		\$	424,054
Total U.S. Department of Agriculture			\$	424,054	_\$_	0_	\$	424,054
Total Nonfinancial Assistance			\$	424,054	\$		\$	424,054
Total Expenditures of Federal Awards			\$	6,237,062	\$	82,800	\$	6,319,862

⁽¹⁾ Basis of Presentation: This schedule includes the federal grant activity of the Department of Corrections and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133. Audits of States. Local Governments. and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of, the financial schedules.

⁽²⁾ CFDA is defined as Cataloa of Federal Domestic Assistance

⁽³⁾ The "Directly Expended" amount reflects the value assigned by the federal government to food commodities used by the Department of Corrections during the fiscal year.

For the Fiscal Year Ended September 30, 1999									
Pass-Through Identification Number	_Dire	ectly Expended	Distributed to Subrecipients		Total Expended and Distributed		Total Expended and Distributed for the Two-Year Period		
0499/61CB 0449/61	\$	5,000 58,910	\$		\$	5,000 58,910 0	\$	5,000 58,910 52,729	
	\$	63,910	\$	0	\$	63,910	\$	116,639	
8601 4271	\$	3,423 146,397	\$		\$	3,423 146,397 0_	\$	236,368 146,397 6,689	
	\$	149,820	\$	0	\$	149,820	\$	389,454	
	\$	1,433,249	\$	0	_\$_	1,433,249	_\$	3,443,073	
	\$	73,364 563.000	\$		\$	73,364 563.000	\$	129,867	
	\$	636.364	\$	0	\$	636.364	_\$_	1.255.867	
	\$	14,518,929		7,876,341	\$	22,395,270	\$	28,291,078	
	\$	153,255	\$		\$	153,255	\$	577,309	
	\$	153.255	\$	0_	\$	153.255	\$	577.309	
	_\$	153,255	_\$_	0_	_\$_	153,255	_\$_	577,309	
	\$	14,672,184	\$	7,876,341	\$	22,548,525	\$	28,868,387	

OTHER REQUIRED SCHEDULES

Summary Schedule of Prior Audit Findings <u>As of September 30, 1999</u>

PRIOR AUDIT FINDINGS RELATED TO THE FINANCIAL SCHEDULES

Audit Findings That Have Been Fully Corrected:

Audit Period: October 1, 1995 through September 30, 1997

Finding Number: 2

Finding: DOC did not properly classify and present revenue within its financial schedules.

Comments: All revenue profiles were changed in accordance with the audit recommendation.

<u>Audit Findings Not Corrected or Partially Corrected:</u>

Audit Period: October 1, 1995 through September 30, 1997

Finding Number: 3

Finding: DOC's internal control structure did not provide for the proper classification of

federal program expenditures.

Comments: When DOC was informed of this internal control weakness in July 1998, all

individuals were trained in the proper use of object codes. For fiscal year 1998-99, only two transactions were found to be improperly coded. Also, in fiscal year 1999-2000, queries will be run in the Management Information Database (MIDB) to verify

that object codes correspond to the commodity code.

PRIOR AUDIT FINDINGS RELATED TO FEDERAL AWARDS

<u>Audit Findings That Have Been Fully Corrected:</u>

Audit Period: October 1, 1995 through September 30, 1997

Finding Number: 1

Finding: DOC did not accurately report federal grant information in its schedule of federal

financial assistance.

Comments: MIDB queries have been developed on a fiscal year basis to determine

expenditures. These expenditures are reconciled to balances in the Michigan Administrative Information Network (MAIN). Program titles have been verified with

program managers and grantors.

<u>Audit Findings Not Corrected or Partially Corrected:</u>

Audit Period: October 1, 1995 through September 30, 1997

Finding Number: 4

Finding: DOC did not submit required federal financial and program activity reports in

compliance with applicable federal law and grant award requirements for 5 of 7

major federal assistance programs.

Comments: The preparation of the financial reports for the Bryne Formula Grant Program and

the Residential Substance Abuse Treatment for State Prisoners Program has been reassigned to another area. We have stressed to the individuals responsible for the preparation of the other financial reports the importance of timely completion. Employees preparing reports have been instructed to inform their supervisors of the date of completion of all reports. Supervisors have been assigned the responsibility

for the timely preparation of reports.

Audit Period: October 1, 1995 through September 30, 1997

Finding Number: 5

Finding: DOC did not comply with the Common Rule when administering the Adult

Education - State Grant Program and the Title I Program.

Comments: When DOC was informed of this internal control weakness in July 1998, all

individuals were trained in the proper use of object codes. For fiscal year 1998-99, only two transactions were found to be improperly coded. Also, in fiscal year 1999-2000, queries will be run in MIDB to verify that object codes correspond to the

commodity code.

Corrective Action Plan As of October 17, 2000

FINDINGS RELATED TO THE FINANCIAL SCHEDULES

Finding Number: 470001

Finding Title: Encumbrances

Management Views: We disagree with item a., which states that we are not in

compliance with Department of Management and Budget (DMB) encumbrance criteria for encumbering miscellaneous operating projects. We are following DMB instructions/guidelines when encumbering these projects as noted in the auditors' finding. We agree with

item b. and have taken steps to comply.

Corrective Action: Regarding item b., we have instructed the program area

that did not have the contract signed by September 16 to

adhere to encumbrance criteria.

Anticipated Completion Date: a. None.

b. Completed September 30, 2000

Responsible Individual: Mike Draschil, Manager, Finance Division

Finding Number: 470002

Finding Title: Expenditure Classification

See Finding 470003 with the findings related to federal awards.

FINDINGS RELATED TO FEDERAL AWARDS

Finding Number: 470003

Finding Title: Expenditure Classification

Management Views: We agree and have taken steps to comply.

Corrective Action: All staff have been trained in the classification of object

codes for expenditure transactions and journal vouchers.

Also, queries are now being run in the Management Information Database (MIDB) to verify the accuracy of

coding.

Anticipated Completion Date: September 30, 2000

Responsible Individual: Mike Draschil, Manager, Finance Division

Finding Number: 470004

Finding Title: Adult Education - State Grant Program Budget and

Federal Awards

Management Views: We agree and have complied.

Corrective Action: Revised categorical budgets have been submitted to the

Michigan Department of Education. MIDB queries have

been developed to properly report expenditures.

Anticipated Completion Date: Completed September 30, 2000

Responsible Individual: Diane Spence, Manager, Education Section

Mike Draschil, Manager, Finance Division

Finding Number: 470005

Finding Title: Federal Payroll Costs

Management Views: We agree and have complied.

Corrective Action: Effective March 1999, personal activity reports are being

prepared. Title I semiannual certifications are being

prepared.

Anticipated Completion Date: Completed September 30, 2000

Responsible Individual: Diane Spence, Manager, Education Section

Finding Number: 470006

Finding Title: Child Nutrition Cluster

Management Views: We agree and have complied. We were not aware of

the requirement to report individual federal programs

within a cluster of programs.

Corrective Action: A separate program cost account has been established

to record the School Breakfast Program (SBP) and the National School Lunch Program (NSLP) in the Michigan

Administrative Information Network (MAIN).

Anticipated Completion Date: Completed September 30, 2000

Responsible Individual: Mike Draschil, Manager, Finance Division

Finding Number: 470007

Finding Title: Federal Reporting

Management Views: We agree and have taken steps to comply.

Corrective Action: The responsibility to prepare some of these reports has

been assigned to another program area. We have again stressed to all program areas that there must be

compliance with federal reporting requirements.

Anticipated Completion Date: Completed September 30, 2000

Responsible Individual: Mike Draschil, Manager, Finance Division

Cheryl Walker, Substance Abuse Programs

Finding Number: 470008

Finding Title: Meal Counts

Management Views: We agree and will comply.

Corrective Action: We will write a procedure to ensure that there is

uniformity between institutions and accuracy in meal counts prior to the submission of the monthly reimbursement claims. Also included in this procedure will be a quarterly audit performed by facility staff of one week's roster to verify the accuracy of the meal count. This procedure will also require a yearly audit by Central Office staff of one month's rosters to verify the accuracy

of the meal count.

Anticipated Completion Date: February 2001

Responsible Individual: Gatha McClellan, Manager, Food Services Unit

Finding Number: 470009

Finding Title: Subrecipient Monitoring

Management Views: We agree and will comply.

Corrective Action: A contract has been prepared and forwarded to the

subrecipient (the Department of Management and Budget [DMB]) for signature. We will perform an audit of DMB's processes and procedures for awarding

construction contracts and its internal control over the vendor payment process to ensure that funds are expended in compliance with applicable laws, regulations, and provisions of the grants and contracts.

Anticipated Completion Date: June 30, 2001

Responsible Individual: Mike Draschil, Manager, Finance Division

Glossary of Acronyms and Terms

CFDA Catalog of Federal Domestic Assistance.

CFR Code of Federal Regulations.

cluster of programs A grouping of closely related federal programs that share

common compliance requirements.

Common Rule Title 34, Part 80 of the Code of Federal Regulations.

DMB Department of Management and Budget.

DOC Department of Corrections.

financial audit An audit that is designed to provide reasonable assurance

about whether the financial schedules of an audited entity are fairly presented in conformity with generally accepted

accounting principles.

HIV human immunodeficiency virus.

internal control A process, effected by an entity's management and other

personnel, designed to provide reasonable assurance regarding the achievement of objectives in the following categories: (a) reliability of financial reporting,

(b) effectiveness and efficiency of operations, and

(c) compliance with applicable laws and regulations.

low-risk auditee As provided for in OMB Circular A-133, an auditee that may

qualify for reduced federal audit coverage if it receives an annual Single Audit and if it meets other criteria related to prior audit results. In accordance with State statute, this Single Audit was conducted on a biennial basis:

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consequently, this auditee is not considered a low-risk auditee.

material weakness

A condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that either misstatements in amounts that would be material in relation to the financial schedules being audited or noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Michigan Administrative Information Network (MAIN) A fully integrated automated financial management system for the State of Michigan.

MIDB

Management Information Database.

miscellaneous operating projects

Services for the acquisition, construction, improvement, or demolition of facilities.

mission

The agency's main purpose or the reason the agency was established.

NSLP

National School Lunch Program.

OMB

U.S. Office of Management and Budget.

qualified opinion

An auditor's opinion in which the auditor identifies a scope limitation or one or more instances of misstatements that impact the fair presentation of the financial schedules in conformity with generally accepted accounting principles or an auditor's opinion in which the auditor expresses

reservations about the audited agency's compliance, in all material respects, with the cited requirements that are applicable to each major federal program.

questioned costs

Costs tentatively identified as unallowable, undocumented, unapproved, or unreasonable. These costs are subject to disallowance by the federal government.

reportable condition

A matter coming to the auditor's attention relating to a significant deficiency in the design or operation of internal control that, in the auditor's judgment, could adversely affect DOC's ability to: (1) record, process, summarize, and report financial data consistent with the assertions of management in the financial schedules or (2) administer a major federal program in accordance with the applicable requirements of laws, regulations, contracts, and grants.

SBP

School Breakfast Program.

SEFA

schedule of expenditures of federal awards.

Single Audit

A financial audit, performed in accordance with the Single Audit Act Amendments of 1996, that is designed to meet the needs of all federal grantor agencies and other financial report users. In addition to performing the audit in accordance with the requirements of generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, a Single Audit requires the of assessment compliance with requirements that could have a direct and material effect on a major federal program and the consideration of internal control over compliance in accordance with OMB Circular A-133.

SOMCAFR State of Michigan Comprehensive Annual Financial Report.

subrecipient A nonfederal entity that receives federal awards through

another nonfederal entity to carry out a federal program.

Title I Program Title I Program for Neglected and Delinquent Children.

unqualified opinion An auditor's opinion in which the auditor states, without

reservation, that the financial schedules are fairly presented in conformity with generally accepted accounting principles or an auditor's opinion in which the auditor states, without reservation, that the audited agency complied, in all material respects, with the cited requirements that are applicable to

each major federal program.

VOI-TIS Violent Offender Incarceration and Truth in Sentencing Incentive

Grants.